

# BRIEFING NOTE

**TO: NEIGHBOURHOODS SCRUTINY PANEL**  
**DATE: 29 JULY 2008**

**RE: Local Area Agreement (LAA) measures relevant to Neighbourhoods**

## **Purpose**

This briefing note has been produced following a request from the panel to gain a greater understanding of the Local Area Agreement (LAA) measures that are relevant to Neighbourhoods Directorate.

## **Background**

The new round Local Area Agreements are required to source their measures from the National Indicator Set (NIS). Each local authority could select up to 35 NIS measures aimed at reflecting local priorities in addition to the 16 statutory education and early years targets. The following criteria were used to select measures for inclusion in the LAA:

- Indicators chosen must have a direct impact on the priorities set out in the draft SCS;
- they should be cross-cutting;
- and be delivered in Partnership

Walsall's LAA contains 25 NIS measures and 5 local measures and will effectively be the delivery plan for the Sustainable Community Strategy (SCS). The LAA will contain the priorities for the first three years of the Strategy and will establish the foundation on which the successful implementation of the longer term vision will rest. It was given ministerial approval in June 2008.

The process for agreeing the LAA included:

- The preparation of the LAA was driven by the LSP locally in accordance with statutory guidance.
- A multi-agency workshop was held to choose a 'long-list' of possible indicators.
- A 'story of place' was also submitted to GOWM and this provides the rationale for the priorities reflected by the indicators.
- Extensive political and partnership consultation was undertaken to refine the long-list.
- A multi-agency technical group was established to recommend further refinement based on eliminating duplication, data issues and alignment with SCS outcomes.
- Target setting negotiations were held with GOWM resulting in agreement on all indicators where baseline data is available.

## **Local Area Agreement (LAA) measures**

Appendix 1 is a copy of the LAA measures as agreed with central government, including baselines and targets where available. It details for your information all the LAA measures and highlights those which Neighbourhoods directorate will lead on and or significantly contribute to.

In addition your panel sought additional information for each of the relevant neighbourhood measures concerning their data source, out-turn and monitoring frequency and to identify neighbourhood service area responsibility/contribution. Table 1 summarises this as follows:

<b>Table 1: Neighbourhood specific LAA measures; additional information</b>	
<b>LAA measures</b>	<b>Collection method, monitoring frequency and neighbourhood directorate responsibility/contribution.</b>
<p>(NI 1, 4, 5 and 17)</p> <p><b>NI 1 – Number of people from different backgrounds who get on well together in their local area.</b></p>	<p>These four indicators will be captured through a new Place Survey. This is a postal survey of households (5,000) that will take place as a statutory requirement between end Sept to mid December 2008. This is being managed by Corporate Performance Management Team with Ipsos Mori who will undertake the survey for us. We will report responses to CLG who will calculate Walsall's out-turn during Jan 2009. This will be a biennial survey hence repeated again autumn 2011.</p> <ul style="list-style-type: none"> <li>• This out-turn will be based on the proportion of survey respondents who '<i>definitely/tend to agree</i>' with this statement.</li> <li>• The Safer Walsall Partnership (SWP) and Neighbourhood Partnership and Programmes teams take a lead role in monitoring and managing community cohesion issues across the borough.</li> </ul>
<b>NI 4 - % of people who feel they can influence decisions in their locality</b>	<ul style="list-style-type: none"> <li>• This out-turn will be based on the proportion of survey respondents that '<i>definitely/tend to agree</i>' with this statement and when the question relates to local neighbourhood decision making.</li> <li>• Elected members and LNPs play a key role here, also how council and other public service providers involve residents in local decision making processes.</li> </ul>
<b>NI 5 – Overall/general satisfaction with local area.</b>	<ul style="list-style-type: none"> <li>• This out-turn will be based on the proportion of residents who state they are '<i>very/fairly satisfied with their local area as a place to live</i>'.</li> <li>• A number of Neighbourhood services will play a significant role in delivering this outcome.</li> </ul>
<b>NI 17 – Public perceptions of Anti-social behaviour (ASB)</b>	<ul style="list-style-type: none"> <li>• This single out-turn is based on a the results from seven separate questions which is then reported as one out-turn based on the proportion of residents who state that these issues are 'a very/fairly big problem' in their local area; including <ul style="list-style-type: none"> <li>• noisy neighbours/loud parties,</li> <li>• teenagers hanging around the streets,</li> <li>• rubbish or litter lying around,</li> <li>• vandalism, graffiti and or deliberate damage to property or vehicles,</li> <li>• drug dealing,</li> <li>• being drunk and rowdy in public places,</li> </ul> </li> </ul>

	<ul style="list-style-type: none"> <li>Abandoned/burnt out cars.</li> <li>The SWP, Streetpride, Public Protection and Leisure/Culture services play a key role in managing these issues and influencing perceptions.</li> </ul>
<b>NI 7 Environment for thriving third sector</b>	<ul style="list-style-type: none"> <li>This indicator measures the contribution that the council and its partners make to the environment in which independent third sector organisations can successfully operate.</li> <li>It will be captured through a survey of third sector organisations in autumn 2008 and again in 2010 by a new national postal survey of a sample of around 350 registered and incorporated third sector organisations based in each local authority area.</li> <li>It will out-turn the proportion of third sector organisations who answer the following question '<i>how do the local statutory bodies in your local area influence your organisation's success?</i>' as 'positive' or 'very positive'</li> <li>Local results will be released Feb-March 2009.</li> <li>A cabinet office briefing note to local strategic partnerships set out an indicative increase in performance of 5.4 percentage point improvement in Walsall between the 2008 and 2010 surveys.</li> <li>Neighbourhood Partnership and Programmes team are leading on this outcome on behalf of the council.</li> </ul>
<b>NI 8 - % of adult population who participate in sport</b>	<ul style="list-style-type: none"> <li>This indicator is captured through an annual survey undertaken nationally by Sport England through an Ipsos Mori survey.</li> <li>The first baseline of 16.1% was established from a survey undertaken Oct 05-Sept 06 based on a sample of 1,000 responses within Walsall, this baseline was adjusted in 2007/8 to include lighter intensity activities for those aged 65 and over and now stands at 16.4% and this is the baseline used for LAA and NIS. These responses are captured through a telephone survey and are weighted for deprivation.</li> <li>The survey results will be boosted by an additional 500 respondents each year with the next comparable report (2008/9) will be available in November 2009 which will be the first update for the NIS. Although interim results will be made available for tracking purposes in November 2008.</li> <li>The result is based on the proportion of the adult population in the local area who participated in sport and active recreation, at moderate intensity, for at least 30 minutes on at least 12 days out of the last 4 weeks (equivalent to 30 mins on 3 or more days a week).</li> <li>Leisure/culture services are key contributors to this out-turn.</li> </ul>
(NI 16, 19, 20, 30, and local measure on domestic violence)	<p>The four national indicators set (NIS) measures form part of the new home office national policing performance management framework; Assessment of Policing and Community Safety (APACS).</p> <ul style="list-style-type: none"> <li>Whilst they sit within the bank of NIS measures they are more commonly known as APACS measures.</li> <li>The APACS measures will be reported annually (as @ 31</li> </ul>

	<p>March) to the Home Office by West Midlands Police, broken down by local authority area.</p> <ul style="list-style-type: none"> <li>The SWP will be monitoring performance quarterly throughout the year.</li> </ul>
<b>NI 16- Serious acquisitive crime rate</b>	<ul style="list-style-type: none"> <li>This indicator is collected monthly by West Midlands Police through the Police National Computer.</li> <li>It will log the number of serious acquisitive crimes such as, burglary in a dwelling, aggravated burglary in a dwelling, robbery of business property, robbery of personal property, theft and unauthorised taking of a motor vehicle, aggravated vehicle taking and theft from a vehicle.</li> </ul>
<b>NI 19 – rate of re-offending by young offenders</b>	<ul style="list-style-type: none"> <li>This indicator is reported quarterly and out-turned annually by the Youth Offending Team who sit within the Safer Walsall Partnership.</li> <li>It measures the total number of young offenders who re-offend during their 12-month tracking period.</li> </ul>
<b>NI 20 - Assault crime with injury</b>	<ul style="list-style-type: none"> <li>This indicator is collected monthly by West Midlands Police through the Police National Computer.</li> <li>It will log the number of assaults with injury (including racially and religiously aggravated) including actual bodily harm and other injury and racially or religiously aggravated actual bodily harm and other injury.</li> </ul>
<b>NI 30- Re-offending rate of prolific and priority offenders.</b>	<ul style="list-style-type: none"> <li>This indicator is collected quarterly by the Prolific and Priority offender scheme through the 'JTrack' system and West Midlands Police through the Police National Computer</li> <li>It measures the rate of re-offending of Prolific and other Priority Offenders (PPO's) over a 12 month period.</li> </ul>
<b>Domestic Violence</b>	<ul style="list-style-type: none"> <li>This is a local indicator where the definition will be defined by Partners rather than be drawn from the NIS.</li> <li>The indicator will measure the priority to safeguarding victims of domestic violence and will concentrate on children and young people.</li> <li>The Domestic Violence unit within Neighbourhoods SWP will lead on this outcome.</li> </ul>
<b>NI 191 – Residual household waste per head</b>	<ul style="list-style-type: none"> <li>This measure is a derivative of the waste management best value performance indicators (BV 82a/b). The council reports its performance monthly to Defra through a software system called Waste data flows. The annual out-turn as @ 31 March will be reported via Defra to CLG from the data supplied through this system.</li> <li>The council will continue to monitor performance on a quarterly basis against annual target.</li> <li>It measures kilograms of household waste per head of the population that is not sent for recycling, re-use, composting or anaerobic digestion. It hence monitors performance in reducing the amount of waste sent to landfill, incineration or energy recovery.</li> <li>Street pride's waste management service is responsible for delivering this target.</li> </ul>
<b>NI 198 Children</b>	<ul style="list-style-type: none"> <li>This indicator measures annually, in January, the typical</li> </ul>

<b>travelling to school; mode of transport used</b>	<p>individual pupil mode of travel to and from school.</p> <ul style="list-style-type: none"> <li>• The information is sourced through the schools census, basically a pupil census.</li> <li>• Hence we will out-turn for 2008/9 following completion of the Jan 2009 census. Data is captured for all travel modes split by age bands (5-10 and 11-16).</li> <li>• The target in the LAA is based upon the proportion of children aged 5-16 who travel to school by car (including vans and taxis). Good performance will be typified by achieving a reduction from the baseline.</li> <li>• It is also a local transport plan (LTP) mandatory measure.</li> <li>• The school travel plan team within the Road Safety unit (Engineering &amp; Transportation) are leading on the performance management of this measure and working with relevant colleagues as required i.e. Children &amp; Young People directorate and Serco.</li> </ul>
<b>NI 110 – Young peoples participation in positive activities.</b>	<ul style="list-style-type: none"> <li>• This measure will be sourced through the TellUs3 survey. Tellus3 is a confidential online survey to gather the views of children and young people across a wide range of issues.</li> <li>• TellUs is devised by Ofsted in partnership with the Government's Department for Children, Schools and Families (DCSF); it took place in participating Walsall schools during 17 March to 12 June 2008.</li> <li>• We are likely to receive results in September 2008.</li> <li>• This indicator out-turns the % of young people in school year 10 answering 'yes' to the question '<i>in the last 4 weeks, have you participated in any group activity led by an adult outside school lessons (such as sport, arts or a youth group)</i>'.</li> <li>• Leisure/Culture services contribute to this outcome.</li> </ul>
<b>NI 186 Per Capita CO<sub>2</sub> emissions in the LAA</b>	<ul style="list-style-type: none"> <li>○ This indicator measures the percentage reduction of the per capita CO<sub>2</sub> emissions in the local authority area. It comprises of an annual amount of end user (fuel producers and fuel users) CO<sub>2</sub> emissions across housing, road transport and business sectors as a % change from the 2005 baseline.</li> <li>○ It is calculated by Defra from domestic electricity and gas consumption data, fuel usage statistics (business/commerce) and annual average daily traffic flows.</li> <li>○ As road traffic sector includes all road traffic (excl motorways) Neighbourhoods directorate contributes to this outcome by assisting in reducing traffic.</li> </ul>
<b>NI 188 Adapting to climate Change</b>	<ul style="list-style-type: none"> <li>• This indicator will report annually as at 31 March the council's progress on assessing and managing climate risks and opportunities and incorporating appropriate actions into authority and partners strategic planning.</li> <li>• We report our preparedness against 5 levels of performance graded 0-4. The higher the number the better the performance. Each level details a criteria for achievement and the out-turn is an assessment of whether or not we meet all those criteria at each grade.</li> </ul>

	<ul style="list-style-type: none"> <li>○ Level 0 = Baseline</li> <li>○ Level 1 = Public commitment and prioritised risk-based assessment.</li> <li>○ Level 2 = Comprehensive risk-based assessment and prioritised action in some areas.</li> <li>○ Level 3 = Comprehensive action plan and prioritised action in all priority areas.</li> <li>○ Level 4 Implementation, monitoring and continuous review.</li> </ul> <ul style="list-style-type: none"> <li>● All council services will contribute to this outcome including Neighbourhood services.</li> </ul>
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## **Recommendations**

**That:**

- (a) the Local Area Agreement priorities for the Neighbourhoods Directorate and their measurement methods be noted;**
- (b) Members agree to receive quarterly performance reports to monitor progress towards achieving the priorities set out in the Local Area Agreement as part of an overarching report from the Walsall Partnership. This report will also include details of funding allocations and spend against the LAA targets.**
- (c) Members consider how best to reflect the Local Area Agreement priorities in their work programme.**

## **Author**

Vanessa Holding

Account Manager for Performance (Neighbourhoods & Regeneration)

☎ 01922 652474

[HoldingV@walsall.gov.uk](mailto:HoldingV@walsall.gov.uk)

## 8. The Local Area Agreement (Measures relevant to Neighbourhood services are underlined)

Priority	Indicator(s), ★ From national indicator set L - Local indicators W - WNF Reward grant indicator	Baseline	LAA Improvement Target ★ designated targets			Partners signed-up to the target ★ Lead partner
			08/09	09/10	10/11	
Creating opportunity and potential	<u>NI 5 Overall/ general satisfaction with local area ★</u>	To be determined	To be set at a statistically significant measurable change			Walsall Council ★, Walsall Partnership, Safer Stronger Communities Pillar Executive Group, including WM Police, WM Fire Service, Walsall Voluntary Action
	<u>NI 8 Percentage of adult population who participate in sport ★</u>	16.4%	18.4% ★	19.4% ★	20.4% ★	
	NI 112 Under 18 Conception Rate (L)	53.3 (2006)	This is a current stretch target which will be considered as a main indicator at refresh and realistic targets set at the time			Walsall tPCT ★, Walsall Council, Walsall Partnership
Feeling safe and being healthy	<u>NI 16 Serious acquisitive crime rate ★</u>	21.55 per 1000 population (07-08 to be revised July 08)	20.68 ★	19.82 ★	19.03 ★	Safer Walsall Borough Partnership ★, Walsall Council, Walsall Partnership, Safer Stronger Communities Pillar Executive Group, including WM Police, WM Fire Service, Walsall Voluntary Action
	<u>NI 19 Rate of re-offending by young offenders ★</u>	To be determined	Target setting deferred - place holder			
	<u>NI 20 Assault with injury crime rate ★</u>	12.23 per 1000 population (07-08 to be revised July 08)	11.74 ★	11.27★	10.82 ★	
	<u>NI 30 Re-offending Rate of Prolific and Priority Offenders ★</u>	17%	19%			

	NI 56 Obesity among primary school age children in Year 6 ★	19.4% (06-07)	19.0% ★	18.8% ★	18.6% ★	Walsall tPCT ★, Walsall Council, Walsall Partnership, Healthy Communities and Vulnerable Adults Pillar Executive Group
	NI 120 All age/all cause mortality ★	M 1017 F 629 (1995-97)	M 702 ★ F 488 ★ (2009)	M 681 ★ F 478 ★ (2010)	M 659 ★ F 468 ★ (2011)	
	NI 135 Carers receiving needs assessment or review and a specific carer's service, or advice and information ★	11.5% (06-07)	21.5% ★	24.5%★	27.5% ★	Walsall Council ★, Walsall Partnership, Healthy Communities and Vulnerable Adults Pillar Executive Group
	NI 136 People supported to live independently through social services ★	1809 (06-07)	2200 ★	2600 ★	3000 ★	
	<u>NI 17 Public perceptions of ASB (L)</u>	To be determined	Baseline and targets to be set using the BVUSS and revised when the Place Survey is undertaken			
	<u>Domestic violence (L)</u>	To be determined	Definition to be determined which is likely to be based upon numbers of referrals to Social Services particularly in respect of children			
Developing strong and dynamic communities	<u>NI 1 Number of people from different backgrounds who get on well together in their local area ★</u>	74% (06-07)	76% ★	77% ★	78% ★	Walsall Council ★, Walsall Partnership, Safer Stronger Communities Pillar Executive Group, including WM Police, WM Fire Service, Walsall Voluntary Action
	<u>NI 4 % of people who feel they can influence decisions in their locality ★</u>	To be determined	To be set at a statistically significant measurable change			
	<u>NI 7 Environment for a thriving third sector ★</u>	To be determined	A measurable improvement to take place between the National Survey of the third sector organisations conducted in 2008 and the National Survey of Third Sector Organisations conducted in 2010, calculated in accordance with the OTS briefing note			
Improving housing choice	NI 141 Percentage of vulnerable people achieving independent living ★	76.3% (06-07/ 07-08)	76% ★	78% ★	81% ★	Walsall Council ★
	NI 154 Number of additional houses ★	Average of 444 homes per annum	640 net ★	640 net ★	640 net ★	Walsall Council ★

2002/03 to  
2006/07



		inclusive				
	NI 187 Tackling fuel poverty ★	To be determined	Target setting deferred - place holder			Walsall Council ★
Improving the quality of our environment	<u>NI 191 Residual household waste per head ★</u>	850Kgs (06-07)	755Kg ★	739Kgs ★	697Kgs ★	Walsall Council ★, Walsall Partnership, Safer Stronger Communities Pillar Executive Group, including WM Police, WM Fire Service, Walsall Voluntary Action
	<u>NI 188 Adapting to climate change ★</u>	N/A	Level 1	Level 2	Level 3	
	<u>NI 198 Children travelling to school; mode of transport used ★</u>	31.4% (Jan 07)	30.4% ★	29.4% ★	28.4% ★	
	<u>NI 186 Per capita CO2 emissions in the LA area (L)</u>	6.6 tonnes per capita	Walsall is looking into the detailed definition behind this indicator and will develop indicators by August 2008			Walsall Council ★
Improve access to employment, services and facilities/ Working with employers to create jobs and opportunities	NI 116 Proportion of children in poverty <sup>1</sup> ★ (W) (see footnote)	25.7% (April 07)	24.5% ★	23.5% ★	22.5% ★	Walsall Council ★, Walsall Partnership, Economic Development and Enterprise Pillar Executive Group
	NI 152 Working-age people on out-of-work benefits <sup>1</sup> ★ (W) (see footnote)	16.5% (May 2007)	16.2% ★	15.7% ★	15.0% ★	
Education and skills	<u>NI 110 Young people's participation in positive activities ★</u>	To be determined	Target setting deferred - place holder			Walsall Council ★
	NI 117 16- to 18-year olds who are NEET ★ (W)	9.1% (07-08)	9.0% ★	8.9% ★	8.7% ★	Walsall Council ★, Walsall Partnership
	NI 163 Working-age population qualified to at least level 2 or higher ★ (W)	55.1% (2006)	+ 2% on baseline ★	+4% on baseline ★	+7% on baseline ★	Walsall Council ★, Walsall Partnership, Economic Development and Enterprise Pillar Executive Group
Accessible, sustainable places for business	NI 172 VAT-registered businesses in the area showing growth ★	To be determined	Target setting deferred - place holder			Black Country Small Business Service ★ Walsall Council Walsall Partnership Economic Development and Enterprise Pillar

				Executive Group
	Levels of support to new and existing business (L)	To be determined	Definition to be determined by September 2008	

1. Negotiations on these targets for all years are re-opened on Job Centre Plus confirming that that they have recorded an additional 500 redundancies within the locality by December 2008 – above the already announced redundancies detailed in June 2008.

## 9. Statutory education and early years targets

Priority	Indicator (s) including those to be designated (shown with an *)	Baseline (source/ year)	LAA Improvement Target including those to be designated (shown with an*) and including education and early years targets			Lead Partners
			2008-9	2009-10	2010-11	
Statutory education and early years targets	NI 72: Achievement of at least 78 points across the Early Years Foundation Stage with at least 6 in each of the scales in Personal Social and Emotional Development and Communication, Language Literacy (S)		48			
	NI 73: Achievement at level 4 or above in both English and Maths at Key Stage 2 (Threshold) (S)		75			
	NI 74: Achievement at level 5 or above in both English and Maths at Key Stage 3 (Threshold) (S)		73			
	NI 75: Achievement of 5 or more A* -C grades at GCSE or equivalent including English and Maths (Threshold) (S)		48.3			
	NI 83: Achievement at level 5 or above in Science at Key Stage 3 (S)		77			
	NI 87: Secondary school persistent absence rate (S)		6.34			
	NI 92: Narrowing the gap between the lowest achieving 20% in the Early Years Foundation Stage Profile and the rest (S)		34.1			
	NI 93: Progression by 2 levels in English between Key Stage 1 and Key Stage 2 (S)		91			
	NI 94: Progression by 2 levels in Maths between Key Stage 1 and Key Stage 2 (S)		86			
	NI 95: Progression by 2 levels in English between Key Stage 2 and Key Stage 3 (S)		28			
	NI 96: Progression by 2 levels in Maths between Key Stage 2 and Key Stage 3 (S)		58			
	NI 97: Progression in 2 levels in English between Key Stage 3 and Key Stage 4 (S)		57			
	NI 98: Progression by 2 levels in Maths between Key Stage 3 and Key Stage 4 (S)		31.8			
	NI 99: Children in care reaching level 4 in English at Key Stage 2 (S)		33			
	NI 100: Children in care reaching level 4 in Maths at Key Stage 2 (S)		39			
	NI 101: Children in care achieving 5 A* -C GCSEs (or equivalent) at Key Stage 4 (Including English and Maths) (S)		3.7			