

REPORT OF THE INTERIM REGULATORY SERVICES MANAGER LICENSING AND SAFETY COMMITTEE

16 OCTOBER 2013

STREET ENTERTAINMENT

1.0 Summary of report

1.1 To advise members of proposals to adopt a policy on street entertainment and to designate the certain locations in streets for the purposes of street entertainment across the borough.

2.0 Recommendations

- 2.1 That members consider the draft code of conduct for street entertainment attached to the report.
- 2.2 Members approve the consultation process on the proposals.

3.0 Background information

3.1 Officers in regulatory services, regeneration and other departments variously receive complaints about busking and requests to allow it. The absence of a policy leads to a lack of clarity on the position for officers, street entertainers, businesses, the police and other partners. To redress that position, it is proposed that the council adopt a policy permitting such entertainment in designated sites across the borough.

4.0 Resource considerations

4.1 **Financial:** The policy has been drafted to be self regulating as far as possible to minimise the workload on officers whilst enhancing the street scene in the borough. It is proposed to introduce a fee for a street entertainer's permit. Giving consideration to the financial climate for the council and the wider economic position for business, it is proposed that this fee will be sufficient to cover costs but not be at a level that would prohibit the intended entertainers from being able to apply.

- 4.2 **Legal:** A district council may by resolution designate any street in their district as a site for permitted obstruction under s125E of the Highways Act 1980.
- 4.3 **Staffing:** The process of issuing a street entertainer's permit can be covered within existing resources.

5.0 <u>Citizen impact</u>

5.1 Nothing arising from this report.

6.0 Community safety

6.1 Nothing arising from this report.

7.0 <u>Environmental impact</u>

7.1 Nothing arising from this report.

8.0 Performance and risk management issues

8.1 Nothing arising from this report.

9.0 Equality implications

9.1 None arising from this report.

10.0 Consultation

10.1 A four week period of consultation with elected members, police, other partners, business, residents and street entertainers will be carried out. The proposals will then be brought back to Licensing and Safety Committee

11.0 Appendices

11.1 Appendix 1 – Draft street entertainment code of conduct.
 Appendix 2 – Draft consultation questions.

12.0 Contact Officer:

12.1 Lorraine Boothman, Interim Trading Standards Manager. 01922 653065

Code of Conduct for Street Entertainment in Walsall

Street entertainment, or busking, can be viewed as adding to the vibrancy of a town or a nuisance. At its best it draws visitors in to a town or area. Officers in the Council variously receive requests to allow busking and complaints about buskers that are in the town. Walsall is a town undergoing regeneration and the council and its partners are working hard to make it a great place in which to live, shop or work.

To contribute to that work, the council has adopted a policy on street entertainment to encourage the best entertainers who add to the life of the town, whilst making sure that this activity does not become a nuisance to visitors and people who work in the town.

This policy does not apply to anyone taking part in regulated entertainment under the Council's Premises Licence or a Temporary Events Notice issued under the Licensing Act 2003.

Who can perform in Walsall?

If you want to perform as a street entertainer in Walsall, you must be over 18 and obtain a permit from the council. You will need to complete the application form and provide proof of ID, a passport sized photo, a "disclosure Scotland basic check", proof of public liability and the fee. The application form can be obtained from the Licensing Office or you can apply on line

At least one person from a group must have a permit.

You may be required to attend an audition to demonstrate that your act is of suitable quality. The panel will normally be made up of a representative from businesses in the town centre, the community and an elected member, although this may be varied from time to time.

If you do not comply with this code, the council may remove your permit to perform street entertainment in Walsall. The council may also remove your permit if it receives complaints from the public or representations from the police, fire authority or other partner.

What type of street entertainment can be performed in Walsall?

Most forms of entertainment may be performed in Walsall as long as it does not present a hazard to other people; is not indecent or in bad taste and does not damage the highway and street furniture.

Examples of Entertainment which will normally be permitted	Examples of Entertainment which will not be permitted
Playing music	Acts involving fire
Singing	Acts involving knives, weapons or similar objects
Drama	Striptease or nudity
Living statues	Drumming unless it is a minor element of a performance
Juggling (but fire and knives etc may not be used)	
Dancing	
Drumming may be permitted but local businesses may request that the length of performance is curtailed	

Where can you perform in Walsall?

In order to maximise the benefits of street entertainment and to minimise any nuisance it may cause, the Council has restricted busking to the areas identified on the maps shown in the appedix. Some areas are suitable only for certain types of street entertainment, for example no amplified music or loud instruments, or a restriction as to the size of a group of performers, whilst any form of street entertainment may be appropriate in other areas. *However, you should not perform in the vicinity of another busker if this will create a clash of sounds*.

When can you perform in Walsall?

Street entertainment can be performed any day of the week and between 9.00am and 8.00 pm. During late night shopping and when special events are being held, the hours may be extended to the end of shopping hours or the close of the event.

You may not perform at any pitch for longer than one hour and may not return to the same pitch within an hour. Within this time limit, you must stop your performance or move to another pitch if requested to do so by any business in the vicinity, authorised officer of the council, police or fire officer.

How should you behave when performing in Walsall?

Street entertainers should behave with courtesy and respect at all times and in particular, you:

- must not do anything to cause a nuisance or danger to other people in the area.
- must respond to reasonable requests from businesses in the vicinity to reduce the volume of any performance or to curtail the length of a performance.
- must comply with any request from an authorised officer of the council, the police, fire authority or other enforcement agency.
- may place a receptacle by them for people to make donations. However, you must not ask
 for money directly or by actions, for example by passing a container round, as this would be
 classed as begging.
- must make sure that any crowd or audience does not obstruct the free passage along the highway or obstruct fire exits or other access to shops and buildings, cash machines or other facilities in the area.
- may not use street furniture as part of the performance and may not affix any sign or other object to street furniture. Examples of street furniture are lamps, benches, planters, bollards etc.
- may only sell merchandise if you also have a street trading licence from Walsall Council's licensing department.
- should leave the area in which you have performed in a clean and tidy condition.
- must wear the permit issued by Walsall Council at all times.
- must not perform whilst under the influence of alcohol or drugs.

Locations for Street Entertainment in Walsall

MAP OF WALSALL IDENTIFYING LOCATIONS FOR STREET ENTERTAINMENT AND TYPE OF ENTERTAINMENT

MAPS OF EACH DISTRICT CENTRE/AREA WHERE

LOCATIONS FOR STREET ENTERTAINMENT HAVE BEEN IDENTIFIED

AND TYPE OF ENTERTAINMENT

Street Entertainment Policy

Consultation Questionnaire

Street entertainment, or busking, can be viewed as adding to the vibrancy of a town or a nuisance. At its best it draws visitors in to a town or area. Officers in the Council variously receive requests to allow busking and street entertainment but also complaints about buskers that are in the town. Walsall is a town undergoing regeneration and the council and its partners are working hard to make it a great place in which to live, shop or work.

To contribute to that work, the council is looking at adopting a policy on street entertainment to encourage the best entertainers who add to the life of the town, whilst making sure that this activity does not become a nuisance to visitors and people who work in the town.

We welcome your comments on the proposal. **About you** Are you responding to this consultation as An individual please say where your business is located A business Aldridge Brownhills Walsall Darlaston Willenhall Pelsal Bloxwich A partner or other organisation (eg police, trade association) Please give the details of the organisation you are representing _____ A street performer Q1 Do you think the council should permit street entertainment? Yes No Q2 Should there be a process for checking the quality of performers? Yes

Q3 Should there be restrictions on when street entertainers can perform?
Yes NO
If yes, which of these please tick all that apply
Restricted to certain days of the week \square
Restricted to certain times of day \square
Restrict length of time an act can perform \Box
Q5 Should the council licence performers who are permitted to perform in Walsall?
Yes No No
Q6 If you are a performer, would you want a licence for single use or for an extended period (eg a year)
Single use 3 months 6 months 1 year
Q7 If you are a performer, how much would you be prepared to pay for a single use licence?
£25
Q8 How much would you be prepared to pay for an annual licence?
£50
Q9 Do you have any other comments on the policy?

Equalities monitoring

Your responses to the following questions will be used to analyse responses to the survey only								
Are you male	female	Prefer	not to say	☐ PI	ease tick ✓	one box only.		
To which of the following	ng age groups	do you bel	ong? Please t	ick √ one	box only.			
16-18 years		46-55 year	rs					
19-25 years		56-65 year	rs					
26-35 years		Over 65						
36-45 years		Prefer not	to say					
Do you have any long-stage) which means you have do? Please tick ✓ one	nave substant box only.	ial difficulti	es doing day t Prefe	to day act	ivities or the	e work you car		
To which of the following	ng groups do	you conside		? Please ti	ck ✓ one bo	ox only.		
White		П	Mixed				П	
British			White and B				П	
Irish			White and B					
Other White backgroun	d		White and A	sian		•••••		
Asian or Asian British			Other Mixed	backgrou	ınd			
Indian			Chinese / ot	her ethnic	c backgrour	nd		
Pakistani			Chinese					
Bangladeshi								
Other Asian background	J		Any other et and write in		ground <i>(Ple</i>	ase tick		
Black or Black British								
Caribbean								
African								
Other black background	l		Prefer not to	say				
Thank you for completing	ng this questi	onnaire.						