

Annual Financial Report 2021/22

Containing the council's statement of accounts
and annual governance statement



Walsall Council



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Introduction to the 2021/22 annual financial statements

Welcome to Walsall Council Accounts for the year April 2021 to March 2022

This has been a challenging but successful year for the finances of Walsall Council.

We have faced continued funding pressures due to increases in demand for our services, increases in our costs, reductions in our funding and the ongoing consequences of the Covid-19 pandemic. In that context, we have successfully continued to deliver against our priorities as set out in the council plan:

- **Economic** – Enable greater local opportunities for all people, communities and businesses.
- **People** - Encourage our residents to lead more active, fulfilling and independent lives to maintain or improve their health and wellbeing.
- **Internal focus** - Council services are customer focused effective, efficient and equitable.
- **Children** - Have the best possible start and are safe from harm, happy, healthy and learning well.
- **Communities** - Enable our communities so they feel they are connected and belong here in Walsall, meeting housing needs in safe and healthy places building a strong sense of community.

And to deliver against the Council three Proud Promises

- Improve outcomes and customer experience
- Improve employee satisfaction and engagement
- Improve service efficiency and performance

I am delighted to say that the attached statements show that yet again we have delivered to our revenue budget and are taking a prudent approach by putting the small underspend of £1.495m into reserves to protect against future inflationary increases. This has been achieved whilst delivering £21.134m on savings and investing £27.832m into services.

We have continued to make big decisions to ensure that Walsall is prepared for the future, for example:

- Continuation of the adult social care transformation programme
- Continuation of the children's services transformation programme
- investment in technology
- transforming our services to customers
- investing in our assets and in our town centres

The financial future remains uncertain given the delayed reform of Local Government Finance, the cost-of-living crisis and the consequences of the national and global political and economic situation. The outcomes of all these changes are not yet known but will significantly affect the council's finances. We do know our funding levels for next year or for the medium term. However,

the Council remains absolutely committed to deliver its priorities and on delivering vital services for its communities, residents and businesses.

I would like to take this opportunity to thank all our staff who have worked throughout the year to deliver quality services within a challenging budget whilst providing value for money and a focus on customers.

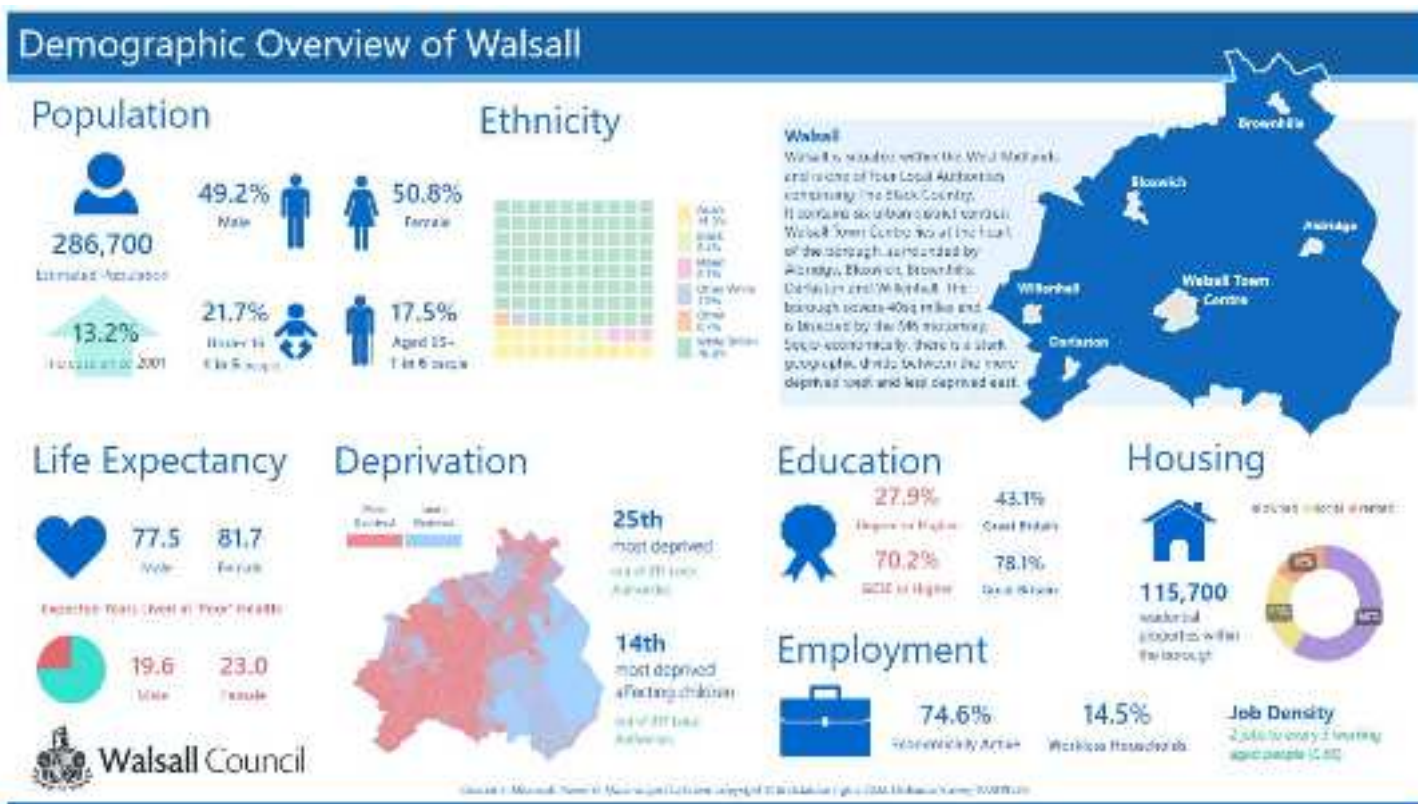
Councillor Mike Bird
Leader of the Council
15 June 2022

Narrative report

1. Introduction to Walsall

Walsall Council is a local government district in the West Midlands, England, with the status of a metropolitan borough covering an area of 40.14 sq. miles (103.95 km²). It is bounded to the west by the City of Wolverhampton, the south by the Metropolitan Borough of Sandwell, to the southeast by the City of Birmingham, and by the Staffordshire districts of Lichfield, Cannock Chase and South Staffordshire to the east, north and northwest respectively.

It is named after its largest settlement, Walsall. The borough also consists of five other district centres: Aldridge, Brownhills, Bloxwich, Darlaston and Willenhall; and is densely populated, especially the west of the borough. The borough benefits from extensive countryside particularly towards the east, including greenspace such as Barr Beacon, Pelsall and Brownhill Commons.



Council organisation and governance

The council manages its affairs to ensure the economic, efficient and effective use of resources, the safeguarding of its assets, manage its risks and to ensure the financial resilience and stability of the organisation into the future. This is vital if the council is to continue to play a leading role in the life of Walsall's residents and provide high quality services for their benefit. The task is shared by all members and officers under the leadership of the Executive and Corporate Management Team. The Section 151 Officer has a particular role in ensuring financial stewardship.

Political structure

Walsall is divided into 20 different wards which are each represented by 3 councillors. This means that the Council consists of 60 councillors. As at 31 March 2022 the political composition of the council was 37 Conservative, 19 Labour, 2 Independents, 2 vacant.

Walsall Council has adopted a leader and cabinet system which makes all the key decisions. Overview and Scrutiny Committees (select committees) hold the Cabinet to account and can ask for decisions to be reviewed.

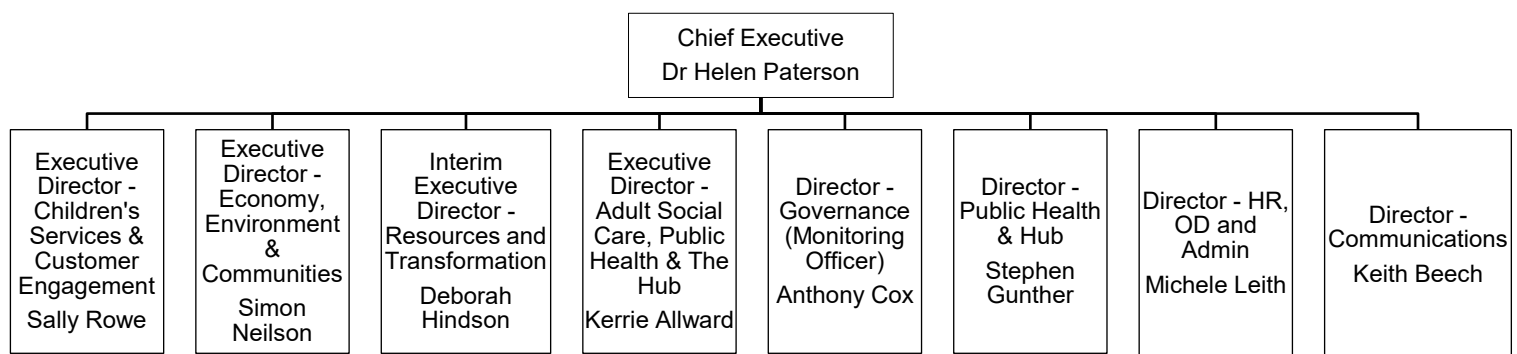
The Council, which comprises all 60 councillors, approves major plans and strategies for the council following review by Cabinet. This includes the council's budget each year.

The Leader of the Council has responsibility for the appointment of the Cabinet, which consists of 9 members, and the allocation of portfolios. In 2021/22 the portfolios were as follows:

- | | |
|---|-----------------------|
| • Leader of the Council | Cllr Mike Bird |
| • Deputy Leader and Regeneration | Cllr Adrian Andrew |
| • Deputy Leader and Resilient Communities | Cllr Garry Perry |
| • Education and Skills | Cllr Chris Towe |
| • Adult Social Care | Cllr Kier Pedley |
| • Clean and Green | Cllr Oliver Butler |
| • Children's | Cllr Tim Watson |
| • Internal Services | Cllr Mark Statham |
| • Health and Wellbeing | Cllr Stephen Craddock |

Management structure

Supporting the Council and Cabinet is the council's Corporate Management Team (CMT). CMT is led by the council's Chief Executive, Dr Helen Paterson. The current composition is shown below.



The role of the Corporate Management Team is:

- To provide visible officer leadership to ensure the council's vision, corporate objectives and Proud (the council's transformation programme) promises are delivered.
- To ensure that the council acts as one organisation to identify and take opportunities to work effectively internally and in collaboration with key partners.
- To promote and ensure excellence in respect of customer service, people management, corporate governance, performance management, financial management and control, risk management and change management. To prioritise management action and allocate resources accordingly.

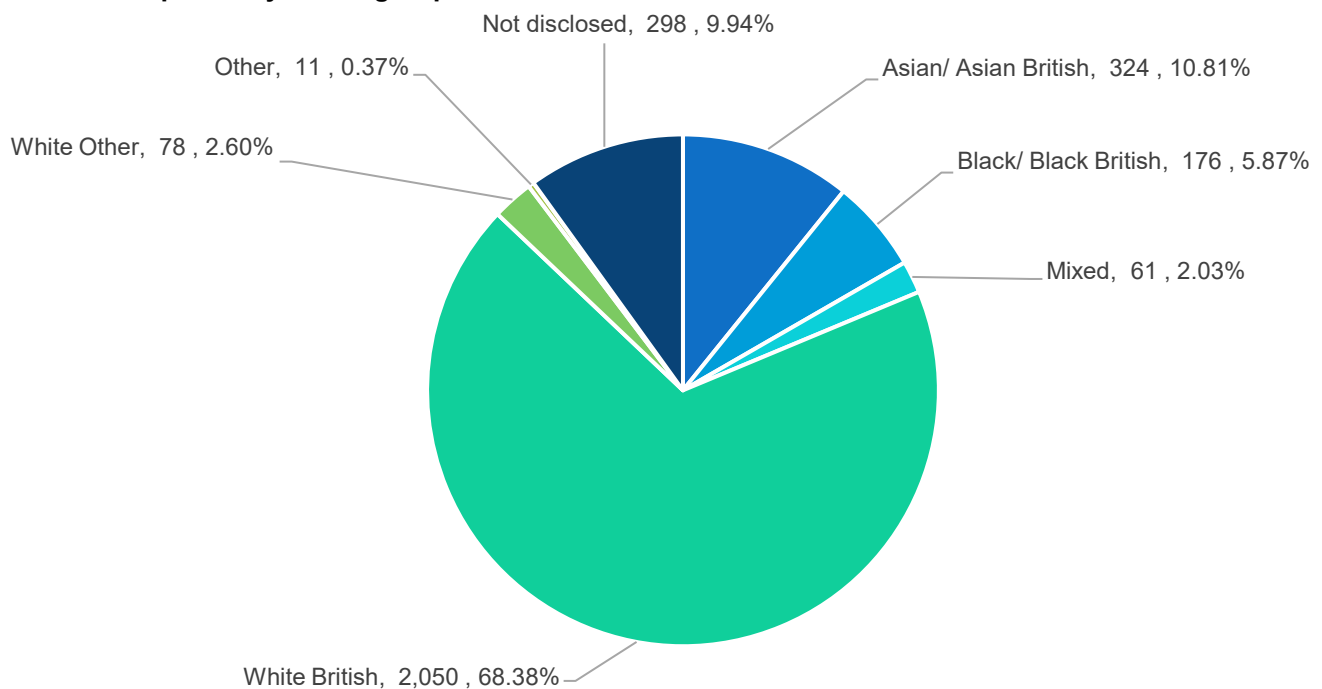
Employee information

As at 31 March 2022 the council employed 2,998 people (3,079 people as at 31 March 2021) excluding school based employees, split 33.06% male (32.45% 31 March 2021), 66.94% females (67.55% 31 March 2021).

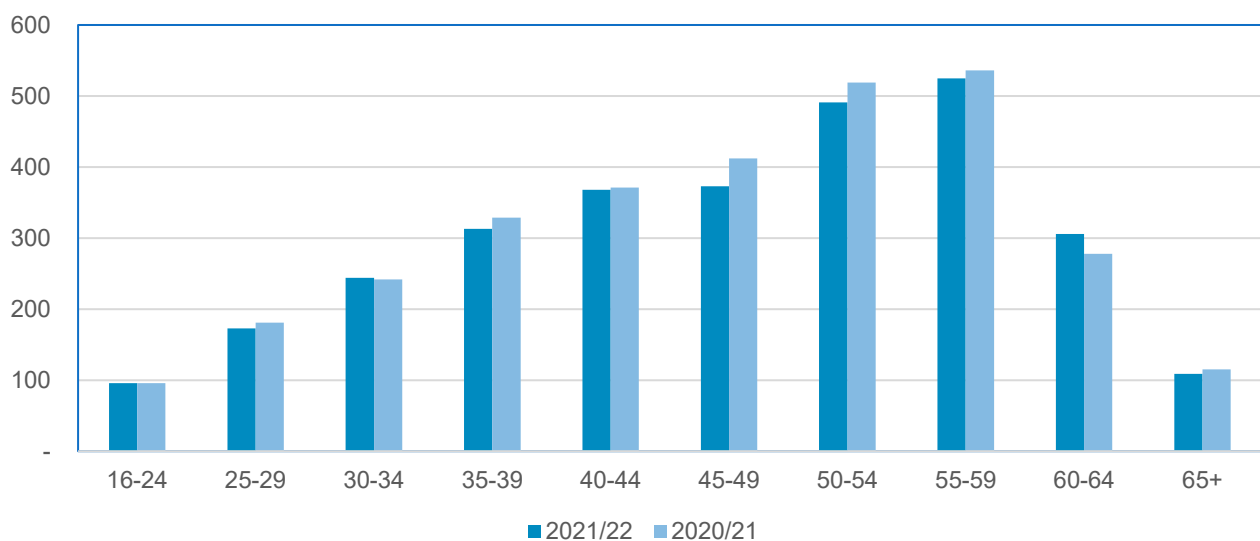
The difference in median pay (the mid-point between highest and lowest salary) between male and female employees for Walsall Council was 1.08% for as at 31 March 2022 for all staff (full, part time and casual employees). This means that average pay for male employees was 1.08% higher than for female employees. The national average was 15.4%. When looking at full time employees the difference in median pay for Walsall Council is -0.56%. This means that the average pay for full time female employees is 0.56% higher than that for male employees. The national average was 7.9%.

The pay multiple recommended for adoption in the public sector was the ratio between the highest paid employee and the median full time equivalent salary of the organisation. The council's current pay multiple from the highest paid to median pay is 1:7 which is the same as 2020/21. The council's current pay multiple from the median pay of Chief Officers within the Corporate Management Team to the median pay of the council is 1:5 which is the same as 2020/21.

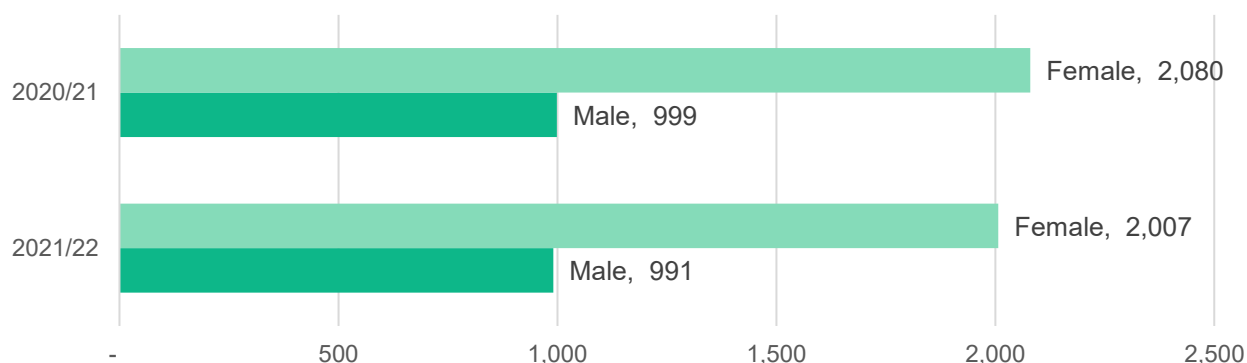
Workforce profile by ethnic group



Workforce profile by age



Workforce profile by gender



Corporate plan

The Corporate Plan articulates the strategic direction for the council and how it intends to measure its success. The council is committed to reducing inequalities and ensuring all potential is maximised, and its employment policies, procedures and guidelines are designed to support this vision and deliver the council's priorities.

The COVID-19 pandemic has had a significant impact on global, national and local communities – To meet them, we have changed the way we work. We have built on our relationships with local and regional partners to get positive results for residents. As we have seen communities respond to the pandemic, we have also responded. Covid-19 has accelerated changes to the way we work, and the delivery of our promises. Our Proud Promises are:

- to improve outcomes and customer experience
- to improve employee satisfaction and engagement
- to improve service efficiency and performance

In response to the pandemic and changing ways of working being required to support this, the Corporate Plan for 2021/22 was produced for one year, building on the 2018-2021 Plan, outlining areas of focus and outcomes with markers of success. During 2021/22, the council took time to learn, listen and understand the changed needs of the Borough, and rebuild the foundation for the longer-term view, which resulted in the revised 2022-25 Council Plan published in February 2022.

The 2021-22 Plan set out five areas of focus (EPICC), ten outcomes and twenty markers of success to assess progress in delivery of the plan. EPICC is:

- Economic Growth for all people, communities and businesses
- People have increased independence, improved health and can positively contribute to their communities
- Internal focus. All council services are efficient and effective
- Children have the best possible start and are safe from harm, happy, healthy and learning well
- Communities are prospering and resilient with all housing needs met in safe and healthy places.

Our values (Professionalism, Leadership, Accountability, Transparency, Ethical - PLATE) continue to shape how we as a Council work with our local communities and influence our choices and behaviours.

Performance against delivery against outcomes was reported quarterly to Cabinet with the quarter four report also providing an annual summary of the overall performance of the 2021/22 Corporate

Plan Markers of Success and Key Achievements for the year. The report also identified those areas where the performance target was not met (9%) and the reasons and where appropriate, actions to address this. This report can be accessed here: [Quarter Four June 2022](#).

Council services

The council is grouped into four distinct directorates described below

Adult Social Care, Public Health & The Hub

Adult Social Care provides care and safeguarding services for vulnerable adults and older people in the borough. The care and safeguarding is provided to the following groups:

- Adults with mental health needs
- Older people with physical or mental health needs including dementia
- Adults with physical disability or sensory impairment
- Adults with a learning disability
- Adults with autism
- Young people with disabilities who are in transition to adult social care services
- Carers of adults and older people

The services provided include:

- Information, advice and signposting on sources of support
- Individual, family and community capacity building to achieve and retain independence
- Facilitation of access to universal services
- Preventative services that lead to regaining and retention of independence
- Reablement services that lead to regaining and retention of independence
- Support for carers to enable them to undertake and continue their caring role
- Out of hours emergency on call service
- Assessment of need of adults
- Allocation of personal budgets
- Validation and review of support plans

Public Health provides services that aim to improve the health of the people of Walsall and that the local health protection system works effectively. The mandatory functions public health carry out are:

- provide appropriate access to sexual health services
- ensure there are plans in place to protect the health of the population, including immunisation and screening plans, and reducing drug and alcohol misuse
- ensure NHS commissioners (Clinical Commissioning Groups) receive the Public Health advice they need
- deliver the National Childhood Measurement Programme (NCMP)
- encourage take up of NHS Health Check assessments.

The Hub consists of the following council functions:

- Communications, marketing & brand
- Policy & strategy
- Business intelligence
- Commissioning, contract management & procurement

Children's Services & Customer Engagement

Children's Services is responsible for providing services to children and young people. It is charged with caring for and protecting the needs of children and ensuring that every child in Walsall has the chance of good quality education and delivers targeted and statutory services to children and their families.

Services are arranged into three interlinked areas providing the following services:

Children's Social Care

- Safeguarding arrangements
- Vulnerable Children, Looked After Children, Transition and Leaving Care
- Corporate Parenting
- Social Work Academy
- Performance Improvement and Quality Team

Early Help and Partnership

- Early intervention and prevention services
- Youth justice service
- Supporting families programme
- Parenting support
- Short breaks and respite provision

Access & Inclusion

- Education (including admissions, school estates and property, virtual schools, standards and performance of schools)
- Special education needs and disabilities (SEND) service (including assessments, educational psychologists and home to school transport)

In October 2021, Ofsted inspected Walsall Children's Services under the Inspecting Local Authorities Children's services (ILACS) framework with the outcome being Walsall Children's Services moved out of a 'requires improvement' rating to an overall 'good' rating. This is the first time that Walsall have received this judgement from Ofsted. Although we recognise there is still more to do, this is significant achievement.

Customer Engagement includes those services within the council's My Money My Home My Job service. The services include:

- Administration and billing of council tax and non-domestic rates
- Provision and advice on housing benefits
- Provision and advice on council tax benefits
- Provision and support for homelessness

Economy, Environment & Communities

Economy, Environment & Communities is split into three operational areas: Regeneration and Economy, Place and Environment and Resilient Communities, providing a wide range of services to the people of Walsall.

The services provided under each operational area include:

Regeneration and Economy

- Regeneration & Development
- Planning Policy
- Employment Growth and Skills (including post-16)

- Cultural Assets
- Strategic Housing (including Housing Standards and Improvement)
- Planning and Building Control Service
- Local Planning Authority

Place and Environment

- Clean and Green Services (including Waste Management, Street Cleansing, Grounds Maintenance, Countryside Service, Fleet Services, Markets)
- Leisure (including Active Living Centres)
- Bereavement and Registration Services
- Healthy Spaces (including Parks and Open spaces)
- Highways Maintenance
- Pollution Control
- Strategic Transport
- Parking
- Road Safety
- Engineering
- Traffic Management

Resilient Communities

- Localities and Partnerships
- Voluntary and Community Sector/One Walsall
- Equalities & Community Cohesion
- Libraries & Local History Centre
- Community Safety Unit
- CCTV
- Prevent
- Domestic Abuse
- Licensing Applications
- Trading Standards
- Licensing Enforcement
- Community Protection (including Anti-Social Behaviour, Statutory Nuisance and Environmental Crime enforcement)
- Environmental Health

Resources & Transformation

Resources and Transformation consists of the following services:

- Human Resources
- Organisational Development and Admin & Business Support
- Health & Safety
- Governance (including Elections)
- Finance
- Corporate Performance
- Corporate Landlord
- Programme Management
- Transformation and Digital (including ICT, Information Governance and PROUD programme)

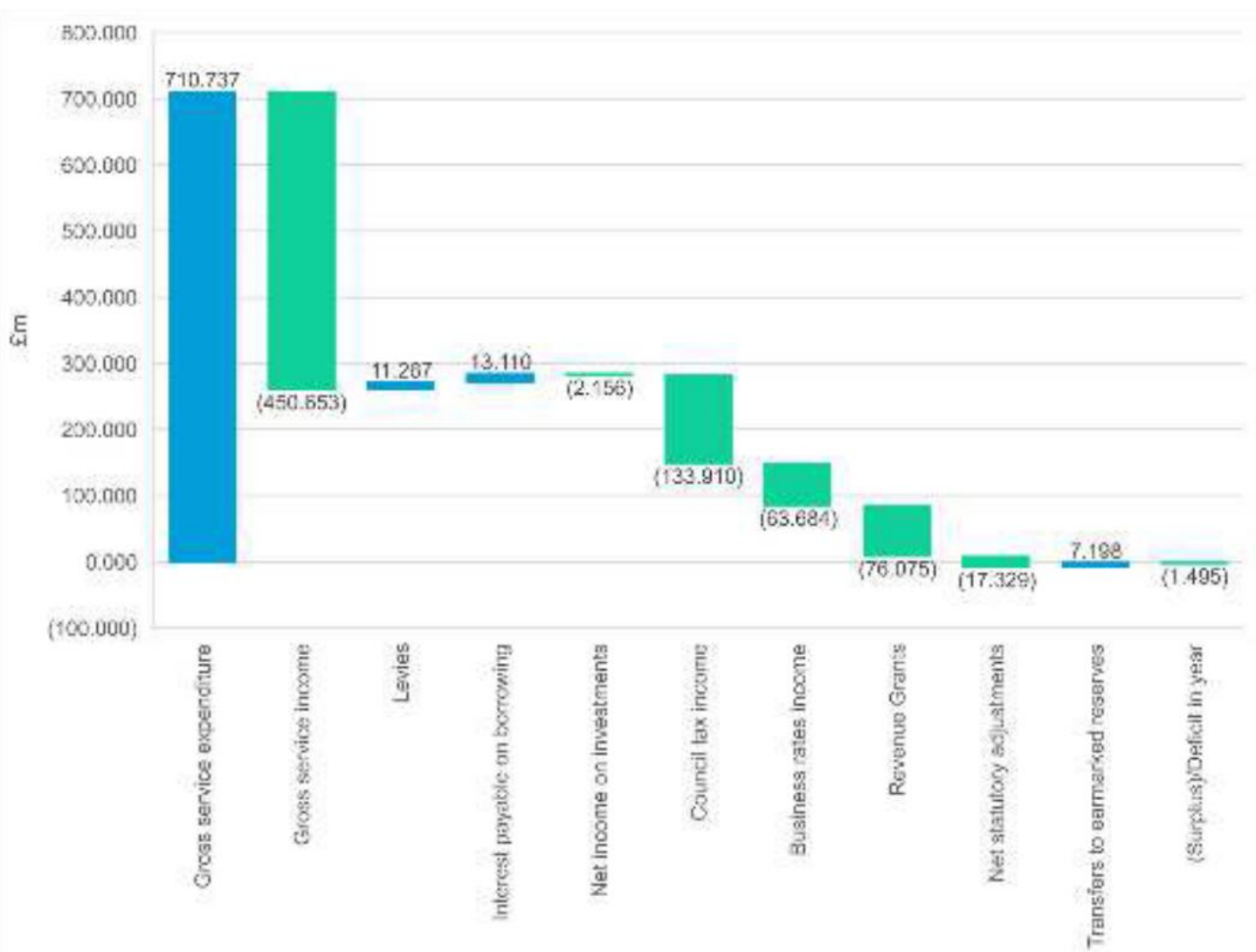
2. Financial performance highlights

The council's expenditure is divided into two broad categories, revenue and capital. Revenue expenditure relates to day-to-day spending such as salaries, purchase of services and materials for the provision of council services, and heating and lighting of council premises. Capital expenditure relates to the purchase/renewal of major items such as land and buildings and the construction of essential infrastructure such as roads.

Revenue expenditure

The Council approved a net budget of £132.546 million for 2021/22 at its full meeting on 25 February 2021. This included savings of £28.898 million to be delivered through the council's Proud service transformation plans. The councillors also agreed at this meeting a 1.99% increase in Council Tax and 3% increase for the Adult Social Care Precept.

The 2021/22 comprehensive income and expenditure statement shows a net cost of services of £260.084 million comprised of £710.737 million expenditure and £450.653 million income. Taking other expenditure and income items such as levies, interest expenditure and income, council tax, business rates, other grants, movement to reserves and statutory adjustments into account the 2021/22 outturn position is an underspend of £1.495 million against budget as shown in the graph below. This £1.495 million was approved to be transferred to earmarked reserves in 2022/23 to help further manage the potential impact of the pay and price inflation on services. Further details of the council's performance against budget can be found in note 10 (page 33).



The split by directorate of the £1.495 million underspend is shown in the table below.

	2021/22 £m
Adult Social Care, Public Health & The Hub	4.494
Children's Services and Customer Engagement (excluding education)	(1.098)
Education	(0.478)
Economy, Environment and Communities	(0.947)
Resources and Transformation	(1.046)
Corporate costs	(2.420)
Total (under)/overspend in year	(1.495)

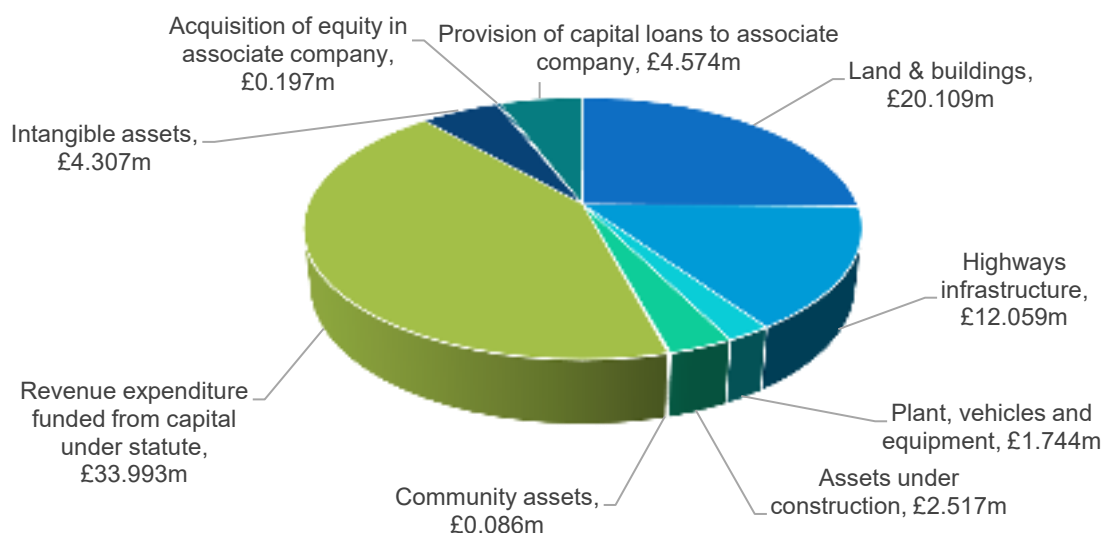
The main reasons for variances are in line with those reported to Cabinet and Scrutiny throughout the 2021/22 financial year and include:

- Demand management in Adult Social Care due to a delay in achieving £2.38m of approved 2021/22 savings relating to reducing existing older people care packages and reducing the number of clients entering the care system (front door), both of which were delayed due to additional demand on the Adult Social Care service resulting in a lack of capacity to progress the savings, and the ability of service areas outside of Adult Social Care to support the delivery e.g., Customer Access Management and Resilient Communities, due to their competing priorities. A further £1.760 million associated with income shortfall from the joint funding income arrangements with CCG was delayed due to ongoing discussions with the CCG and variation of Section 75 agreement. A further £0.702 million of variance arose from the need for additional staffing within Access Assessment and Care Management to manage the additional demand. Some of these in year pressures were in part mitigated via one-off Covid-19 funding where deemed appropriate, reducing the overspend to £4.494 million.
- Children's Access and Achievement within home to school transport and changes in demand and implementation of route optimisation (£0.478 million underspend); underspends on agency staff, delays in recruitment and reduced spend on car mileage (£0.345 million underspend); and £0.875 million overspend due to non-delivery of some approved savings in year, ongoing demand pressures on changes in legislation, placement sufficiency, an increase in complex cases and a subsequent increase in placement costs. This was offset by an underspend of £1.500 million with Customer Engagement arising from underspends on housing benefit subsidy/overpayments, staffing and general running costs, partly offset by shortfalls within Crisis Support, general fees and charges and Customer Access Management.
- Within Economy, Environment and Communities, Clean and Green services underspent by £0.466 million net underspend, with increased costs for vehicle maintenance and agency staff within the grounds, trees and street cleansing service, offset by underspends in vehicle hire and leases, reduced recycling centre management and haulage fees, a reduction in waste disposal costs and additional income from recycling materials, with a general reduction on staffing and running costs. Resilient Communities experienced increased costs in Community Protection and Area Partnerships, offset by increased licences income and general reduction in running costs, resulting in a net underspend of £0.410 million.
- The two main areas of underspend within Resources and Transformation related to £0.536 million within Integrated Facilities Management firm increased fee income from capital schemes and licences, and a general reduction in staffing and running costs and £0.463 million in ICT.

- The position in relation to Corporate Costs reflects a prudent approach to allow for a planned delay in undertaking borrowing, which reduced the cost as well as reducing counterparty risk (£1.200 million). Central Budgets underspend of £1.220 million related primarily to release of central contingency funding.

Capital expenditure

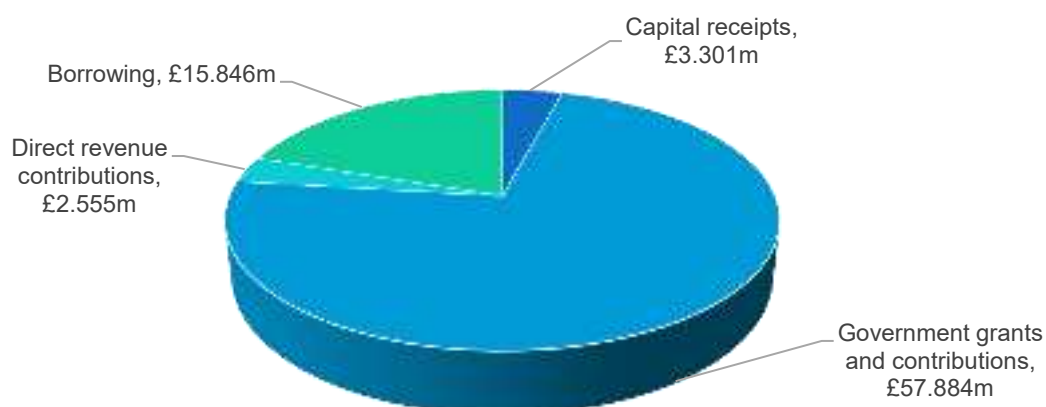
During 2021/22 the council had £79.586 million of capital investment. The split of capital investment between different asset categories is shown in the following chart.



Revenue expenditure funded from capital under statute is where the council has either

- Provided capital grants to individuals or organisations where the use of the grant would be classed as capital if carried out by the council
- Carried out work on assets not belonging to the council that would be classed as capital if owned by the council.

The financing of this capital investment was from a variety of sources such as borrowing, grant funding, capital receipts and revenue. The following chart outlines the funding of this investment.



Treasury management

Walsall Council has a successful treasury management strategy that has continued to maximise investment income and minimise interest payments without undue or inappropriate exposure to financial risk.

The council places great importance on the management of the security of all investments. This risk is minimised through the annual investment strategy, which requires that deposits are not made with financial institutions unless they meet identified minimum credit criteria. The annual investment strategy also considers maximum amounts and time limits in respect of each financial institution.

The council ended 2021/22 with short-term investments of £174.286 million (£138.892 million 2020/21). Use of these investments will be required to fund those capital projects currently underway where completion is due beyond 31 March 2022 and for the planned use of earmarked reserves in future years.

The 2021/22 target investment income rate for all investments excluding property funds was 0.27%; however, as at 31 March 2022 the actual rate achieved was 0.38%. When compared to current market conditions this rate shows the council continues to maximise investment income. In cash terms this means the council received £1.236 million (£1.571 million in 2020/21) of investment income. This is in addition to £1.034 million (£1.231 million in 2020/21) of dividend income from holdings in the CCLA Local Authorities Property Fund.

At 31 March 2022, the council's external long-term borrowing was £293.858 million (£337.302 million as at 31 March 2021). Short-term borrowing as at 31 March 2022 was £42.686 million (£18.127 million as at 31 March 2021). No new short- or long-term borrowing was undertaken during 2021/22. The decrease in long-term borrowing and increase in short-term borrowing are because several loan maturities are now less than 365 days.

The interest costs associated with this debt represent 7.15% of the net council tax requirement for the year, at an average interest rate of 3.59% compared to the target interest rate for the year of 3.30%. The target rate was set at the beginning of the year and assumed that new borrowing would be undertaken during 2021/22 at lower interest rates than the other long-term loans in the portfolio, due to the historically low interest rates available. This borrowing was not required during 2021/22 and has subsequently adversely impacted the average interest rate incurred during the year.

3. Impact of Covid-19

2021/22 was another challenging year, with the global pandemic impacting greatly on service delivery and financially for a second year. Emerging service pressures and Covid-19 have required action to be taken to limit the council's financial exposure. These actions ensured that the budget is balanced at year-end, with a sufficient level of reserves to manage existing liabilities and emerging risks which may arise in 2022/23, including the unknown ongoing impact of Covid-19.

The council continued to respond to the financial challenges imposed by Covid-19. Government originally committed to fully compensating councils for the costs of authorities' responses to Covid-19 and has to date allocated £76.730 million of funding (plus £5.369 million of support to Walsall residents and £150.734 million for Walsall businesses) to support these costs in Walsall. In addition to the initial costs of funding the council's response, the impact of Covid-19 included:

- significant loss of income following closure of services and facilities
- considerable impact on the council tax and business rates income
- delays to the delivery of approved budget savings as the council has refocused its resources on its response to Covid-19

Of the £76.730 million allocated by central Government, £38.845 million related to 2021/22. The council has been able to manage the financial impact of Covid-19 in 2021/22 within allocated funds.

The 2021/22 budget was predicated on delivery of £28.989 million from Proud benefits from the adoption of new ways of working across the council, significantly enhancing our enabling technology capabilities, and improving our service efficiency and performance. Covid-19 has had some continuing impact on the delivery of savings; however, this is much reduced compared to the previous year. £21.134 million of savings were delivered in year, with £7.764 million (27%) delayed and now expected to be delivered in 2022/23. This is in the main due to:

- An inability to generate some fees and charges due to facility closures
- A reduced client base on the reopening of some services
- Delays in the commencement of consultation on a number of organisational redesigns

This has been factored into the financial plan for 2022/23.

No further funding of any ongoing impact of losses due to the Covid-19 pandemic have been announced beyond 2021/22. The Government have however confirmed that the council will be allowed to carry forward unspent allocations on certain Covid-19 grants into 2022/23, subject to respective grant conditions being adhered to.

4. Material assets acquired and other capital expenditure, material disposals in year and liabilities incurred

Major capital programmes

Since 2020/21 the council has been working in conjunction with National Highways on the improvement of Junction 10 of the M6. The work has progressed well with the following work remaining, replacing the two bridges over the motorway and completion of the road surfaces and link roads. The demolition of the existing bridges and replacement with new ones are scheduled to take place between May and June 2022. It is scheduled for completion in 2022/23.

The council has received funds for the Getting Building Fund, which is part of central Government's "Levelling Up" agenda. This was for the council to provide grants to external bodies for the delivery of jobs, skills and infrastructure, with the council distributing approximately £16 million in 2021/22.

Work has commenced in Walsall on a number of large multi-year capital schemes using funding from both the Future High Streets Fund and Town Deal programme, both part of central Government's "Levelling Up" agenda.

The Future High Streets Fund scheme is focused on creating a 'coherent transport gateway' that better connects the bus station and rail station and will span over the heart of Park Street. The cost of this scheme is estimated to be approximately £36 million, £11.440 million is funded from Government grant with the remaining being funded by the council.

The council was awarded approximately £42.6 million from the Town Deal programme, £21.3 million each for Walsall town centre and Bloxwich town centre. Detailed town investment plans have been submitted to central Government and detailed business cases are now being developed which will result in the release of monies to the council. The completion dates for these are 29 June 2022 for Walsall and 5 August 2022 for Bloxwich.

The council is working in conjunction with Homes England on the remediation of the Phoenix 10 site which is estimated to take 2 years from late March 2022. The site will then be developed with the aim of providing substantial new employment floorspace and significant job creation. A development

partner has been appointed Henry Boot Developments to undertake this work on behalf of Walsall Council and Homes England. The total cost of this project is estimated to be £43 million, £35 million to be funded by a grant from the Black Country Local Enterprise Partnership and the remainder by Homes England.

Material asset disposals in year

During 2021/22 there were three school academy conversions: St Bernadette's Catholic Primary School, Blackwood School and Brownhill West Primary School. This resulted in a net disposal loss to the council of £6.430 million. In addition to the academy conversions the council also disposed of another 9 properties and 2 freehold reversions totalling £3.029 million and bringing in £3.766 million of capital receipts.

Pensions liabilities

The council has net future pension liabilities of approximately £601 million (£720 million as at 31 March 2021) on an IAS19 basis. The West Midlands Pension Fund is formally valued every three years (triennial) by an independent actuary to set future contribution rates with the most recent valuation as at 31 March 2019 being published on 31 March 2020.

This valuation assessed the funding level of the pension scheme, the percentage cover that the schemes assets can cover pension liabilities) at 94%, an improvement from the previous assessed funding level as at 31 March 2016 of 81%.

The current funding strategy of the West Midlands Pension Fund is for the scheme to be fully funded (100%) within the next 15 years and contribution rates were set accordingly. The next triennial valuation will be as at 31 March 2022 and will set contribution rates for the period 2023-26.

5. Looking forward

The council's budget is a financial representation of the organisation's plans for the forthcoming financial year and beyond. In times of economic uncertainty, it is imperative that the council plans over the medium term. The council's budget reported to full Council on 24 February 2022 looks to the medium term 2022/23 to 2025/26 to align with the Council Plan 2022-25, published alongside the budget. The Council Plan 2022-2025 has been informed by an updated Joint Strategic Needs and assets Assessment (JSNA), several internal strategies, internal and external surveys, Community Safety Needs Assessment and the Local Economic Needs Assessment. The budget plan aligns to Council Plan outcomes.

In 2022/23 and beyond, the council will continue to need to meet demands and challenges arising from the pandemic, along with the increasing impact on our residents, business and stakeholders of the cost-of-living crisis. The medium-term financial plan is under review, in preparation for 2023/23+ budget setting. The council is also using learning from new ways of working implemented as part of our Proud transformation programme, including in response to new ways of working arising from our response to the pandemic to further align resources with an improved outcomes based budgeting focus, aligned to the Council Plan 2022-25, Commissioning Strategy and the Proud promises and ways of working to drive Value for Money principles through the process, reviewing what we're spending, why we're spending it, how does it contribute to the council's outcomes and can we do this in a better way or can we re-prioritise funds between targets to achieve improved overall performance.

6. Sustainability reporting

The council declared a climate change emergency on 16 September 2019 and committed to becoming a net zero carbon authority by 2050. In 2020, the West Midlands Combined Authority pledged to reach net zero carbon emissions no later than 2041 publishing "WM2041 – A Programme for Implementing an Environmental Recovery." The council continues to play a key role collaborating with regional partners to tackle climate change and operates within the framework established by the UK parliament. To date this has not had any financial impact on the council.

On 21 October 2020 cabinet approved a climate emergency action plan to address the commitments of the declaration passed in 2019. The first phase of the action plan covers 'scope 1' and 'scope 2' emissions using best practice guidance as set by the greenhouse gas protocol. The COVID-19 pandemic has had a significant impact on many council services and changed the way the council operates. On 16 June 2021 cabinet approved a reset action plan aligned to the Walsall Proud promises and corporate plan outcomes. The reset action plan has the potential to significantly accelerate progress towards net zero.

The first phase of the action plan covers a five-year period up to 2025. There are established tools available to support carbon budgeting and reporting, and these will be utilised to set specific targets as individual project detail is developed. The plan's themes are strategy, energy, waste & consumption, transport, nature, and resilience & adaptation.

Strategy

The council has established a climate action taskforce which reports progress annually to cabinet. All cabinet reports include a section on climate change to ensure environmental impacts are embedded into decision making. Climate change is included on the council's strategic risk register.

Energy

A strategic asset plan for 2021 to 2025 has recently been adopted, which includes an energy strategy to minimise demand, improve efficiency and reduce carbon emissions. The council has commenced the implementation of an approximately £11 million project to upgrade 23,000 streetlights to LED, which will reduce energy consumption by 70%.

Waste & consumption

Following the implementation of the Environment Act and associated regulations, the council will be refreshing its waste strategy with the intention of reaching a 65% recycling rate by 2035. The council is upgrading its waste infrastructure with projects to improve its household waste and recycling centres and construct a new material recycling facility as part of regional joint venture.

Transport

The council is collaborating with partners across the combined authority area on a new Local Transport Plan (LTP), which will be adopted in summer 2022. This will include significant improvement to public transport infrastructure including the electrification of the bus fleet. LTP funding will include the £1 billion City Region Sustainable Transport Settlement (CRSTS) for the West Midlands covering the period 2022-27. In addition, the Black Country has recently approved a (Ultra Low Emissions Vehicles) ULEV strategy.

Nature

The council is continuing to deliver a range of projects to enhancing the borough's parks and green spaces to increase meadow, wetland, and green areas in Walsall. This included the planting 22,000 trees in 2021/2022.

Resilience & adaptation

The council's business continuity plans are updated annually. Business continuity is included on the council's corporate risk register.

7. Structure of accounts

The annual statement of accounts is a statutory publication required under the Accounts and Audit Regulations 2015. They are prepared in accordance with the Chartered Institute for Public Finance and Accountancy (CIPFA) Code of Practice on Local Authority Accounting in the United Kingdom 2020/21 (the Code) on a going concern basis. The Code specifies the principles and practices of accounting required to give a true and fair view of the council's financial position at the end of the year and the transactions of the council during the year.

The layout of the 2021/22 Statement of Accounts is comprised of:

- Core Financial Statements and associated notes
- Group Accounts
- Supplementary Financial Statements and Notes for the Collection Fund

These are explained in more detail below.

a. Statement of responsibilities for the statement of accounts

This section explains the respective responsibilities of the council and the chief finance officer (CFO) in relation to the annual accounts. The council is responsible for ensuring that there are proper arrangements in place for financial administration, ensuring that value for money is achieved and approving the annual accounts. The CFO is responsible for selecting and applying accounting policies, keeping accurate and timely accounting records, taking reasonable steps for the prevention and detection of fraud and complying with proper accounting practice as defined by the Code.

b. Core financial statements

Comprehensive income and expenditure statement (CIES)

This statement records the council's income and expenditure for the year on an accounting basis applying generally accepted accounting practices (as amended by the Code). The top half of the statement provides an analysis by directorate, the net cost of services. The bottom half of the statement deals with corporate transactions and funding. This is different to the amount funded from taxation as required by statutory regulations. The funding position is shown in the expenditure and funding analysis.

Movement in reserves statement (MIRS)

This statement shows the movement in the year on the different reserves held by the council, analysed into 'useable reserves' (i.e., those that can be applied to fund expenditure or reduce local taxation) and other reserves.

Balance sheet

The balance sheet shows the value of the assets and liabilities recognised by the council, as at 31st March 2021. The net assets of the council (assets less liabilities) are matched by the reserves held by the council.

Reserves are reported in two categories. The first category of reserves is useable reserves, i.e., those reserves that the council may use to provide services, subject to the need to maintain a prudent level of reserves and any statutory limitations on their use (for example the Capital Receipts Reserve

that can only be used to fund capital expenditure or repay debt). The second category of reserves is those that the council is not able to use to provide services. This includes reserves that hold unrealised gains and losses (for example the Revaluation Reserve), where amounts would only become available to provide services if the assets were sold; and reserves that hold timing differences shown in the Movement in Reserves Statement line 'adjustments between accounting basis and funding basis under regulations'.

Cash flow statement

The cash flow statement shows the changes in cash and cash equivalents of the council during the reporting period. The statement shows how the council generates and uses cash and cash equivalents by classifying cash flows as operating, investing and financing activities. The amount of net cash flows arising from operating activities is a key indicator of the extent to which the operations of the council are funded by way of taxation and grant income, or from the recipients of services provided by the council. Investing activities represent the extent to which cash outflows have been made for resources which are intended to contribute to the council's future service delivery. Cash flows arising from financing activities are useful in predicting claims on future cash flows by providers of capital (i.e., borrowing) to the council.

c. Expenditure and funding analysis (EFA)

The expenditure and funding analysis is designed to demonstrate to council tax and rent payers, how the funding available to the council (i.e., government grants, rents, council tax and business rates) for the year has been used in providing services, in comparison with those resources consumed or earned by authorities in accordance with generally accepted accounting practices. The Expenditure and Funding Analysis also shows how this expenditure is allocated for decision making purposes between the council's directorates. Income and expenditure accounted for under generally accepted accounting practices is presented more fully in the Comprehensive Income and Expenditure Statement.

d. Notes to the core financial statements

These are disclosure notes that present further detail behind the figures in the core financial statements.

e. Collection fund

The collection fund is an agent's statement that reflects the statutory obligation for billing authorities to maintain a separate Collection Fund. The statement shows the transactions of the council in relation to the collection from taxpayers and distribution to local authorities and Central Government of council tax and business rates.

f. Group accounts

The group accounts are a consolidated set of financial statements that represent the overall activities of the companies that the council has an interest in, where deemed material.

g. Changes of accounting policies in 2021/22

There has been no change to the council's accounting policies for 2021/22. The accounting policies can be found as note 36 on page 92.

Statement of responsibilities

The council's responsibilities

The council is required to:

- Make arrangements for the proper administration of its financial affairs and to ensure that one of its officers has the responsibility for the administration of those affairs. In this authority, that officer is the Interim Executive Director – Resources and Transformation (Section 151 Officer).
- Manage its affairs to secure economic, efficient and effective use of resources and safeguard its assets.
- Approve the statement of accounts.

The chief financial officer's responsibilities

The chief financial officer is responsible for the preparation of the authority's Statement of Accounts in accordance with proper practices as set out in the CIPFA Code of Practice on Local Authority Accounting in the United Kingdom (the Code).

In preparing this statement of accounts, the chief financial officer has:

- Selected suitable accounting policies and then applied them consistently.
- Made judgements and estimates that were reasonable and prudent.
- Complied with the Code.

The chief financial officer has also:

- Kept proper accounting records which were up to date.
- Taken reasonable steps for the prevention and detection of fraud and other irregularities.

Certification by the chief financial officer

I, the chief financial officer of Walsall Metropolitan Borough Council, certify that this statement of accounts gives a true and fair view of the financial position of the authority at the reporting date and of its expenditure and income for the year ended 31 March 2022.

Shaun Darcy

Director – Finance, Corporate Performance and Corporate Landlord (Section 151 Officer)

02 March 2023

Approval of Statement of Accounts

The statement of accounts was approved by the Walsall Council Audit Committee on 21 November 2022.

Mr A Green

Chair of the Audit Committee

02 March 2023

Independent auditor's report to the members of Walsall Council on the audit of the financial statements

Opinion

Will be completed once received.

Core financial statements

Comprehensive income and expenditure statement (CIES)

This statement summarises the council's annual financial performance on an accounting basis. However, the amounts chargeable to council tax and general fund reserves for the year are controlled by legislation. These include a number of statutory adjustments and transfers to specific reserves. The effect of these statutory transactions is shown in the Movement in Reserves Statement and Note 2. Further information about the CIES can be found in Note 1.

	2021/22			2020/21			Notes
	Gross Expenditure £m	Gross Income £m	Net Expenditure £m	Gross Expenditure £m	Gross Income £m	Net Expenditure £m	
Adult Social Care, Public Health & The Hub							
Adult Social Care	136.986	(70.794)	66.192	136.630	(69.656)	66.974	1a, 1e
The Hub	(0.042)	(0.025)	(0.067)	(0.323)	(0.056)	(0.379)	1a, 1e
Public Health	23.471	(4.576)	18.895	20.534	(9.662)	10.872	1a, 1e
Children's Services and Customer Engagement							
Children's Services	73.429	(7.527)	65.902	68.628	(5.373)	63.255	1a, 1e
Education	224.359	(201.378)	22.981	206.141	(194.092)	12.049	1a, 1e
Customer Engagement	88.375	(82.700)	5.675	90.381	(84.881)	5.500	1a, 1e
Economy, Environment & Communities	80.465	(25.771)	54.694	83.494	(19.340)	64.154	1a, 1e
Resources & Transformation	66.371	(34.531)	31.840	63.259	(27.966)	35.293	1a, 1e
Corporate costs	17.323	(23.351)	(6.028)	30.786	(19.589)	11.197	1a, 1e
Cost of services	710.737	(450.653)	260.084	699.530	(430.615)	268.915	
Other operating expenditure			17.712			10.893	1e, 1f
Financing & investment net expenditure			22.334			23.965	1e, 1g
Taxation & non-specific grant income			(312.397)			(339.247)	1e, 1h
(Surplus) or deficit on provision of services			(12.267)			(35.474)	1d
(Surplus)/deficit arising on revaluation of non-current assets			(4.542)			(5.005)	29a
Impairment losses charged to the revaluation reserve			0.455			0.317	29a
(Surplus)/deficit from investments in equity instruments			(0.306)			0.665	29b
Re-measurements of the net pension liability			(185.016)			182.365	12b, 29d
Other comprehensive income and expenditure			(189.409)			178.342	
Total comprehensive income and expenditure			(201.676)			142.868	

Movement in reserves statement (MIRS)

This statement shows the movement in year for reserves held by the council split into usable reserves (those that can be applied to fund expenditure) and unusable reserves (held for accounting purposes only). This statement shows how the movements in the council's reserves are broken down between gains and losses shown in the CIES (page 28) and the statutory adjustments required to result in the amounts chargeable for council tax in year (Note 2). The (surplus)/deficit line shows the statutory general fund movements in the year following those adjustments.

	Usable reserves						Unusable reserves		Total reserves of the authority £m	Notes
	General fund balance £m	Earmarked general fund balances £m	Total general fund balances £m	Capital grants unapplied account £m	Capital receipts reserve £m	Total usable reserves £m	Statutory revenue balances £m	Capital accounting balances £m		
Balance at 31/03/2020 carried forward	(14.410)	(156.523)	(170.933)	(52.896)	(7.386)	(231.215)	578.794	(173.311)	174.269	
Total comprehensive income and expenditure	(35.474)	0.000	(35.474)	0.000	0.000	(35.474)	182.365	(4.023)	142.868	CIES
Statutory revenue adjustments between accounting basis and funding basis	(125.367)	0.000	(125.367)	0.000	0.000	(125.367)	62.196	53.201	(9.970)	2
Statutory capital adjustments between accounting basis and funding basis	91.378	0.000	91.378	(2.233)	0.741	89.886	0.000	(79.916)	9.970	2
Transfers to/from earmarked reserves	66.179	(66.179)	0.000	0.000	0.000	0.000	0.000	0.000	0.000	28a
(Surplus) / deficit in year	(3.284)	(66.179)	(69.463)	(2.233)	0.741	(70.955)	244.561	(30.738)	142.868	
Balance at 31/03/2021 carried forward	(17.694)	(222.702)	(240.396)	(55.129)	(6.645)	(302.170)	823.355	(204.049)	317.137	
Total comprehensive income and expenditure	(12.267)	0.000	(12.267)	0.000	0.000	(12.267)	(185.016)	(4.393)	(201.676)	CIES
Statutory revenue adjustments between accounting basis and funding basis	(80.994)	0.000	(80.994)	0.000	0.000	(80.994)	12.611	54.376	(14.007)	2
Statutory capital adjustments between accounting basis and funding basis	84.568	0.000	84.568	(6.915)	(2.461)	75.192	0.000	(61.185)	14.007	2
Transfers to/from earmarked reserves	7.198	(7.198)	0.000	0.000	0.000	0.000	0.000	0.000	0.000	28a
(Surplus) / deficit in year	(1.495)	(7.198)	(8.693)	(6.915)	(2.461)	(18.069)	(172.405)	(11.202)	(201.676)	
Balance at 31/03/2022 carried forward	(19.189)	(229.900)	(249.089)	(62.044)	(9.106)	(320.239)	650.950	(215.251)	115.461	

Balance sheet

The balance sheet shows the council's overall financial position as at 31 March 2022. It details how much the council owns and how much it owes. The council's net assets (what is owned less what is owed) are matched by the reserves held by the council. Reserves are reported in two categories. The first category, usable reserves, are those reserves that the council and schools may use to provide services. The second category, unusable reserves, represents those that the council is not able to use to provide services but are used for accounting purposes.

	As at 31 March 2022 £m	As at 31 March 2021 £m	Note
Long term assets			
Property, plant and equipment	517.273	503.960	14
Heritage assets	33.961	33.961	15
Investment property	4.760	6.062	16
Intangible assets	13.635	11.612	17
Long term investments	52.209	56.855	22
Long term debtors	7.761	3.994	25c
	629.599	616.444	
Current assets			
Short term investments	174.286	138.892	22
Assets held for sale	0.600	4.116	18
Inventories	0.397	0.361	
Short term debtors	90.956	81.395	25a, 25b
Cash and cash equivalents	49.431	33.273	24
	315.670	258.037	
Current liabilities			
Short term borrowing	(42.686)	(18.127)	22
Short term creditors	(88.003)	(82.433)	26a
Revenue grants received in advance	(22.812)	(17.748)	3c
Capital grants received in advance	0.000	(0.605)	3c
Provisions	(7.776)	(9.602)	27
	(161.277)	(128.515)	
Long term liabilities			
Provisions	(0.901)	(1.095)	27
Long term borrowing	(293.858)	(337.302)	22
Other long term liabilities	(604.693)	(724.705)	26b
	(899.452)	(1,063.102)	
Net assets	(115.460)	(317.136)	
Usable reserves	(320.239)	(302.170)	28
Unusable reserves	435.699	619.306	29
Total reserves	115.460	317.136	

The unaudited accounts were issued on 15 June 2022 and the audited accounts were authorised for issue on 02 March 2023.

Signed:

Date: 02 March 2023

Shaun Darcy

Director – Finance, Corporate Performance and Corporate Landlord (Section 151 Officer)

Cash flow statement

The cash flow statement shows the changes in cash and cash equivalents of the council during the year. It shows how the council generates and uses cash and cash equivalents by classifying cash flows as operating, investing and financing activities. Net cash flows arising from operating activities is a key indicator of the extent to which the operations of the council are funded by way of taxation and grant income or from the recipients of services provided by the council. Investing activities represent the extent to which cash outflows have been made for resources which are intended to contribute to the council's future service delivery. Cash flows arising from financing activities are useful in predicting claims on future cash flows by providers of capital (i.e. borrowing) to the council.

	2021/22 £m	2020/21 £m	Notes
Net (surplus) or deficit on the provision of services	(12.267)	(35.474)	CIES
Adjustments to net surplus or deficit on the provision of services for non-cash	(109.246)	20.934	30
Adjustments for items included in the net surplus or deficit on the provision of services that are investing and financing activities	60.005	72.066	30
Net cash (inflows)/outflows from operating activities	(61.508)	57.526	
Interest and dividends			
Interest paid	12.930	12.352	
Interest received	(1.308)	(2.135)	
Dividends	(1.085)	(0.918)	
	10.537	9.299	
Investing activities			
Purchase of property, plant and equipment, investment property and intangible assets	52.174	53.990	
Purchase of short-term and long-term investments	225.500	206.303	
Other payment from investing activities	4.574	0.000	
Proceeds from the sale of property, plant and equipment, investment property and intangible assets	(5.788)	(1.527)	
Proceeds from short-term and long-term investments	(200.000)	(191.000)	
Other receipts from investing activities	(61.895)	(80.956)	
	14.565	(13.190)	
Financing activities			
Cash receipts of short - and long-term borrowing	(0.045)	(54.043)	
Other payments from financing activities	1.183	1.994	
Repayments of short- and long-term borrowing	19.110	14.918	
	20.248	(37.131)	
Net (increase)/decrease in cash and cash equivalents	(16.158)	16.504	
Cash and cash equivalents			
- at the beginning of the reporting period	(33.273)	(49.777)	24
- at the end of the reporting period	(49.431)	(33.273)	24
Movement in cash (increase)/decrease	(16.158)	16.504	

Notes to the accounts

1. Additional information on reported income and expenditure

a. Additional analysis of cost of services

The following table further analyses the cost of services shown on the comprehensive income and expenditure statement into operational units.

Service	2021/22			2020/21		
	Gross Expenditure £m	Gross Income £m	Net Expenditure £m	Gross Expenditure £m	Gross Income £m	Net Expenditure £m
<u>Adult Social Care, Public Health & The Hub</u>						
Adult Social Care	136.986	(70.794)	66.192	136.630	(69.656)	66.974
The Hub	(0.042)	(0.025)	(0.067)	(0.323)	(0.056)	(0.379)
Public Health	23.471	(4.576)	18.895	20.534	(9.662)	10.872
	160.415	(75.395)	85.020	156.841	(79.374)	77.467
<u>Children's Services and Customer Engagement</u>						
Children's Social Work	66.572	(6.425)	60.147	58.720	(4.385)	54.335
Commissioning and Early Help	6.857	(1.102)	5.755	9.908	(0.988)	8.920
Education	224.359	(201.378)	22.981	206.141	(194.092)	12.049
<u>Customer Engagement</u>						
- Housing Benefits	70.401	(69.898)	0.503	77.752	(76.580)	1.172
- Other Customer Engagement	17.974	(12.802)	5.172	12.629	(8.301)	4.328
	386.163	(291.605)	94.558	365.150	(284.346)	80.804
<u>Economy, Environment & Communities</u>						
<u>Place and Environment</u>						
- Clean and Green Services	27.267	(4.570)	22.697	27.036	(3.800)	23.236
- Highways & Transportation	21.719	(4.839)	16.880	23.712	(2.933)	20.779
- Other Place and Environment	9.644	(7.247)	2.397	10.099	(5.209)	4.890
Regeneration and Economy	10.871	(6.262)	4.609	11.558	(4.533)	7.025
Resilient Communities	10.964	(2.853)	8.111	11.089	(2.865)	8.224
	80.465	(25.771)	54.694	83.494	(19.340)	64.154
<u>Resources & Transformation</u>						
Finance and Corporate Performance	16.827	(7.159)	9.668	3.133	(6.910)	(3.777)
Corporate Landlord	35.543	(25.266)	10.277	51.858	(19.381)	32.477
Governance	3.727	(0.567)	3.160	2.497	(0.236)	2.261
Human Resources and Development	5.520	(0.866)	4.654	0.802	(0.603)	0.199
Transformation & Digital	4.754	(0.673)	4.081	4.969	(0.836)	4.133
	66.371	(34.531)	31.840	63.259	(27.966)	35.293
Corporate costs	17.323	(23.351)	(6.028)	30.786	(19.589)	11.197
Cost of services	710.737	(450.653)	260.084	699.530	(430.615)	268.915

The increase in net expenditure for Public Health was due to reduced Covid-19 grants received from central Government and increased grant payments being made for Covid-19 community testing and outbreak management during 2021/22 compared to 2020/21. To cover this additional expenditure relevant Covid-19 grants were carried forward as earmarked reserves from 2020/21 and used in 2021/22. General spend for public health is offset by a grant within non ringfenced grants totalling approximately £18 million (Note 3a, page 42).

The increase in Children's Social Work is due to the increasing call on services such as corporate parenting where the council has been required to intervene to protect a child for assorted reasons.

The increase in expenditure on education is in large part due to an increase in the **IFRS19 pensions accounting adjustment**, an increase of £5.5 million, which is reversed out of revenue by legislation within the movement in reserves statement to ensure it has no impact on taxpayers. The remaining increase is related to revaluation losses on revaluation of schools in year (£1.6 million) and capital work carried out on voluntary aided schools or schools which converted to academy status in year (£1.6 million).

Other place and environment includes the council's leisure facilities and bereavement services. The increase in income for these areas is primarily due to an increase in income from external customers to the council for use of leisure facilities (increase of £2.6 million) as a result of reopening facilities following Covid-19.

The increase in costs shown for Human Resources and Development is due to the creation of a HR hub which has centralised functions which were previously dispersed amongst other services. As they were previously reported as part of the individual services no prior year adjustment has been made for this.

The reduction in expenditure on corporate costs is due to a reduction in statutory adjustments charged corporately for IAS 19 pension adjustments for current service costs and past service costs (net reduction of £5.146 million), and a reduction in the amount of Covid-19 business rate grants paid in 2021/22 (£9.952 million reduction). The increase in income shown on corporate costs is due to the receipt of £4.750 million on a lease redemption in 2021/22.

b. Walsall Council's reported outturn position

The comprehensive income and expenditure statement (CIES) shows the council's income and expenditure on an IFRS (international Financial Reporting Standards) basis and is therefore comparable to other types of organisations both within the public sector and beyond. The accounting basis for reporting overall results however does not reflect how the council manages its finances in practice.

In governance terms the council is accountable to council taxpayers for the outturn position on the General Fund reserve. The amounts chargeable to a local authority's council taxpayers for the year is substantially different to that reported as the net expenditure position within the CIES. These amounts chargeable are controlled by legislation and include a number of statutory adjustments and transfers to/(from) specific reserves. These adjustments are designed to ensure that the amounts chargeable to council taxpayers for the year are a fair reflection of the services provided to them. All the council's internal reporting of its financial position is therefore focussed on the outturn position on its General Fund.

The following table reflects the actual reporting within the council of the outturn positions for the General Fund in terms of the council's organisational structure.

Outturn position for Walsall Council

	2021/22			2020/21		
	Net outturn £m	Budget £m	(Under)/ over budget £m	Net outturn £m	Budget £m	(Under)/ over budget £m
Adult Social Care, Public Health & The Hub						
- Adult Social Care	63.289	58.489	4.800	66.817	67.841	(1.024)
- The Hub	(0.262)	0.044	(0.306)	(0.052)	(0.081)	0.029
- Public Health	0.368	0.368	0.000	0.203	0.203	0.000
Children's Services and Customer Engagement						
- Children's Social Care & Early Help	60.020	59.546	0.474	61.743	61.788	(0.045)
- Education	24.604	25.082	(0.478)	16.328	16.324	0.004
- Customer Engagement	4.964	6.536	(1.572)	5.010	6.485	(1.475)
Economy, Environment and Communities	52.441	53.388	(0.947)	54.860	55.285	(0.425)
Resources and Transformation	30.704	31.750	(1.046)	33.574	34.157	(0.583)
Corporate costs	(105.077)	(102.657)	(2.420)	(111.370)	(114.441)	3.071
Total council tax requirement	131.051	132.546	(1.495)	127.113	127.561	(0.448)
Council tax precept from collection fund	(132.546)	(132.546)	0.000	(127.566)	(127.566)	0.000
Total cost of providing council services	(1.495)	0.000	(1.495)	(0.453)	(0.005)	(0.448)
Release of earmarked reserves to general fund	0.000	0.000	0.000	(2.831)	0.000	(2.831)
(Surplus)/deficit to general fund	(1.495)	0.000	(1.495)	(3.284)	(0.005)	(3.279)

c. Expenditure and Funding Analysis

The following table shows a reconciliation of how the council's outturn position (Net expenditure charged to general fund) is adjusted to arrive at the net expenditure shown for each directorate in the comprehensive income and expenditure statement (net reported expenditure in CIES). The adjustments required have been grouped as follows:

- Capital accounting adjustments are those transactions required to reflect capital activities on an accounting basis, but which are not proper charges to the revenue account. They include depreciation, impairment, revaluations losses and the recognition of capital grants received.
- Pensions accounting adjustments are the entries required to reflect the differences between pensions expenditure for the year on an accounting basis and the actual pension contributions payable by the council for the year. Further details are given in note 12b.
- Other statutory adjustments include transfers to or from the collection fund adjustment account, the financial instruments adjustment account and the accumulated absences account, all of which are used to affect the timing of amounts being debited or credited to the revenue account in line with statutory requirements.
- Not reported in net cost of services includes items that are reported within other operating expenditure, financing & investment net expenditure and taxation & non-specific grant income on the comprehensive income and expenditure statement but are reported within the directorate net expenditure within the cabinet outturn statement. It also includes items which are charged only within the movement in reserves statement such as the council's minimum revenue provision, revenue contributions used to finance capital expenditure and transfers to or from earmarked reserves. Transfers to or from earmarked reserves are included here as, although these are included in the reported outturn position, they do not represent income or expenditure for the council

The table also identifies amounts relating to items which are required to be shown outside of directorate net cost of services within the comprehensive income and expenditure statement.

2021/22						
	Net expenditure charged to General Fund £m	Capital accounting adjustments £m	Pensions adjustments £m	Other statutory adjustments £m	Not reported in Net Cost of Services £m	Net reported expenditure in CIES £m
Adult Social Care, Public Health & The Hub						
Adult Social Care	63.289	(0.184)	1.688	0.000	(4.408)	66.192
The Hub	(0.262)	(0.018)	0.115	0.000	(0.292)	(0.067)
Public Health	0.368	0.000	0.176	0.000	(18.703)	18.895
Children's Services and Customer Engagement						
Children's Services	60.020	(0.096)	2.534	0.000	(8.319)	65.902
Education	24.604	(8.655)	8.767	1.249	0.263	22.981
Customer Engagement	4.964	(0.691)	0.875	0.000	(0.895)	5.675
Economy, Environment & Communities	52.441	(7.497)	3.212	0.000	2.031	54.694
Resources & Transformation	30.704	(10.381)	3.291	0.000	5.954	31.840
Corporate costs	(86.994)	(6.445)	3.600	0.000	(78.121)	(6.028)
	149.135	(33.966)	24.258	1.249	(102.490)	260.084
Other operating expenditure	0.000	(6.445)	0.000	0.000	(11.267)	17.712
Financing & investment net expenditure	0.000	(1.280)	(14.917)	4.817	(10.954)	22.334
Taxation & non-specific grant income	(150.630)	38.728	0.000	17.378	105.661	(312.397)
Total cost of providing council services as per outturn	(1.495)	(2.963)	9.341	23.444	(19.050)	(12.267)
Transfer (to)/from earmarked reserves	(7.198)	0.000	0.000	0.000	(7.198)	0.000
Total cost of providing council services	(8.693)	(2.963)	9.341	23.444	(26.248)	(12.267)
Reconciliation of general fund balances						
	Total £m	General fund reserve £m	Earmarked general fund reserves £m			
Opening total general fund balances	(240.396)	(17.694)	(222.702)			
Movement in year	(8.693)	(1.495)	(7.198)			
Closing total general fund balances	(249.089)	(19.189)	(229.900)			

The following shows the same analysis for the 2020/21 financial year.

	2020/21					
	Net expenditure charged to General Fund £m	Capital accounting adjustments £m	Pensions adjustments £m	Other statutory adjustments £m	Not reported in Net Cost of Services £m	Net reported expenditure in CIES £m
Adult Social Care, Public Health & The Hub						
Adult Social Care & The Hub	66.817	(0.912)	0.864	0.000	(0.109)	66.974
The Hub	(0.052)	(0.048)	0.069	0.000	0.306	(0.379)
Public Health	0.203	0.000	0.141	0.000	(10.810)	10.872
Children's Services and Customer Engagement						
Children's Services	61.743	0.039	1.385	0.000	(2.936)	63.255
Education	16.328	(6.896)	3.280	(0.841)	8.736	12.049
Customer Engagement	5.010	(0.071)	0.466	0.000	(0.885)	5.500
Economy, Environment & Communities	54.860	(12.987)	1.739	0.000	1.954	64.154
Resources & Transformation	33.574	(22.174)	1.606	0.000	18.849	35.293
Corporate costs	(93.385)	0.002	5.482	0.000	(110.066)	11.197
	145.098	(43.047)	15.032	(0.841)	(94.961)	268.915
Other operating expenditure	0.000	0.337	0.000	0.000	(11.230)	10.893
Financing & investment net expenditure	0.000	(0.250)	(13.203)	(0.196)	(10.316)	23.965
Taxation & non-specific grant income	(145.551)	61.446	0.000	(36.051)	168.301	(339.247)
Total cost of providing council services as per outturn	(0.453)	18.486	1.829	(37.088)	51.794	(35.474)
Transfer (to)/from earmarked reserves	(69.010)	0.000	0.000	0.000	(69.010)	0.000
Total cost of providing council services	(69.463)	18.486	1.829	(37.088)	(17.216)	(35.474)

Reconciliation of general fund balances	Total £m	General fund reserve £m	Earmarked general fund reserves £m
Opening total general fund balances	(170.933)	(14.410)	(156.523)
Movement in year	(69.463)	(3.284)	(66.179)
Closing total general fund balances	(240.396)	(17.694)	(222.702)

d. Subjective analysis of comprehensive income and expenditure

The following table gives a breakdown by type of income and expenditure within the council's overall results for the year.

	2021/22		2020/21		Notes
	£m	£m	£m	£m	
Income					
Fees & charges		(61.612)		(46.962)	1e
Other service income		(5.533)		(5.296)	
Interest and investment income		(2.367)		(2.899)	22d
Income from council tax		(133.910)		(125.885)	1h
Non domestic rates income		(63.684)		(40.624)	1h
Non domestic rates top up grant		(18.084)		(17.985)	1h
Capital grants		(64.799)		(79.881)	3b
Education government grants		(188.361)		(183.759)	3a
Housing benefit government grants		(64.416)		(72.898)	3a
Social care government grants and contributions		(66.644)		(67.140)	3a
Business rates Section 31 grants		(10.877)		(11.437)	3a
Covid-19 government grants		(38.524)		(83.200)	3a
Other government grants		(46.606)		(34.796)	3a
Total income		(765.417)		(772.762)	
Expenditure					
Employee expenses		289.792		274.765	
<u>Other service expenses</u>					
- Housing benefits	66.021		73.344		
- Social care contractor and client payments	136.418		129.554		
- Other contractor payments	32.171		29.005		
- Supplies and services to the council	122.039		111.865		
- Other expenditure	30.819		44.802		
Total other service expenses		387.468		388.570	
Support service recharges		12.599		11.746	
Depreciation, amortisation and impairments		18.099		20.060	14a, 17, 29a
Revaluation losses/(gains)		2.779		4.390	14a, 17, 29a
Interest payments and associated costs		13.110		12.915	22d
Precepts and levies		11.267		11.230	1f
Income, expenditure and changes in fair value of investment properties		1.491		0.550	16
(Gain)/loss on disposal of non-current assets		6.445		(0.337)	14a, 16b, 17, 18
(Gain)/loss on financial instruments		(4.817)		0.196	22b, 22d
Pension interest costs		14.917		13.203	1g, 12b
Total expenditure		753.150		737.288	
(Surplus) or deficit on provision of services		(12.267)		(35.474)	CIES

The totals for both council tax and non-domestic rates income are different to that shown within the collection fund. The differences are due to statutory accounting adjustments for accrued income that are reversed out in the movement in reserves statements £0.041 million for council tax and £13.506 million for non-domestic rates.

The increase in expenditure on social care contractor and client payments is due to increasing demand on services such as looked after children, respite care, domiciliary care and community supported living.

e. Segmental income

The following table shows the income received by the council from external customer (fees, charges and other service income) contained within the reported outturn (note 10) and subjective analysis of comprehensive income and expenditure (note 1d).

	2021/22 £m	2020/21 £m
Adult Social Care, Public Health & The Hub		
Adult Social Care	(13.688)	(13.044)
The Hub	0.000	(0.039)
Public Health	(0.052)	(0.098)
Children's Services and Customer Engagement		
Children's Services	(0.344)	(0.572)
Education	(7.838)	(6.929)
Customer Engagement	(2.141)	(1.622)
Economy, Environment & Communities	(18.579)	(12.797)
Resources & Transformation	(10.174)	(10.125)
Corporate costs	(8.796)	(1.736)
Total	(61.612)	(46.962)

The increase in fees and charges within Economy, Environment and Communities is due to more services becoming available for use as they opened up during 2021/22 compared to the Covid-19 lockdowns during 2020/21. This includes leisure centres and increased use of car parks in town centres.

The increase in fees and charges within corporate costs is due to a lease redemption of £4.750 million in 2021/22 and no additional impairment for bad or doubtful debts being made in 2021/22 (£2.042 million in 2020/21).

f. Other operating expenditure

The following table gives a breakdown of the costs included within other operating expenditure shown in the comprehensive income and expenditure statement.

	2021/22 £m	2020/21 £m	Notes
<u>Levies</u>			
- Environment Agency	0.084	0.083	
- West Midlands Combined Authority - transport levy	11.183	11.147	
(Gains) and losses on the disposal of fixed assets	6.445	(0.337)	14a, 16b, 17, 18
Total	17.712	10.893	

In 2021/22 the council had three academy conversion unlike in 2020/21 when there were none. This accounts for £6.430 million of the approximate £7 million movement on gains and losses on the disposal of fixed assets. Further details can be found in note 6 page 47.

g. Financing and investment net expenditure

The following table gives a breakdown of financing and investment net expenditure in the comprehensive income and expenditure statement. These relate to costs and income received as a result of the council's financing and investment activities.

	2021/22 £m	2020/21 £m	Notes
Interest payable and similar charges	13.110	12.915	22d
Net interest on the net defined benefit liability	14.917	13.203	12b
Interest income	(1.236)	(1.571)	22d
Income, expenditure and changes in fair value of investment properties	1.491	0.550	16
(Gain)/loss on financial instruments	(4.817)	0.196	22d
Other investment income	(1.131)	(1.328)	22d
Total	22.334	23.965	

The change in income, expenditure and changes in fair value of investment properties reflect the effect of annual valuations. They reflect current market conditions, such as the ongoing pressure on the retail sector, and resulted in a reduction in the overall balance.

The gain on financial instruments is due to an increase in the value of the councils CCLA Property Fund holdings because of improved market conditions during 2021/22 when compared to 2020/21.

h. Taxation and non-specific grants

The following table gives a breakdown of the income received by the council shown within the taxation and non-specific grants line of the comprehensive income and expenditure statement.

	2021/22 £m	2020/21 £m	Notes
Council tax income	(133.910)	(125.885)	
Non domestic rate distribution	(63.684)	(40.624)	
Non domestic rate top up grant	(18.084)	(17.985)	
All capital grants and contributions	(38.728)	(61.446)	3b
Un-ringfenced government grants	(57.991)	(93.307)	3a
Total	(312.397)	(339.247)	

There has been a decrease in the value of un-ringfenced government grants mainly because central government provided reduced funding in 2021/22 funding to assist with the additional tasks and pressures on local authorities due to Covid-19 in their roles in supporting communities, businesses and leading the public health response in the borough. Details of these grants can be found in note 3a.

There has been an increase in non-domestic rate distribution because of the gradual withdrawal of central government measures taken to assist businesses during 2020/21. Further information on council tax and NDR can be found on page 107.

2. Note to movement in reserves statement

This note details the adjustments made to total comprehensive income and expenditure recognised by the council in the year in accordance with proper accounting practice to the resources that are specified by statutory provisions as being available to meet future capital and revenue expenditure.

	2021/22			2020/21			Notes
	Movement in general fund balance £m	Movement in other usable reserves £m	Movement in unusable reserves £m	Movement in general fund balance £m	Movement in other usable reserves £m	Movement in unusable reserves £m	
Adjustments to revenue resources							
Pensions costs	(36.031)	0.000	36.031	(25.107)	0.000	25.107	12b
Financial instruments (transferred to the financial instruments adjustments account)	4.817	0.000	(4.817)	(0.196)	0.000	0.196	22d
Council tax and NDR statutory adjustments	17.378	0.000	(17.378)	(36.051)	0.000	36.051	29e
Accumulated holiday pay	1.225	0.000	(1.225)	(0.842)	0.000	0.842	29f
Reversal of entries included in the surplus or deficit on the provision of services in relation to capital expenditure	(68.383)	0.000	68.383	(63.171)	0.000	63.171	29a
	(80.994)	0.000	80.994	(125.367)	0.000	125.367	
Adjustments between revenue and capital resources							
Transfer of non-current asset sale proceeds from revenue to the capital receipts reserve	5.788	(5.788)	0.000	1.527	(1.527)	0.000	28c, 29a
Use of capital receipts to finance disposal costs	(0.026)	0.026	0.000	0.000	0.000	0.000	28c
Statutory provision for the repayment of debt	11.452	0.000	(11.452)	8.055	0.000	(8.055)	29a
Capital expenditure financed from revenue balances	2.555	0.000	(2.555)	1.915	0.000	(1.915)	29a
	19.769	(5.762)	(14.007)	11.497	(1.527)	(9.970)	
Adjustments to capital resources							
Use of the capital receipts reserve to finance capital expenditure	0.000	3.301	(3.301)	0.000	2.268	(2.268)	28c, 29a
Application of capital grants to finance capital expenditure	64.799	(6.915)	(57.884)	79.881	(2.233)	(77.648)	19, 28b
Total adjustments to capital resources	64.799	(3.614)	(61.185)	79.881	0.035	(79.916)	
Total adjustments	3.574	(9.376)	5.802	(33.989)	(1.492)	35.481	

The significant difference on council tax and NDR statutory adjustments between years is due to the impact of Covid-19 business rates reliefs in 2020/21 causing a large deficit on the collection fund in 2020/21 that was corrected in 2021/22 through use of government grants.

3. Grant income

a. Revenue grants

The council credited the following government grants, contributions and donations to the CIES in 2021/22.

	2021/22 £m	2020/21 £m
Credited to taxation and non-specific grant income		
Troubled families grant	(1.017)	(1.063)
Street lighting PFI grant	(1.595)	(1.595)
New homes bonus	(1.145)	(2.028)
Covid-19 funding	(19.664)	(57.466)
Small business rates relief	(10.877)	(11.437)
New burdens funding	(0.164)	(0.847)
Independent living fund	(0.810)	(0.808)
Public health grant	(18.196)	(18.063)
Local council tax support grant	(4.523)	0.000
Total	(57.991)	(93.307)
Credited to services		
Covid-19 funding	(18.860)	(25.734)
Arts Council National Portfolio grant	(0.898)	(0.898)
Arts Council Music Hub grant	(0.481)	(0.477)
Housing benefits administration subsidy grant	(0.998)	(1.138)
Housing benefits rent allowances grant	(62.619)	(70.891)
Housing benefit non housing revenue account (HRA) rebates	(0.799)	(0.869)
Dedicated schools grant	(169.617)	(160.107)
Pupil premium	(11.115)	(11.321)
Other education grants	(7.629)	(12.331)
Better care fund	(22.079)	(22.606)
Improved better care fund	(13.764)	(13.764)
Section75 CCG agreement	(17.384)	(18.199)
Supporting Families grant	(0.385)	(1.912)
Adult social care support grant	(11.205)	(8.788)
Homelessness Prevention Grant	(1.012)	0.000
Discretionary Housing Payments	(0.762)	(0.989)
Other Local Authorities Contributions	(2.617)	(2.554)
HAF Grant	(1.731)	(0.008)
HO Unaccompanied Asylum Seeking Children Grant	(1.160)	(0.577)
St Thomas More PFI Grant	(0.773)	(0.773)
Afghan Relocation Grant	(0.835)	0.000
BC Impact grants	(1.294)	(1.585)
Other	(9.420)	(4.402)
Total	(357.437)	(359.923)
Total Revenue Grants	(415.428)	(453.230)

In accordance with its grant conditions Walsall Council has fully utilised Arts Council grants received by it in 2021/22.

A breakdown of Covid-19 funding that Walsall Council received in 2021/22 via Central government is shown in the following table.

	2021/22 £m	2020/21 £m
Credited to taxation and non-specific grant income		
COVID-19 General Grant	(9.225)	(17.455)
Sales Fees and Charges Grant	(0.488)	(3.250)
Business Rates Extended Retail Relief	(8.270)	(26.933)
Business Rates Covid Additional Relief Fund	(1.494)	0.000
Tax Income Compensation Scheme	(0.187)	(5.949)
Hardship Fund Grant	0.000	(3.879)
Total	(19.664)	(57.466)
Credited to services		
Infection Control Grant	(0.948)	(1.042)
Track and Trace Grant	0.000	(1.651)
Outbreak Management Grant	(2.381)	(7.178)
Community Testing Grant	(1.177)	(0.426)
Winter Support Grant	(0.025)	(1.467)
Adult Social Care Rapid Testing Grant	(0.388)	(0.117)
Workforce Capacity Grant	(2.794)	(0.716)
COVID-19 Catch-Up Grants	(0.822)	(1.140)
Additional Restrictions Grant	(2.672)	(6.762)
Test and Trace Grant	(0.925)	(0.171)
Mass Testing Grant	(0.215)	0.000
Local Support Grant	(1.335)	0.000
Household Support Grant	(2.780)	0.000
Discretionary Business Rates Grant	0.000	(2.305)
Other Covid grants	(2.398)	(2.759)
Total	(18.860)	(25.734)
Total Covid-19 funding	(38.524)	(83.200)

The following table shows Covid-19 grants that were administered by Walsall Council on behalf of central government and have therefore not been included within the CIES along with associated spend.

	2021/22 £m	2020/21 £m
Infection Control Grant	(2.222)	(3.590)
Adult Social Care Rapid Testing Grant	(0.699)	(0.466)
Test & Trace – Main Scheme	(0.732)	(0.364)
Local Restrictions Support Grants	(1.456)	(14.707)
Small Business Rates Grant	0.000	(33.180)
Retail Hospitality Grant	0.000	(10.970)
Restart grant	(8.728)	0.000
Omicron Hospitality & Leisure grant	(1.043)	0.000
Self-Isolation Practical Support Grant	(0.321)	0.000
Christmas Support Payments	0.000	(0.116)
Total	(15.201)	(63.393)

b. Capital grants

Capital grants received by the council in 2021/22 are shown in the following table.

	2021/22 £m	2020/21 £m
Credited to taxation and non-specific grant income		
Devolved formula capital for schools	(0.464)	(0.399)
Other education capital grants	(5.703)	(4.033)
Green Homes Local Area Delivery Scheme	(8.671)	0.000
Social Housing Decarbonisation Fund	(7.924)	0.000
M6 Junction 10 grants	0.000	(18.459)
Covid Active Travel grant	(0.972)	(0.209)
Other transport grants	(4.769)	(6.939)
Growth deal	(0.854)	(19.968)
Local Property Investment Fund	(1.261)	(0.279)
Town Deal	(2.130)	(1.089)
Getting Building Fund	(0.736)	(9.784)
Future High Streets Fund	(4.960)	0.000
Electric Vehicle charging point installation grant	(0.191)	0.000
Other	(0.093)	(0.287)
Total	(38.728)	(61.446)
Credited to services		
Other education capital grants	(1.811)	(0.383)
Growth deal	(2.862)	(13.371)
Disabled facility grants	(3.315)	(2.689)
Department of Health and Social Care Capital Grant	(0.888)	(0.888)
Warm Homes Fund	(0.219)	(0.437)
Town Deal	0.000	(0.411)
Getting Building Fund	(15.825)	0.000
Local Property Investment Fund	(0.905)	0.000
Green Homes Local Area Delivery Scheme	(0.198)	0.000
Other	(0.048)	(0.256)
Total	(26.071)	(18.435)
Total capital grants	(64.799)	(79.881)

Walsall Council acknowledges receipt of Local Property Investment Fund (LPIF) grant funding from West Midlands Combined Authority.

c. Grants received in advance

This table shows the grants the council received during 2021/22 that are to be used in 2022/23 or later but have not yet been recognised within the council's CIES.

	As at 31 March 2022 £m	As at 31 March 2021 £m
Revenue grants in advance		
Covid-19 Local Restrictions Grants	(2.445)	(15.117)
Covid-19 Additional Restrictions Grant	(0.575)	(1.484)
Council Tax Rebate grant	(16.623)	0.000
Omicron Hospitality & Leisure Grant	(0.331)	0.000
Business Rates Restart Grant	(2.444)	0.000
Self-Isolation Practical Support Grant	(0.277)	0.000
Holidays, Activities and Food programme grant	0.000	(0.173)
Covid-19 Test & Trace Grants	0.000	(0.969)
Other	(0.117)	(0.005)
Total revenue grants in advance	(22.812)	(17.748)
Capital grants in advance		
Covid-19 Emergency Active Travel Tranche 2	0.000	(0.605)
Total capital grants in advance	0.000	(0.605)
Total	(22.812)	(18.353)

4. Better care fund

Walsall Council has entered into a pooled budget arrangement in relation to the better care fund (BCF) with NHS Black Country & West Birmingham CCG (formerly NHS Walsall CCG) for the provision of adult social care and health services to meet the needs of people living in the Walsall area. The services are commissioned by either Walsall Council or NHS Black Country & West Birmingham CCG depending upon the needs of the client and are provided by several methods including internal, external and voluntary sector organisations. Walsall Council and NHS Black Country & West Birmingham CCG have an agreement in place for funding these services that will run for one year, with the partners agreeing to the programme of services that will be funded. As part of the agreement any deficit or surplus arising on the pooled budget at the end of each financial year will be apportioned based on the risk share agreement (based on lead commissioner), with the exception of the integrated community equipment service (ICES) which will continue to be based on the contributions from each partner. The pooled budget is hosted by Walsall Council on behalf of the two partners in the agreement.

	2021/22			2020/21		
	Capital £m	Revenue £m	Total £m	Capital £m	Revenue £m	Total £m
Funding brought forward from previous year	0.000	(2.087)	(2.087)	0.498	(1.144)	(0.646)
Funding provided to the pooled budget						
By Walsall Council	(4.203)	0.000	(4.203)	(4.203)	0.000	(4.203)
By NHS Black Country & West Birmingham CCG	0.000	(37.040)	(37.040)	0.000	(35.868)	(35.868)
	(4.203)	(37.040)	(41.243)	(4.203)	(35.868)	(40.071)
Expenditure met from the pooled budget						
By Walsall Council	4.203	24.221	28.424	3.705	22.119	25.824
By NHS Black Country & West Birmingham CCG	0.000	13.021	13.021	0.000	12.730	12.730
	4.203	37.242	41.445	3.705	34.849	38.554
Net (surplus) / deficit on the pooled budget during the year	0.000	(1.885)	(1.885)	(0.000)	(2.163)	(2.163)
Carry forwards into next year	0.000	1.885	1.885	0.000	2.087	2.087
Net (surplus) / deficit on the pooled budget during the year (after carry forwards)	0.000	(0.000)	(0.000)	(0.000)	(0.076)	(0.076)
Agreed risk share on the pooled budget during the year						
By Walsall Council			(0.002)			(0.095)
By NHS Black Country & West Birmingham CCG			0.002			0.019
			0.000			(0.076)

Although the table above includes elements for NHS Black Country & West Birmingham CCG the council does not commission work on behalf of the CCG. The same applies for the CCG with regards to work on behalf of Walsall Council. There is no agent and principal arrangement. Instead, the council only records expenditure and income within its accounts where it is the lead body undertaking the work.

5. Dedicated schools grant

The council's expenditure on schools is funded by the dedicated schools grant (DSG), provided by the Department for Education. DSG is ring-fenced and can only be applied to meet eligible expenditure included in the schools budget. The schools budget includes elements for a restricted range of services provided on a council wide basis and the individual schools budget (ISB), which is divided into budget shares for each school. Over and under spends on the two elements are required to be accounted for separately. The council has not supplemented the schools budget from its own resources this year. Details of DSG receivable for 2021/22 which has been deployed in accordance with the School Standards and Framework Act 1998 are shown in the following table.

	2021/22			2020/21
	Central Expenditure £m	ISB £m	Total £m	Total £m
Final DSG for year before academy and high needs recoupment			(304.573)	(281.802)
Less Academy and high needs figure recouped in year			134.956	121.895
Total DSG after academy and high needs recoupment			(169.617)	(159.907)
Plus: Brought forward from previous year			(1.737)	(2.069)
Agreed initial budgeted distribution	(5.593)	(165.761)	(171.354)	(161.976)
In year adjustments	0.000	0.421	0.421	0.436
Final budget distribution for year	(5.593)	(165.340)	(170.933)	(161.540)
Less: Actual central expenditure	5.730		5.730	6.079
Less: Actual ISB deployed to schools		165.061	165.061	153.724
In year carry-forward to 2022/23	0.137	(0.279)	(0.142)	(1.737)
Carry-forward to following year			(0.142)	(1.737)

6. Accounting for local government schools

Dedicated schools grant (DSG) is credited to the CIES within taxation and non-specific income based on amounts due from the Department for Education for 2021/22. The DSG is allocated between central council budget and budgets allocated to individual schools (individual school budgets). Expenditure from central council budgets and individual schools budgets is charged to the CIES under Children's Services & Customer Engagement. Individual schools' balances at 31 March 2022 are included in the balance sheet of the council under the earmarked reserves heading.

The numbers of schools with some measure of control from the council are shown in the following table.

	Community	Voluntary controlled	Voluntary aided	Foundation
Number of schools (including PFI)	59	8	13	1
Value of land and buildings at 31 March 2021 (£m)	136.389	20.203	0.000	2.703
Number of schools subject to PFI contracts	0	0	1	0

PFI schemes

The council has one school subject to PFI contract, which is not shown on the council's balance sheet. This is because it is a voluntary aided school and the control of the right to use the buildings passes to the school trustees.

Accounting for schools – consolidation

- In line with accounting standards and the Code on group accounts and consolidation, all maintained schools in the borough are considered to be entities controlled by the council. Rather than produce group accounts the income, expenditure, assets, liabilities, reserves and cash flows of each school are recognised in the council's single entity accounts.

Accounting for schools – balance sheet recognition of schools

- The council recognises the land and buildings used by schools in line with the provisions of the Code. It states that property used by local authority maintained schools should be recognised in accordance with the asset recognition tests relevant to the arrangements that prevail for the property. The council recognises the schools land and buildings on its balance sheet where it directly owns the assets.
- Where the land and building assets used by the school are owned by an entity other than the council, (e.g. local diocese) then it is not included on the council's balance sheet. The exception is where the entity has transferred the rights of use of the asset to the council, school or school governing body (e.g. foundation trusts).
- The council has completed a school-by-school assessment across the different types of schools it controls within the borough. Judgements have been made to determine the arrangements in place and the accounting treatment of the land and building assets.
- All community schools are owned by the council and the land and buildings used by the schools are included on the council's balance sheet.
- Legal ownership of voluntary controlled school land and buildings usually rests with a charity, normally a religious body. However, the council receives capital funding for these assets and the school land and buildings are included on the balance sheet.
- Foundation trust schools were created to give greater freedom to the governing body responsible for school staff appointments and who also set the admission criteria. For a foundation trust school, the school governing body has legal ownership of the land and buildings and the council receives capital funding for these assets and are included on the council's balance sheet.
- Legal ownership of the voluntary aided school land and buildings rests with the relevant diocese. The relevant diocese has granted a licence to the school to use the land and buildings. Under this licence arrangement, the rights of use of the land and buildings have not transferred to the school and are not included on the council's balance sheet.
- Academies are not considered to be maintained schools in the council's control. The land and building assets are not owned by the council and not included on the council's balance sheet.

Future conversions

There are currently 2 maintained schools in Walsall that are subject to an academy order. These schools may therefore see conversion during 2022/23 (although no specific date has yet been confirmed), and at the point any conversion occurs all assets in relation to these schools will transfer from the council to the academy.

7. Officers' remuneration

The remuneration and costs paid in respect to the council's corporate management team (CMT) and statutory officers:

		Salary, fees and allowances £	Contract Costs £	Pension contribution £	Total £
Chief Executive (Dr Helen Paterson)	2021/22	219,367	0	0	219,367
	2020/21	187,077	0	0	187,077
Interim Executive Director - Resources & Transformation/Section 151 Officer	2021/22	0	223,868	0	223,868
	2020/21	0	250,976	0	250,976
Executive Director - Children's Services & Community Engagement	2021/22	148,038	0	30,052	178,090
	2020/21	144,406	0	29,314	173,720
Executive Director - Adult Social Care & Public Health 1	2021/22	0	0	0	0
	2020/21	14,064	0	2,855	16,919
Executive Director - Adult Social Care & Public Health 2	2021/22	134,311	0	0	134,311
	2020/21	125,778	0	0	125,778
Executive Director - Economy, Environment & Communities	2021/22	141,308	0	28,686	169,994
	2020/21	137,920	0	27,982	165,902
Director - Governance (Monitoring Officer)	2021/22	104,178	0	21,148	125,326
	2020/21	101,621	0	20,629	122,250
Director - Public Health & Hub	2021/22	113,340	0	23,008	136,348
	2020/21	110,904	0	22,514	133,418
Director - HR, OD and Admin	2021/22	54,025	0	0	54,025
	2020/21	0	0	0	0
Director - Communications	2021/22	94,350	0	19,153	113,503
	2020/21	2,429	0	493	2,922

Executive Director – Adult Social Care & Public Health

Please note there is only one post of Executive Director – Adult Social Care & Public Health, however due to changes this post was occupied by two individuals during the 2020/21 financial year. Executive Director – Adult Social Care & Public Health 1 covered the period 01/04/2020 to 08/05/2020 whilst Executive Director – Adult Social Care & Public Health 2 covered the period 11/05/2020 to 31/03/2021.

Director – HR, OD and Admin

This post was appointed to in 2021/22 and was not previously occupied or part of CMT. The pay details cover the period from 01/09/2021 to 31/03/2022.

Director – Communications

This post was appointed to on 22 March 2021 having not been previously occupied or part of CMT.

Employees over £50,000

Other council employees who receive more than £50,000 remuneration (excluding pension contributions) during the year are shown in the following tables. Teachers have been split into two categories due to their employment status. Teachers at community and voluntary controlled (VC) schools are directly employed by the council. Teachers at foundation and voluntary aided (VA) schools are employed by the governing body of the school, and as such are not direct employees of the council.

Remuneration band	Council officers		Teachers - community / VC schools		Teachers - foundation / VA schools		Total	
	2021/22	2020/21	2021/22	2020/21	2021/22	2020/21	2021/22	2020/21
£50,000 - £54,999	87	84	43	53	8	10	138	147
£55,000 - £59,999	21	3	33	39	4	4	58	46
£60,000 - £64,999	9	11	27	28	4	8	40	47
£65,000 - £69,999	16	14	21	15	6	3	43	32
£70,000 - £74,999	4	6	11	16	2	5	17	27
£75,000 - £79,999	18	13	8	7	2	1	28	21
£80,000 - £84,999	8	6	5	7	1	1	14	14
£85,000 - £89,999	2	1	6	7	1	1	9	9
£90,000 - £94,999	2	3	2	3	1	1	5	7
£95,000 - £99,999	5	9	1	0	1	1	7	10
£110,000 - £114,999	0	0	1	1	0	0	1	1
£115,000 - £119,999	0	0	1	1	0	0	1	1
Total	172	150	159	177	30	35	361	362

The increases within the council officers are predominately due to pay awards in 2021/22, that whilst not significant did move staff into the £50,000 remuneration band who were previously just under this. It has also moved staff to higher bands than last year.

8. Exit packages

The numbers of exit packages with total cost per band, and total cost of compulsory and other redundancies are set out in the following table.

Exit package cost band (including special payments)	Number of compulsory redundancies		Number of other departures agreed		Total number of exit packages by cost band		Total cost of exit packages in each band	
	2021/22	2020/21	2021/22	2020/21	2021/22	2020/21	2021/22	2020/21
£							£m	£m
0 - 20,000	14	30	97	83	111	113	0.270	0.360
20,001 - 40,000	1	1	4	6	5	7	0.099	0.236
40,001 - 60,000	0	2	9	0	9	2	0.453	0.113
60,001 - 80,000	0	0	3	3	3	3	0.206	0.218
80,001 - 100,000	0	0	1	0	1	0	0.097	0.000
100,001 - 150,000	0	0	6	1	6	1	0.762	0.103
150,000 - 200,000	0	0	0	1	0	1	0.000	0.175
200,001 - 250,000	0	0	0	1	0	1	0.000	0.237
300,001 - 350,000	0	0	0	1	0	1	0.000	0.309
Total	15	33	120	96	135	129	1.887	1.751

9. Termination benefits

The council terminated the contracts of a number of employees in 2021/22, incurring liabilities of £1.757 million (£1.510 million in 2020/21), which is included within the costs shown in the exit packages table above. Included within these amounts are payments for various school based staff and council employees.

10. Members allowances

The council paid £0.786 million of basic allowances (2020/21 £0.756 million) and £0.312 million of special responsibility payments (2020/21 £0.226 million) to members during the year. Additional expenses of £0.008 million were paid to members in 2021/22 (2020/21 £0.001 million).

11. Pension scheme accounted for as defined contribution

Teachers employed by the council are members of the Teachers' Pension Scheme, administered by the Department for Education. The scheme provides teachers with specified benefits upon their retirement, and the council contributes towards the costs by making contributions based on a percentage of members' pensionable salaries.

The scheme is technically a defined benefit scheme. However, the scheme is unfunded and the Department for Education uses a notional fund as the basis for calculating the employers' contribution rate paid by local authorities. The council is not able to identify its share of the underlying financial position and performance of the scheme with sufficient reliability for accounting purposes. For the purposes of this statement of accounts, it is therefore accounted for on the same basis as a defined contribution scheme.

In 2021/22, the council paid £12.652 million to the Teachers' Pension Scheme in respect of teachers' retirement benefits. This represented 23.68% of pensionable pay between April 2021 and March 2022. The figures for 2020/21 were £12.410 million and 23.68% of pensionable pay between April 2020 and March 2021. There were no contributions remaining payable at the year-end.

The council is responsible for the costs of any additional benefits awarded upon early retirement outside of the terms of the teachers' scheme. These costs are accounted for on a defined benefit basis and detailed in note 12.

Employees who were transferred over from the NHS to the council on 1 April 2013 for the Public Health function were entitled to remain on the NHS pension scheme. This scheme is administered by NHS Pensions and provides employees with specified benefits upon their retirement. The council contributes towards the costs by making contributions based on a percentage of member's pensionable salaries.

The scheme is technically a defined benefit scheme. However, the scheme is unfunded and the Department of Health uses a notional fund as the basis for calculating the employers' contribution rate paid by employers. The council is not able to identify its share of the underlying financial position and performance of the scheme with sufficient reliability for accounting purposes. For the purposes of this statement of accounts, it is therefore accounted for on the same basis as a defined contribution scheme.

In 2021/22, the council paid £0.071 million to NHS Pensions in respect of Public Health staff retirement benefits, representing 14.38% of pensionable pay. The figures for 2020/21 were £0.057 million and 14.38%.

12. Defined benefit pension schemes

a. Participation within pension schemes

As part of the terms and conditions of employment of its officers, the council makes contributions towards the cost of post-employment benefits. Although these benefits will not actually be payable until employees retire, the council has a commitment to make the payments necessary at the time that employees earn their future entitlement.

The council participates in one post-employment scheme, the Local Government Pension Scheme (LGPS), administered locally by Wolverhampton City Council. This is a funded defined benefit final scheme meaning that the council and employees pay contributions into a fund, calculated at a level intended to balance the pensions liabilities with investment assets. The LGPS is now a career average scheme for benefits built up from 1 April 2014 meaning that the employer and employees pay contributions into a fund, calculated at a level intended to balance the pension liabilities with investment assets. Policy is determined in accordance with the LGPS Regulations.

Arrangements for the award of discretionary post-retirement benefits upon early retirement – this is an unfunded defined benefit arrangement, under which liabilities are recognised when awards are made. However, there are no investment assets built up to meet these pension liabilities, and cash must be generated to meet actual pension payments as they eventually fall due. The council makes little use of discretionary payments.

The principal risks to the authority of the scheme are the longevity assumptions, statutory changes to the scheme, structural changes to the scheme (i.e. large-scale withdrawals from the scheme), changes to inflation, bond yields and the performance of the equity investments held by the scheme. These are mitigated to a certain extent by the statutory requirements to charge to the general fund the amounts required by statute as described in the accounting policies note.

During 2021/2022 the LGPS changed actuaries from Barnett Waddingham LLP to Hymans Robertson LLP.

b. Transactions relating to post-employment benefits

The council recognises the cost of retirement benefits in the reported cost of services when they are earned by employees, rather than when the benefits are eventually paid as pensions. However, the charge the council is required to make against council tax is based on the cash payable in the year, so the actual cost of post-employment/retirement benefits is reversed out of the general fund via the movement in reserves statement. The following transactions have been made in the CIES and the general fund balance via the movement in reserves statement during the year.

	2021/22 £m	2020/21 £m	Notes
<u>Comprehensive income and expenditure statement</u>			
<u>Cost of service:</u>			
Current service cost	60.056	49.171	12e
Past service costs	0.816	0.528	12e
(Gain)/loss from settlements	(4.292)	(3.987)	12d, 12e
<u>Financing and investment income and expenditure:</u>			
Net interest expense (including admin expenses)	14.917	13.203	12d, 12e
Total post employment benefit charged to the surplus or deficit on the provision of services	71.497	58.915	
<u>Other post employment benefit charged to the comprehensive income and expenditure statement</u>			
Return on plan assets (excluding the amount included in the net interest expense)	(86.415)	(156.355)	12d
Remeasurement (gains)/losses arising on changes in demographic assumptions	(10.634)	(19.129)	12e
Remeasurement (gains)/losses arising on changes in financial assumptions	(92.147)	376.834	12e
Experience (gain)/loss on defined benefit obligation	4.388	(18.985)	12e
Correction of opening defined benefit obligation	(0.208)	0.000	12e
Total post employment benefit charged to the comprehensive income and expenditure statement	(113.519)	241.280	
<u>Movement in reserves statement</u>			
Reversal of net charges made to the surplus or deficit for the provision of services for post-employment benefits in accordance with the Code	(71.497)	(58.915)	
<u>Actual amount charged against the general fund balance for pensions in the year:</u>			
Employers' contributions payable to scheme	32.322	30.680	
Retirement benefits payable to pensioners	3.144	3.128	
Total pensions costs in movement in reserves statement	(36.031)	(25.107)	

The assumptions used for the actuarial calculations are volatile and this has resulted in the significant movements shown in the above table.

c. Assets and liabilities in relation to post-employment benefits

The amount included in the balance sheet arising from the council's obligation in respect of its defined benefit plans is as follows.

	2021/22 £m	2020/21 £m
Present value of defined benefit obligation	(1,770.412)	(1,814.731)
Fair value of plan assets	1,169.186	1,094.520
Net pension liability arising from defined benefit obligation	(601.226)	(720.211)

d. Reconciliation of fair value of the scheme assets

	2021/22 £m	2020/21 £m
Opening balance at 1 April	1,094.520	867.793
Interest on assets	21.548	15.254
Return on assets less interest	86.415	156.355
Other actuarial gains/(losses)	0.000	0.000
Settlement prices received / (paid)	(0.989)	(0.518)
Employer contributions	5.466	93.508
Member contributions	7.220	6.984
Estimated benefits paid net of transfers in	(44.994)	(44.856)
Closing balance at 31 March	1,169.186	1,094.520

e. Reconciliation of present value of the scheme liabilities (defined benefit obligation)

	2021/22 £m	2020/21 £m
Present value of funded obligations	(1,775.668)	(1,401.943)
Present value of unfunded obligations		
- Local government pension scheme	(26.146)	(25.724)
- Unfunded teachers scheme	(12.918)	(12.565)
Opening balance as at 1 April	(1,814.732)	(1,440.232)
Correction of present value of unfunded obligations	0.209	0.000
Revised opening balance as at 1 April	(1,814.523)	(1,440.232)
Current service cost	(60.056)	(49.171)
Interest cost	(36.465)	(28.457)
Member contributions	(7.220)	(6.984)
Remeasurements (liabilities)		
Gain/(Loss) on financial assumptions	92.147	(376.834)
Gain/(Loss) on demographic assumptions	10.634	19.129
Experience gain/(Loss)	(4.388)	18.985
Estimated benefits paid net of transfers in	44.994	44.856
Past service costs including curtailments	(0.816)	(0.528)
(Liabilities assumed) / extinguished on settlements	5.281	4.505
Closing balance at 31 March	(1,770.412)	(1,814.731)
Present value of funded obligations	(1,734.531)	(1,775.668)
Present value of unfunded obligations		
- Local government pension scheme	(24.244)	(26.146)
- Unfunded teachers scheme	(11.638)	(12.918)

f. Basis for estimating assets and liabilities

The assessment has been on an actuarial basis using the projected unit method, an estimate of the pensions that will have to be paid in the future including mortality rates and salary levels.

These have been estimated by Hymans Robertson LLP, an independent actuary firm with estimates being based on the latest full valuation of the scheme as at 31 March 2019. The significant assumptions used by the actuary have been:

	2021/22	2020/21
Mortality assumptions:		
<u>Longevity retiring today</u>		
- Men	21.2	21.6
- Women	23.6	23.9
<u>Longevity retiring in 20 years</u>		
- Men	22.90	23.40
- Women	25.40	25.80
Rate of increase in salaries	4.20%	3.80%
Rate of increase in pensions (CPI)	3.20%	2.80%
Rate for discounting scheme liabilities	2.70%	2.00%

The estimation of the defined benefit obligations is sensitive to the actuarial assumptions set out in the table above for the pension fund deficit. The sensitivity analysis below is based on possible changes to the assumptions occurring at the end of the reporting period. It assumes that for each assumption that changes all the other assumptions remain constant. The assumptions in longevity, for example, assume that life expectancy increases or decreases for men and women. In practice, this is unlikely to occur, and changes in some of the assumptions may be interrelated. The estimations in the sensitivity analysis are on an actuarial basis using the projected unit credit method. The methods and types of assumptions used in preparing the sensitivity analysis below did not change from those used in the previous period.

Change in assumptions at 31 March 2022	Approximate % increase to defined benefit obligation	Approximate monetary amount (£m)
0.1% decrease in real discount rate	1.67%	29.529
1 year increase in member life expectancy	4.00%	70.817
0.1% increase in the salary increase rate	0.16%	2.853
0.1% increase in the pension increase rate (CPI)	1.49%	26.437

The unfunded pensions arrangements have no assets to cover its liabilities. The Local Government Pension Scheme's assets consist of the following categories, by proportion of the total assets held:

	2021/22		2020/21	
	£m	%	£m	%
Equities	711.793	60.6%	659.238	60.3%
Government bonds	71.936	6.2%	91.100	8.3%
Other bonds	67.609	5.8%	69.421	6.3%
Property	83.357	7.2%	82.131	7.5%
Cash/liquidity	45.641	3.9%	53.513	4.9%
Other	188.850	16.3%	139.117	12.7%
Total	1,169.186	100.0%	1,094.520	100.0%

g. Impact on the council's cash flows

The objectives of the scheme are to keep employers' contributions at as constant a rate as possible. The council has agreed a strategy with the scheme's actuary to achieve a funding level of 100% over the next 15 years. Funding levels are monitored on an annual basis. The next triennial valuation is due to be completed as at 31 March 2022 to be reported from 2022/23.

The scheme takes into account the national changes to the scheme under the Public Pensions Services Act 2013. The Act provides for scheme regulations to be made within a common framework, to establish new career average revalued earnings schemes to pay pensions and other benefits to certain public servants.

The council paid in advance the contribution for 2022/23 (£29.7 million) in 2020/21. The council will release this advance contribution in 2022/23.

The weighted average duration of the defined benefit obligation for scheme members is 20 years, 2021/22 (20 years 2020/21).

13. External audit costs

The council incurred costs of £0.176 million (£0.175 million 2020/21) for fees related to external audit services and £0.013 million (£0.013 million 2020/21) for fees incurred for the certification of grant claims and returns. These services were carried out by Grant Thornton UK LLP the council's appointed auditor. The costs incurred will be subject to variations dependent on the audit.

14. Property, plant and equipment

a. Movement on balances

Movements in the council's property, plant and equipment values are shown in the following table.

	Operational land and buildings £m	Vehicles, plant and equipment £m	Highways Infrastructure assets £m	Community assets £m	Surplus assets £m	Assets under construction £m	Total £m
Net book value 31 March 2020	335.272	6.119	108.143	3.896	10.757	0.000	464.187
Additions	10.744	4.426	38.103	0.191	0.369	6.647	60.480
Revaluations	(1.331)	0.000	0.000	0.000	2.172	0.000	0.841
Disposals/derecognition of assets	0.000	(0.759)	0.000	0.000	(0.321)	0.000	(1.080)
Reclassification of assets	(2.073)	0.000	0.000	0.000	0.000	0.000	(2.073)
Depreciation	(6.166)	(3.356)	(7.632)	0.000	(0.012)	0.000	(17.166)
Impairments	(0.938)	0.000	(0.202)	(0.055)	(0.035)	0.000	(1.230)
Other movements	(0.122)	0.000	0.000	0.121	0.001	0.000	0.000
Net book value 31 March 2021	335.386	6.430	138.412	4.153	12.931	6.647	503.959
Additions	17.644	1.744	12.059	0.086	2.465	2.517	36.515
Revaluations	5.541	0.000	0.000	0.000	(3.322)	0.000	2.219
Disposals/derecognition of assets	(6.380)	(2.764)	0.000	0.000	0.000	0.000	(9.144)
Reclassification of assets	0.000	0.000	0.000	0.000	0.000	0.000	0.000
Depreciation	(6.367)	(1.921)	(6.048)	0.000	(0.031)	0.000	(14.367)
Impairments	(1.347)	0.000	(0.448)	(0.080)	(0.018)	(0.075)	(1.968)
Other movements	0.000	0.000	0.059	0.000	0.000	0.000	0.059
Net book value 31 March 2022	344.477	3.489	144.034	4.159	12.025	9.089	517.273
Balance as at 31 March 2021							
Cost/Valuation	341.095	42.610	n/a	6.271	12.938	6.647	409.561
Cumulative Depreciation and Impairments	(5.709)	(36.180)	n/a	(2.118)	(0.007)	0.000	(44.014)
Carrying amount	335.386	6.430	n/a	4.153	12.931	6.647	365.547
Balance as at 31 March 2022							
Cost/Valuation	347.566	12.052	n/a	6.357	12.035	9.164	387.174
Cumulative Depreciation and Impairments	(3.089)	(8.563)	n/a	(2.198)	(0.010)	(0.075)	(13.935)
Carrying amount	344.477	3.489	n/a	4.159	12.025	9.089	373.239
Owned	344.477	2.829	137.826	4.159	12.025	9.089	510.405
PFI	0.000	0.000	6.208	0.000	0.000	0.000	6.208
Finance Lease	0.000	0.660	0.000	0.000	0.000	0.000	0.660
Carrying amount	344.477	3.489	144.034	4.159	12.025	9.089	517.273

In accordance with the Temporary Relief offered by the Update to the Code on infrastructure assets this note does not include disclosure of gross cost and accumulated depreciation for highways infrastructure assets because historical reporting practices and resultant information deficits mean that this would not faithfully represent the asset position to the users of the financial statements.

The council has chosen not to disclose this information as the previously reported practices and resultant information deficits mean that gross cost and accumulated depreciation are not measured accurately. Therefore, they would not provide the basis for the users of the financial statements to take economic or other decisions relating to highways infrastructure assets.

The authority has determined in accordance with Regulation 30M England of the Local Authorities (Capital Finance and Accounting) (England) (Amendment) Regulations 2022 that the carrying amounts to be derecognised for highways infrastructure assets when there is replacement expenditure is nil.

b. Capital commitments

At 31 March 2022, the council has entered into a number of contracts for the construction or enhancement of property, plant and equipment in 2022/23 and future years which are budgeted to cost £49.416 million. Similar commitments at 31 March 2021 were £66.902 million. The major commitments are shown in the following table:

Projects	Council funded £m	Externally funded £m	Total £m
Regional Materials Recycling Facility	6.691	0.000	6.691
Enterprise Zones	3.244	0.000	3.244
LPIF	0.000	27.952	27.952
Gettling Building Fund	0.000	1.626	1.626
Growing Places Fund	0.000	1.502	1.502
Secure ICT environment for council	1.316	0.000	1.316
Enabling technology within the council	1.785	0.000	1.785
Green Homes Local Authority Delivery Scheme	0.000	4.239	4.239
Other	0.637	0.424	1.061
	13.673	35.743	49.416

c. Revaluations

The council carries out a rolling programme that ensures that all property, plant and equipment required to be measured at fair value is revalued at least every five years. For 2021/22 all valuations were carried out by the council's Asset Management team except for the Primark and Co-op developments, and land off Darlaston Road. The effective date of the revaluations carried out in 2021/22 was 1 January 2022. These valuations were prepared by Nick Ford BSc (Hons) MRICS (RICS Registered Valuer), assisted by John Kirwan RICS Candidate – Asset Officer and Sarah Robson – Senior Valuation Surveyor.

The valuations for the Primark and Coop developments were carried out externally by Avison Young. The valuation was prepared by Mark Shelley BSc MRICS (RICS Registered Valuer) and Rebecca Millard BSc MRICS.

The valuation for land off Darlaston Road were carried out externally by Lambert Smith Hampton. The valuation was prepared by Mark D Weller MSc (Hons) MRICS (RICS Registered Valuer) and Luke Sutton BSc (Hons) MRICS (RICS Registered Valuer).

Valuations of land and buildings were carried out in accordance with the methodologies and bases for estimation set out in the professional standards of the Royal Institution of Chartered Surveyors.

Surplus assets were valued on a market basis using values obtained by observing comparatives in the local area

The significant assumptions applied in estimating the fair values are:

- Land and Buildings have been valued on an existing use value basis except where the assets are specialised
- Surplus assets have been valued on a fair value basis
- Specialised assets have been valued on the depreciated replacement cost method using modern equivalent asset basis
- The values used for the depreciated replacement cost calculation were from the Building Cost Information Service (BCIS) Quarterly Review of Building Prices – 4th quarter 2021.
- Assets under construction have been valued on a cost basis
- Infrastructure and community assets have been valued on a depreciated historic cost basis.
- Vehicles, plant and equipment are valued using depreciated historic cost basis as a proxy for current value due to their short useful lives and/or low values.

	Operational land and buildings £m	Vehicles, plant and equipment £m	Highways Infrastructure assets £m	Community assets £m	Surplus assets £m	Assets under construction £m	Grand Total £m
Valued at historical cost	3.920	3.489	144.034	4.159	0.000	9.089	164.691
Valued at current value as at:							
2021/2022	307.785	0.000	0.000	0.000	11.540	0.000	319.325
2020/2021	12.642	0.000	0.000	0.000	0.485	0.000	13.127
2019/2020	10.488	0.000	0.000	0.000	0.000	0.000	10.488
2018/2019	8.541	0.000	0.000	0.000	0.000	0.000	8.541
2017/2018	1.101	0.000	0.000	0.000	0.000	0.000	1.101
Grand Total	344.477	3.489	144.034	4.159	12.025	9.089	517.273

Surplus assets have been assessed as level 2 for valuation purposes. An explanation of valuation levels can be found in the accounting policies on page 95. There has been no change in valuation methodology compared to last year.

	2021/22 Level 2 £m	2020/21 Level 2 £m
Surplus assets	12.025	12.931
Total	12.025	12.931

15. Heritage assets

a. Carrying value of heritage assets held by the council

The council currently holds £33.961 million (2020/21 £33.961 million) of heritage assets on its balance sheet. These assets include art collections (£31.781 million 2021/22, £31.781 million 2020/21), museum collections (£1.950 million 2021/22, £1.950 million 2020/21), civic regalia (£0.223 million 2021/22, £0.223 million 2020/21).

b. Valuations

Art collections

The council's art collections are reported in the balance sheet at insurance valuations based on market values. Valuations are based on research of the art market which establishes the recent sale prices at auction or from galleries of similar works. A number of key art works underwent an insurance valuation as at 16 August 2017 carried out by Bonhams

The most significant valuations include Lucian Freud's 'Portrait of Kitty' and 'Annabel', Vincent van Gogh's 'Sorrow' and Frank Auerbach's "To the Studio".

Museum collections

The council's museum collections are included in the balance sheet at insurance valuation based on market values. The remaining items in the collection are insured at valuations derived by curators, based on their knowledge of current market values.

Civic regalia

The council's mayoral civic regalia are included in the balance sheet at insurance valuation based on replacement values. The last valuation took place in 2009 by Fellows and Sons, auctioneers and valuers based in Birmingham.

c. Additions of heritage assets

There were no additions of art works during both 2021/22 and 2020/21.

d. Disposal of heritage assets

There were no disposals of heritage assets during both 2021/22 and 2020/21.

e. Five-year summary of transactions

Following a review of the transactions over the last five years there were no significant or material additions, disposals or other transactions that warrant any further disclosure.

f. Further information on heritage assets

Art collections

The council has four art collections: the Garman-Ryan collection, the Garman-Ryan Epstein collection, the permanent collection and the special collection; all based within the council's New Art Gallery. These collections include significant works by European artists including Van Gogh, Monet, Turner, Renoir, Constable and Sir Jacob Epstein. The council is only allowed to dispose of works that it has purchased. These exclude all the works within the Garman-Ryan collection and other works gifted/bequeathed to the people of Walsall and held by the council in trust.

Further details of the art collections can be found on the New Art Gallery's website.

Museum collections

The council's museum collections comprise the Hodson Shop collection, clothing collection, social and industrial collection and leather collection. These are held in storage with a number of items periodically displayed in the Leather Museum. The Hodson Shop collection is a nationally significant collection of clothing and other household goods representative of stock in a drapers shop. These items have been acquired by donations, purchase and bequests in accordance with the council's acquisitions and disposals policy.

Further details of the museum collections can be found on the Walsall Council website and the Black Country History website.

Civic regalia

The civic regalia consist of the mayoral insignia for the Mayor and Mayoress of Walsall. It also contains the chains of office for the former borough councils that were amalgamated into Walsall because of local government reorganisation: Darlaston, Willenhall, and Aldridge and Brownhills. The mayoral insignia are only used at formal mayoral events. Otherwise they are kept securely stored.

Heritage assets not held on balance sheet

The council holds a number of heritage assets off balance sheet due to not previously having values for these items. The council believes that the cost of obtaining valuations now for these assets will not match the potential benefit they will bring to the reader of these accounts. These assets include local history archive, statues, war memorials, memorial clocks and public art.

16. Investment properties

Investment properties are those that are used solely to earn rental income or for capital appreciation. The definition does not apply if the property is used in any way to facilitate the delivery of services or production of goods or is held for sale.

There are no restrictions on the council's ability to realise the value inherent in its investment property or on the council's right to the remittance of income and the proceeds of disposal. The council has no contractual obligations to purchase, construct or develop investment property or repairs, maintenance or enhancement.

a. Income and expenditure on investment properties

The rental income received and expenditure spent on the council's investment properties are shown below.

	2021/22 £m	2020/21 £m
Rental income from investment properties	(2.350)	(2.009)
Direct operating expenses from investment properties generating rental income in period	2.561	2.309
Net (surplus)/deficit	0.211	0.300

b. Movement on balances

The following table summarises the movement in the fair value of investment properties over the year:

	2021/22 £m	2020/21 £m
Balance as at 1 April	6.062	6.312
Net gains/(losses) from fair value adjustments	(1.280)	(0.250)
Disposals	(0.022)	0.000
Balance as at 31 March	4.760	6.062

The investment properties have all had their annual valuation as at 1 January 2022. The outcome of these valuations reflects current market conditions, such as the ongoing pressure on the retail sector, and has resulted in a reduction in the overall balance.

c. Fair value hierarchy

The council's investment properties have been value assessed as level 2 on the fair value hierarchy for valuation purposes, except for one property which has been assessed as level 3 (see Note 36 page 95 for an explanation of the fair value levels).

	2021/22			2020/21		
	Level 2 £m	Level 3 £m	Total £m	Level 2 £m	Level 3 £m	Total £m
Shops	0.115	2.381	2.496	3.966	0.000	3.966
Leased land	2.264	0.000	2.264	2.096	0.000	2.096
Total	2.379	2.381	4.760	6.062	0.000	6.062

d. Valuation techniques used to determine fair values

The fair value of investment properties has been measured using a market approach, which considers quoted prices for similar assets in active markets, existing lease terms and rentals, research into market evidence including market rentals and yields, the covenant strength for existing tenants, and data and market knowledge gained in managing the council's investment asset portfolio. In estimating the fair value of the council's investment properties, the highest and best use is their current use.

For those values assessed as level 3 the significant unobservable inputs used relate to the valuer's judgement of yield rates for rentals using known market information as a basis and adjusting this for known local conditions. A summary of these is shown below.

Asset Category	Unobservable inputs	Sources	Range	Sensitivity
Shops	Rental yields	Comparables databases for, rents, yields and capital costs	0.1%-6%	Changes in rental income yield or occupancy will result in a higher or lower value

e. Valuation process for investment properties

The council's investment property has been valued as at **1 January 2022** except when purchased in year where the purchase price is taken as the fair value. Valuations for investment properties were carried out by the council's Asset Management team as outlined in Note 14c page 58 except for the Saddlers Centre.

The Saddlers Centre valuation was carried out by Avison Young. The valuation was prepared by Mark Shelley BSc MRICS (RICS Registered Valuer) and Rebecca Millard BSc MRICS.

All valuations were carried out in accordance with the methodologies and basis for estimation set out in the professional standards of the Royal Institution of Chartered Surveyors.

17. Intangible assets

The council accounts for its software licences as intangible assets, to the extent that the software is not an integral part of a particular information technology system and is accounted for as part of the hardware item of property, plant and equipment.

	2021/22 £m	2020/21 £m
Balance at start of year	11.612	8.517
<u>Additions</u>		
- purchase	4.307	5.076
Amortisation for the year	(1.685)	(1.981)
Disposals	(0.009)	0.000
Impairments	(0.590)	0.000
Total movements in the year	2.023	3.095
Net carrying amount at end of the year	13.635	11.612
Comprising:		
- Gross carrying amounts	22.362	19.598
- accumulated amortisation	(8.727)	(7.986)
Net book value at 31 March	13.635	11.612

18. Assets held for sale

The following table shows the movements and current balance within the assets held for sale account. These assets are for sale and actively being marketed by the council.

	2021/22 £m	2020/21 £m
Balance as at 1 April	4.115	2.379
<i>Assets newly classified as held for sale:</i>		
Property, plant and equipment	0.000	2.073
Revaluation (losses)/gains	(0.456)	(0.227)
<i>Other movements</i>		
Assets sold	(3.059)	(0.110)
Balance as at 31 March	0.600	4.115

19. Capital expenditure and capital financing

The total amount of capital expenditure incurred in the year is shown in the following table (including the value of assets acquired under finance leases and PFI/PPP contracts), together with the resources that have been used to finance it. The net movement then results in either an increase or decrease in the council's capital financing requirement (CFR) also shown on this table.

	2021/22 £m	2020/21 £m	Notes
Opening capital financing requirement	370.108	357.159	
Capital investment			
Property, plant and equipment	36.515	60.480	14a
Revenue expenditure funded from capital under statute	33.993	37.281	29a
Intangible assets	4.307	5.076	17
Acquisition of equity in associate company	0.197	0.000	22b
Provision of capital loans to associate company	4.574	0.000	25c
	79.586	102.837	
Sources of finance			
Capital receipts	(3.301)	(2.268)	28c
Government grants and contributions	(57.884)	(77.648)	29a
<u>Sums set aside from revenue</u>			
Direct revenue contributions	(2.555)	(1.915)	2
Minimum revenue provision (MRP)	(11.455)	(8.057)	29a
	(75.195)	(89.888)	
Closing capital financing requirement	374.499	370.108	
Explanation of movements in year			
Increase in current year underlying need to borrow	15.846	21.006	
Decrease in prior years underlying need to borrow (MRP)	(10.426)	(7.147)	
Reduction in liability on PFI schemes (MRP)	(0.602)	(0.485)	
Reduction in liability on Finance Leases (MRP)	(0.427)	(0.425)	
Increase/(decrease) in capital financing requirement	4.391	12.949	

The CFR shows the council's overall requirement for borrowing based on past and current capital expenditure not financed by grants, capital receipts revenue contributions. This balance is then written down over future years through a contribution from revenue, the minimum revenue provision, which is calculated as per the council's MRP policy agreed each year.

20. Leases

a. Council as lessee

Finance leases

The council has cremator units and some vehicles on finance leases. The assets acquired by these leases are carried on the balance sheet as property, plant and equipment with values shown in Note 14a page 57.

The council is committed to making minimum payments under these leases comprising settlement of the long-term liability for the interest in the property acquired by the council and finance costs that will be payable by the council in future years while the liability remains outstanding. The minimum lease payments are made up of the following amounts:

	Finance lease liabilities		Finance costs payable		Minimum lease payments	
	As at 31 March 2022 £m	As at 31 March 2021 £m	As at 31 March 2022 £m	As at 31 March 2021 £m	As at 31 March 2022 £m	As at 31 March 2021 £m
Not later than one year	0.427	0.469	0.089	0.046	0.516	0.515
Later than one year and not later than five years	0.274	0.700	0.142	0.231	0.416	0.931
	0.701	1.169	0.231	0.277	0.932	1.446

Operating leases

The council have vehicles, equipment and property on operating leases. The future minimum lease payments due under non-cancellable leases in future years are:

	As at 31 March 2022 £m	As at 31 March 2021 £m
Not later than one year	0.830	0.673
Later than one year and not later than five years	2.463	2.104
Later than five years	3.659	3.056
Total	6.952	5.833

The council has sub-let some of the vehicles held under these operating leases. At 31 March 2022 the minimum payments expected to be received under non-cancellable sub-leases was £0.497 million (£0.627 million in 2020/21)

The expenditure charged to the net cost of services in the CIES during the year in relation to these leases was:

	2021/22 £m	2020/21 £m
Minimum lease payments	0.750	0.765
Contingent rents	0.036	0.013
Sublease payments received	(0.130)	(0.130)
Total	0.656	0.648

b. Council as lessor

Operating leases

The council leases out property under operating leases for economic development purposes to provide suitable affordable accommodation for local businesses.

The future minimum lease payments receivable under non-cancellable leases in future years are:

	As at 31 March 2022 £m	As at 31 March 2021 £m
Not later than one year	1.433	1.480
Later than one year and not later than five years	3.800	4.360
Later than five years	9.578	12.874
Total	14.811	18.714

The minimum lease payments receivable do not include rents that are contingent on events taking place after the lease was entered into, such as adjustments following rent reviews. During 2021/22 the contingent rents received by the council were £ 0.274 million (£0.137 million in 2020/21).

Finance leases

The council has a number of leases as lessor that are categorised as finance leases however they are not considered to be material.

21. Private finance initiatives and similar contracts

a. St Thomas More School

2021/22 was the nineteenth year of a 25 year private finance initiative (PFI) contract for the construction, maintenance and operation of a secondary school in Willenhall. The main partners within the contract are the Governors of St Thomas More School, Birmingham Roman Catholic Diocese Trustees, Babcock and Brown and Walsall Council. The application of IFRIC 12 to this scheme has resulted in this being classed as an off balance sheet transaction. As such no asset is shown within the council's balance sheet. This is due to the council having no interest in the school at the end of the contract. Instead all the land and property reverts back to the Birmingham Roman Catholic Diocese Trustees and the Governors of St Thomas More School. In line with all other voluntary aided schools the contract has also been reviewed under IFRIC 4 and it has been determined that the council has an operating lease with the Governors of St Thomas More School and Birmingham Roman Catholic Diocese Trustees.

The following table shows the predicted payments to be made under the contract to the contractor over the life of the contract.

	2021/22
	£m
Payable within one year	2.436
Payable within two to five years	10.242
Payable within six years	2.690
Total	15.368

b. Public street lighting

2021/22 was the eighteenth year of a 25 year PFI contract for the replacement and maintenance of the council's lighting stock across the borough. The objective of this contract is to ensure that the borough is lit in a uniform manner complying with British and European standards. The main partners within the contract are Walsall Council and Walsall Public Lighting Ltd.

The council makes an agreed payment which is increased each year by inflation and can be reduced if the contractor fails to meet availability and performance standards in any year but which is otherwise fixed. Payments remaining to be made under the PFI contract at 31 March 2022 (excluding any estimation of inflation and availability/performance deductions) are as follows:

	Payment for service £m	Reimbursement of capital expenditure £m	Interest £m	Total £m
Payable within one year	2.818	0.598	0.044	3.460
Payable within two to five years	11.993	2.307	0.103	14.403
Payable within six to seven years	3.437	0.610	0.008	4.055
Total	18.248	3.515	0.155	21.918

The assets used to provide services for street lighting are recognised on the council's balance sheet. Their value is included within the property, plant and equipment balance in note 14a page 57.

Although the payments made to the contractor are described as unitary payments, they have been calculated to compensate the contractor for the fair value of the services they provide, the capital expenditure incurred and interest payable whilst the capital expenditure remains to be reimbursed.

Both the asset value and liability outstanding to pay the contractor for capital expenditure initially incurred is as follows:

	2021/22		2020/21	
	PFI liability £m	PPE assets £m	PFI liability £m	PPE assets £m
Balance outstanding at start of year	(4.117)	6.811	(4.602)	7.414
Payments during the year	0.602	0.000	0.485	0.000
Depreciation in year	0.000	(0.603)	0.000	(0.603)
Balance outstanding at year-end	(3.515)	6.208	(4.117)	6.811

c. Housing 21

2021/22 was the fourteenth year of a 30 year public-private partnership scheme. The principal partners in the contract are Housing 21 and Walsall Council. This contract is to provide:

- 285 extra care units (including 70 shared ownership and 5 respite care) across the borough
- A 40 bed dementia care unit at Goscote

The majority of the assets within this contract do not revert back to council ownership at the end of the 30 year contract. Instead the council has provided land to Housing 21 on 125 year leases. As such the council does not need to account for the assets created by the scheme on its balance sheet.

The table below shows the predicted payments to the contractor over the life of the agreement.

	2021/22 £m
Payable within one year	9.880
Payable within two to five years	42.053
Payable within six to ten years	58.757
Payable within eleven to fifteen years	66.478
Payable within sixteen years	14.309
Total	191.477

22. Financial instruments

a. Categories of financial instruments

The following categories of financial instrument are carried in the balance sheet:

Financial assets

	Non-current		Current			Total £m
	Investments £m	Debtors £m	Investments £m	Debtors £m	Cash & Cash Equivalents £m	
As at 31 March 2021						
Fair value through profit and loss	27.447	0.000	0.000	0.000	15.000	42.447
Fair value through other comprehensive income	14.375	0.000	0.000	0.000	0.000	14.375
Amortised cost	15.033	3.993	138.892	35.909	18.273	212.100
	56.855	3.993	138.892	35.909	33.273	268.922
Non-financial assets	0.000	0.000	0.000	45.486	0.000	45.486
	56.855	3.993	138.892	81.395	33.273	314.408
As at 31 March 2022						
Fair value through profit and loss	32.264	0.000	0.000	0.000	35.000	67.264
Fair value through other comprehensive income	14.878	0.000	0.000	0.000	0.000	14.878
Amortised cost	5.067	7.761	174.286	47.239	14.431	248.784
	52.209	7.761	174.286	47.239	49.431	330.926
Non-financial assets	0.000	0.000	0.000	43.717	0.000	43.717
	52.209	7.761	174.286	90.956	49.431	374.643

The investments carried at fair value through profit and loss consists of the council's unit holding with the CCLA Property Fund. The cash & cash equivalents carried at fair value through profit and loss are investments in highly liquid money market funds.

The council's shareholding in both Birmingham Airport Holdings Limited (BAH) and Sherbourne Recycling Ltd have been designated to be carried as fair Value through other comprehensive income instead of carried through profit and loss. These designation for BAH was made on the introduction of the accounting standard (1 April 2018). The designation for Sherbourne Recycling Ltd was made upon acquisition on 1 April 2021.

The seven West Midlands local authorities own 49% of BAH's 320 million ordinary shares of £0.01 each. The council owns 4.88% of these shares. The other shareholders are Airport Group Investments Limited (48.35%) and an employee share trust (2.75%). In addition the seven West Midlands authorities own all of BAH's 6.31% preference shares, of which Walsall Council owns 9.95%. These are cumulative and irredeemable.

Sherbourne Recycling Ltd was incorporated on 1 April 2021 as a company limited by shares. The shareholders of this company are eight local authorities including Walsall Council. The council has a shareholding of 19.66% of the company and is the second largest shareholder. The other shareholders are Coventry City Council, Solihull Metropolitan Borough Council, Stratford on Avon District Council, Warwick District Council, Rugby Borough Council, Nuneaton & Bedworth Borough Council and North Warwickshire Borough Council.

The non-current debtors carried at amortised cost contains approximately £3.4 million Waste Disposal debt from the former West Midlands County Council owed to Walsall Council by the other West Midlands councils which is to be paid by agreement over the next 6 years (further detail in note 25c).

The non- financial assets consist of collection fund debtors, HMRC debtor for VAT and prepayments (further details in note 25a).

Financial liabilities

	Non-current		Current		Total
	Borrowings £m	Creditors £m	Borrowings £m	Creditors £m	
As at 31 March 2021					
Amortised cost	(337.302)	(4.495)	(18.127)	(71.960)	(431.884)
	(337.302)	(4.495)	(18.127)	(71.960)	(431.884)
Non-financial liabilities	0.000	(720.210)	0.000	(10.473)	(730.683)
	(337.302)	(724.705)	(18.127)	(82.433)	(1,162.567)
As at 31 March 2022					
Amortised cost	(293.858)	(3.468)	(42.686)	(69.428)	(409.440)
	(293.858)	(3.468)	(42.686)	(69.428)	(409.440)
Non-financial liabilities	0.000	(608.195)	0.000	(18.575)	(626.770)
	(293.858)	(611.663)	(42.686)	(88.003)	(1,036.210)

The borrowing financial liabilities at amortised cost consist of Public Works Loan Board (PWLB) loans, commercial bank loans and loans from other local authorities taken by the council.

The non-current borrowing carried at amortised cost contains approximately £11.5 million of remaining transferred debt as a result of the dissolution of the former West Midlands County Council which is to be paid by agreement over the next 6 years.

The non- financial liabilities consist of the net pension liability (further information available in Note 12), PFI (further information available in Note 21b), collection fund creditors, HMRC creditors and receipts in advance (further information available in Note 26a).

b. Fair value of investments in equity instruments and money market funds

The council's unit holdings within the CCLA Property Fund, Morgan Stanley Sterling Liquidity Fund, CCL Public Sector Deposit Fund and HSBC Sterling Liquidity Fund are within active trading markets with observable unit prices. Therefore, the fair value quoted within the accounts is based on these unaltered unit prices.

The council's shareholding in BAH is not traded in an active market; however, the fair value shown is based on a high degree of comparability to listed company data including any movement in share prices. The valuation technique used in determining the fair value of BIA is an earnings approach based upon Earnings Before Interest, Tax, Depreciation and Amortisation (EBITDA) within the relevant year's business plan with future potential adjusted by multiples derived from similar listed companies within the industry.

	Input level in fair value hierarchy	Valuation technique used to measure fair value	As at 31 March 2022 £m	As at 31 March 2021 £m
Fair value through profit and loss				
CCLA Property Fund	Level 1	Unadjusted quoted prices	32.264	27.447
Morgan Stanley Sterling Liquidity Fund	Level 1	Unadjusted quoted prices	10.000	0.000
Public Sector Deposit Fund (CCLA)	Level 1	Unadjusted quoted prices	15.000	15.000
HSBC Sterling Liquidity Fund	Level 1	Unadjusted quoted prices	10.000	0.000
Fair value through other comprehensive income				
Birmingham Airport	Level 3	Earnings based valuation	14.681	14.375

The council's shareholding in Sherbourne Recycling Ltd is at present held at the cost to purchase the shareholding as it was acquired in 2021/22 and is not currently trading.

c. Fair value of financial instruments held on the balance sheet at amortised cost

Financial liabilities and assets represented by loans and receivables, debtors and creditors are carried in the balance sheet at amortised cost. Their fair value can be assessed by calculating the present value of the cash flows that will take place over the remaining term of the instruments (Level 2), using the following assumptions:

- For PWLB loans payable new borrowing rates from the PWLB have been applied to provide the fair value under PWLB debt redemption procedures;
- For non-PWLB loans payable prevailing market rates have been applied to provide the fair value under debt redemption procedures;
- For Lenders option/borrower option loans payable prevailing market rates have been applied to provide fair values under debt redemption policies. These loans are all standard LOBOs with no stepped interest rates. The fair values have been calculated assuming that these loans are held to maturity and that the lender will not alter the interest rate in the future given current rates are significantly lower than the rates for these loans.
- For loans receivable prevailing benchmark market rates have been used to provide the fair value;
 - No early repayment or impairment is recognised;
 - Where an instrument has a maturity of less than 12 months or is a trade or other receivable the fair value is taken to be the carrying amount or the billed amount;
- The fair value of trade and other receivables is taken to be the invoiced or billed amount.

The fair values of financial liabilities calculated are as follows:

	Input level in fair value hierarchy	As at 31 March 2022		As at 31 March 2021	
		Carrying amount	Fair value	Carrying amount	Fair value
		£m	£m	£m	£m
PWLB loans	2	(197.760)	(238.679)	(197.732)	(257.532)
Other local authority transferred debt	2	(10.770)	(11.481)	(12.880)	(14.384)
Lenders option/borrowers option/market debt	2	(96.622)	(147.291)	(96.260)	(162.176)
Other local authority loans	2	(30.431)	(30.504)	(47.596)	(48.175)
Other loans	2	(0.961)	(0.961)	(0.961)	(0.961)
Short term creditors	2	(69.428)	(69.428)	(71.960)	(71.960)
Long term creditors	2	(3.468)	(3.468)	(4.495)	(4.495)
Financial liabilities		(409.440)	(501.812)	(431.884)	(559.683)

The total fair value of the liabilities is higher than the carrying amount because the council's portfolio of loans includes a number of fixed rate loans where the interest rate payable is higher than the prevailing rates at the balance sheet date. This shows a notional future loss (based on economic conditions at 31 March 2022) arising from a commitment to pay interest to lenders above current market rates. It must be noted that the rates entered into for loans were at the prevailing market rates available to the council at that time.

The fair values of financial assets calculated are as follows:

	Input level in fair value hierarchy	As at 31 March 2022		As at 31 March 2021	
		Carrying amount	Fair value	Carrying amount	Fair value
		£m	£m	£m	£m
Long term investments	Level 2	5.067	4.959	15.033	15.230
Short term investments	Level 2	174.286	174.127	138.892	139.128
Short term debtors	Level 2	47.239	47.239	35.909	35.909
Long term debtors	Level 2	7.761	7.761	3.993	3.993
Cash and cash equivalents	Level 2	14.431	14.431	18.273	18.273
Financial assets		248.784	248.517	212.100	212.533

The fair value of the assets is lower than the carrying amount because the council's portfolio of investments includes a number of fixed rate loans where the interest rate receivable is lower than the rates available for similar loans at the balance sheet date. This shows a notional future loss (based on economic conditions at 31 March 2022) attributable to the commitment to receive interest above current market rates. It must be noted that the rates entered into for investments were at the prevailing market rates available to the council at that time.

d. Income, expense, gains and losses

The table below shows the impact of financial instrument transactions on the CIES.

	2021/22		2020/21	
	Surplus/deficit on the provision of Services £m	Other comprehensive income and expenditure £m	Surplus/deficit on the provision of Services £m	Other comprehensive income and expenditure £m
Net gains/losses on:				
Financial assets measured at fair value through profit and loss	(4.817)	0.000	0.196	0.000
Investments in equity instruments designated at fair value through other comprehensive income	0.000	(0.306)	0.000	0.665
Total net gains/losses	(4.817)	(0.306)	0.196	0.665
Interest and dividend income				
Financial assets measured at amortised cost	(1.228)	0.000	(1.571)	0.000
Dividends from investment in equity instruments designated at fair value through other comprehensive income	(0.097)	0.000	(0.097)	0.000
Dividends and interest from investment in financial instruments designated at fair value through profit and loss	(1.042)	0.000	(1.231)	0.000
Total interest income	(2.367)	0.000	(2.899)	0.000
Total interest expense	13.110	0.000	12.915	0.000

23. Nature and extent of risks arising from financial instruments

a. Overall procedures for managing risk

The council's overall risk management procedures focus on financial market unpredictability and are structured to implement suitable controls to minimise these risks. These procedures are legally set out by the Local Government Act 2003 and associated regulations. They require the council to comply with the CIPFA Prudential Code, the CIPFA Code of Practice on Treasury Management in the Public Services and Investment Guidance issued through the act. The council therefore needs to manage risk in the following ways:

- Formally adopting the requirements of the CIPFA Treasury Management Code of Practice
- Adopting a treasury policy statement and treasury management clauses within its financial regulations/standing orders/constitution
- Approve annually in advance prudential and treasury indicators for the following three years limiting:
 - The council's overall borrowing
 - Its maximum and minimum exposures to fixed and variable rates
 - Its maximum and minimum exposures to the maturity structure of its debt
 - Its maximum annual exposures to investments maturing beyond a year
- Approving an investment strategy for the forthcoming year setting out its criteria for both investing and selecting investment counterparties in compliance with the government guidance

These are required to be reported and approved at or before the council's annual council tax setting budget or before the start of the year to which they relate. These items are reported with the annual treasury management strategy which outlines the detailed approach to managing risk in relation to the council's financial instrument exposure. Actual performance is also reported after each year, as is a mid-year update.

The annual treasury management strategy which incorporates the prudential indicators was approved by Council on 25 February 2021 and is available on the council website. The key issues within the strategy were:

- The authorised limit for the 2021/22 was set at £498.304 million. This is the maximum limit of external borrowings or other long term liabilities
- The operational boundary was set at £453.004 million. This is the expected level of debt and other long term liabilities during the year
- The maximum amounts of fixed and variable interest rate exposure were set at 95% and 45% based on the council's long term borrowing

These policies are implemented by the treasury team. The council maintains written principles for overall risk management, as well as written policies (treasury management practices – TMPs) covering specific areas, such as interest rate risk, credit risk, and the investment of surplus cash. These TMPs are a requirement of the Code of Practice and are reviewed periodically. The council complies with these policies and practices.

b. Credit risk

Credit risk arises from deposits with banks and financial institutions, as well as credit exposures to the council's customers.

This risk is minimised through the annual investment strategy, which requires that deposits are not made with financial institutions unless they meet identified minimum credit criteria.

The annual investment strategy also considers maximum amounts and time limits in respect of each financial institution. Deposits are not made with banks and financial institutions unless they meet the minimum requirements of the investment criteria outlined below. The general policy objective for this council is the prudent investment of its treasury balances.

The council's investment priorities are:

- The security of capital and
- Liquidity of its investments and
- All investments will be in sterling

The council will aim to achieve the optimum return on its investments commensurate with the proper levels of security and liquidity.

The council uses credit criteria in order to select creditworthy counterparties for placing investments with. Information used includes:

- Credit ratings rating agencies – S&P, Fitch and Moodys.
- Treasury management advisors provide regular updates of changes to all ratings relevant to the council

- This council does not rely solely on credit ratings in order to select and monitor the creditworthiness of counterparties. In addition to credit ratings it will therefore use other sources of information including: -
 - The quality financial press
 - Market data
 - Information on government support for banks and the credit ratings of that government support

Counterparties are assessed, taking into account their financial position, past experience and other factors, with individual credit limits being set in accordance with internal ratings in accordance with parameters set by the council.

The council's maximum exposure to credit risk in relation to its investments in banks and building societies cannot be assessed generally as the risk of any institution failing to make interest payments or repay the principal sum will be specific to each individual institution. Recent experience has shown that it is rare for such entities to be unable to meet their commitments. A recoverability risk applies to all of the council's deposits, but there was no evidence as at 31 March 2022 that this was likely to crystallise.

The following analysis summarises the council's maximum exposure to credit risk on other financial assets, based on experience of default, adjusted to reflect current market conditions.

	Amount as at 31/03/2022 £m	Historical experience of default as at 31/03/2022 £m
Banks	92.924	0.016
Building societies	30.000	0.004
Challenger banks	34.000	0.020
Debt Management Account Deposit Facility	15.000	0.000
Money market funds	35.000	0.000
Housing associations	10.000	0.005
Local authorities	10.000	0.002
Trade debtors	35.972	0.000
Total	262.896	0.047

Amounts arising from expected credit losses

The council has assessed its short and long term investments and concluded that the expected credit loss is not material therefore no allowances have been made.

No breaches of the council's counterparty criteria occurred during the reporting period and the council does not expect any losses from non-performance by any of its counterparties in relation to deposits and bonds.

c. Liquidity risk

The council manages its liquidity position through the risk management procedures set out above (the setting and approval of prudential indicators and the approval of the treasury and investment strategy reports), as well as through a comprehensive cash flow management system, as required by the CIPFA Code of Practice. This seeks to ensure that cash is available when needed.

The council has ready access to borrowings from the money markets to cover any day to day cash flow needs, and the PWLB and money markets for access to longer term funds. The council is also required to approve a balanced budget through the Local Government Finance Act 1992, which

ensures sufficient monies are raised to cover annual expenditure. There is therefore no significant risk that it will be unable to raise finance to meet its commitments under financial instruments.

The maturity analysis of financial assets is as follows:

	2021/22	2020/21
	£m	£m
Less than one year	271.693	208.743
Between one and two years	5.877	15.771
Between two and five years	1.871	2.681
More than five years	51.485	41.727
Total	330.926	268.922

The council maintains a significant debt and investment portfolio. Whilst the cash flow procedures above are considered against the refinancing risk procedures, longer-term risk to the council relates to managing the exposure to replacing financial instruments as they mature. This risk relates to both the maturing of longer-term financial liabilities and longer-term financial assets.

The maturity analysis of financial liabilities is as follows:

	2021/22	2020/21
	£m	£m
Less than 1 year	(114.434)	(92.197)
Between 1 and 2 years	(33.683)	(47.077)
Between 2 and 5 years	(14.566)	(47.452)
Between 5 and 10 years	(2.811)	(3.356)
More than 10 years	(243.946)	(241.802)
Total	(409.440)	(431.884)

d. Market risk

Interest rate risk

The council is exposed to interest rate movements on its borrowings and investments. Movements in interest rates have a complex impact on the council, depending on how variable and fixed interest rates move across differing financial instrument periods. For instance, a rise in variable and fixed interest rates would have the following effects:

- Borrowings at variable rates – the interest expense charged to the CIES will rise
- Borrowings at fixed rates – the fair value of the borrowing will fall (no impact on revenue balances)
- Investments at variable rates – the interest income credited to the CIES will rise; and
- Investments at fixed rates – the fair value of the assets will fall (no impact on revenue balances)

Borrowings are not carried at fair value on the balance sheet, so nominal gains and losses on fixed rate borrowings would not impact on the surplus or deficit on the provision of services or other comprehensive income and expenditure. However, changes in interest payable and receivable on variable rate borrowings and investments will be posted to the surplus or deficit on the provision of services and affect the general fund balance, subject to influences from government grants.

Movements in the fair value of fixed rate investments that have a quoted market price will be reflected in other comprehensive income and expenditure.

The council has a number of strategies for managing interest rate risk. The annual treasury management strategy draws together the council's prudential and treasury indicators and its expected treasury operations, including an expectation of interest rate movements. From this strategy a treasury indicator is set which provides maximum limits for fixed and variable interest rate exposure. The treasury team will monitor market and forecast interest rates within the year to adjust exposures appropriately. For instance during periods of falling interest rates, and where economic circumstances make it favourable, fixed rate investments may be taken for longer periods to secure better long term returns, similarly the drawing of longer term fixed rates borrowing would be postponed.

If all interest rates had been 0.25% higher (with all other variables held constant) the financial effect would be as follows:

	£m
Increase in interest payable on variable rate borrowings	0.088
Increase in interest receivable on variable rate investments	(0.100)
Impact on (surplus) or deficit on the provision of services	(0.013)
Increase/(Decrease) in fair value of fixed rate investment assets (no impact on the surplus or deficit on the provision of services)	(0.267)
(Increase)/decrease in fair value of fixed rate borrowings liabilities (no impact on the surplus or deficit on the provision of services)	1.255

The approximate impact of a 0.25% fall in interest rates would be as above but with the movements being reversed.

Price risk

The council currently has equity holdings in Birmingham Airport (14.681 million), CCLA Property Fund (£32.264 million) and Sherbourne Recycling Ltd (£0.197 million).

The equity for Birmingham Airport and Sherbourne Recycling Limited are classified as fair value through other comprehensive income and expenditure so having no impact on revenue. All gains and losses for these are recognised in the Financial Instruments Revaluation Reserve. Only upon disposal would any accumulated gains or losses on the equity be recognised within the general fund.

The equity held in the CCLA Property Fund is classified as fair value through profit and loss and therefore does have an impact on the revenue. However at present there is legislation in place which allows the council to make an adjustment to move any gains or losses into the Pooled Investment Adjustment Account. Only upon disposal would any accumulated gains or losses be recognised within the general fund.

The financial impact of an increase of 5% in the general price of the equity is shown in the following table. If it was a decrease the fair values would decrease by the same amounts.

	£m
Increase in CCLA Property Fund fair value	(1.613)
Impact on (surplus) or deficit on the provision of services	(1.613)
Increase in Birmingham Airport fair value	(0.734)
Impact on other comprehensive income and expenditure	(0.734)

Foreign exchange risk

The council has no financial assets or liabilities denominated in foreign currencies. It therefore has no exposure to loss arising from movements in exchange rates.

24. Cash and cash equivalents

The balance of cash and cash equivalents is made up of the following items:

	As at 31 March 2022 £m	As at 31 March 2021 £m
Cash held by the council	0.029	0.030
Bank current accounts	1.477	(3.117)
Short term deposits	47.925	36.360
Total	49.431	33.273

The movement in short term deposits represents a number of grants received in advance for Covid-19, cost of living crisis and capital grants to be used in future years.

25. Debtors

a. Short term debtors

The following table shows the short term debtors of the council excluding those for local taxation. These amounts represent the monies owed to the council which are yet to be received as cash. The table shows those amounts owed to the council as at 31 March 2022.

	As at 31 March 2022 £m	As at 31 March 2021 £m
Trade debtors		
- NHS bodies	18.927	14.096
- Central government	2.259	1.305
- Other local authorities	1.455	2.895
- Social care clients	8.067	8.629
- Other trade debtors	10.256	6.543
- Impairment for bad/doubtful debt	(4.992)	(4.839)
	35.972	28.629
Other debtors		
- Capital Debtors	3.254	0.208
- Central Government - VAT	4.839	4.964
- Central Government - Other	2.100	2.185
- Other local authorities	2.621	1.577
- Housing benefit overpayments	8.133	8.890
- Collection fund court costs	2.644	2.295
- Other debtors	1.027	0.980
- Impairment for bad/doubtful debt	(8.512)	(8.855)
	16.106	12.244
Prepayments and accrued income		
- Central Government	0.915	2.978
- Other prepayments/accrued income	4.211	2.376
	5.126	5.354
Total	57.204	46.227

Trade debtors represent the income the council is due to receive as a result of the normal activities of the council. Other debtors include items such as recovery of overpaid housing benefits. Other trade debtors include all debtors relating to private sector companies or non-governmental bodies the council provides services to or the provision of funding to providers of services on the council's behalf. £2.965 million of the £10.337 million other trade debtors outstanding on 31 March 2022 were raised within one month of year end and therefore were still within the council's payment terms.

Within other debtors £0.394 million (£0.365 million in 2020/21) is included for property charges within social care. The council recognises that although these are correctly classified as debtors due within one year, events beyond the control of the council make it probable that a proportion of these will be settled beyond that timeframe.

The council has made a provision for those outstanding debts that the council anticipates may not be recovered. These have been calculated using historical patterns adjusted for known future events where possible. These amounts are deducted from the total value of debtors as shown. In line with the code no provision has been made for those outstanding debts owed by government organisations (central government, NHS bodies or other local authorities).

b. Local taxation debtors

The following table shows the aged profile of local taxation debtors. These are those debtors owed to the council from council taxpayers and ratepayers, monies owed to or from West Midlands Police or West Midlands Fire, and monies owed to or from central government.

	Council Tax		Non domestic rates	
	As at 31 March 2022 £m	As at 31 March 2021 £m	As at 31 March 2022 £m	As at 31 March 2021 £m
Less than one year	11.351	10.137	2.826	9.163
1-2 years	6.049	5.778	3.096	2.553
2-6 years	12.154	10.289	3.724	3.098
More than 6 years	6.666	5.384	2.360	1.891
Impairment for bad/doubtful debt	(9.830)	(7.956)	(4.644)	(5.169)
Total	26.390	23.632	7.362	11.536

The council has made a provision for those outstanding debts that the council anticipates may not be recovered. For local taxation the non-contractual method has been adopted. These amounts are deducted from the total value of debtors as shown.

c. Long term debtors

The following table shows those amounts owed to the council at the end of the financial year but will not become due to be paid to the council for more than 12 months.

	As at 31 March 2022 £m	As at 31 March 2021 £m
Local authority reorganisation transferred debt	3.418	4.099
Loans to associates	4.574	0.000
Other	0.069	0.072
Impairment for bad/doubtful debt	(0.300)	(0.177)
Total	7.761	3.994

The loans to associates are capital loans that have been provided to Sherbourne Recycling Ltd for the construction of a mixed recycling facility which is expected to be operational in 2023. Once operational the loans will be paid back over the following twenty five years.

The debtor for the waste disposal authority is a result of the dissolution of the West Midlands County Council and subsequent waste disposal agreement in 1996. The balance shown are those amounts owed to Walsall Council, who was the waste disposal administering authority, by the other seven West Midlands local authorities. This is due to be fully repaid in 2024/25.

26. Creditors

a. Short term creditors

The following table shows the short term creditors of the council (excluding borrowing). These amounts represent the monies owed by the council but are yet to be paid. Additionally there are also amounts which the council has received before the end of the financial year that relates to services to be provide in the following financial year.

	As at 31 March 2022 £m	As at 31 March 2021 £m
Trade creditors		
- Capital	(15.301)	(26.970)
- Central Government	(0.267)	(0.636)
- NHS Bodies	(4.735)	(4.813)
- Other local authorities	(0.568)	(1.763)
- Adult Social Care	(11.186)	(9.615)
- Children's Social Care	(3.353)	(2.208)
- Payments in transit	(9.657)	(4.086)
- Other trade creditors	(12.148)	(11.450)
	(57.215)	(61.541)
Other creditors		
- Central Government	(3.248)	(0.114)
- Other local authorities	(0.014)	(0.037)
- Accumulated annual leave	(6.116)	(7.341)
- Other creditors	(1.810)	(1.856)
	(11.188)	(9.348)
Receipts in advance	(1.686)	(1.918)
Tax and national insurance	(4.649)	(3.831)
Council tax	(3.583)	(3.358)
NDR	(8.657)	(1.366)
PFI liability	(0.598)	(0.602)
Lease liability	(0.427)	(0.469)
Total	(88.003)	(82.433)

Payments in transit represent those transactions that have been accounted for within the comprehensive income and expenditure statement but the payments have yet to leave the council's bank account as at 31 March 2022.

The increase in NDR creditors is due to the council being required to repay grants relating to business rates in 2022/23 following completion of the year end business rates reconciliation (NNDR-3).

b. Long term creditors and other long term liabilities

The following table shows those amounts owed by the council (excluding borrowing) at the end of the financial year but will not become due to be paid to the council for more than 12 months.

	As at 31 March 2022 £m	As at 31 March 2021 £m	Notes
Net pension liability	(601.226)	(720.211)	12c
Finance Leases	(0.550)	(0.979)	
PFI	(2.917)	(3.515)	21b
Total	(604.693)	(724.705)	

27. Provisions

The following table shows the movement during the year of the provisions maintained by the council. The movements will have been charged or generated from the appropriate headings in the net cost of services. These represent provisions for future expenses in respect of liabilities incurred in relation to the year under review.

	Insurance fund £m	Pensions and redundancy £m	NDR appeals £m	Other £m	Total £m
Balance at 1 April 2021	(1.095)	(0.309)	(8.831)	(0.462)	(10.697)
Additional provisions made in 2021/22	(0.521)	(0.383)	0.000	(0.149)	(1.053)
Amounts used in 2021/22	0.715	0.307	0.000	0.000	1.022
Unused amounts reversed in 2021/22	0.000	0.002	1.960	0.089	2.051
Balance at 31 March 2022	(0.901)	(0.383)	(6.871)	(0.522)	(8.677)

Insurance fund

The council has an established insurance fund to cover excesses on claims. These outstanding claims amount to £5.890 million and are at various stages of being addressed and it is therefore unclear when settlement might be made. However, based on claim settlement profiles, projected settlements are estimated at £0.901 million (£1.095 million 2020/21) for which a provision is held to cover this.

Pensions and redundancy costs

The council has created an additional provision of £0.383 million for pension and redundancy costs in relation to restructures undertaken during 2021/22. During 2021/22 £0.307 million was charged against the 2020/21 provision. The £0.383 million will be carried forward to 2022/23 where it is expected that the remaining transfers of economic benefit will occur. The pension figures provided by the West Midlands Metropolitan Authorities Pension Fund and the redundancy costs are based on agreed and expected leaving dates for each officer.

NDR appeals

Further information on NDR appeals can be found on page 111.

Other

In addition to the above provisions the council holds £0.522 million (£0.462 million 2020/21) for other costs where the expected timing of any resultant transfer of economic benefit or future events cannot be accurately predicted.

The estimated timings for use of these provisions are shown in the following table.

	Insurance fund £m	Pensions and redundancy £m	NDR appeals £m	Other £m	Total £m
Less than 1 year	0.000	(0.383)	(6.871)	(0.522)	(7.776)
Greater than 1 year	(0.901)	0.000	0.000	0.000	(0.901)
Balance at 31 March 2022	(0.901)	(0.383)	(6.871)	(0.522)	(8.677)

28. Usable reserves

Movements in the council's usable reserves can be found in the movement in reserves statement (page 28). The movement in reserve notes shows the details for the council's earmarked reserves.

	As at 31 March 2022 £m	As at 31 March 2021 £m	Notes
General fund reserve	(19.189)	(17.694)	MIRS
Earmarked general fund reserves	(229.900)	(222.702)	28a
Capital grants unapplied account	(62.044)	(55.129)	28b
Capital receipts reserve	(9.106)	(6.645)	28c
Total	(320.239)	(302.170)	

a. Earmarked reserves

This note sets out the amounts set aside from the general fund in earmarked reserves to provide financing for future expenditure plans and the amounts posted back from earmarked reserves to meet general fund expenditure in 2021/22.

The general fund reserves listed in the following table have been categorised as follows:

Treasury reserves. These reserves are to minimise the impacts of interest rate changes and finance early redemption of loans to reduce the council's future interest exposure.

Grants received in advance. This is where the council has received money in advance of the next accounting period or covers more than one accounting period. These amounts will be spent in line with the grant conditions.

Demand led. These reserves are to provide short term additional funding for Children's and Adult Social Care where a spike in demand will create overspends. Additionally an amount is provided for Housing Benefits.

Improvement projects. These reserves are to finance service modernisation and major capital projects such as regeneration of the borough.

Council liabilities. These reserves cover expenditure where the council has a legal obligation to pay costs, such as equal pay claims and redundancies. In addition to these there are reserves for business rate appeals and insurance claims.

	Balance as at 31/03/2020 £m	Transfers (in)/out 2020/21 £m	Balance as at 31/03/2021 £m	Transfers (in)/out 2021/22 £m	Balance as at 31/03/2022 £m
Treasury reserves					
Borrowing re-scheduling	(7.032)	(4.641)	(11.673)	(4.720)	(16.393)
MRP equalisation	(15.269)	4.272	(10.997)	0.264	(10.733)
Grants carried forward into future years					
Dedicated schools grant	(2.069)	0.332	(1.737)	1.596	(0.141)
Grant funding carried forward under IFRS	(8.106)	(1.052)	(9.158)	(0.511)	(9.669)
Private finance initiative	(22.304)	0.270	(22.034)	(0.007)	(22.041)
Housing 21	(1.069)	(0.192)	(1.261)	0.044	(1.217)
Public health	(1.869)	(0.315)	(2.184)	(1.865)	(4.049)
Social care grant	(1.159)	0.533	(0.626)	(2.197)	(2.823)
Improved better care fund	(1.144)	(0.451)	(1.595)	0.747	(0.848)
Better care grant	0.000	(0.507)	(0.507)	(0.529)	(1.036)
Council tax support grant	0.000	0.000	0.000	(3.521)	(3.521)
Covid-19 funding	(9.860)	(35.160)	(45.020)	24.595	(20.425)
Demand led					
Demand led services	(2.670)	0.350	(2.320)	(0.719)	(3.039)
Crisis Support	(0.553)	0.400	(0.153)	(1.000)	(1.153)
Proud	(12.621)	(0.442)	(13.063)	(4.426)	(17.489)
Improvement projects					
Carbon management reduction programme	(1.989)	(0.183)	(2.172)	(0.188)	(2.360)
Economic growth Programme	(2.313)	(2.050)	(4.363)	0.648	(3.715)
Connected gateways	0.000	0.000	0.000	(4.750)	(4.750)
Project reserve	(2.131)	0.002	(2.129)	0.214	(1.915)
Strategic capital investment	(3.883)	0.000	(3.883)	0.000	(3.883)
Revenue implications of capital	(0.814)	(0.712)	(1.526)	0.000	(1.526)
Improvement projects	(1.310)	(1.337)	(2.647)	(0.457)	(3.104)
Reset Programme	0.000	(8.337)	(8.337)	0.000	(8.337)
Enterprise Zones	(0.012)	(1.018)	(1.030)	(1.598)	(2.628)
Council liabilities					
Business rates retention scheme	(2.627)	(0.114)	(2.741)	(1.660)	(4.401)
Environmental warranties	(1.000)	0.000	(1.000)	0.000	(1.000)
Insurance fund	(2.133)	(2.591)	(4.724)	(0.421)	(5.145)
Mediation	(7.459)	1.491	(5.968)	(1.682)	(7.650)
Pay and Pensions	(19.107)	(1.065)	(20.172)	(0.782)	(20.954)
Workforce planning	(6.907)	(1.337)	(8.244)	(1.369)	(9.613)
Combined Authority	(2.120)	0.000	(2.120)	0.000	(2.120)
Risk	0.000	(7.640)	(7.640)	(1.089)	(8.729)
Corporate Landlord	(1.157)	0.311	(0.846)	0.090	(0.756)
Other earmarked reserves	(7.837)	(0.414)	(8.251)	(1.759)	(10.010)
School balances	(7.999)	(4.582)	(12.581)	(0.146)	(12.727)
Total	(156.523)	(66.179)	(222.702)	(7.198)	(229.900)

b. Capital grants unapplied account

The capital grants unapplied account shows the balance of capital grants the council has received but has not yet applied to finance capital expenditure.

	2021/22 £m	2020/21 £m
Balance as at 1 April	(55.129)	(52.896)
Current year capital grants unapplied credited from comprehensive income and expenditure statement	(28.616)	(16.264)
Prior year capital grants applied against capital expenditure	21.701	14.031
Balance as at 31 March	(62.044)	(55.129)

c. Capital receipts reserve

The capital receipts reserve shows the available resources the council has from the sale of its assets to finance future capital expenditure without grants and loans.

	2021/22 £m	2020/21 £m
Balance brought forward	(6.645)	(7.386)
Capital receipts received during the year	(5.788)	(1.527)
Capital receipts used to finance disposal costs	0.026	0.000
Capital receipts applied against prior year expenditure	1.789	0.000
Capital receipts applied against capital expenditure	1.512	2.268
Total	(9.106)	(6.645)

29. Unusable reserves

Movements in the council's unusable reserves can be found in the movement in reserves statement (page 28) and note 2 (page 41).

	As at 31 March 2022 £m	As at 31 March 2021 £m	Notes
Revaluation reserve	(113.069)	(110.887)	29a
Capital adjustment account	(94.138)	(85.421)	29a
Financial instruments revaluation reserve	(7.976)	(7.670)	29b
Pooled investment funds adjustment account	(2.264)	2.553	29c
Pensions reserve	630.926	779.911	29d
Collection fund adjustment account	16.172	33.550	29e
Accumulated absences account	6.116	7.341	29f
Deferred capital receipts reserve	(0.068)	(0.071)	
Total	435.699	619.306	

a. Capital adjustment account and revaluation reserve

The revaluation reserve contains the gains made by the council arising from increases in the value of its property, plant and equipment. The capital adjustment account absorbs the timing differences arising from the different arrangements for accounting for the consumption of non-current assets and financing the acquisition, construction or enhancement of those assets under statutory provisions. The revaluation reserve contains only revaluation gains accumulated since 1 April 2007, the date that the reserve was created. Accumulated gains arising before that date are consolidated into the capital adjustment account.

The capital adjustment account is debited with the cost of acquisition, construction or enhancement as depreciation, impairment losses and amortisations are charged to the CIES (with reconciling postings from the revaluation reserve to convert fair value figures to a historical cost basis). The account is credited with the amounts set aside by the council as finance for the costs of acquisition, construction and enhancement. It also contains accumulated gains and losses on investment properties and gains recognised on donated assets that have yet to be consumed by the council.

	2021/22		2020/21		Notes
	Capital adjustment account £m	Revaluation reserve £m	Capital adjustment account £m	Revaluation reserve £m	
Balance at 1 April	(85.421)	(110.887)	(57.065)	(107.838)	
Items relating to capital expenditure					
Depreciation of non-current assets	13.332	1.036	16.199	0.967	14a
Impairment of non-current and intangible assets	2.045	0.455	0.913	0.317	14a, 17
Revaluation (gains)/losses on property, plant and equipment	2.779	(4.542)	4.390	(5.005)	14a, 18
Amortisation of intangible assets	1.685	0.000	1.981	0.000	17
Revenue expenditure funded from capital under statute (REFFCUS)	33.993	0.000	37.281	0.000	19
Non-current assets written off on disposal or sale	11.364	0.869	0.518	0.672	14a, 16b, 17, 18
Capital financing applied in the year					
Use of capital receipts to finance capital expenditure	(1.512)	0.000	(2.268)	0.000	19, 28c
Use of capital receipts to finance prior year capital expenditure	(1.789)	0.000	0.000	0.000	19, 28c
Use of current year capital grants to finance capital expenditure	(10.112)	0.000	(45.182)	0.000	19
Use of grant to finance REFFCUS	(26.071)	0.000	(18.435)	0.000	3b, 19
Use of carried forward capital grants to finance capital expenditure	(21.701)	0.000	(14.031)	0.000	19, 28b
Statutory provision for the financing of capital investment	(11.455)	0.000	(8.057)	0.000	19
Capital expenditure charged against the general fund	(2.555)	0.000	(1.915)	0.000	19
Movement in the market value of investment properties	1.280	0.000	0.250	0.000	16b
Balance at 31 March	(94.138)	(113.069)	(85.421)	(110.887)	

b. Financial instruments revaluation reserve

The financial instruments revaluation reserve contains the gains/losses made by the council arising from changes in the value of its investments that are measured at fair value through other comprehensive income (Birmingham Airport and Sherbourne Recycling Ltd shares).

	2021/22 £m	2020/21 £m	Note
Balance at 1 April	(7.670)	(8.335)	
(Upward)/downward revaluation of investments	(0.306)	0.665	22b, 22d
Balance at 31 March	(7.976)	(7.670)	

c. Pooled investment funds adjustment account

The pooled investment funds adjustment account contains the gains/losses made by the council arising from changes in the value of its investments in pooled investment funds that are measured at fair value through profit and loss (CCLA Property Fund).

	2021/22 £m	2020/21 £m	Note
Balance at 1 April	2.553	2.357	
(Upward)/downward revaluation of investments	(4.817)	0.196	22b, 22d
Balance at 31 March	(2.264)	2.553	

d. Pensions reserve

The pensions reserve absorbs the timing differences arising from the different arrangements for accounting of post-employment benefits and for funding benefits in accordance with statutory provisions. The council accounts for post-employment benefits in the CIES as the benefits are earned by employees accruing years of service, updating the liabilities recognised to reflect inflation, changing assumptions and investment returns on any resources set aside to meet the costs. Statutory arrangements, however, require benefits earned to be financed as the council makes employer's contributions to pension funds or eventually pay any pensions for which it is directly responsible. The debit balance on the pensions reserve therefore shows a substantial shortfall in the benefits earned by past and current employees and the resources the council has set aside to meet them. The statutory arrangements will ensure that funding will have been set aside by the time the benefits come to be paid. Further information on the changes in the defined benefit pension scheme are shown in note 12 page 52.

	2021/22 £m	2020/21 £m	Note
Opening balance at 1 April	779.911	572.439	
Correction of present value of unfunded obligations	(0.208)	0.000	12b
Revised opening balance as at 1 April	779.703	572.439	
Remeasurements of net defined benefits liabilities/(assets)	(184.808)	182.365	12b
Reversal of items relating to retirement benefits (debited) or credited to the surplus or (deficit) on the provision of services in the comprehensive income and expenditure statement	71.497	58.915	12b
Employer's pensions contributions and direct payments to pensioners payable in the year	(35.466)	(33.808)	12b
Balance at 31 March	630.926	779.911	

e. Collection fund adjustment account

The collection fund adjustment account manages the differences arising from the recognition of council tax income in the CIES as it falls due from council tax payers compared with the statutory arrangements for paying across amounts to the general fund from the collection fund. Details on the collection fund can be found on page 107.

	2021/22 £m	2020/21 £m
Balance at 1 April	33.550	(2.501)
Amount by which council tax income credited to the comprehensive income and expenditure statement is different from council tax income calculated for the year in accordance with statutory requirements	(0.041)	2.538
Amount by which NDR income credited to the comprehensive income and expenditure statement is different from NDR income calculated for the year in accordance with statutory requirements	(17.337)	33.513
Balance at 31 March	16.172	33.550

f. Accumulated absences account

The accumulated absences account absorbs the differences that would otherwise arise on the general fund balance from accruing for compensated absences earned but not taken in the year, e.g. annual leave entitlement carried forward at 31 March. Statutory arrangements require that the impact on the general fund balance is neutralised by transfers to or from the account.

	2021/22 £m	2020/21 £m
Balance at 1 April	7.341	6.499
Movement by which officer remuneration charged to CIES is different to that chargeable in year in accordance with statutory requirements compared to previous year	(1.225)	0.842
Balance at 31 March	6.116	7.341

30. Note to cash flow statement

	2021/22 £m	2020/21 £m	Notes
Adjustment for non-cash items in the net surplus/deficit on the provision of services			
Depreciation	(14.368)	(17.166)	14a, 29a
Revaluations and impairments	(4.825)	(5.304)	14a, 29a
Amortisation and impairments of intangible assets	(1.685)	(1.981)	17, 29a
Increase/(decrease) in debtors	6.143	18.773	25
(Increase)/decrease in creditors	(21.932)	(4.695)	26
Increase/(decrease) in inventories	0.036	0.075	
Movement in pension liability	(62.887)	34.593	12
Carrying amount of non-current assets and non-current assets held for sale, sold or derecognised	(12.233)	(1.190)	14a, 19, 30a
Other non-cash items charged to the net surplus/deficit on the provision of services	2.505	(2.171)	
Total	(109.246)	20.934	
Adjustments for investing and financing activities in the net surplus/deficit			
Proceeds from the sale of property, plant and equipment, investment property and intangible assets	5.788	1.527	28c
Any other items for which the cash effects are investing or financing cash flows	54.217	70.539	
Total	60.005	72.066	

31. Related parties

The council is required to disclose material transactions with related parties – bodies or individuals that have the potential to control or influence the council or to be controlled or influenced by the council. Disclosure of these transactions allows readers to assess the extent to which the council might have been constrained in its ability to operate independently or might have secured the ability to limit another party's ability to bargain freely with the council.

Central Government

Central Government has effective control over the general operations of the council – it is responsible for providing the statutory framework within which the council operates, provides the majority of its funding in the form of grants and prescribes the terms of many of the transactions that the council has with other parties (e.g. council tax bills, housing benefits). Grants received from government departments are set out in the CIES on page 28. Grant receipts for 2021/22 are shown in note 3.

Local Government

Walsall Council is a constituent member of the West Midlands Combined Authority (WMCA) which came into existence in June 2016. The WMCA consists of seven constituent members, eight non-constituent members and four observer members. Only constituent members have the right to vote on authority activities. No member has a controlling interest in the WMCA. Walsall Council does receive grants from WMCA so that it can deliver services to fulfil WMCA objectives. These are included within the CIES and note 3.

Members

Members of the council have direct control over the council's financial and operating policies. The total of members' allowances paid in 2021/22 is shown in note 10. During 2021/22, £0.175 million of works and services were commissioned from companies in which members had declared an interest. In addition, the council paid grants totalling £0.664 million to voluntary organisations and associations including some where members had positions on the governing body. The grants were made with proper consideration of declarations of interest. The register of members' interest is open to public inspection at the Civic Centre during office hours or can be viewed on the council's website.

Officers

Council officers are required to declare any interest under section 117 of the Local Government Act 1972. There were no significant transactions between the council and any companies/organisations that the council's Executive Directors, Directors and Heads of Service have interests in.

Other public bodies (subject to common control by Central Government)

The council has a pooled budget arrangement with Walsall NHS CCG for an integrated health and social care service for adults with learning difficulties and a Better Care Fund (BCF). Transactions and balances outstanding are detailed in note 4.

Other entities the council has an interest in

West Midlands Growth Company Ltd

Walsall Council are part owners of West Midlands Growth Company Ltd (WMGCL) along with the WMCA and the other six West Midlands Councils. WMGCL was formed in April 2017 as a new economic development and investment body at the request of the West Midlands Combined Authority to support delivery of Strategic Economic Plan targets, such as more jobs for the region, and facilitate the growth of the region's economy. There were no transactions between the WMGCL and Walsall Council in 2021/22.

West Midlands Rail Ltd

Walsall Council are part owners of West Midlands Rail Ltd (WMRL) along with WMCA, the other six West Midlands Councils, Northamptonshire County Council, Herefordshire Council, Shropshire Council, Staffordshire County Council, Borough of Telford and Wrekin, Warwickshire County Council and Worcestershire County Council. As the seven West Midlands Councils (including Walsall) are not Local Transport Authorities they are associate full members with their voting rights held by the WMCA as the Local Transport Authority for the West Midlands Conurbation. West Midlands Rail was created with the purpose of specifying and managing rail franchising for the West Midlands. There were no material transactions between the WMRL and Walsall Council in 2021/22.

Birmingham Airport Holdings Ltd

The seven West Midlands local authorities including Walsall Council own 49% of Birmingham Airport Holdings Ltd.'s (BAH) 320 million ordinary shares of £0.01 each. The council owns 4.88% of these shares. The other shareholders are Airport Group Investments Limited (48.35%) and an employee share trust (2.75%). In addition the seven West Midlands authorities own all of BAH's 6.31% preference shares, of which Walsall Council owns 9.95%. These are cumulative and irredeemable. There were no material transactions between the BAH and Walsall Council in 2021/22.

Sherbourne Recycling Ltd

Sherbourne Recycling Ltd was incorporated on 1 April 2021 as a company limited by guarantee. The shareholders of this company are eight local authorities including Walsall. The council has a shareholding of 19.66% of the company and is the second largest shareholder. The council has provided £4.574 million of capital loans to Sherbourne Recycling Ltd in 2021/22.

32. Events after the balance sheet date

The statement of accounts were authorised for issue by the Chief Financial Officer on 15 June 2022. Events taking place after this date are not reflected in the financial statements or notes. Where events taking place before this date provided information about conditions existing at 31 March 2022, the figures in the financial statements and notes have been adjusted in all material respects to reflect the impact of this information.

In accordance with IAS 10 – Events After the Reporting Period there is nothing to be disclosed as adjusting or non-adjusting events.

33. Contingent liabilities and contingent assets

Learning disabilities pool budget – NHS Black Country & West Birmingham CCG

Contingent Asset

From 1 April 2020 a joint funding tool has been agreed in principle between Walsall Council and NHS Black Country & West Birmingham CCG which provides an accurate split of social care costs for non CHC clients between health and social care. A variation to the Section 75 agreement is in progress, and once this has been signed the council should receive all funds due.

In accordance with IAS37 Provisions, Contingent Liabilities and Contingent Assets the council is not in a position to disclose any further information at this stage.

34. Prior period adjustments and critical judgments in applying accounting policies

a. Prior period adjustments

The format of the CIES has been adjusted in 2021/22 to that published in 2020/21. This adjustment is due to a number of issues. Firstly, Tax Income Compensation Scheme grant having been miscategorised within Corporate costs in 2020/21 instead of taxation & non-specific grants. As a result, Corporate costs under Cost of Service have increased by £5.949 million whilst Taxation and Non-Specific Grants have decreased by £5.949 million.

Secondly on the CIES there is no longer a split by directorate of the types of income and expenditure received by the council. This is due to it not being a requirement of the Code. Instead on the CIES just gross income and gross expenditure is reported. Instead a new note has been provided within the accounts (Note 1d) that gives a segmental analysis of the types of income and expenditure received by the council. The total for each directorate and overall have not changed for the 2020/21 comparatives other than for the Tax Income Compensation Scheme adjustment.

Thirdly on the CIES the totals for Adult Social Care, Public Health & The Hub and Children's Services & Customer Engagement have been split into 3 categories each to provide clearer information to the reader of the accounts. This is because although reported as a single directorate all but one of these divisions are each significant on their own. Therefore, it was determined that they should be reported as individual categories on the face of the CIES. The total for each directorate and overall have not changed for the 2020/21 comparatives other than for the Tax Income Compensation Scheme adjustment.

As part of this review the presentation of prior year comparatives have been adjusted on both the balance sheet and some notes to the accounts to ensure comparability between years. This is in line with change of presentation criteria set out within IAS1 – Presentation of Financial Statements.

b. Critical judgements in applying accounting policies

In applying the accounting policies set out in note 1, the council has had to make certain judgements about complex transactions or those involving uncertainty about future events.

The critical judgements made in the statement of accounts are:

- The council acts as the accountable body for elements of Black Country LEP. Where the council does not act as a lead body it accounts for any transactions on an agent basis. Therefore the council has only accounts for those transactions where it is clearly not acting as an agent for the grant received.
- A number of Covid-19 grants were for the support of local businesses or infection control. As the council was acting as an agent for central government for the distribution of these grants. This is due to the council having no discretion about who qualified or the amounts to be provided. Therefore the council have only accounted for those transactions where the council had the discretion as to determine who was eligible, the purpose for the grants use or the amounts to be provided.
- To determine whether a property that generates rentals are classed as an investment property reference is made to the reasons as to why that property was acquired. Only where it is clear that income generation was the sole purpose for acquisition from sources such as committee papers authorising the acquisition will it be classified as an investment property. Where it is acquired as part of a regeneration project it is classified as an operating property.

35. Assumptions made about the future and other major sources of estimation uncertainty

The statement of accounts contains estimated figures that are based on assumptions made by the council about the future, or are otherwise uncertain. Estimates are made taking into account historical experience, current trends and other relevant factors. However, because balances cannot be determined with certainty, actual results could be materially different from the assumptions and estimates. The items in the council's balance sheet at 31 March 2022 for which there is a significant risk of material adjustment in the forthcoming financial year are as follows:

Item	Uncertainties	Effect if actual results differ from assumptions
Pensions Liability – note 12	Estimation of the net liability to pay pensions depends on a number of complex judgements relating to the discount rate used, the rate at which salaries are projected to increase, changes in retirement ages, mortality rates and expected returns on pension fund assets. A firm of consulting actuaries is engaged to provide the pension fund and fund member organisations with expert advice about the assumptions to be applied.	The effects on the net pensions liability of changes in individual assumptions can be measured. For details on sensitivity for pension schemes please refer to page 54.

There is an element of uncertainty within asset valuations as all valuations are an estimate of value which cannot be fully demonstrated unless a property is actually sold. Therefore the council has carried out a sensitivity analysis on all property values to determine the potential impact if there were variations in asset values based on a global 1% or 5% change in values. The summary of this is shown in following table.

	Assets value as at 31 March 2022 £m	Change in valuation 1% £m	5% £m
Operational land and buildings - non DRC valuation	60.282	0.603	3.014
Operational land and buildings - DRC valuation	287.284	2.873	14.364
Surplus assets	12.035	0.120	0.602
Investment Properties	4.760	0.048	0.238
Assets held for sale	0.600	0.006	0.030
Grand Total	364.961	3.650	18.248

Of our total operational land and buildings approximately 83% by value are valued on a DRC basis on an annual basis. These are calculated using the Building Cost Information Service (BCIS) index which are based on construction costs for a modern equivalent asset which are produced quarterly. These will be impacted through increased inflation rates.

The council has the following financial instruments that are recorded at fair value on its balance sheet: CCLA Property Fund unit trust holding and Birmingham Airport shareholding. Their fair values have been produced based on market conditions as at 31 March 2022.

The CCLA Property Fund publishes publicly its unit prices. These are spot prices on the date of publication. However as the pricing is dependent upon property markets any uncertainty attached to property valuations impacts these spot prices.

The shares in Birmingham Airport are not traded. This valuation was carried out by BDO. The valuation noted there was significant volatility and uncertainty with the comparators at the valuation date. It notes that the share prices of these comparators have had Covid-19 (including support and backing) priced into their values. This uncertainty is continuing due to Covid-19 and its ongoing impact on air travel for the foreseeable future.

36. Significant accounting policies

General principles

The statement of accounts summarises the council's transactions for the 2021/22 financial year and its position at the year end of 31 March 2022. The council is required to prepare an annual statement of accounts by the Accounts and Audit Regulations 2015 in accordance with proper accounting practices. These practices comprise the Code of Practice on Local Authority Accounting in the United Kingdom (the Code) supported by International Financial Reporting Standards (IFRS).

The accounting convention adopted in the statement of accounts is principally historical cost, modified by the revaluation of certain categories of non-current assets and financial instruments.

Accruals of expenditure and income

The revenue accounts of the council are maintained on an accruals basis in accordance with proper accounting practices. In particular:

- Revenue from contracts for services or provision of goods are recognised when the council provides them to the customer.
- Supplies and services are recorded as expenditure when the goods are consumed or services received.
- Interest payable on borrowings and receivable on investments is accounted for on the basis of the effective interest rate for the relevant financial instrument rather than the cash flows fixed or determined by the contract
- Where income and expenditure have been recognised but cash has not been received or paid, a debtor or creditor for the relevant amount is recorded in the balance sheet. Where it is doubtful that debts will be settled, the balance of debtors is written down and a charge made to revenue for the income that might not be collected

There is a de-minimis level in place for all accruals of income and expenditure. This level is reviewed annually and is currently set at £10,000. Accruals are not required to be made for individual transactions under this value, with the exception of the following:

- Any grant where applying the de-minimis level would affect the claim;
- Accruals which are calculated using system automated reports;
- For a group of similar transactions where there would be a material impact upon the management or financial accounts of not processing the accrual, for example trading services.
- Accruals for schools income and expenditure.

Cash and cash equivalents

The council identifies cash as being both cash in hand and deposits with financial institutions repayable without penalty on notice of not more than 24 hours. Cash equivalents are any deposits made with financial institutions that have an initial maturity period of less than three months and readily convertible to known cash amounts with insignificant risk of change in value.

Prior period adjustments, changes in accounting policies and estimation errors

Prior period adjustments arise as a result of a change in accounting policies or to correct a material error. Changes in accounting estimates are accounted for prospectively and do not give rise to a prior period adjustment.

Changes in accounting policies are only made when required by proper accounting practices or the change provides more reliable/relevant information about the effect of transactions, other events and conditions on the council's financial position/performance. Where a change is made it is applied retrospectively by adjusting opening balances and comparative amounts for the prior period as if the new policy had always been applied.

Material errors discovered in prior period figures are corrected retrospectively by amending opening balances and comparative amounts for the prior period.

Council Tax and Non-domestic Rates

Billing authorities act as agents, collecting council tax and non-domestic rates (NDR) on behalf of the major preceptors and, as principals, collecting council tax and NDR for themselves. Billing authorities are required by statute to maintain a separate fund (the Collection Fund) for the collection and distribution of amounts due in respect of council tax and NDR. Under the legislative framework for the Collection Fund, billing authorities and major preceptors share proportionately the risks and rewards that the amount of council tax and NDR collected could be less or more than predicted.

Employee benefits

Termination benefits

Termination benefits are payable whenever an employee's employment is terminated before the normal retirement date or whenever an employee accepts voluntary redundancy. These are charged on an accruals basis to the relevant service at the earlier of when the council can no longer withdraw the offer of those benefits or when the council recognises costs for a restructuring.

Where termination benefits involve the enhancement of pensions, statutory provisions require the general fund balance to be charged with the amount payable by the council to the pension fund or individual in the year, not the amount calculated according to the relevant accounting standards.

Post employment benefits

Employees of the council are members of three separate pension schemes:

- The Teachers' Pension Scheme, administered by Capita Teachers' Pensions on behalf of the Department for Education (DfE)
- The Local Government Pension Scheme, administered by Wolverhampton City Council
- The NHS Pension Scheme, administered by NHS Pensions

All these schemes provide defined benefits to members (retirement lump sums and pensions), earned as employees worked for the council.

Arrangements for the teachers' pension scheme and NHS pension scheme mean that liabilities for these benefits cannot be identified to the council. These schemes are therefore accounted for as if they were a defined contributions scheme. For both schemes no liability for future payments of benefits are recognised in the balance sheet. The employer's contributions payable in the year are charged to the surplus or deficit on provision of services.

Local government pension scheme

The local government scheme is accounted for as a defined benefit scheme.

The liabilities of the West Midlands Metropolitan Authorities Pension Fund attributable to the council are included in the balance sheet on an actuarial basis using the projected unit method – i.e. an assessment of the future payments that will be made in relation to retirement benefits earned to date

by employees, based on assumptions about mortality rates, employee turnover rates, etc. and projections of future earnings for current employees.

Liabilities are discounted to their value at current prices, based on the weighted average of spot yields on high quality corporate bonds.

The assets of the West Midlands Metropolitan Authorities Pension Fund attributable to the council are included in the balance sheet at their fair value:

- Quoted securities - current bid price
- Unquoted securities - professional estimate
- Unitised securities - current bid price
- Property - market value

The change in the net pensions liability is analysed into the following components:

- Service cost comprising:
 - Current service cost – the increase in liabilities as a result of years of service earned this year – allocated to the services for which the employees worked
 - Past service cost – the increase in liabilities as a result of a scheme amendment or curtailment whose effect relates to years of service earned in earlier years
 - Net interest on the net defined benefit liability, i.e. net interest expense for the council – the change during the period in the net defined benefit liability that arises from the passage of time. Calculated by applying the discount rate used to measure the defined benefit obligation at the beginning of the period to the net defined benefit liability at the beginning of the period taking into account any changes in the net defined benefit liability during the period as a result of contribution and benefit payments.
- Re-measurements comprising:
 - The return on plan assets – excluding amounts included in net interest on the net defined benefit liability
 - Remeasurement gains and losses – changes in the net pensions liability that arise because events have not coincided with assumptions made at the last actuarial valuation or because the actuaries have updated their assumptions
- Contributions paid to the West Midlands Metropolitan Authorities Pension Fund – cash paid as employer's contributions to the pension fund in settlement of liabilities; not accounted for as an expense.

In relation to retirement benefits, statutory provisions require the general fund balance to be charged with the amount payable by the council to the pension fund or directly to pensioners in the year, not the amount calculated according to the relevant accounting standards.

Discretionary benefits

The council also has restricted powers to make discretionary awards of retirement benefits in the event of early retirements. Any liabilities estimated to arise as a result of an award to any member of staff (including teachers) are accrued in the year of the decision to make the award and accounted for using the same policies as are applied to the Local Government Pension Scheme.

Fair value measurement

The council measures some of its non-financial assets, such as surplus assets, investment properties, financial instruments held at fair value through profit and loss and financial instruments held at fair value through other comprehensive income, at fair value at each reporting date. Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. The fair value measurement assumes that the transaction to sell the asset or transfer the liability takes place either:

- a) in the principal market for the asset or liability, or
- b) in the absence of a principal market, in the most advantageous market for the asset or liability.

The council measures the fair value of an asset or liability using the assumptions that market participants would use when pricing the asset or liability, assuming that market participants act in their economic best interest.

When measuring the fair value of a non-financial asset, the council takes into account a market participant's ability to generate economic benefits by using the asset in its highest and best use or by selling it to another market participant that would use the asset in its highest and best use.

The council uses valuation techniques that are appropriate in the circumstances and for which sufficient data is available, maximising the use of relevant observable inputs and minimising the use of unobservable inputs.

Inputs to the valuation techniques in respect of assets and liabilities for which fair value is measured or disclosed in the council's financial statements are categorised within the fair value hierarchy, as follows:

- Level 1 – quoted prices (unadjusted) in active markets for identical assets or liabilities that the council can access at the measurement date
- Level 2 – inputs other than quoted prices included within Level 1 that are observable for the asset or liability, either directly or indirectly
- Level 3 – unobservable inputs for the asset or liability.

Financial instruments

Financial assets

Financial assets are classified into three types:

- Amortised cost
- Fair Value through Profit or Loss (FVPL)
- Fair Value through Other Comprehensive Income (FVOCI)

The council's business model is to hold investments to collect contractual cash flows. If payments are solely principle and interest they are classified as amortised cost. Otherwise they are classed as FVPL or FVOCI.

Financial assets measured at amortised cost

Financial assets measured at amortised cost are recognised on the balance sheet when the council becomes a party to the contractual provisions of a financial instrument and are initially measured at fair value. They are subsequently measured at their amortised cost. Annual credits to the surplus and deficit on provision of services for interest receivable are based on the carrying amount of the asset multiplied by the effective interest rate for the instrument. For most of the loans that the council

has made, this means that the amount presented in the balance sheet is the outstanding principal receivable and interest credited to the CIES is the amount receivable for the year in the loan agreement.

Expected credit loss model

The council recognises expected credit losses on all its assets held at amortised cost either on a 12 month or lifetime basis. The expected credit loss model also applies to lease receivables. Only lifetime losses are recognised for debtors held by the authority.

Impairment losses are calculated to reflect the expectation that the future cash flows might not take place due to the borrower defaulting. Where credit risk is assessed to be high then losses are assessed on a lifetime basis. If risk the risk is assessed to be low then losses are assessed on a 12 month basis.

Financial assets measured at FVPL

Financial assets measured at FVPL are recognised on the balance sheet when the council becomes a party to the contractual provisions of a financial instrument and are initially measured and carried at fair value.

Fair values are based on the following techniques:

- Instruments with quoted market prices – the market price
- Other instruments with fixed and determinable payments – discounted cash flow analysis

Financial assets measured at FVOCI

With the adoption of IFRS 9 – Financial Instruments the standard requires that investments in equity be classified as fair value through profit and loss unless there is an irrevocable election to designate the asset as fair value through other comprehensive income. The investments in Birmingham Airport Holdings (BAH) and Sherbourne Recycling Limited are both equity instruments and as such, the default position is that any gains and losses on changes in fair value would be recognised through profit and loss.

As these are both strategic investments not held for trading the council has opted to make the irrevocable decision to designate them both as fair value through other comprehensive income. This decision results in no impact on the revenue budget. Any gains or losses on the valuation of the shareholding will therefore be transferred to a Financial Instruments Revaluation Reserve.

Financial assets measured at FVOCI are recognised on the balance sheet when the council becomes a party to the contractual provisions of a financial instrument and are initially measured and carried at fair value.

Fair values are based on the following techniques:

- Instruments with quoted market prices – the market price
- Other instruments with fixed and determinable payments – discounted cash flow analysis

Financial liabilities

Financial liabilities are recognised on the balance sheet when the council becomes a party to the contractual provisions of a financial instrument and are initially measured at fair value. They are subsequently measured at their amortised cost.

Gains and losses on the repurchase or early settlement of borrowing are credited or debited to the CIES in the year of repurchase/settlement. Where premiums and discounts have been charged to

the surplus or deficit on provision of services as a result of The Local Authorities (Capital Finance and Accounting) (England) (Amendment) Regulations 2007 (SI 2007/573), these regulations allow the impact on the general fund balance to be spread over future years. The council has a policy of spreading the gain/loss over the term that was remaining on the loan against which the premium was payable or discount receivable when it was paid. For discounts receivable, statute limits this to a maximum of 10 years

Government/non-government grants and contributions

Whether paid on account, by instalments or in arrears, grants and third party contributions and donations are recognised as income due to the council when there is reasonable assurance that;

- the grants/contributions will be received
- the council will comply with any conditions attached to the payments

Where the conditions have not been satisfied the grant/contribution will be carried on the balance sheet as creditors. When the conditions have been satisfied the grant/contribution will be recognised in the CIES by either crediting:

- the relevant service line (attributable revenue grants/contributions and capital grants used to finance REFFCUS spend in year)
- taxation and non-specific grant income (un-ringfenced revenue grants and capital grants received in year excluding those used for REFFCUS)

Where capital grants are credited to the CIES, they are reversed out of the general fund balance in the movement in reserves statement. Where the grant has yet to be used to finance capital expenditure, it is posted to the capital grants unapplied reserve. Where it has been applied, it is posted to the capital adjustment account. Amounts in the capital grants unapplied reserve are transferred to the Capital Adjustment Account once they have been applied to fund capital expenditure.

Joint operations

These are arrangements by which the parties that have joint control of the arrangement have the rights to the assets and obligations for the liabilities relating to the arrangement e.g. Better Care Fund (BCF). All parties have joint control with decisions of the activities of the arrangement requiring unanimous consent from all parties. The council recognises on its balance sheet the assets that it controls and the liabilities that it incurs and debits and credits the CIES with the expenditure it incurs and the share of income it earns from the activity of the operation.

Interests in companies and other entities

An assessment of the council's interests has been carried out during the year in accordance with the Code of Practice to determine the group relationships that exist. Inclusion in the group is dependent upon the extent of the council's control over the entity demonstrated through ownership, such as a shareholding in an entity or representation on an entity's board of directors.

The council does have a number of interests in companies and other entities. One has been determined to be an associate company for the council, Sherbourne Recycling Ltd. As the company has not yet started trading it has been determined that production of group accounts is not required as it is currently not material. Instead, a comprehensive note has been produced providing all relevant information has been produced.

Investment properties

Investment properties are properties held by the council to solely earn rentals and/or capital appreciation. They are recognised only when it is probable that future economic benefits or service potential will flow to the council, and that the cost or fair value of the expenditure can be measured reliably.

Investment properties are initially measured at cost, except where acquired through a non-exchange transaction which are measured at fair value.

After recognition investment properties are measured at fair value. Any gain or loss from a change in fair value is recognised in the CIES. The same treatment is applied to gain and losses on disposal.

Investment properties measured at fair value are not subject to depreciation.

Rentals received in relation to investment properties are credited to the financing and investment income line and result in a gain for the general fund balance. However, revaluation and disposal gains and losses are not permitted by statutory arrangements to have an impact on the general fund balance. The gains and losses are therefore reversed out of the General Fund Balance in the Movement in Reserves Statement and posted to the Capital Adjustment Account and the Capital Receipts Reserve.

Leases

Leases are classified as finance leases where the terms of the lease transfer substantially all the risks and rewards of ownership of a non-current asset to the lessee. All other leases are classified as operating leases. The council does not hold any material finance leases.

Arrangements that do not have the legal status of a lease but convey a right to use an asset in return for payment are accounted for under this policy where fulfilment of the arrangement is dependent on the use of specific assets.

The council as lessee

Operating leases

Rentals paid under operating leases are charged to the CIES as an expense of the services benefitting from use of the leased property, plant or equipment. Charges are made on a straight-line basis over the life of the lease even if this does not match the pattern of payments (e.g. there is a rent-free period at the commencement of the lease).

Finance leases

Property, plant and equipment held under finance leases is recognised on the Balance Sheet at the commencement of the lease as its fair value measured at the lease's inception (or the present value of the minimum lease payments, if lower). The asset recognised is matched by a liability for the obligation to pay the lessor. Contingent rents are charged as expenses in the periods in which they are incurred.

Lease payments are apportioned between:

- a charge for the acquisition of the interest in the property, plant or equipment – applied to write down the lease liability, and
- a finance charge – debited to the CIES.

Property, plant and equipment recognised under finance leases is accounted for using the policies applied generally to such assets, subject to depreciation being charged over the lease term if this is shorter than the asset's estimated useful life (where ownership of the asset does not transfer to the authority at the end of the lease period).

The authority is not required to raise council tax to cover depreciation or revaluation and impairment losses arising on leased assets. Instead, a prudent annual contribution is made from revenue funds towards the deemed capital investment in accordance with statutory requirements. Depreciation and revaluation and impairment losses are therefore substituted by a revenue contribution in the General Fund Balance, by way of an adjusting transaction with the Capital Adjustment Account in the Movement in Reserves Statement for the difference between the two.

The council as lessor

Operating leases

Where the council grants an operating lease over a property or an item of plant or equipment, the asset is retained in the balance sheet. Rental income is credited to the Other Operating Expenditure line in the CIES. Credits are made on a straight-line basis over the life of the lease, even if this does not match the pattern of payments (e.g. there is a premium paid at the commencement of the lease). Initial direct costs incurred in negotiating and arranging the lease are added to the carrying amount of the relevant asset and charged as an expense over the lease term on the same basis as rental income.

Finance leases

The council does not hold any material finance leases as a lessor.

Private Finance Initiative (PFI)/Public-Private Partnership (PPP) schemes

PFI and similar contracts are agreements to receive services, where the responsibility for making available the property, plant and equipment needed to provide the services passes to the PFI contractor. As the council is deemed to control the services that are provided under its PFI schemes, and as ownership of the property, plant and equipment will pass to the council at the end of the contracts for no additional charge, the council carries the assets used under the contracts on its balance sheet as part of Property, Plant and Equipment.

The amounts payable to the PFI operators each year are analysed into five elements. Three of these elements are material to the councils accounts:

- Fair value of the services received during the year – debited to the relevant service in the CIES
- Finance cost – interest is charged on the outstanding Balance Sheet liability, debited to the Financing and Investment Income and Expenditure line in the CIES
- Payment towards liability – applied to write down the Balance Sheet liability towards the PFI operator (the profile of write-downs is calculated using the same principles as for a finance lease)

The other two elements are contingent rents and lifecycle replacement costs which for the council's PFI contracts are not material.

Property, plant and equipment (excluding highways infrastructure assets)

Property, plant and equipment are tangible assets that are held for use in the provision of goods and services, or for administrative purposes, and are expected to be used for more than one year.

Recognition

Expenditure on the acquisition, creation or enhancement of property, plant and equipment is capitalised on an accruals basis. This is provided that it is probable that future economic benefits or service potential will flow to the council, and that the cost of the expenditure can be measured reliably. Any expenditure that does not meet this criteria i.e. it maintains the asset's potential to deliver future economic benefits and service potential (day to day servicing/repairs and maintenance), is charged to revenue as it is incurred.

The council does not set a de-minimis level for capitalising costs as it considers that spend that is of a capital nature should be accounted for as such.

Where the council incurs capital spend on or has revalued any property, plant and equipment this will be reviewed to determine whether there are any material components. An identifiable component within a main asset (e.g. a lift within a building) will be recognised separately and accounted for like any other piece of property, plant and equipment. The council will only review material components where the main asset has a gross book value of £1 million. Individual components will only be recognised where the value is greater than £150k or they represent a significant proportion of the main asset.

Measurement and depreciation

Property, plant and equipment are initially measured at cost, except donated assets which are measured at fair value. Where it is a donated asset the measurement of the asset at fair value does not constitute a revaluation and is not recognised as such.

After recognition property, plant and equipment assets are depreciated and valued as shown below.

	Valuation basis	Asset life	Depreciation method
Operational buildings - general	Existing use value	10-80 years	Straight line
Operational buildings - specialised	Depreciated replacement cost	10-100 years	Straight line
Plant, vehicles and equipment	Current value*	3-10 years	Straight line
Community assets	Historic cost	No determinable asset life	Not depreciated
Surplus assets	Fair value - market value	10-80 years	Straight line
Assets under construction	Historic cost	n/a	Not depreciated

***For vehicles, plant and equipment due to their short operational lives the council uses depreciated historic cost as a proxy for current value.**

Assets included in the balance sheet at current value are revalued sufficiently regularly to ensure that their carrying amount is not materially different from their current value at the year-end, but as a minimum every five years.

Disposals

When property, plant and equipment assets are disposed of or decommissioned the net gain or loss is taken to the CIES.

Amounts in excess of £10,000 are categorised as capital receipts. A proportion of receipts (75%) relating to mortgages given to former tenants who purchased their properties under the right to buy

scheme is payable to the government. The balance of the receipts is credited to the capital receipts reserve.

Highways infrastructure assets

Highways infrastructure assets comprise carriageways, footways and cycle tracks, structures (eg bridges), street lighting, street furniture, traffic management systems and land. Together they form a single integrated network.

Recognition

Expenditure on acquisition or replacement of components of the network is capitalised on an accrual basis. This is provided that future economic benefits associated with the item will flow to the authority and the cost of the item can be measured reliably.

Measurement

Highways Infrastructure assets are measured using a modified depreciated historical cost. The balances for highways infrastructure assets were originally recorded in balance sheets at amounts of capital undischarged for sums borrowed as at 1 April 1994. This was deemed at that time to be equivalent to historical cost. Where impairment losses are identified, they are accounted for by the carrying amount of the asset being written down to the recoverable amount.

Depreciation

Depreciation is provided on the parts of the highways infrastructure assets that are subject to deterioration or depletion. Depreciation is charged on a straight-line basis.

Annual depreciation is the depreciation amount allocated each year. The useful lives of the various parts of the highways network are as follows:

	Useful life
Carriageways	35 years
Footways and cycle tracks	25 years
Structures	25 years
Street lighting (excluding PFI scheme)	15 years
Street lighting PFI	30 years
Street furniture	15 years
Traffic management systems	15 years

Disposals and derecognition

When highways infrastructure assets are disposed of or decommissioned the net gain or loss is taken to the CIES.

Impairment of non-current assets

At the end of the financial period all non-current assets (excluding non-current assets classified as held for sale) are assessed by type of asset for an indication of any possible impairment. If there is an indication of a possible impairment, an estimate of the new asset value is made. If there is no indication of a possible impairment no further action is taken.

If the conditions that gave rise to an earlier impairment no longer exist the impairment is reversed out of the CIES and reinstated to the asset value. This reversal will not exceed what would be the carrying amount for the asset at the reversal date had the impairment not taken place. Any excess to this amount is treated as a revaluation gain and recognised in the revaluation reserve.

Non-current assets held for sale

When it becomes probable that the carrying amount of an asset will be recovered principally through a sale transaction rather than through its continuing use, it is reclassified as an asset held for sale. The asset is revalued immediately before reclassification and then carried at the lower of this existing net book value or fair value less costs to sell. Where there is a subsequent decrease to fair value less costs to sell, the loss is recognised. Any gains in fair value are recognised only up to the amount of any previous losses previously recognised. Depreciation is not charged on assets held for sale.

If assets no longer meet the criteria to be classified as assets held for sale, they are reclassified back to non-current assets and valued at the lower of their carrying amount before they were classified as held for sale; adjusted for depreciation, amortisation or revaluations that would have been recognised had they not been classified as held for sale, and their recoverable amount at the date of the decision not to sell.

Intangible assets

Expenditure on non-monetary assets that do not have physical substance but are controlled by the council as a result of past events (e.g. software licenses) are recognised as intangible assets if it is probable that future benefits created by the asset will flow to the council.

Intangible assets are initially measured at cost. After recognition intangible assets are carried at cost less accumulated amortisation and impairments.

Amortisation of intangible assets is carried out where a finite useful life is identified. Amortisation is based on what is determined to be a pattern that reflects the use of economic benefits. If this pattern is not determinable then the asset is amortised on a straight line basis.

Heritage assets

The accounting policy for heritage assets as laid out below makes no distinction between tangible and intangible heritage assets. The assets the council holds cover both tangible (e.g. war memorials) and intangible (e.g. the audio-visual material held within the Epstein Archive) heritage assets.

Heritage assets are recognised and measured (including the treatment of revaluation gains and losses) in accordance with the council's accounting policies on property, plant and equipment. However some of the measurement rules are different in relation to heritage assets as detailed below.

The council includes the Council House and Town Hall, and Walsall Library/Museum buildings within its asset base. Although these are historical buildings, they are operational assets i.e. the council uses them to deliver its services. These are included within property, plant and equipment and valued using the depreciated replacement cost (DRC) methodology, and depreciated over their remaining useful life.

The council's heritage asset collections are accounted for as follows:

Art collections

The art collections are reported on the balance sheet at insurance valuation, based on market values. These assets are deemed to have indeterminate lives and a high residual value. Therefore the council does not consider it appropriate to charge depreciation.

Acquisitions are made by purchase or donation in line with the gallery's acquisition policy. Acquisitions are initially recognised at cost and donations are recognised at insurance valuation.

Museum collections

The museum collections are reported at insurance valuation, based on market values for those items over £1,000. The council maintains an inventory of this collection however there is no readily available valuation held by the council for items of less than £1,000. The council believes that the benefits of obtaining a valuation for these items to the user of the accounts would not justify the cost given the specialised nature of this archive. As such the council has not recognised items less than £1,000 on the balance sheet.

For those assets held on the balance sheet they are deemed to have indeterminate lives and a high residual value. Therefore the council does not consider it appropriate to charge depreciation.

Acquisitions are made by purchase or donation. Acquisitions are initially recognised at cost and donations are recognised at insurance valuation if the value is over £1,000.

Local history archive

The council's local history archive has no readily available valuation held by the council. There is no definitive market value for these types of assets as they are normally obtained by donation. The council believes that the benefits of obtaining a valuation for these items to the user of the accounts would not justify the cost given the specialised nature of this archive. As such the council has not recognised this archive on the balance sheet.

Civic regalia

The council holds civic regalia for use by the Mayor and Mayoress for official ceremonial purposes. These are reported at insurance valuation. Due to the nature of these assets the council does not deem it appropriate to charge depreciation.

Other heritage assets

The council has five statues, a number of war memorials, memorial clocks and public art works around the Borough. There is no readily available valuation held by the council for these types of assets and no definitive market value as they are not normally traded. The council believes that the benefits of obtaining a valuation for these items to the user of the accounts would not justify the cost given the specialised nature of these assets. As such the council has not recognised these assets on the balance sheet.

Heritage assets – General

The carrying amounts of heritage assets are reviewed where there is evidence of impairment for heritage assets, e.g. where an item has suffered physical deterioration or breakage or where doubts arise as to its authenticity. Any impairment is recognised and measured in accordance with the council's general policies on impairment – see accounting policy for property, plant and equipment. The council may occasionally dispose of heritage assets which have a doubtful provenance or are unsuitable for public display. The proceeds of such items are accounted for in accordance with the council's general provisions relating to the disposal of property, plant and equipment.

Provisions

Provisions are required for any liabilities of uncertain timing or amount that have been incurred. They are recognised when:

- the council has a present obligation (legal or constructive) as a result of a past event
- it is probable that a transfer of economic benefits or service potential will be required to settle the obligation
- a reliable estimate can be made of the amount of the obligation

If these conditions are not met then no provision is made.

Recognition of the provision is made in the year that the council becomes aware of the obligation and is based on the best estimate of the likely settlement.

Estimated settlements are reviewed at the end of each financial year. Where it becomes apparent that a transfer of economic benefit is not required (or a lower settlement than anticipated is made) the provision is reversed back.

When some or all of the payment required to settle a provision is expected to be met by another party (i.e. from an insurance claim), this is only recognised as income in the surplus or deficit on provision of services if it is virtually certain that reimbursement will be received if the obligation is settled.

Reserves

The council sets aside specific amounts as reserves for future expected commitments or to cover contingencies. Reserves are created by appropriating amounts from the general fund balance in the movement in reserves statement. When expenditure to be financed from a reserve is incurred it is charged to the CIES. The reserve is then appropriated back to the general fund balance so there is no charge against council tax for the expenditure.

Revenue expenditure funded from capital under statute

Capital expenditure incurred during the year but not resulting in the creation of a non-current asset for the council is classified as revenue expenditure funded from capital under statute (REFFCUS). Expenditure that can be classified as this is defined within the Local Government Act 2003 and associated capital financing regulations. This includes: grants paid to other persons (such as housing renovation grants and disabled facility grants) and bodies for capital expenditure purposes. The council writes out the entire expenditure to the CIES in the year it is incurred. To ensure that no impact is passed on to council taxpayers, this expenditure is then reversed out through the movement in reserves statement by a transfer to the capital adjustment account on the balance sheet.

Value Added Tax (VAT)

Where the council is able to recover VAT it is excluded from both income and expenditure. This is in accordance with proper accounting practices.

Accounting for schools

The Code confirms that the balance of control for local authority maintained schools (i.e. Community, Voluntary aided and Voluntary maintained schools) lies with the Council. Therefore schools' transactions, cash flows and balances are recognised in each of the financial statements of the Council as if they were the transactions, cash flows and balances of the Council, rather than requiring consolidation in the Group Accounts. Academies are outside of the Council's control and their transactions are not reflected in the Council's accounts.

Recognition of School Assets

The significant assumptions applied in estimating the fair values are: School assets are carried on the balance sheet in accordance with the legal status of ownership, or intended legal status and any other arrangements in place regarding the use of these schools. The recognition of land and buildings for each type of school is based on the code requirements and accounting standards to determine the underlying relationship to the council of each type of school. Based on these tests the council has identified the following classification of schools within the accounts:

- Community - on balance sheet
- Foundation - on balance sheet
- Voluntary Controlled - on balance sheet
- Voluntary Aided - off balance sheet
- Academies - Academies are outside of the Council's control and their transactions are not reflected in the Council's accounts.

Capital expenditure on voluntary aided schools is treated as revenue expenditure funded from capital under statute.

PFI Schemes

The council has one school subject to PFI contract, which is not shown on the council's balance sheet. This is because it is a voluntary aided school and the control of the right to use the buildings has passed to the school trustees.

Group Accounts

The purpose of group accounts is to provide a full financial picture of Walsall Council and any organisations which the council has material interests in. The entity that have been are recognised as requiring the council to produce group accounts is:

Sherbourne Recycling Limited

Sherbourne Recycling Limited (SRL) is a jointly owned recycling company that is jointly owned by 8 local authorities:

- Coventry City Council
- Walsall Council
- Solihull Metropolitan Borough Council
- Stratford on Avon District Council (DC)
- Warwick DC
- Rugby Borough Council (BC)
- Nuneaton & Bedworth BC
- North Warwickshire BC.

It was incorporated as a company on 1 April 2022 with the council have a 19.66% shareholding. The council's interest in this company has been determined to be as an associate.

At present SRL is not yet operating as the facilities are still in the process of construction. Reviewing SRL's year end accounts it has been determined that Walsall's share of these would be immaterial and therefore not require full group accounts producing. Instead we are presenting the financial position of the company as it stands as at 31 March 2022 for readers of the accounts to provide an overview of SRL's current financial position.

	2021/22	
	Sherbourne Recycling Limited £m	Walsall share £m
Current assets	2.655	n/a
Non-current assets	22.685	n/a
Current liabilities	(0.135)	n/a
Non-current liabilities	(23.988)	n/a
Net assets	1.217	0.239
Cash & cash equivalents within current assets	2.655	n/a
Reserves		
Share Capital	1.000	0.197
Profit and (loss) reserve	0.216	0.042
	1.216	0.239
Revenue		
(Profit)/loss from operations	(0.216)	(0.042)
Interest income (including exchange rate (gains)/losses) included in profit/loss	(0.459)	n/a

Collection fund statement

The collection fund is an agent's statement that reflects the statutory obligation of billing authorities to maintain a separate collection fund. The statement shows the transactions of the billing authority in relation to the collection from taxpayers of council tax and non-domestic rates (NDR) and distribution to local authorities, preceptors and the government.

The council has a statutory requirement to operate a collection fund as a separate account to the general fund. The purpose of the collection fund is to isolate the income and expenditure relating to council tax and NDR. The administrative costs associated with the collection process are charged to the general fund.

	2021/22			2020/21			Collection Fund Notes
	Council Tax £m	NDR £m	Total £m	Council Tax £m	NDR £m	Total £m	
Income							
Council tax income	(153.150)	0.000	(153.150)	(140.568)	0.000	(140.568)	
Business rates income	0.000	(62.554)	(62.554)	0.000	(45.288)	(45.288)	
Total income	(153.150)	(62.554)	(215.704)	(140.568)	(45.288)	(185.856)	
Expenditure							
<i>Payments to precepting bodies</i>							
Walsall Council	133.869	46.047	179.916	124.865	73.856	198.721	3
West Midlands Police Authority	12.582	0.000	12.582	11.706	0.000	11.706	3
West Midlands Fire and Rescue Authority	4.468	0.465	4.933	4.452	0.746	5.198	3
Costs of collection	0.000	0.323	0.323	0.000	0.327	0.327	
Transitional protection payments	0.000	0.739	0.739	0.000	0.530	0.530	
Enterprise Zone relief	0.000	(0.017)	(0.017)	0.000	(0.008)	(0.008)	
Write offs in year	0.030	0.000	0.030	0.150	0.000	0.150	
Allowance for impairments	2.155	(0.530)	1.625	2.250	2.638	4.888	6
Provision for appeals	0.000	(1.979)	(1.979)	0.000	1.175	1.175	6
Total expenditure	153.104	45.048	198.152	143.423	79.264	222.687	
(Surplus)/deficit for year	(0.046)	(17.506)	(17.552)	2.855	33.976	36.831	
Collection fund balance							
Balance brought forward at 1 April	(0.282)	34.217	33.935	(3.137)	0.241	(2.896)	
Prior year balance adjustment	0.000	(0.014)	(0.014)	0.000	0.000	0.000	
(Surplus)/deficit for the year	(0.046)	(17.506)	(17.552)	2.855	33.976	36.831	
Balance carried forward at 31 March	(0.328)	16.697	16.369	(0.282)	34.217	33.935	
Allocated to:							
Walsall Council	(0.290)	16.462	16.172	(0.250)	33.799	33.549	
Walsall Council Enterprise Zone	0.000	(0.017)	(0.017)	0.000	(0.008)	(0.008)	
West Midlands Police Authority	(0.028)	0.000	(0.028)	(0.023)	0.000	(0.023)	
West Midlands Fire and Rescue Authority	(0.010)	0.168	0.158	(0.009)	0.342	0.333	
Central Government	0.000	0.084	0.084	0.000	0.084	0.084	
	(0.328)	16.697	16.369	(0.282)	34.217	33.935	

From the 2017/18 financial year the council began participating in a 100% business rates retention pilot with Birmingham City Council, City of Wolverhampton Council, Dudley Council, Sandwell Council, Coventry City Council and Solihull Council, (known as the West Midlands Metropolitan Authorities) with each billing authority retaining 99% of NDR received and the remaining 1% to the WMFS. The pilot operates on a no financial detriment principle. In other words, authorities cannot be worse off financially than they would otherwise have been had they not participated in a pilot.

Collection fund surpluses declared by the billing authority in relation to council tax are apportioned to the relevant precepting bodies in the subsequent financial year. Deficits likewise are proportionately charged to the relevant precepting bodies in the following year. For Walsall, the council tax precepting bodies are the West Midlands Police and the West Midlands Fire and Rescue Service (WMFS).

NDR surpluses declared by the billing authority in relation to the collection fund are apportioned to the relevant precepting bodies in the subsequent financial year in their respective proportions. Deficits likewise are proportionately charged to the relevant precepting bodies in the following year.

Notes to the collection fund

1. Impact of Covid-19 on business rates

The Government during 2020/21 issued new legislation in respect of exceptional deficit balances on the Collection Fund as a result of Covid-19, which allows in year deficits realised in 2020/21 to be spread over the following three financial years with the aim of reducing the impact on future budgets. 2021/22 is the first of year that a charge has been made to the collection fund to spread these deficits with entries made to spread the remaining two years in 2022/23 and 2023/24.

Business rates income during 2021/22 totalled £62.554m and was significantly higher than 2020/21 which totalled £45.288m mainly due to measures the Government took to support retail, hospitality, leisure and nurseries to ensure these businesses did not need to pay their 2020/21 business rates liability. The council was compensated for this loss of income by central Government with a grant totalling £26.933m in 2020/21 which was applied to the deficit arising on the business rates collection fund. During 2021/22 central Government continued to provide additional reliefs to local businesses. The council was compensated by £10.505 million Covid-19 Business Rates Relief grant and £4.863 million Covid-19 Additional Business Rates Relief Fund to finance the deficit occurring from these reliefs. These will be applied in 2022/23.

2. Council tax base

Council tax derives from charges raised according to the value of residential properties, which have been classified in 8 valuation bands (A-H) for this specific purpose. Individual charges are calculated by estimating the amount of income required to be taken from the collection fund by the council for the forthcoming year and dividing this by the council tax base (i.e. the equivalent numbers of band D dwellings). The following table shows the number of properties in each band and the number of band D equivalent properties (the council tax base):

Band	Weighting	Chargeable dwellings	Band D equivalent	<i>Band D equivalent for 2020/21</i>
A	6/9	50,874	21,600	22,071
B	7/9	27,068	16,722	16,673
C	8/9	18,404	14,070	14,100
D	9/9	10,259	9,190	9,438
E	11/9	5,559	6,271	6,290
F	13/9	2,360	3,181	3,220
G	15/9	825	1,289	1,295
H	18/9	50	79	72
		115,399	72,402	73,159

3. Payments to precepting bodies

The following table analyses the payments distributed (to)/from the collection fund for council tax and business rates.

	2021/22			2020/21		
	Council Tax £m	NDR £m	Total £m	Council Tax £m	NDR £m	Total £m
Walsall Council						
Precept demand	132.546	46.047	178.593	127.566	73.856	201.422
Surplus/(deficit) payment	1.323	0.000	1.323	0.857	0.000	0.857
Covid-19 grant support	0.000	0.000	0.000	(3.558)	0.000	(3.558)
	133.869	46.047	179.916	124.865	73.856	198.721
West Midlands Police Authority						
Precept demand	12.572	0.000	12.572	11.630	0.000	11.630
Surplus/(deficit) payment	0.010	0.000	0.076	0.076	0.000	0.118
	12.582	0.000	12.648	11.706	0.000	11.748
West Midlands Fire and Rescue Authority						
Precept demand	4.464	0.465	4.929	4.422	0.746	5.168
Surplus/(deficit) payment	0.004	0.000	0.030	0.030	0.000	0.054
	4.468	0.465	4.959	4.452	0.746	5.222

4. Business rates tax base

For 2021/22, the total non-domestic rateable value at the year-end is £188.457 million (£189.623 million in 2020/21). The national multipliers for 2021/22 were 49.9p for qualifying small businesses, and the standard multiplier being 51.2p for all other businesses (no change from 49.9p and 51.2p respectively in 2020/21).

5. Income from business ratepayers

The council collects non-domestic rates (NDR) for its area based on local rateable values provided by the Valuation Office Agency (VOA) which is multiplied by a uniform business rate set nationally by central government.

Central government set a baseline level of business rates income for each authority, identifying the expected level of retained business rates and a top up or tariff amount to ensure that all authorities receive their baseline amount. Tariffs due from authorities payable to central government are used to finance the top ups to those authorities who do not achieve their targeted baseline funding. In this respect, Walsall received a top up grant to the General Fund in 2021/22 to the value of £18.084 million (£17.985 million in 2020/21).

In addition to the local management of business rates, authorities are expected to finance appeals made in respect of rateable values as defined by VOA. As such, authorities are required to make a provision for these amounts. Appeals are charged and provided for in proportion to the precepting shares.

6. Council tax/NDR allowance for impairments and NDR provision for valuation appeals

The collection fund account provides for an allowance for impairments to council tax arrears.

	2021/22			2020/21		
	Walsall £m	Preceptors £m	Total £m	Walsall £m	Preceptors £m	Total £m
Balance at 1 April	(7.956)	(1.022)	(8.978)	(5.976)	(0.752)	(6.728)
Write offs during year	0.007	0.001	0.008	0.119	0.015	0.134
Contributions to provisions during year	(1.881)	(0.282)	(2.163)	(2.099)	(0.285)	(2.384)
Net (Increase) / Decrease in Provision	(1.874)	(0.281)	(2.155)	(1.980)	(0.270)	(2.250)
Balance at 31 March	(9.830)	(1.303)	(11.133)	(7.956)	(1.022)	(8.978)

The collection fund account also provides for an allowance for impairments to NDR arrears.

	2021/22			2020/21		
	Walsall £m	Preceptors £m	Total £m	Walsall £m	Preceptors £m	Total £m
Balance at 1 April	(5.169)	(0.052)	(5.221)	(2.557)	(0.026)	(2.583)
Contributions to provisions during year	0.525	0.005	0.530	(2.612)	(0.026)	(2.638)
Net (Increase) / Decrease in Provision	0.525	0.005	0.530	(2.612)	(0.026)	(2.638)
Balance at 31 March	(4.644)	(0.047)	(4.691)	(5.169)	(0.052)	(5.221)

Business rate payers can appeal against their rateable value. Any appeals lodged with the Valuation Office Agency (VOA) that have not been settled by 31 March 2022 require a provision to be set aside in the collection fund account. Walsall's share of this provision, £10.702 million, is shown in note Provisions page 80.

	2021/22			2020/21		
	Walsall £m	Preceptors £m	Total £m	Walsall £m	Preceptors £m	Total £m
Balance at 1 April	(8.831)	(0.089)	(8.920)	(7.668)	(0.077)	(7.745)
Amounts utilised in the year	0.000	0.000	0.000	0.879	0.009	0.888
Contributions (to)/from provisions during year	1.960	0.019	1.979	(2.042)	(0.021)	(2.063)
Net (Increase) / Decrease in Provision	1.960	0.019	1.979	(1.163)	(0.012)	(1.175)
Balance at 31 March	(6.871)	(0.070)	(6.941)	(8.831)	(0.089)	(8.920)

Trust and scholarship accounts

The council is responsible for the administration of some individual trust funds.

These funds do not belong to the council but it is ensured that they are used in accordance with the aims of the particular Charity or Trust deeds.

The capital sums have been invested in statutory securities and in the case of most funds administered by Resources & Transformation. The interest is used to provide scholarships and prizes. The council currently administers 3 trusts:

- SW Tame Fund – for the purposes of prizes at Joseph Leckie School. Current fund balance £586 (2020/21 £586).
- John Leckie Memorial Fund – for the provision of scholarships. Current fund balance £29,714 (2020/21 £29,714).
- Walsall Agricultural Fund – for the provision of a prize fund. Current fund balance £774 (2020/21 £774).

Walsall Council also provides an administrative and accountancy support service for the following Charities:

- Blanch Woolaston Charity
- CC Walker Charity
- Fishley Educational and Apprenticeship Charity
- Merrions Wood Trust
- Shelfield Playing Fields
- Walsall Wood Allotment
- WJ Croft Relief for the poor Charity
- Barr Beacon Trust

Monies for residents in council care homes

In addition the council also holds monies on behalf of residents of council care homes who are unable to administer their own affairs. These monies are held in the council's bank account. For 2021/22 the balance of residents' monies held was £2.214 million (£2.206 million in 2020/21).

Annual governance statement

1. Scope of responsibility

This statement is given in respect of the 2021/22 statement of accounts for Walsall Council. Walsall Council is responsible for ensuring that its business is conducted in accordance with the laws and proper standards, and that public money is safeguarded and properly accounted for, and used economically, effectively and efficiently. Walsall Council also has a duty under the Local Government Act 1999 to make arrangements to secure continuous improvement in the way its functions are exercised, having regard to a combination of economy, efficiency and effectiveness.

In discharging this overall responsibility, Walsall Council is responsible for putting in place proper arrangements for the governance of its affairs, facilitating the effective exercise of its functions, and this includes arrangements for the management of risk.

Walsall has approved and adopted a Code of Governance, which is consistent with the principles of the CIPFA/SOLACE Framework Delivering Good Governance in Local Government and sets out its commitment to good governance. This statement explains how Walsall Council has complied with the Code and also meets the requirement of the Accounts and Audit Regulations 2015.

2. The purpose of the Governance Framework

The governance framework comprises the systems, processes, and behaviours by which the authority is directed and controlled and its activities through which it accounts to, engages with and leads the community. It enables the authority to monitor the achievement of its strategic objectives and to consider whether these objectives have led to the delivery of appropriate, cost-effective services.

The system of internal control is a significant part of that framework and is designed to manage risk to a reasonable level. It cannot eliminate all risk of failure to achieve policies, aims and objectives and can therefore only provide reasonable and not absolute assurance of effectiveness. The system of internal control is based on an ongoing process designed to identify and prioritise the risks to the achievement of Walsall Council's policies, aims and objectives, to evaluate the likelihood of those risks being realised and the impact should they be realised, and to manage them efficiently, effectively and economically.

The governance framework has been in place at Walsall Council for the year ended 31 March 2022 and up to the date of approval of the Statement of Accounts.

3. The Governance Framework

The key elements of the council's governance arrangements, including the system of internal control, are contained in the council's Local Code of Governance. The Code in force during 2021/22 is available at the following link [Code of Governance](#). The Local Code of Governance incorporates seven core principles of good governance:

- 1) Behaving with integrity, demonstrating strong commitment to ethical values, and respecting the rule of law.
- 2) Ensuring openness and comprehensive stakeholder engagement.
- 3) Defining outcomes in terms of sustainable economic, social, and environmental benefits.
- 4) Determining the interventions necessary to optimise the achievement of the intended outcomes.

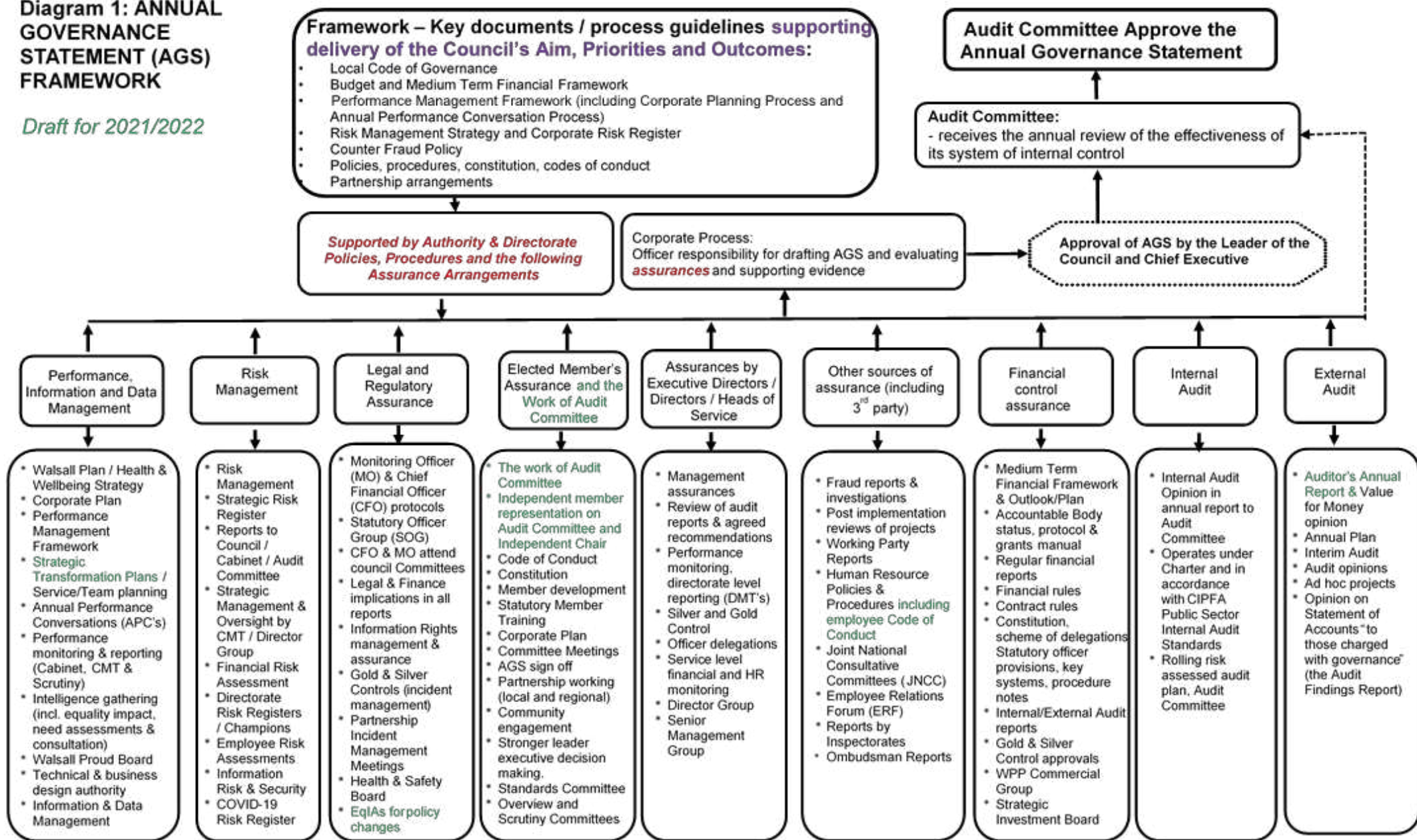
- 5) Developing the entity's capacity, including the capability of its leadership and the individuals within it.
- 6) Managing risks and performance through robust internal control and strong public financial management.
- 7) Implementing good practices in transparency, reporting, and audit to deliver effective accountability.

The governance framework consists of the local Code of Governance supported by the strategies, corporate systems, policies, practices and processes, spanning the whole range of the council's activities. This includes management information, finance and contract rules, established financial, budgetary, personnel and other procedures, a performance management framework, community and corporate planning, management supervision in accordance with the corporate annual performance conversation (APC) framework, a risk management strategy and process, and a system of officer and member delegation and accountability and codes of conduct. Diagram 1 illustrates the overall governance framework. Items shown in green text are additions for 2021/22. A review of the assurances in relation to the Strategic Risk Register commenced in 2021/22 and was reported to Audit Committee for their consideration in November 2021.

Work to refresh the Local Code of Governance has commenced during 2021/22 and a plan to implement during 2022/23 developed. This includes reviewing induction training and engagement with the Senior Manager Group and Director Group to ensure the refreshed Code is fully understood and embedded.

Diagram 1: ANNUAL GOVERNANCE STATEMENT (AGS) FRAMEWORK

Draft for 2021/2022



Ongoing assurance on adequacy and effectiveness of controls over key risks

The council acknowledges its responsibility for ensuring that effective governance arrangements, including an effective system of internal control (including financial control), are maintained and operated in connection with the resources concerned. Any system of internal control, including internal financial control can provide only reasonable and not absolute assurance that assets are safeguarded, that transactions are authorised and properly recorded, and that material errors or irregularities are either prevented or would be detected within a timely period. Development and maintenance of the system is undertaken by managers within the council.

In particular, the system includes the following key elements:

- A Partnership Plan (Walsall Plan – the Health and Wellbeing Strategy for the Borough), setting out ambition, objectives and priorities of the council and key partners, developed following consultation with the community and stakeholders – supported by our refreshed Council Plan 2022/25. A revised Partnership Plan is due to go to July 2022 Cabinet.
- A robust financial framework, incorporating a comprehensive medium term financial strategy and plan, budget management and control framework, supported by financial procedures and guidelines underpinning sound financial management, reporting and standing.
- An information governance framework incorporating appropriate policies, procedures, standards and guidance that ensures robust controls are in place for compliance of our legal obligations under the UK Data Protection Regulations.
- A comprehensive risk management strategy and internal control framework, operating at both strategic and operational levels.
- An approved Constitution, including finance and contract rules, a scheme of delegations and decision-making processes of the council, ensuring sound decision making and compliance with regulations and the law.
- Standards Committee, Audit Committee, scrutiny function and other regulatory committees.
- Statutory Monitoring and Chief Finance Officers ensuring the council operates within existing legislation and statutory guidance.
- Comprehensive policies and procedures, including codes of conduct (member and officer ethics and behaviours), refreshed in 2021/22, a counter-fraud and corruption policy and whistle blowing policy, refreshed in 2021/22.
- Clear measures of financial performance linked to the Council Plan 2022-2025.
- The preparation of regular reports to managers, executive directors, Corporate Management Team (CMT), Directors Group and elected members which indicate actual expenditure against budget and highlight remedial action, where required.
- Use of an accountable body status protocol and grant management arrangements when the council acts as accountable body for funds, including in relation to partnership working to ensure that activities are administered consistently and robustly across the council.
- A risk assessed Internal Audit plan that is planned in advance which and covers all major systems of internal control and which is based on a risk assessment of key systems and controls.
- An internal audit function that operates in accordance with the CIPFA Code of Practice, compliance with which is assessed.
- An independent external audit function which reports on the financial and governance arrangements of the council.
- Member and officer development strategy and individual development planning processes.
- Comprehensive communication and consultation arrangements both internally and externally.

There are a number of key elements of the governance framework and internal control environment which assist the council in monitoring and managing the achievement of its objectives. These are included in the council's published overarching strategies and plans including; the Council Plan (informed by key strategic needs assessments - the joint strategic needs assessment, economic needs assessment and community safety needs assessment); medium term financial framework and plan, annual corporate budget plan, capital strategy, risk management strategy; treasury management and investment strategy; change management approach, and directorate strategy and planning documents.

Responsibility for managing performance lies with individuals at all levels in the organisation and the current approach continues to aim to empower staff, services and leadership to apply the principles of performance management appropriately as required to individual circumstances. The council's Performance Management Framework has been reviewed and refreshed to fully align with the Corporate Planning process. The refreshed framework was presented to Audit Committee on 28 April 2022.

The Walsall Proud Programme Management Office (WPPMO) is responsible for the governance of all change activity and have an established various governance forums to provide oversight at specific points during the implementation of change.

The council's Constitution sets out how the authority operates and refers to required procedures to be followed to ensure all activity and decision-making is transparent and accountable to the local community. This includes a scheme of delegation and contract and finance rules which set out the control environment in which the council operates. The Constitution was reviewed and updated in May 2019. Throughout 2020/2021 the council utilised virtual meetings following the Local Authorities and Police and Crime Panels (Coronavirus) (Flexibility of Local Authority and Police and Crime Panel Meetings) (England and Wales) Regulations 2020 that came into force on 4 April 2020. This ensured greater openness and transparency in decision-making and allowed for scrutiny of executive decisions. Following a ruling by the High Court that virtual meetings were not permissible post 6 May 2021 there was a return to physical meetings of council committees and the Government's guidance COVID-19: Guidance for the safe use of council buildings was followed until it was withdrawn in July 2021. For full transparency and to minimise the ongoing risk coronavirus presented throughout 2021/2022 the council has continued to utilise the live streaming of Committees.

The council has an established risk management framework, designed to identify, evaluate, manage and where possible, mitigate risks to the council in delivering its objectives. There is an ongoing programme of reporting and review of both corporate and operational risks, and this extends to an assessment of risks in financial planning and major projects and partnerships. A revised Risk Management Strategy was approved by Audit Committee in January 2019, and a revised Strategic Risk Register (SRR) implemented. Updates on the SRR were presented to Audit Committee in September 2021 and February 2022. During 2021/22, the Committee received and commented on a report (November 2021) on the development of an Assurance Map for the SRR; the process by which an organisation gathers the different levels of internal and external assurance that the council relies on in respect of its strategic risks. A progress update was provided in April 2022. The aim of the map is to assist in providing assurance to the Audit Committee and council that risks are being effectively managed. The map will continue to develop during 2022/23 with it being used to inform the AGS

Financial risks are assessed regularly and as part of the annual budget process and regular reporting of the financial position. A corporate financial risk assessment informs the medium term financial

strategy and the level and appropriateness of general and other reserves. A COVID-19 financial register and risk register was established in April 2020 and this has been used to monitor and report on actual costs and risks to CMT and Cabinet throughout both 2020/21 and 2021/22. The Emergency Planning Unit (EPU) assesses local risks and works with our partners at a regional and national level to inform emergency and business continuity planning. Failure to deliver key services in the event of significant business interruption, including services delivered by contractors and partners, is also a strategic risk.

The council has a robust medium term financial framework and a rolling four year plan to support delivery of resource allocation in line with council priorities. This is regularly reviewed in light of ever-changing financial and economic conditions and pressures arising from demand led services.

The Executive Director, Resources and Transformation (interim) and S151 Officer / Chief Finance Officer (CFO) was responsible during 2021/22 for the proper administration of the council's affairs, as required by Section 151 of the Local Government Act 1972. The AGS is required to contain a statement on whether the authority's financial management arrangements conform to the governance requirements of the *CIPFA Statement on the Role of the Chief Financial Officer in Local Government (2016)*. The Statement sets out five principles which define the core activities and behaviours that belong to the role of the CFO and the organisational arrangements needed to support them. In assessing these five principles, the Authority complied with all of these during 2021/22.

Arrangements for the provision of Internal Audit are contained within the council's Constitution. The council, via its statutory S151 Officer, must ensure that there is an adequate and effective Internal Audit of accounting records and of its systems of internal control as required by the Accounts and Audit Regulations 2015.

Executive directors and accountable budget and asset owners are required to provide assurance via internal audit reports and where appropriate, to Audit Committee that agreed audit actions are being implemented, and where control weaknesses are identified, to put in place remedial action in a timely manner, and as agreed with audit.

The Audit Committee receives summary reports of audits receiving a 'Limited' or 'Unsatisfactory' assurance opinion and audit recommendations and actions and seeks to ensure that control weaknesses where identified are addressed. The Committee has a key function in respect of the system of internal control and its effectiveness and the work of the Committee includes the review of the Annual Governance Statement and its formal approval each year.

The council is investing in training and development of officers and members to ensure that they have the necessary support in ensuring that the council acts in accordance with its Constitution, policy, and procedures.

4. Review of Effectiveness

Walsall Council (via Audit Committee) has a statutory responsibility for conducting, at least annually, a review of the effectiveness of its governance framework including the system of internal control.

The review of the effectiveness is informed by and assurance obtained from:

- The annual work programme of the Audit Committee including receiving, considering and reviewing reports on the work of Internal and External Audit, including reports on internal controls, risk management, the External Auditor's Annual Report on value for money and the

financial resilience of the council and the External Audit Opinion on the statement of accounts;

- A review of the AGS via key questions by Internal Audit during 2021/22 to assess the extent to which compliance with the framework has been met;
- Internal Audit's Annual Opinion Report;
- The annual responses from Audit Committee, the Monitoring Officer and Chief Finance Officer to External Audit in relation to management processes and arrangements and oversight of these;
- Findings of the External Auditor and other review agencies and inspectorates, and council actions to address these;
- Cabinet, corporate management team (CMT) and senior officers monitoring the effectiveness of the governance framework through receiving monitoring reports on performance and financial management and risk management, including progress against key objectives and measures and corrective action planning; the overall financial position; updates on performance in relation to management of key risks to the organisation; and receiving regular reports via Audit Committee on the internal control mechanisms in place and their effectiveness;
- The monitoring and regular review of the council's Constitution, Codes of Conduct, and committee, officer and member governance processes (delegations, finance and contract rules, etc.);
- Review and reporting of financial health indicators and financial procedures;
- Improvements recommended by Audit Committee on the framework for reporting such as the Risk Management Strategy, Strategic Risk Register, Corporate Performance Management Framework and Counter Fraud arrangements;
- The work of the executive directors, directors, heads of service and managers within the authority who have responsibility for the development and maintenance of the governance environment.
- The workings of Silver and Gold Control and reporting of decisions to members;
- The Chief Executive and the Leader of the Council and elected members, via the Audit Committee, who formally consider and approve the AGS annually.
- The council's assessment of its compliance with the CIPFA Code of Financial Management and action plan progress to address areas for improvement.

In respect of the system of internal control, a review of the following areas has been undertaken and will be reported to Audit Committee on 27 June 2022 as part of the annual review of effectiveness, to inform the overall opinion as to the effectiveness of the system of internal control:

The work of the Audit Committee in 2021/22 in:

- Reviewing at each meeting progress reports in relation to the Internal Audit plan, including receipt of 'Limited' assurance findings, and updates on High Priority recommendations;
 - Reviewing the Strategic Risk Register;
 - Approving accounting policies, oversight and approval of the 2020/21 Statement of Accounts and Annual Governance Statement, including approving the annual review of the effectiveness of the internal control environment;
 - Receipt of and review of all external audit reports, including the Opinion on the statement of accounts, audit risk assessment and Auditors Annual Report;
 - Responding to the council's External Auditors requirement to obtain an understanding of management processes and the Audit Committee's oversight of the council's governance arrangements in relation to general enquiries of management; fraud risk

- assessment; the impact of laws and regulations; going concern considerations; related parties and accounting estimates;
 - Updates on Counter Fraud and Corruption Arrangements;
 - Reviewing the updated Anti-Money Laundering Policy;
 - Reviewing the Assurance Map that informs the Strategic Risk Register, involving the collation of information from different levels of internal and external assurance to provide Audit Committee with assurance regarding how effectively the organisation is being managed;
 - Reviewing the refreshed Corporate Performance Management Framework and Markers of Success used to monitor delivery of the Corporate Plan 2021/2022;
 - Update on the Redmond Review regarding Oversight of Local Audit and the Transparency of Local Authority Financial Reporting;
 - Review of the Scheme of Delegations to Officers.
- At the June 2022 Audit Committee meeting, members asked for information on emergency and business continuity planning to be added to the Statement. All business continuity plans were activated during the pandemic and a lessons learnt review undertaken. Additionally, an Internal Audit of Business Continuity was undertaken and issued in March 2022, with moderate assurance for adequacy of system design, and limited assurance for effectiveness of system controls (with zero high priority recommendations, five medium priority recommendations and two low priority recommendations). All recommendations are being addressed and, to date, a revised business continuity template has been issued and all plans are currently being updated. Directors will have responsibility for owning and updating their plans on a regular basis. Business continuity and resilience planning will be incorporated into future Annual Governance Statement effectiveness reviews.
 - Internal Audit's evaluation of the effectiveness of the council's risk management, control and governance processes; identified control weaknesses and the Annual Opinion. The Annual Opinion is as follows in respect of the 2021/22 financial year:

*"On the basis of our audit work, our opinion on the framework of governance, risk management and control is **Moderate** in its overall adequacy and effectiveness. Some improvements are required to enhance the adequacy and effectiveness of the framework of governance, risk management and control.*

Whilst weaknesses and exceptions were highlighted by our audit work, none of our reviews concluded with Unsatisfactory assurance. Of the 40 reviews for which an assurance opinion was provided, 7 provided substantial assurance, 24 moderate assurance and 10 limited assurance. We have raised 7 high priority recommendations, 127 medium priority recommendations and 80 low priority recommendations during the period. These matters have been discussed with management, to whom we have made several recommendations. All of these have been, or are in the process of being addressed, as detailed in our individual reports.

Our Follow up work confirmed that good progress has been made on implementing outstanding high priority recommendations, although some medium priority recommendations raised from prior years are yet to be fully implemented. This indicates risks identified in previous years are still potentially valid and could impact Walsall's overall control environment".

- Progress in addressing governance issues and control weaknesses identified in the 2020/21 AGS and progress in addressing these;
- The work of Internal Audit to assess the extent to which compliance with the AGS framework has been met by the council;
- The work of Internal Audit and compliance with Public Sector Internal Audit Standards which came into effect on 1 April 2013;
- Regular reporting to and scrutiny by Audit Committee of Strategic Risks;
- The work of other regulatory Committees – Standards;
- The work of Inspectorates and the council's response and actions plans to address findings;
- The work of External Audit;
- Financial and performance reporting, including in relation to financial and budgetary control, risk, information governance and data protection arrangements, and other supporting evidence.

Some control weaknesses were identified as a result of the work of the above evaluation and actions have been put in place to address the findings and follow ups will be undertaken, and feedback reported to the Committee as appropriate.

5. Significant Governance Issues

Officers who drafted this Annual Governance Statement, evaluated assurances and supporting evidence, have concluded that the effectiveness of the governance framework, in respect of the system of internal control is satisfactory overall.

There are no significant governance issues to report. Some internal control weaknesses have been identified, which were reported to Audit Committee throughout 2021/22 as they arose and are summarised in the Annual Review of Effectiveness of the System of Internal Control report to Audit Committee on 27 June 2022. Actions are in place to address these.

A number of areas for improvement were identified as part of the review against the CIPFA Code of Financial Management and the Auditors Annual Report in respect of value for money arrangements. These will continue to be addressed during 2022 and onwards and any impact in relation to governance will be incorporated into the Governance Framework. There were no significant governance matters to bring to the attention of the Audit Committee arising from these reviews.

Dr Helen Paterson, Chief Executive to 07 February 2023

Date: 07 February 2023

Deborah Hindson, Interim Chief Executive from 08 February 2023

Date: 17 February 2023

Councillor Mike Bird, Leader of the Council

Date: 21 February 2023

In approving this statement, the views and assurances of the statutory officers and Executive Directors have been sought and appropriate evidence obtained to support it.

Glossary

A

Academy School: State-funded schools in England which are directly funded by the Department for Education and independent of local authority control

Accounts and Audit Regulations 2015: The current set of regulations which detail the accounts needed, how they should be published, the right of electors, and the conduct of the annual statutory audit.

Accounting period: The period of time covered by the accounts, normally twelve months commencing on 1 April. The end of the accounting period i.e. 31 March is the balance sheet date.

Accounting policies: Within the range of possible methods of accounting, a statement of the actual methods chosen locally and used to prepare these accounts.

Accruals basis: The method of including amounts in accounts to cover income or expenditure attributable to an accounting period but for which payment has not been received or made by the end of the accounting period. This is based on the concept that income and expenditure are recognised as they are earned or incurred, not as money is received or paid.

Amortisation: Loss in value of an intangible asset due to age or obsolescence.

Asset: Something of value which is measurable in monetary terms owned by the council and is convertible to cash.

B

Balance Sheet: A statement of the recorded assets, liabilities and other balances at the end of an accounting period.

Balances: The reserves of the council, both revenue and capital, which represent the accumulated surplus of income over expenditure on any of its funds.

BCF: Better Care Fund - a programme spanning both the NHS and local government which seeks to join-up health and care services, so that people can manage their own health and wellbeing, and live independently in their communities for as long as possible.

Billing authority: Walsall Council is the billing authority responsible for the collection of council tax and non-domestic rates. The council tax includes amounts for precepting authorities – the West Midlands Fire and Rescue and Police Authorities.

BIA: Birmingham International Airport

Budget: A statement of the council's expected level of service expressed as an amount of spending over a set period, usually one year.

Business Rates Retention Scheme: Scheme applicable from 1 April 2014 in relation to NDR.

C

Cabinet: The executive decision making body of the council made up of portfolio holding executive members.

Capital Adjustment Account: Financing of capital expenditure and statutory adjustments passes through this account.

Capital expenditure: Expenditure on the acquisition of a fixed asset or expenditure which adds to and not merely maintains the value of existing fixed assets.

Capital receipts: The proceeds from the sale of a fixed asset, or the repayment of an advance made by the council.

Capitalised: Transferred from revenue to capital.

Carrying Amount: The balance held on the balance sheet as at the year end date.

Cash and cash equivalents: This comprises cash in hand, cash overdrawn and short term investments which are readily convertible into known amounts of cash.

Cash flow: Movement in money received and paid by the council in the accounting period.

Cash flow statement: Statement showing the cash inflows and outflows during the year.

CCG: Clinical Commissioning Group

Charity: Trust created for advancement of education, promotion of public health and comfort, relief of poverty, furtherance of religion, or any other purpose regarded as charitable in law.

Chartered Institute of Public Finance and Accountancy (CIPFA): The professional body that oversees accounting practice within public bodies.

Chief financial officer (Section 151 Officer – Local Government Act 1972): Statutory officer responsible for managing the financial risks and financial planning of the council.

CIPFA Code of Practice on Local Authority Accounting: The Statement of Recommended Practice applicable to preparing the accounts.

Collection Fund: A statutory account which billing authorities have to maintain for the collection and distribution of amounts due in respect of council tax and non-domestic rates (NDR).

Community assets: Assets that the council intends to hold in perpetuity, have no determinable finite useful life and in addition may have restrictions on their disposal. Examples of community assets are playing fields and parks.

Community School: A type of state-funded maintained school in which the local authority employs the school's staff, is responsible for the school's admissions and owns the school's estate

Comprehensive income and expenditure statement (CIES): This shows the council's net expenditure on providing services during the year, based on proper accounting practices, prior to adjustments required for taxation purposes.

Comprehensive Spending Review (CSR): Review by central government to determine spending priorities for the following three years. This review determines the level of funding for local government.

Consolidated: Added together with adjustments to avoid double counting of income, expenditure or to avoid exaggeration, e.g. debtors, creditors as a result of trading between services within the council which are reported on as a whole in the section on consolidated financial accounts.

Contingent assets: Potential assets at the balance sheet date which depend on the occurrence or non-occurrence of one or more uncertain future events. The assets should be included in the balance sheet where it is probable that a gain will be realised which can be estimated reasonably accurately at the time the accounts are prepared, otherwise, where the contingencies are likely to be material, the fact that they exist should be disclosed as a note to the accounts.

Contingent liabilities: Potential liabilities at the balance sheet date which depend on the occurrence or non-occurrence of one or more uncertain future events. The liabilities should be included in the balance sheet where it is probable that a loss will be incurred which can be estimated reasonably accurately at the time the accounts are prepared, otherwise, where the contingencies are likely to be material, the fact that they exist should be disclosed as a note to the accounts.

Corporate management team (CMT): The most senior management team within the council. Responsible for ensuring decisions made by cabinet and council are implemented within the authority.

Council tax: A banded property tax which is levied on domestic properties throughout the country. The banding is based on estimated property values as at 1 April 1991. The level of tax is set annually by each local authority for the properties in its area.

Covid-19: Coronavirus Disease 2019, a novel coronavirus that has caused a global pandemic in 2020

Creditors: Amounts owed by the council for work done, goods received or services rendered to the council during the accounting period, but for which payment has not been made by the balance sheet date.

Curtailments: Costs incurred as part of pension costs for redundancy/efficiency retirements.

Current assets: Assets which are easily converted to cash e.g. stock and debtors.

Current liabilities: Liabilities which are easily converted to cash e.g. creditors.

D

Debtors: Amounts due to the council which relate to the accounting period and have not been received by the balance sheet date.

Dedicated Schools Grant (DSG): Funding from central Government whose sole purpose is to fund the provision of an education service.

Deferred capital receipts: Amounts derived from the asset sales which will be received in instalments over a period of a year (e.g. mortgages on the sale of council houses).

Depreciation: The loss in value of a tangible fixed asset due to age, wear and tear, deterioration or obsolescence.

Depreciated Replacement Cost (DRC): A valuation technique that is based on the current cost of reproduction or replacement of an asset less deductions for depreciation based on an assets current remaining life.

De-recognition: The reduction in asset values due to transferring ownership of assets.

DfE: Department for Education – responsible for Government policy and advice in connection with education and the social welfare of children and families.

Discounted Cash Flow (DCF): A method of estimating an investment's current value based on the discounting of projected future revenues and costs.

Diocese: An administrative territorial unit administered by a bishop i.e. Bishop of Lichfield.

E

Earmarked reserves: These reserves represent the monies set aside that can only be used for a specific usage or purpose.

Expenditure: Costs incurred by the council for goods received, services rendered or other value consumed during the accounting period, irrespective of whether or not any movement of cash has taken place.

Equity: Stocks and shares that represent an ownership interest in a company.

F

Fair Value: An estimate of the potential market price of an asset or liability.

Finance lease: A lease that transfers the risk and rewards of ownership of a fixed asset to the lessee. Such a transfer of risk and rewards may be presumed to occur if at the inception of the lease the present value of the minimum lease payments, including any initial payment, amount to substantially all the fair value of the leased asset.

Financial instrument: Any contract that gives rise to a financial asset of one entity and a financial liability or equity instrument of another entity.

Fixed assets: Tangible assets which have value to the council for more than one year, e.g. land, buildings, equipment.

Foundation School: A state-funded maintained school where the governing body has greater freedom in the running of the school than in community schools. Foundation schools were set up under the School Standards and Framework Act 1998.

G

General Fund: The main revenue account of the council, which brings together all income and expenditure other than recorded in the Collection Fund.

Government support/grants: Assistance by Government and inter-Government agencies and similar bodies, whether local, national or international, in the form of cash or transfer of assets to an authority in return for past or future compliance with certain conditions relating to the activities of the council.

H

Hardship Fund: A fund created to deliver financial support, including reduced council tax bills, to economically vulnerable residents because of Covid-19

Historical cost: The actual cost of assets, goods or services, at the time of their acquisition.

Housing benefits: Financial assistance paid to tenants on a low income to help pay their rent and service charges.

I

ICES: Integrated Community and Equipment Store

International Accounting Standard (IAS): Standards for the preparation and presentation of financial statements created by the International Accounting Standards Committee.

IFRIC: International financial reporting interpretations committee.

Impairment: Downward revaluation due to the consumption of economic benefits.

Income: Amounts due to the council in respect of services performed, taxes levied or grants receivable during the accounting period, irrespective of whether any movement of cash has taken place.

Infrastructure assets: Fixed assets that are inalienable, expenditure on which is recoverable only by continued use of the asset created. Examples of infrastructure assets are highways and footpaths.

International financial reporting standard (IFRS): Accounting standards that have replaced SSAP and FRS from the 2010/11 financial year. All accounts from this period will be reported under these standards.

Inventories: Raw materials and consumable items which the council has procured to use on a continuing basis and has not been used by the end of the accounting period.

Investment properties: Interests in land and/or buildings in respect of which construction work and development have been completed and which are held for their investment potential rather than for operational purposes, any rental income being negotiated at arm's length.

Investments: Items such as company shares, other securities and money deposited with financial institutions (other than bank current accounts).

ISB: Individual Schools Budget

L

Leasing: A method of acquiring the use of an asset by paying a rental for a specified period, rather than purchasing it outright.

Lenders Option/Borrowers Option: A form of loan that has option dates. These are dates where the lenders could change the interest rate. If this happens the borrower then has the option of either continuing the loan or redeeming it in full without any penalty.

LEP: Local Enterprise Partnership

Levies: A charge from a public sector body towards the services they provide.

Liabilities: Amounts due to individuals or organisations which will have to be paid at some time in the future.

M

Maintained School: State-funded schools in England which are under local authority control and funded by the local authority using Dedicated School Grant provided by the Department for Education.

Minimum revenue provision (MRP): The minimum amount which must be charged to a council's revenue accounts and set aside as a provision to repay external debt. It is calculated by applying a prescribed percentage of outstanding debt.

Movement in reserves statement: Statement that shows the movement in all the council's reserves over the year and the movements required for taxation purposes.

N

Non-domestic rates (NDR): A tax levied on business properties, sometimes known as Business Rates.

Net book value: The amount at which fixed assets are included in the balance sheet, i.e. their historical cost or current value less the cumulative amounts provided by depreciation.

O

Operating lease: A lease where the risks and rewards of ownership of a fixed asset remain with the lessor. Such a lease will be for a fixed period which is significantly less than the useful economical life of the asset.

Operational assets: Fixed assets occupied, used or consumed by the council in direct delivery of those services for which it has either statutory or discretionary responsibility.

P

PFI: Private Finance Initiative.

PPP: Public Private Partnership.

Precept: A levy determined by one authority which is collected on its behalf by another e.g. Walsall Council collects Police and Fire Authority precepts.

Precepting authority: An authority which raises finance through another authority.

Prior period adjustments: Material adjustments to the accounts of earlier years arising from changes in accounting policies or from the correction of fundamental errors. They do not include normal recurring corrections or adjustments of accounting estimates made in prior years.

Provisions: Amounts set aside in the accounts for liabilities or losses which are certain or very likely to occur but where there is uncertainty as to the amounts involved or the dates on which they will arise.

Prudential Code: The current system on financial controls for capital financing introduced on 1 April 2004 that local authorities are required to operate by.

Public Works Loan Board (PWLB): A central Government agency which lends money to local authorities at lower rates than those generally available from the private sector. Local authorities can borrow a proportion of their requirements to finance capital expenditure from this source.

R

Replacement cost: Cost of replacement of an asset at the balance sheet date.

Reserves: Amounts set aside in the accounts to meet expenditure which the council may decide to incur in future period, but not allocated to specific liabilities which are certain or very likely to occur. Earmarked reserves are allocated to a specific purpose or area of spending. Unallocated reserves are often described as balances, and usually arise as unplanned surpluses of income over expenditure.

Revaluation: The increase or decrease in an asset's value following valuation by a suitably qualified person.

Revenue contributions: Method of financing capital expenditure directly from revenue.

Revenue expenditure funded from capital under statute (REFFCUS): This is expenditure that would normally be classed as revenue under normal accounting rules, but legislation has defined as being capital expenditure.

Revenue Support Grant: A central government grant paid to each local authority to help to finance its general expenditure. The distribution of the grant between authorities is intended to allow the provision of similar standards of service throughout the country for a similar council tax levy.

Ring-fenced: This refers to the statutory requirement that certain accounts such as the Collection Fund must be maintained separately from the General Fund.

S

Section 106 (s106): Legally binding agreement between the council and developers by which developers provide a contribution to assist in the redevelopment of a specified area and for a specified purpose.

T

Trust funds: Funds administered by the council on behalf of minors and others for such purposes as prizes, charities and specific projects.

U

Usable and unusable reserves: Usable reserves are those which the council can use to maintain its services whilst those that are unusable are not readily available resources and are held as balances.

V

Voluntary Aided School: A state-funded maintained school in England and Wales in which a foundation or trust contributes to building costs and has a substantial influence in the running of the school.

Voluntary Controlled School: A state-funded maintained school in England and Wales in which a foundation or trust has some formal influence in the running of the school.

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This statement is available from the Walsall Council website www.walsall.gov.uk. Paper copies are also available from the above address.

Further information about police, fire and transport authority finances can be obtained at the following addresses:

West Midlands Combined Authority
16 Summer Lane
Birmingham
West Midlands B19 3SD
Website: <https://www.wmca.org.uk/>

The Treasurer to the Police Authority
Finance Department
Lloyd House
Colmore Circus
Queensway
Birmingham B4 6NQ
Website: www.west-midlands.police.uk

The Treasurer
West Midlands Fire and Rescue
Council House
Oldbury
Warley
West Midlands B69 3DE
Website: www.wmfs.net

Information on the West Midlands Authorities Pension Fund can be obtained from the following address:

West Midlands Pension Fund
PO Box 3948
Wolverhampton WV1 1XP
Website: <http://www.wmpfonline.com>

Information about Birmingham International Airport can be obtained from the following address:

Birmingham Airport Holdings Ltd
Birmingham International Airport
Birmingham B26 3QJ
Website: www.bhx.co.uk