

**Social Care & Health  
Overview and Scrutiny Committee**

**Agenda Item No.  
7**

**DATE: 13<sup>th</sup> September 2018**

**Title of the Report:**

Review Document: Transforming Care for adults & children with Learning Disabilities and/or Autism across the Black Country

**Ward(s)**

All

**Report:**

A Transforming Care Programme (TCP) update was last provided to Overview & Scrutiny Committee on the 19<sup>th</sup> April 2018. This paper shared with the Committee the strategic plan across the Black Country to ensure that our citizens with a learning disability and/or autism are supported out of hospital to live in appropriate community settings in line with national requirements and model "Building the right support" published in October 2015.

The clinical model for adults was provided along with an update on the financial position locally for Walsall. **Members requested that a further review document be submitted to September 2018 Committee** to include further information on the impact that the clinical model will have to the local population of Walsall and an update on local trajectories.

Significant progress has been made since April in the implementation of the programme and outcomes achieved. This report sets out the detail of this progress and impact for Walsall.

**Clinical Model:**

The TCP is introducing a new community model that focuses on the right support at the right time, in the right place in order to maintain people's rights, dignity and respect. The model is based on the 9 principles of the National Plan Building the Right Support.

The model consists of:

- Community Learning Disability Service
- Assessment and Treatment beds
- A new community Intensive Support Service (IST)
- A new community Forensic Support Team

Walsall locality will be working alongside these teams to be able to support people in the community and reduce the admissions to assessment and treatment beds. This will also include bringing people back from out of area placements, and ensuring that appropriate services are provided locally.

**The Intensive Support Service and Forensic Teams will be implemented across the Black Country from September 2018**, while more focussed work is to be planned with developing the current Community Learning Disability Teams.

**Decommissioning of inappropriate institution care**

Underpinning a shift to, and expansion of, community provision was the requirement to actively decommission inappropriate institutional care. In line with

this commitment the Black Country Partnership reviewed the needs and future demand for assessment and treatment beds and a decision made in 2016/17 by Joint LA and CCG Learning Disability commissioners to no longer block purchase in Walsall the Daisy Bank beds from Black Country Partnership Foundation Trust (BCPFT) and to move to a spot purchase arrangement from this provider and/or other private sector provision.

In early 2017, in response to a changing clinical and commissioning landscape, an options appraisal was undertaken to consider which Black Country site would be optimal for a single assessment and treatment unit that would address as many of the issues and concerns as possible and deliver the best quality care.

Following completion of the scoring tool and financial analysis, the LD Service agreed that two of the three units (Walsall/Dudley) were located in isolated community locations with neither affording a safe level of clinical support or an appropriate environment to manage the service challenge in the future. **Each of the 2 sites were deemed to be inappropriate, there is crucially no available support infrastructure to provide emergency response to clinical incidents.** This is available on the Heath Lane site, due to co-location of Gerry Simon Clinic (LD low secure) and Macarthur (Mental health intensive care unit). In Walsall, the outcome of this decision means that assessment and treatment services will no longer be provided at Daisy Bank and the closure of this facility.

BCPFT seeks to replace the current assessment & treatment unit (Penrose Unit) with a purpose built facility that is both fit for purpose and offers the clinical flexibility expected from modern assessment and treatment units. **The capital scheme has been prioritised** and is integral to the successful delivery of the Black Country TCP clinical model for people with a learning disability and is consistent with the STP's vision for LD planned bed usage i.e. a step change of improvement in the effective, focussed and safe use of assessment & treatment beds, as part of an integrated STP wide service offering.

At time of writing this review document there are **2 patients which still remain on daisy bank**, 1 Dudley CCG patient with a planned discharge date in September and 1 Walsall CCG who will be transferred to Penrose Ward by the end of September 18.

#### Outcomes - current TCP cohort and trajectory for Walsall CCG patients:

Client group	Number placed in hospital services (as @ 21/8/18)	Estimated number in hospital (as @ 31/3/19 including any transitions from children's services)
Adults with LD/autism	<b>12</b>	<b>4</b>
Children with LD/autism	<b>6</b>	<b>3</b>

Significant work across the partnership is underway to identify people at risk and prevent them from admission as well as multi-disciplinary working to ensure support discharge into the community. This has resulted in improvements in the Walsall position particularly in relation to children young people for which Walsall was an outlier. Currently there are 12 adults within a hospital setting to be

discharged by the end of March 19. However, 1 child is expected to transition into adult services and it is too early to assess whether this young person will require hospital treatment post 30<sup>th</sup> March 2019. **The local trajectory of 4 for Walsall should be achieved.**

It is expected that the current **6 children placed in hospital will reduce to 3**, as 1 will transition, and 2 will be discharged before 31<sup>st</sup> March 2019. This is a marked improvement since April 2018.

Specialised Commissioning have a total of 45 patients (36 adults and 9 children). Of these 5 adults and 6 children are Walsall cases.

These figures are subject to no further admissions from community or early step down from specialist services (adults).

#### Engagement plan:

A **targeted approach of engagement is planned** with patients, relatives and carers and wider public utilising Dudley Voices for Choice, who have been commissioned to develop materials and engagement activities.

This will be provider led and an 8 week exercise carried out in 2 phases:

Phase 1: will consist of face to face interviews on an individual basis with patients and their relatives, with a focus on gathering patient experience/insight via questionnaire. To develop a full picture interviews will take place with people at risk of admission, in assessment and treatment and those who have been discharged.

Phase 2: will consist of patient and public engagement events with a focus on gathering feedback on the proposed community model including the proposed future inpatient consolidation.

A report will then be produced on all of the involvement activity and presented to the TCP Programme Board prior to the clinical model being implemented.

#### Financial Position:

A joint financial model has been adopted which enables each Local Authority and CCG to assess the financial impact of the transformational programme. The total impact across the four Black Country CCGs and Local Authorities is circa £4m

The financial impact of the transfer is supported by new funding arrangements known as a Funding Transfer Agreement enabling the transfer of funding from NHS England Specialised Commissioning to the CCG/Local Authority in respect of those patients discharged to the locality. This arrangement applies to those patients in a Specialised Commissioning inpatient facility as at 31<sup>st</sup> March 2016. Significant progress has been made in finalising the funding arrangements although there remains some uncertainty around the level of funds to be transferred to each locality and as a consequence the Black Country TCP is considering a number of options to mitigate the risks to CCG's and Local Authorities.

To support the programme the Black Country TCP has been allocated transformation funds as shown below:

Transformation bid monies (matched funding)  
2017/18 - £559k  
2018/19 - £750k & £350k

This funding has been utilised to support Investment in inpatient and community services at Black Country Partnership NHS Foundation Trust and the appointment of social workers/CCG case workers.

Equality Impact Assessment Analysis:

An equality impact assessment has been carried out for implementing the new model of care. **Across all protected characteristics there are no negative impacts identified.** There is a positive impact in relation to disability, as the proposed changes will provide service improvements for community care, and rights based principles developed by people with learning disabilities and/or autism.

The move to more personalised care in the community and supporting people out of institutional settings will result in services better meeting citizens needs. It will also lead to more appropriate, high quality services that can prevent inappropriate hospital admissions and reduce reliance on unnecessary inpatient stays. **The shift in the clinical model to community assessment and treatment will provide the right care, at the right time in the right place.**

**Recommendations:**

**That:**

1. Subject to any comments Members may wish to make, the report be noted;
2. Note the reduced numbers of Walsall children placed in Tier 4 provision and the on-going progress that is being made;
3. Members are invited to receive assurance that the local system is positively working towards the adult trajectory being achieved by end of March 2019.

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