

## **SOCIAL CARE SCRUTINY AND PERFORMANCE PANEL**

**DATE: 20 NOVEMBER 2012**

### **Draft Revenue Budget 2013/14 for Social Care and Health Portfolio**

**Ward(s)** All

#### **Portfolio:**

Councillor B McCracken – Social Care and Health

#### **Summary of report**

This report outlines the portfolio plans for future service delivery, along with the approach being taken to delivering service improvements and cost efficiency for the Social Care and Health portfolio. This includes Cabinet's draft revenue budget proposals for 2013/14 for consultation for the panel to make recommendations to Cabinet.

#### **Recommendation**

The panel are recommended to consider the portfolio plan for future service delivery, and draft proposals in this report, and make recommendations to Cabinet as appropriate.

#### **Background papers**

Various financial working papers.

#### **Reason for scrutiny**

To enable consultation and scrutiny of the draft portfolio plan and budget proposals for 2013/14.

#### **Resource and legal considerations**

Cabinet on 24 October 2012 presented their draft portfolio plans on future service delivery, including the draft revenue budget 2013/14 for consultation. These include savings options for the services within the remit of this panel. The plan and options are presented to this panel for consultation and scrutiny and allow the panel to make recommendations to Cabinet. These are shown in **Appendix 1**.

**Table 1** overleaf sets out the draft budget 2013/14 for the Social Care and Health portfolio options and changes in resources, compared to the approved budget for 2012/13.

<b>Table 1 : Draft Net Budget – Social Care and Inclusion Portfolio</b>	<b>2013/14 £m</b>
Budget brought forward from 2012/13	66.379
Contractual inflation	1.349
Full year effect of previous years approved growth – Older persons demographic growth	0.323
New savings options	(1.837)
Full year effect of 2012/13 savings – Rollout of personal budgets	(1.500)
<b>Draft net budget requirement</b>	<b>64.714</b>

### **Citizen impact**

The budget is aligned with service activity in service plans, and the principles of the working smarter programme. The report sets out the plans for future service delivery for the services within the remit of this panel.

### **Environmental impact**

Savings options for 2013/14 consider the impact on the environment.

### **Performance management**

Financial performance is considered alongside service targets. Managers are required to deliver their service targets within budget, and there are comprehensive performance arrangements in place to monitor and manage this.

### **Equality Implications**

Service managers have regard to equalities in setting budgets and delivering services. Equality impact assessments will be undertaken as required prior to final recommendations being made to Council on the budget.

### **Consultation**

This is the first of two meetings for scrutiny to consider the draft revenue budget. Recommendations from the panel will be reported to Cabinet at its meeting on 12 December 2012 for their consideration. The second meeting on 15 January 2013 will include the impact of the final settlement and any other funding changes and any changes to the draft figures arising from budget consultation. It will also include the draft capital programme for 2013/14.

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### Social Care and Health Portfolio Plan

#### A. Summary of Services within the Portfolio

The portfolio covers social care services for adults and older people with physical disability, sensory impairment, learning difficulties, mental health issues, substance misuse, autism, HIV/AIDS. Specifically we offer:

- Response, information, advice and signposting
- Preventative services, community alarms, tele-care, tele-healthcare
- Enablement and re-ablement
- Assessment and review
- Resource allocation and support planning
- Safeguarding of vulnerable adults
- Whole sector workforce planning and development
- Commissioning of services including residential, nursing, day care, home care, extra care (incl. Housing 21), supporting people and the learning disability and integrated community equipment pooled budgets
- Shaping and development of adult social care market
- Quality assurance of services
- Direct service provision: reablement, response, day and respite care, adult placements
- Housing related support for vulnerable groups

#### B. Portfolio Aims, Objectives, Priorities

Our operating model describes our approach:

*“to support people to maximise their independence, health and well being and thus to ensure they have an amount of service that leads to personal outcomes in line with this goal”.*

In addition, we focus on arranging services in ways that actively re-able people to regain a higher level of independence and well being, thereby reducing the amount of support needed over time.

The broad aims are:

1. To help citizens to access universal services
2. To assist citizens to access mainstream services
3. To provide access to a range of community based health and social care services
4. To prevent citizens becoming socially excluded and needing more intensive and costly health and social care services by providing a range of practical services close to home
5. To reduce dependence on services, and support independence and self directed support
6. To commission good quality services that provide real choices for citizens to achieve their outcomes

#### C. Service Design (informed by customer demand)

##### i. How will activities change between 2012/13 and 2013/14?

1. Continuation of our resettlement programme.
2. Reducing staffing and overheads costs (by deletion of vacant posts / redundancies / introduction of 1.5% vacancy management saving; reduction in stationery and materials budgets)

**ii. How will you ensure you achieve the above Aims, Objectives, Priorities (what activities / services will be provided) within the cash limited budget available, and how will you measure this?**

Our operating model aligns our objectives and outcomes to our service design. We will therefore continue to:

1. Arrange and deliver statutory services (assessment, support planning and review)
2. Provide information, advice and signposting for all service users and carers
3. Arrange and in some cases provide a range of preventative and re-ablement services
4. Fund personal budgets based on assessed need, within reduced available resources
5. Safeguard vulnerable adults and older people
6. Shape the social care market so that it can respond to the needs of vulnerable adults and older people during a period of reducing state resources

We will continue to measure the achievement of our objectives and outcomes through rigorous monitoring and management of activity and budgets, using statutory indicators and returns, and other intelligence such as complaints and compliments, supplementing these with local indicators where justified (for example in relation to response, information, advice and signposting, preventative services and re-ablement).

**D. Draft Revenue Budget 2013/14**

The provisional revenue budget for 2013/14 is attached. This summarises the current cash limit for 2012/13 and the proposed cash limit for 2013/14. It details the proposed change in activity required for 2013/14.

In summary the proposed net spend for 2013/14 is £64.714m compared to £66.379m in 2012/13, a change of -£1.665m.

**E. Future capital requirements**

A summary of capital bids for consideration are currently under review. Business cases for proposed schemes will be assessed and recommendations will be made to produce a draft capital programme for reporting to Cabinet on 12 December. These will be detailed here following the completion of the draft capital programme, along with any leasing requirements.

**Social Care and Health Portfolio Cash Limit**

Service Area	Activity covered by this Area (per portfolio plan)	Gross Expenditure 2012/13	Gross Income 2012/13	Net Budget 2012/13	Budget 2013/14	Change £	Change Proposals	Principles against which the Budget has been tested			
								Safeguarding interests of vulnerable people children and adults	Promoting economic prosperity for residents	Reducing Inequalities	Aim to make Walsall a better place to live and work
								Do the proposals (the overall budget) safeguard the interests of vulnerable people. How?	Do the proposals (the overall budget) promote economic prosperity. How?	Do the proposals reduce inequalities. How?	Do the proposals help to make Walsall a better place to live and work. How?
Access, Assessment & Care Management	• Assessment and review	7,381,817	-314,041	7,067,776	7,067,776	0		The access, assessment and care management service safeguards the interests of vulnerable people within the borough by interacting with residents to identify social care needs and put in place support services to meet them.	The service promotes economic prosperity by retaining expenditure locally on services wherever possible	The service reduces inequalities by supporting vulnerable people to live independently.	The service makes Walsall a better place to live by ensuring that older people and people with a disability and their carers are supported to live full lives in the community
Strategic Development	• Response, information, advice and signposting • Resource allocation and support planning • Whole sector workforce planning and development • Preventative services, community alarms, tele-care, tele-healthcare	8,526,279	-8,517,651	8,628	8,628	0		The service safeguards the interests of vulnerable people by protecting them from abuse and ensuring that their needs are met in a safe and effective way	The service promotes economic prosperity by enabling people to remain economically active in their community	The service reduces inequality by supporting vulnerable people to live independent lives	The service makes Walsall a better place to live by ensuring that vulnerable people can receive services without the fear that they will lose their independence
Provision	• Enablement and re-ablement • Direct service provision, reablement, response, day and respite care, adult placements	11,669,904	-2,481,099	9,188,805	7,680,405	-1,508,400	<b>Operational savings of -£1.5m:</b> 1. Deletion of vacant posts / redundancies and introduction of 1.5% vacancy management - <b>£1.4m</b> 2. Review and reduction in use of stationery and materials budgets across the directorate <b>-£100k.</b>	The service safeguards the interests of vulnerable people by enabling them to access rehabilitation services in order to regain their full physical functioning as far as is possible. The savings proposals are management and structural changes reflecting the simplification of systems and processes within the Directorate thereby avoiding reductions in direct service.	The service promotes economic prosperity by enabling people to remain economically active in their community and avoid the need for institutional care These proposals support the repatriation of available expenditure back to Walsall as per the joint commissioning unit (JCU) business plan.	The service reduces inequality by supporting people to live independent lives. These proposals support vulnerable and disabled people to live full lives within their communities	The service makes Walsall a better place to live by ensuring that effective services are in place. These proposals support vulnerable and disabled people to live full lives within their communities
Management Support & Other	• Strategic management of the directorate and the quality assurance team.	2,204,240	-2,043,256	160,984	160,984	0		The service safeguards the interests of vulnerable people by ensuring that a fully functioning, modern and efficient system of adult social care is in place and maintained	The service promotes economic prosperity by ensuring that as much expenditure as possible remains local and through the delivery of cost effective public services.	The service reduces inequality by putting in place services to ensure that vulnerable people can live full lives in their community	The service makes Walsall a better place to live by planning and putting in place cost effective and modern services
Safeguarding	• Safeguarding of vulnerable adults	473,607	0	473,607	473,607	0		The service safeguards the interests of vulnerable people through maintaining an effective system of adult protection	The service promotes economic prosperity by ensuring that vulnerable people are protected from financial abuse	The service reduces inequality by protecting the vulnerable from abuse	The service makes Walsall a better place to live by helping to protect the vulnerable from abuse
Commissioning	• Commissioning of services including residential, nursing, day care, home care, extra care (incl. Housing 21), supporting people and the learning disability and integrated community equipment pooled budgets • Housing related support for vulnerable groups • Shaping and development of adult social care market	73,264,009	-31,358,877	41,905,132	42,248,026	342,894	<b>Operational saving of -£329k</b> through the continuation of the resettlement programme started in 2012/13 to reduce packages of care. <b>Full year effect of previous years approved savings - £1m</b> for resettlement programme.  <b>Investment:</b> Contractual inflation of <b>£1.349m.</b> <b>Full year effect of previous years approved investment</b> for older people demographic growth <b>£323k.</b>	The service safeguards the interests of vulnerable people by having in place a fair system of contribution for services received. In relation to the benefits based charging proposal Vulnerable and disabled people generally require more money to live the same lives as able bodied people, and this proposal would increase the amount of money that we seek to charge these individuals for their care. In relation to the resettlement proposal these are management and structural changes reflecting the simplification of systems and processes within the Directorate thereby avoiding reductions in direct service.	The service promotes economic prosperity by ensuring that needs can be equally met without relation to the income a person receives in an equitable way. In relation to the benefits based charging proposal this proposal does not promote economic prosperity for the individuals concerned as it seeks to take more of their money from them leaving them with less disposable income to spend in the local economy. In relation to the resettlement programme this proposal supports the repatriation of available expenditure back to Walsall as per the JCU Business Plan	The service reduces inequality by ensuring that people are not disadvantaged in receipt of services based upon income inequality. In relation to benefits based charging Vulnerable and disabled people generally require more money to live the same lives as able bodied people, and this proposal would increase the amount of money that we seek to charge these individuals for their care leaving them with less disposable income to pay for their day to day living expenses. In relation to the resettlement programme this proposal supports vulnerable and disabled people to live full lives within their communities.	The service makes Walsall a better place to live by ensuring that vulnerable people can receive services without the fear that cost will exclude them. In relation to the benefits based charging proposal in terms of preventing reductions in front line social care staff this proposal promotes Walsall as a safer place to live. In relation to the resettlement programme the proposals support the drive to make Walsall a better place to live and work for older and disabled people.
Mental Health	• Dudley and Walsall mental health trust • Broadway North • Mental health assessments and placements • Drugs and alcohol teams	9,351,981	-1,777,764	7,574,217	7,074,217	-500,000	<b>Full year effect of previous years approved savings - £500k</b> for resettlement programme.	The service safeguards the interests of vulnerable people by supporting them to live in their own community. In relation to the resettlement proposal these are management and structural changes reflecting the simplification of systems and processes within the Directorate thereby avoiding reductions in direct service.	The service promotes economic prosperity by ensuring that expenditure is kept local as far as possible. In relation to the resettlement programme this proposal supports the repatriation of available expenditure back to Walsall as per the JCU Business Plan	The service reduces inequality by supporting vulnerable people to live full lives in their community and not remain needlessly in institutional care. In relation to the resettlement programme this proposal supports vulnerable and disabled people to live full lives within their communities.	The service makes Walsall a better place to live by supporting people to return to Walsall from institutional care, often in distant locations. In relation to the resettlement programme the proposals support the drive to make Walsall a better place to live and work for older and disabled people.
<b>Total Social Care and Health</b>		<b>112,871,837</b>	<b>-46,492,688</b>	<b>66,379,149</b>	<b>64,713,643</b>	<b>-1,665,506</b>					