# CHILDREN'S SERVICES AND EDUCATION OVERVIEW & SCRUTINY COMMITTEE

#### DATE: 20 JUNE 2017

# CORPORATE FINANCIAL PERFORMANCE – FINAL FINANCIAL MONITORING POSITION FOR 2016/17 (PRE-AUDIT)

Ward(s) All

**Portfolio:** Councillor Burley – Children's Services and Education (Pre April 2017) Councillor Nawaz – Children's Services and Education (Post April 2017)

#### Summary of report

The pre-audit outturn for 2016/17 for services under the remit of the Children's Services and Education Overview and Scrutiny Committee and based on the financial performance for the financial year 2016/17 is a revenue overspend variance of **£346k**.

Cabinet approved the transfer of  $\pounds$ 1.706m from general reserves to Children's Services and without this transfer the position would have been an overspend variance of  $\pounds$ 2.052m.

The use of corporate, service and general reserves (excl. those reserves being utilised in relation to the Dedicated Schools Grant), and the implementation of the in year action plan, further mitigated the overall financial position, which would have reported an over spend of **£5.57m** without this.

The total capital programme for the Directorate is £13.197m with a pre-audit outturn of  $\pounds$ 7.189 as at the end of the financial year 2016/17, and a remaining balance of  $\pounds$ 6.010m carried forward into 2017/18. The Children's Services pre-audit Capital outturn 2016/17 position is summarised on page 9.

#### Reason for Scrutiny

To inform the Panel of the forecast financial position for 2016/17 for services within their areas of responsibility.

#### Recommendation

- 1. To note the pre-audit outturn for 2016/17 year end for services under the remit of the Children's Services Directorate Management Team.
- 2. To note the pre-audit capital outturn for 2016/17 year end for services under the remit of the Children's Services Directorate Management Team.
- 3. To request that all scrutiny panels:
  - a) Provide feedback to Finance on the usefulness and design of the quarterly monitoring reports that the panel receive,
  - b) Provide a steer as to what type of information the panel would like to receive including the level of detail; length of the report (would a one page report giving key messages be more apt); a report to focus on areas of overspend only; a report to focus on large budget areas only,
  - c) Have a view on whether there is a preference for information in a more

pictorial form such as graphically, and this feedback will then inform Finance on the development of future reports to panels.

## **Background papers**

Various financial working papers.

### Signed:

Daridfloley

David Haley – Executive Director: Children's Services ☎ 652081 ⊠David.Haley@walsall.gov.uk

#### 1. Resource and legal considerations

The Council is required to set a balanced budget and requires services to operate within their approved budget allocation. Any variances are required to be managed as far as is reasonably possible. The revenue and capital financial monitoring is reported quarterly to Overview and Scrutiny Committees along with corrective action plans when variances arise. All accounting entries are undertaken in line with the required corporate and statutory accounting guidance and standards.

#### 2. Citizen impact

Resource allocation is aligned to service activity and is undertaken in accordance with the Council's corporate plan priorities.

#### 3. Performance management

Financial performance is considered alongside service targets. Managers are required to deliver their service targets within budget, wherever possible. Corrective action plans are put in place to mitigate overspends where possible, with any remaining variances against budget identified in the report.

#### 4. Equality Implications

Services consider and respond to equality issues in setting budgets and delivering services. Irrespective of budgetary pressures, the Council must fulfil equal opportunities obligations.

#### 5. Consultation

Consultation was undertaken as part of the budget setting process and throughout the financial year on the financial position and reporting thereof.

#### Contact Officers:

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### 1. Final Revenue Outturn 2016/17 (Pre-Audit)

- 1.1 A robust risk assessment of the 2016/17 budget was undertaken prior to the 2016/17 budget being set in February 2016, however a series of significant and ongoing demand and cost pressures, mainly with Children's Services and Adult Social Care, arose during the financial year, which, if left unaddressed, would have depleted general reserves by year end.
- 1.2 Robust action has been taken by both services and on a corporately agreed basis to address these pressures, including:
  - Service action plans to address overspending areas, where viable
  - A corporate review of all spend and introduction of a "making every penny count" exercise to review spend against corporate plan priorities and reduce this as far as possible
  - Transfer of windfall income savings to the centre.
  - Additional mitigating actions (use of alternative funding sources, reserves, windfall income, etc.)

The above delivered significant reductions in spend / increased income corporately.

- 1.3 After the above actions, an over spend of £2.49m across the Council was still forecast. Cabinet on 8 February 2017 and subsequently Council on 23 February 2017 approved a revision to services original budgets, along with the use of £2.49m of general reserves, to create a revised budget which was in line with the expected costs arising in services. Many of these pressures could not be managed from within existing cash limits, and as such, significant investment has been planned for and included within the 2017/18 budget.
- 1.4 In respect of the Children's Services budget for services within the remit of this Panel, the original cash limit was £48.927m. Additional budgets were allocated of £1.760m to seek to address the pressures within services, leading to a revised cash limit of £50.687m. Action continued to be taken in 2016/17 to reduce costs, with the final outturn for service being £51.033m, a variance to the revised cash limit of £0.346k.

|   | £m    | £m    |
|---|-------|-------|
| Forecast Overspend (Excl DSG)             |       | 5.567 |
| Earmarked Reserves                        | 1.299 |       |
| Corporate Reserves (as agreed by Cabinet) | 0.920 |       |
| Action Plan Items                         | 1.296 |       |
| Total Actions (full details Appendix 2)   |       | 3.515 |
| Budget Re-alignment                       |       | 1.706 |
|   |       |       |
| Forecast Overspend                        |       | 0.346 |

- 1.5 **Table 1** shows the final outturn for each service, and **Appendix 1** provides an analysis of the reasons for material forecast variances.
- 1.6 The final outturn includes use of reserves, where approval has been given by Cabinet for additional funds to be utilised for specific services, totalling £3.232m with £3.357m reported as being transferred to reserves, this relates in the main to un-utilised DSG grant which will be carried forward for use in future years. Table 2 provides a more detailed analysis of this.

- 1.7 Included within the Portfolio budget for 2016/17 were **£8.162m** of approved savings relating to services within the remit of this panel (details are available in the corporate budget book). An update on the achievement of 2016/17 approved savings is reported monthly to CMT as part of the corporate performance report. Any savings that are not forecast to be achieved in year are required to have alternative savings identified and are managed closely through the relevant service management teams and in liaison with the relevant portfolio holder.
- 1.8 Of the **£8.162m** savings, **£6.717m** have been delivered in full and **£1.445m** have not been achieved and required mitigation actions in year. As part of the budget setting process for 2017/18, £1.175m of the undelivered savings have been removed with alternative funding identified and £270k has been carried forward to be delivered during 2017/18. See below table for detail of savings undelivered in year;

| Savings Not Achieved   | Amount    |
|--|-----------|
| Review Special Educational Needs (SEN) Transport packages  | 250,000   |
| Review and seek to reduce the number of looked after children (LAC)  | 342,429   |
| Review of existing foster care arrangements and explore the development of   |           |
| Foster Care Plus placements  | 52,572    |
| Increase foster care places through targeted and intense recruitment.  | 91,794    |
| Reduce the number of looked after children (LAC) supported in external residential placements through the creation of 2 new two bedded in house          |           |
| residential units.   | 110,062   |
| Reduce the number of agency social workers within children's services.   | 55,000    |
| Reduce LAC cost pressures through investment in voluntary organisations.   | 41,419    |
| Seek to reduce the level of qualified social work professionals and utilise social care facilitators to carry out management of some caseloads (overseen |           |
| by professionals) within children's services   | 109,446   |
| Generate additional income within information services via increased trading   |           |
| with schools   | 32,000    |
| Review and reduce education psychologists service  | 75,000    |
| Increase in vacancy management   | 201,651   |
| De-layering of children's senior management structure  | 37,265    |
| Redesign. YSS - Targeted Youth Work - FYE of 2015/16   | 36,000    |
| Continue to review youth opinions unite service  | 10,000    |
|  | 1,444,638 |

|  | Annual<br>Budget | Final<br>Outturn | Variance<br>before use<br>of reserves | Use of<br>Reserves | Transfer to reserves | Variance<br>After Use &<br>Transfer to<br>Reserve |
|--|------------------|------------------|---------------------------------------|--------------------|----------------------|---|
| Children's Wide                        |                  |                  |                                       |                    |                      |   |
| Children's Management Team             | 0.255            | 0.539            | 0.284                                 | (0.025)            | 0.000                | 0.259   |
| Administrative Services                | 1.944            | 1.955            | 0.011                                 | (0.023)            | 0.000                | (0.012)   |
| Performance Services                   | 0.295            | 0.336            | 0.041                                 | 0.000              | 0.000                | 0.041   |
| Information Services                   | 0.045            | 0.078            | 0.033                                 | 0.000              | 0.000                | 0.033   |
| WCS Statutory Licences                 | 0.187            | 0.249            | 0.062                                 | (0.059)            | 0.000                | 0.003   |
| Total Children's Wide                  | 2.725            | 3.156            | 0.431                                 | (0.107)            | 0.000                | 0.324   |
| Access & Achievement                   |                  |                  |                                       |                    |                      |   |
| Access & Achievement Management        | 0.263            | 0.369            | 0.106                                 | (0.156)            | 0.000                | (0.050)   |
| Access & Attendance                    | 0.235            | 0.303            | 0.068                                 | 0.000              | 0.005                | 0.073   |
| Youth Support Services                 | 1.233            | 1.435            | 0.202                                 | (0.259)            | 0.013                | (0.044)   |
| Youth Justice Service                  | 0.347            | 0.366            | 0.019                                 | 0.000              | 0.000                | 0.019   |
| Targeted Youth Support                 | 0.000            | 0.000            | 0.000                                 | 0.000              | 0.000                | 0.000   |
| Special Education Needs                | 0.587            | 0.966            | 0.379                                 | (0.458)            | 0.118                | 0.039   |
| SEN Transport                          | 1.956            | 2.347            | 0.391                                 | (0.039)            | 0.000                | 0.352   |
| Children with Disabilities             | 1.363            | 1.164            | (0.199)                               | 0.000              | 0.000                | (0.199)   |
| Virtual School                         | 0.014            | 0.017            | 0.003                                 | 0.000              | 0.000                | 0.003   |
| School Improvement                     | 0.570            | 0.884            | 0.314                                 | (0.291)            | 0.000                | 0.022   |
| Education Funding – Accountable body   | (0.731)          | (3.252)          | (2.520)                               | (0.479)            | 3.007                | 0.008   |
| Education - Mainstream                 | 0.139            | 0.066            | (0.073)                               | (0.003)            | 0.000                | (0.076)   |
| Total Access & Achievement             | 5.975            | 4.664            | (1.311)                               | (1.685)            | 3.144                | 0.148   |
| Children's Social Care                 |                  |                  |                                       |                    |                      |   |
| Children's Social Care Management      | 2.498            | 2.427            | (0.071)                               | (0.039)            | 0.000                | (0.110)   |
| Children with Disabilities - Employees | 0.362            | 0.541            | 0.179                                 | (0.043)            | 0.000                | 0.136   |
| SW Agency above establishment          | 0.580            | 1.158            | 0.579                                 | (0.579)            | 0.000                | (0.000)   |
| SW Agency within Establishment         | 1.232            | 0.001            | (1.231)                               | 0.000              | 0.000                | (1.231)   |

Table 1: Pre Audit Final Revenue Outturn 2016/17

|   | Annual<br>Budget | Final<br>Outturn | Variance<br>before use<br>of reserves | Use of<br>Reserves | Transfer to reserves | Variance<br>After Use &<br>Transfer to<br>Reserve |
|---|------------------|------------------|---------------------------------------|--------------------|----------------------|---|
| Corporate Parenting – Looked After Children     | 16.556           | 19.393           | 2.837                                 | (0.185)            | 0.000                | 2.652   |
| Corporate Parenting – Transition & leaving Care | 0.819            | 1.152            | 0.332                                 | 0.000              | 0.000                | 0.332   |
| Initial Response Service                        | 1.829            | 2.259            | 0.430                                 | 0.000              | 0.000                | 0.430   |
| Permanence – Safeguarding & Family Support      | 3.486            | 4.279            | 0.793                                 | (0.033)            | 0.000                | 0.760   |
| Practice Development                            | 0.137            | 0.131            | (0.006)                               | 0.000              | 0.000                | (0.006)   |
| Provider Services – Fostering & Adoption        | 3.367            | 3.807            | 0.440                                 | (0.130)            | 0.000                | 0.310   |
| Provider Services – Residential Services        | 3.155            | 3.068            | (0.087)                               | 0.000              | 0.002                | (0.085)   |
| Safeguarding – Review & Child Protection        | 1.154            | 1.383            | 0.229                                 | (0.178)            | 0.000                | 0.051   |
| Safeguarding Board                              | 0.093            | 0.118            | 0.025                                 | (0.018)            | 0.000                | 0.008   |
| Total Children's Social Care                    | 35.268           | 39.717           | 4.450                                 | (1.205)            | 0.002                | 3.247   |
| Early Help                                      |                  |                  |                                       |                    |                      |   |
| Early Help Management                           | 0.312            | 0.302            | (0.010)                               | (0.013)            | 0.000                | (0.023)   |
| Early Help 0-19 Model                           | 3.131            | 2.605            | (0.526)                               | (0.181)            | 0.211                | (0.495)   |
| Early Years                                     | (0.007)          | 0.019            | 0.027                                 | (0.029)            | 0.000                | (0.002)   |
| Edge of Care                                    | (0.035)          | (0.081)          | (0.046)                               | 0.000              | 0.000                | (0.046)   |
| Commissioning & Transport                       | 0.326            | 0.331            | 0.005                                 | 0.000              | 0.000                | 0.005   |
| Workforce Development                           | 0.009            | 0.027            | 0.018                                 | (0.012)            | 0.000                | 0.006   |
| Total Early Help                                | 3.735            | 3.203            | (0.532)                               | (0.235)            | 0.211                | (0.556)   |
| Other   |                  |                  |                                       |                    |                      |   |
| Wacc  | 0.168            | 0.168            | 0.000                                 | 0.000              | 0.000                | 0.000   |
| Children's Revised Budgets                      | 1.706            | 0.000            | (1.706)                               | 0.000              | 0.000                | (1.706)   |
| Every Penny Counts                              | 1.111            | 0.000            | (1.111)                               | 0.000              | 0.000                | (1.111)   |
| Total Other                                     | 2.985            | 0.168            | (2.817)                               | 0.000              | 0.000                | (2.817)   |
| Total Children's Services                       | 50.687           | 50.908           | 0.221                                 | (3.232)            | 3.357                | 0.346   |

| l able 2 - Analysis                                   | of 2016/17 Earmarked Reserves  | 1               |
|---|--|-----------------|
| Service   | Detail Earmarked Reserve   | Amount          |
| Amount To Be Transferred From Earmarked               | Reserves   | £m              |
| Education Funding – Accountable body                  | DSG  | (0.469)         |
| Corporate Parenting – Looked After Children           | 16-19 Bursary 13/14 & 14/15  | (0.020)         |
| Corporate Parenting – Looked After Children           | Additional Grant for schools (13/14)   | (0.008)         |
| Workforce Development                                 | Assessed Supported Year 14-15 & 15-16  | (0.012)         |
| Corporate Parenting – Looked After Children           | Communities & partnerships - community safety  | (0.026)         |
| SW Agency above establishment                         | Corporate Reserve (£1m)  | (0.579)         |
| Permanence – Safeguarding & Family Support            | Corporate Reserve (£1m)  | (0.033)         |
| Provider Services – Fostering & Adoption              | Corporate Reserve (£1m)  | (0.130)         |
| Safeguarding – Review & Child Protection              | Corporate Reserve (£220)   | (0.178)         |
| Early Years   | Early Implementer Innovator Grant (30 hrs)   | (0.010)         |
| Early Help 0-19 Model                                 | Early Intervention<br>Education Business Partnership (EBP)                                     | (0.010) (0.130) |
| Youth Support Services                                |  | (0.130)         |
| Access & Achievement Management<br>School Improvement | Education Standards Fund grants - prior years<br>Education Standards Fund grants - prior years | (0.156)         |
| Childrens Social Care Management                      | Interim Appointments   | (0.223)         |
| Youth Support Services                                | My Place Project   | (0.039)         |
| Youth Support Services                                | Parent Partnership Service Grant   | (0.023)         |
| Early Years   | Payment protection   | (0.003)         |
| Corporate Parenting – Looked After Children           | Pupil Premium (13/14)  | (0.002)         |
| Education Funding – Accountable body                  | Pupil Premium (15/16)  | (0.010)         |
| Administrative Services                               | Redundancy   | (0.023)         |
| Youth Support Services                                | Redundancy   | (0.073)         |
| Special Education Needs                               | Redundancy   | (0.320)         |
| SEN Transport   | Redundancy   | (0.039)         |
| School Improvement                                    | Redundancy   | (0.068)         |
| Education - Mainstream                                | Redundancy   | (0.003)         |
| Early Help Management                                 | Redundancy   | (0.013)         |
| Early Help 0-19 Model                                 | Redundancy   | (0.043)         |
| Special Education Needs                               | SEND New Burdens Grant   | (0.070)         |
| Special Education Needs                               | SEND Preparation for Employment Grant  | (0.020)         |
| Corporate Parenting – Looked After Children           | Social Worker Improvement Fund (SWIF)  | (0.073)         |
| Corporate Parenting – Looked After Children           | Supporting Disadvantaged children in Early Years   | (0.025)         |
| Youth Support Services                                | Teenage Pregnancy 15/16  | (0.018)         |
| WCS Statutory Licences                                | Troubled Families 13/14  | (0.059)         |
| Special Education Needs                               | Troubled Families 13/14  | (0.048)         |
| Corporate Parenting – Looked After Children           | Troubled Families 13/14  | (0.031)         |
| Safeguarding Board                                    | Troubled Families 13/14  | (0.002)         |
| Early Help 0-19 Model                                 | Troubled Families 13/14  | (0.031)         |
| Childrens Management Team                             | Troubled Families 14/15  | (0.025)         |
| Children with Disabilities - Employees                | Troubled Families 14/15  | (0.043)         |
| Early Help 0-19 Model                                 | Troubled Families 14/15  | (0.097)         |
| Safeguarding Board                                    | Walsall Safeguarding Children's Board  | (0.016)         |
| Total Amount to be Transferred from Earman            | ked Reserves   | (3.232)         |
| Amount To Be Transferred To Earmarked Re              |  |                 |
| Education Funding – Accountable body                  | DSG  | 2.932           |
| Access & Attendance                                   | Redundancy   | 0.005           |
| Early Help 0-19 Model                                 | Redundancy   | 0.011           |
| Provider Services – Residential Services              | Redundancy   | 0.002           |
| Youth Support Services                                | Redundancy   | 0.013           |
| Education Funding – Accountable body                  | St Thomas Moore PFI  | 0.076           |
| Early Help 0-19 Model                                 | Troubled Families 16/17 PBR  | 0.200           |
| Special Education Needs                               | High Needs Strategic Planning Fund   | 0.200           |
| Total Amount to be Transferred to Earmarked           | <u> </u>   | 3.357           |
| Net Position  |  | 0.125           |

# 2 Final Capital Outturn 2016/17 (Pre-Audit)

2.1 The total capital programme for the directorate is **£13.197m** with total costs of **£7.189** for the financial year 2016/17, with the remaining balance of **£6.011m**.

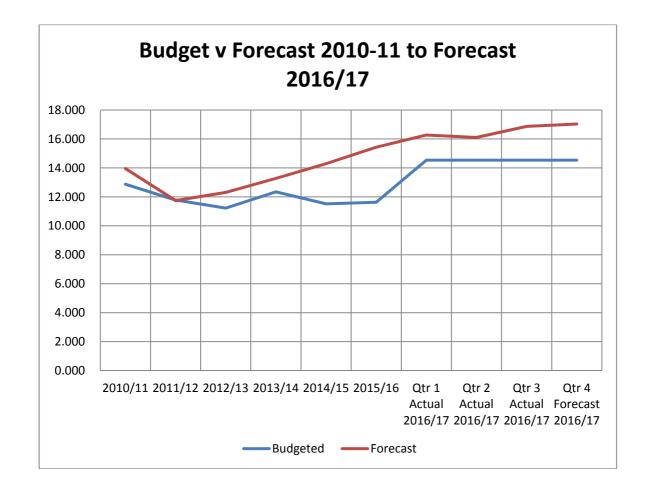
| Service                                    | Annual<br>Budget | Final<br>Outtur<br>n | Year<br>End<br>Varianc<br>e | Carry<br>Forwar<br>d to<br>2017/18 |
|--|------------------|----------------------|-----------------------------|------------------------------------|
|  | £m               | £m                   | £m                          | £m                                 |
| Council Funded                             |                  |                      |                             |                                    |
| Mosaic                                     | 0.149            | 0.149                | 0.000                       | 0.000                              |
| Rushall JMI Improvements                   | 1.121            | 0.515                | (0.606)                     | 0.606                              |
| Total Council Funded                       | 1.270            | 0.664                | (0.606)                     | 0.606                              |
| Externally Funded                          |                  |                      |                             |                                    |
| Devolved Formula Capital                   | 1.505            | 0.646                | (0.859)                     | 0.859                              |
| Capital Maintenance                        | 2.932            | 1.931                | (1.001)                     | 1.001                              |
| Basic Need                                 | 2.941            | 0.006                | (2.935)                     | 2.935                              |
| Basic Need: Christ Church Enlargement      | 0.115            | 0.115                | 0.000                       | 0.000                              |
| Basic Need: King Charles Enlargement       | 2.834            | 2.834                | 0.000                       | 0.000                              |
| Basic Need: Fibbersley Enlargement         | 0.216            | 0.216                | 0.000                       | 0.000                              |
| Basic Need: St Giles Enlargement           | 0.009            | 0.009                | 0.000                       | 0.000                              |
| Basic Need: Beacon Enlargement             | 0.137            | 0.137                | 0.000                       | 0.000                              |
| Basic Need: Meadowview Enlargement         | 0.039            | 0.039                | 0.000                       | 0.000                              |
| Basic Need: Greenfields Enlargement        | 0.139            | 0.139                | 0.000                       | 0.000                              |
| Basic Need: Kingshill Enlargement          | 0.271            | 0.271                | 0.000                       | 0.000                              |
| Basic Need: Caldmore Enlargement           | 0.013            | 0.013                | 0.000                       | 0.000                              |
| Universal Infant Free School Meals Phase 3 | 0.104            | 0.058                | (0.046)                     | 0.046                              |
| Barcroft Primary Construction Costs        | 0.044            | 0.000                | (0.044)                     | 0.044                              |
| Alumwell Bec Health Tech                   | 0.092            | 0.000                | (0.092)                     | 0.092                              |
| Academies - Darlaston                      | 0.369            | 0.019                | (0.350)                     | 0.350                              |
| Academies - Shelfield                      | 0.070            | 0.009                | (0.061)                     | 0.061                              |
| Youth capital funding                      | 0.016            | 0.000                | (0.016)                     | 0.016                              |
| 2 yr old capital funding                   | 0.060            | 0.062                | 0.000                       | 0.000                              |
| Windows Server 2012 (RCCO)                 | 0.021            | 0.021                | 0.000                       | 0.000                              |
| Total Externally Funded                    | 11.927           | 6.525                | (5.404)                     | 5.404                              |
| Total Capital                              | 13.197           | 7.189                | (6.010)                     | 6.010                              |

| Significant Variances                             | £'000  | £'000  |
|---|--|--|
| S106 Interest paid on money reclaimed             | 0.022  |  |
| Compensation paid in March                        | 0.056  |  |
| Undeliverable vacancy management                  | 0.202  |  |
| Information Services - shortfall in traded income | 0.033  |  |
| Other Minor                                       | 0.011  |  |
| 9   |  | 0.324  |
| Cost transferred to MDT                           | (0.040)  |  |
| Shortfall in Penalty Notice income                | 0.035  |  |
| Education Psychology Trade income shortfall       | 0.052  |  |
| Movement of YEI salaries                          | 0.018  |  |
| YSS surplus on Admissions                         | (0.043)  |  |
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|   |  | (1.706   |
| Centralisation of non Essential Spend             |  | (1.110   |
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|   | Compensation paid in March         Undeliverable vacancy management         Information Services - shortfall in traded income         Other Minor         e         Cost transferred to MDT         Shortfall in Penalty Notice income         Education Psychology Trade income shortfall | Compensation paid in March0.056Undeliverable vacancy management0.202Information Services - shortfall in traded income0.031Other Minor0.011eCost transferred to MDT(0.040)Shortfall in Penalty Notice income0.035Education Psychology Trade income shortfall0.052Movement of YEI salaries0.018YSS surplus on Admissions(0.043)SEN Transport delay in saving0.250Additional Children and increase in OOB transport0.102Efficiencies with CWD short breaks & groups(0.199)Increase in consultant costs0.040Change in Bad debt provision(0.017)Reduction in Premature retirement costs(0.067)Other minor0.017VarianceDemand led legal costsDemand led legal costs0.303Agency Costs |

| Action   | Value of<br>Delivered<br>Action Plan<br>included in<br>outturn<br>£m |
|--|--|
| SEND new burdens reserve 2015/16 cfwd                                      | 0.050  |
| Use of Children services reserves - Old Education Grants                   | 0.379  |
| Earmarked reserves - IRO's in Safeguarding within MTFO                     | 0.178  |
| Interim mgmt reserve - to offset potential interim leadership costs        | 0.039  |
| Cost reductions through improved efficiencies and natural cost reductions. | 0.591  |
| Utilisation of one off corporate reserve to fund additional pressures      | 0.742  |
| Utilisation of Troubled Families reserve to fund additional pressures      | 0.339  |
| Efficiencies across the directorate  | 1.111  |
|  | 3.515  |

#### Looked After Children

In common with national trends, the number of Looked After Children in Walsall has shown an increase over recent years. The number reduced markedly in Walsall in 2012; however an 'inadequate' Ofsted judgement that year suggested that thresholds had become too low leading to some children being at unnecessary risk. There followed a period of increasing numbers and there are 649 children in care as at 31<sup>st</sup> March 2017. The graph below represents LAC numbers over an extended period of time.



|                     | 2010/11 | 2011/12 | 2012/13 | 2013/14 | 2014/15 | 2015/16 | Qtr 1<br>Actual<br>2016/17 | Qtr 2<br>Actual<br>2016/17 | Qtr 3<br>Actual<br>2016/17 | Qtr 4<br>Actual<br>2016/17 |
|---------------------|---------|---------|---------|---------|---------|---------|----------------------------|----------------------------|----------------------------|----------------------------|
| Budgeted            | 12.875  | 11.782  | 11.226  | 12.346  | 11.518  | 11.627  | 14.537                     | 14.537                     | 14.537                     | 14.537                     |
| Forecast            | 13.958  | 11.745  | 12.308  | 13.276  | 14.294  | 15.431  | 16.271                     | 16.104                     | 16.87                      | 17.035                     |
| Variance            | 1.083   | -0.036  | 1.082   | 0.93    | 2.776   | 3.804   | 1.734                      | 1.567                      | 2.333                      | 2.498                      |
| Saving<br>shortfall |         |         |         |         |         |         | 0.843                      | 0.843                      | 0.843                      | 0.843                      |
| Increase<br>Costs   |         |         |         |         |         |         | 0.891                      | 0.724                      | 1.49                       | 1.655                      |

The LAC placements budget for 2016/17 was £14.537m; however total spend in year was £17,035m, an overall increase in costs of £2.498m. The main contributing factors to this position were;

- An increase in overall LAC numbers from 629 to 649 over the year, (20 placements)
- Reviewing the profile and mix of LAC placements highlights an increase in expensive external residential placements as a key contributor to the increase in costs between financial years along from 27 placements to 37 placements
- A decrease in the number of IFA placements along with an increase in preadoption numbers providing a positive financial impact to mitigate some of the cost increases in year
- Both Internal fostering and Family and friend placements remained at consistent levels during the year.

It must be noted that as this service is demand led and changes daily, forecasting the LAC population and its associated costs is complex and volatile. Current forecasting is based on the actual costs incurred within the year to date and a forecast position assuming the current placement mix and numbers are maintained, however a number of placements have been identified with these savings being included in the current forecast.

Efforts continue to be made to control the number and cost of Looked after Children, this includes:

- Children services working with a significant number of families to ensure that children remain with their families if possible. Implementation of multi-agency protection plans, the establishment of the Edge of Care Team and the introduction of a Gateway Panel are all in place to support this goal.
- Checks on whether decisions taken are correct and necessary continue to be carried out via the courts, Independent Reviewing Officers and case file audits taken together, these processes indicate that children are only in care when necessary and the thresholds in Walsall are correct.
- Finding suitable adopters and progressing children's cases through the approval and court processes, aimed at reducing number of children in care. Work is in place to review process and timescales for adoption to ensure effectiveness.
- Working to replace current Care Orders with ones that do not require continued Social Work involvement such as Special Guardianship Orders. The number of LAC could reduce markedly, allowing resources to be better targeted at preventative strategies.
- A monthly Children's Services Strategic Group is in place, chaired by the Assistant Director and attended by Children's Social Care and Safeguarding teams, to implement strategies aimed at reducing LAC and monitoring their impact. A Key element to this work is preventing children coming into care and once in, enabling them to be removed from care safely and quickly. This strategic Group is to broaden and become a Council wide Group with membership and support from across the Council

| Placement               | Placement               |              |              |              |              |              |              |              |              |              |              |              |              |              |                               |                       |                         |
|-------------------------|-------------------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|-------------------------------|-----------------------|-------------------------|
| Group                   | Туре                    |              |              |              |              |              |              |              |              |              |              |              |              |              |                               |                       |                         |
|                         |                         | Mar<br>14.15 | Mar<br>15.16 | May<br>16.17 | Jun<br>16.17 | Jul<br>16.17 | Aug<br>16.17 | Sep<br>16.17 | Oct<br>16.17 | Nov<br>16.17 | Dec<br>16.17 | Jan<br>16.17 | Feb<br>16.17 | Mar<br>16.17 | Moveme<br>nt Feb to<br>Mar 17 | Actual<br>Outtur<br>n | Average<br>Cost<br>£ pw |
| Internal<br>Fostering   | Internal<br>Fostering   | 233          | 195          | 209          | 205          | 214          | 219          | 222          | 184          | 184          | 184          | 171          | 183          | 197          | 14                            | 3.712                 | £360.31                 |
|                         | Family &<br>Friends     | 123          | 130          | 133          | 130          | 129          | 133          | 131          | 128          | 128          | 131          | 124          | 126          | 130          | 4                             | 1.364                 | £202.47                 |
| Pre Adoption            | Pre Adoption            | 19           | 16           | 13           | 13           | 5            | 5            | 4            | 17           | 17           | 22           | 46           | 41           | 38           | -3                            | 0.209                 | £204.62                 |
| External                | IFA's                   | 118          | 182          | 168          | 173          | 175          | 175          | 179          | 186          | 186          | 173          | 166          | 167          | 153          | -14                           | 6.565                 | £732.29                 |
| Fostering               | Temporary<br>placement  | 0            | 2            | 1            | 0            | 0            | 0            | 0            |              |              |              |              |              |              | 0                             |                       | n/a                     |
|                         | Other LA placements     | 9            | 2            | 0            | 0            | 0            | 0            | 0            |              |              |              |              |              |              | 0                             | 0.000                 |                         |
| External<br>Residential | Ext<br>Residential      | 19           | 27           | 26           | 35           | 35           | 34           | 32           | 37           | 38           | 38           | 39           | 35           | 37           | 2                             | 5.423                 | £3,553.70               |
|                         | M&B Units               | 2            | 0            | 0            | 0            | 0            | 0            | 0            | 0            | 0            | 0            |              | 0            | 0            | 0                             | 0.000                 | N/A                     |
|                         | Secure Units<br>Remands | 4            | 2            | 2            | 0            | 1            | 1            | 2            | 1            | 1            | 1            | 4            | 6            | 5            | -1                            | 0.000                 |                         |
| Other                   | Independent<br>Living   | 14           | 7            | 5            | 6            | 3            | 5            | 5            | 9            | 9            | 10           | 10           | 10           | 11           | 1                             | N/A                   | N/A                     |
|                         | Internal<br>Residential | 18           | 20           | 19           | 18           | 16           | 15           | 15           | 18           | 18           | 18           | 15           | 15           | 15           | 0                             | N/A                   | N/A                     |
|                         | Placed with<br>Parents  | 60           | 45           | 49           | 48           | 49           | 49           | 49           | 48           | 48           | 51           | 56           | 55           | 58           | 3                             | N/A                   | N/A                     |
|                         | NHS / Health<br>Trust   | 1            | 1            | 1            | 0            | 0            | 0            | 0            | 2            | 2            | 2            | 3            | 5            | 5            | 0                             | N/A                   | N/A                     |
| Total                   |                         | 620          | 629          | 626          | 628          | 627          | 636          | 639          | 644          | 631          | 630          | 634          | 643          | 649          | 6                             |                       |                         |

| monta   |         |
|---|---------|
| February  | 17.106  |
| March   | 17.035  |
| Movement  | (0.071) |
| Decrease in IFA placement costs due to 14 less IFAs- new IFAs and placement moves     | (0.074) |
| Festive / Holiday Allowance forecast reduced - ad hoc claim                           | (0.087) |
| External - 1 new LAC, update on placement costs & reduction in education contribution | 0.088   |
| UASC Contributions reduced  | 0.002   |
|   | (0.071) |
|   |         |

#### Full Year

| Forecast   | 17.035  |  |
|--|---------|--|
| Budget   | 14.537  |  |
| Overspend  | 2.498   |  |
| IFA Mix of Children  | 0.604   |  |
| Internal Fostering / Adoption<br>External - Increase in 10, higher complex | (0.294) |  |
| needs  | 2.317   |  |
| UASC Contributions   | (0.129) |  |
|  | 2.498   |  |