Social Care and Inclusion Scrutiny and Performance Panel

Agenda Item No. 8

3 September 2009

Financial Monitoring – 2009/10 First Quarter Forecast

Ward(s) All

Portfolios: Councillor McCracken

Summary of report:

This report gives a breakdown of the Directorate's financial outturn forecast for 2009/10 including explanations of overspends and risks to the achievement of the forecast, based on the first 3 months of the financial calendar, April to June 2009.

Background papers:

Various financial working papers.

Reason for scrutiny:

To provide an update on the 2009/10 financial performance of the Directorate's Services.

Resource and legal considerations:

The budgets were set as part of the council's budget setting process in line with the Medium Term Financial Strategy.

Citizen impact:

None directly associated with this report.

Environmental impact:

None directly associated with this report.

Performance management:

Financial performance is considered alongside service targets.

Equality Implications:

None directly associated with this report.

Consultation:

Consultation was undertaken as part of the budget setting process.

Signed:

Chief Finance Officer: James T Walsh

Date: 21 August 2009

Contact Officer:

Stephanie Simcox Service Finance Manager 01922 652703 Simcoxs@walsall.gov.uk

1 Forecast Revenue Outturn 2009/10 – Social Care and Inclusion

1.1 A forecast net revenue overspend is predicted of £1.630m, however, following the implementation of a corrective action plan of £1.171m this is expected to be reduced to £0.459m (0.724% of net budget). The outturn shown is based upon actual information from the Oracle system and discussions with managers regarding year end forecast and achievement of savings. Table 1 shows the Forecast Outturn for each service area within the directorate. Appendix 1 provides an analysis of the reasons for the forecast material variances.

Table 1 – Projected Year-end Position for SC&I as at end of June 2009

| SERVICE AREA | ANNUAL BUDGET EXPENDITURE | ANNUAL BUDGET INCOME | TOTAL ANNUAL BUDGET | ESTIMATED EXPENDITURE FOR YEAR | ESTIMATED INCOME FOR YEAR | ESTIMATED NET SPEND FOR YEAR | FINAL YE OVER/(U SPE | INDER) | RAG STATUS |
|------------------------|---------------------------------|----------------------------|---------------------------|--------------------------------------|---------------------------------|------------------------------------|----------------------------|--------|---------------|
| | £'000 | £'000 | £'000 | £'000 | £'000 | £'000 | £'000 | % | |
| OLDER PERSONS | 49,684 | -13,301 | 36,383 | 49,127 | -13,096 | 36,031 | -352 | -0.97% | G |
| YADS | 9,812 | -3,820 | 5,992 | 10,333 | -3,373 | 6,960 | 968 | 16.15% | R |
| LEARNING DISABILITIES | 32,748 | -19,696 | 13,052 | 32,940 | -19,137 | 13,803 | 751 | 5.75% | R |
| MENTAL HEALTH | 8,274 | -2,403 | 5,871 | 8,515 | -2,360 | 6,155 | 284 | 4.84% | R |
| OTHER | 305 | -176 | 129 | 294 | -170 | 124 | -5 | -3.88% | G |
| ADULT WIDE | 2,888 | -1,145 | 1,743 | 2,872 | -1,145 | 1,727 | -16 | -0.92% | G |
| SUPPORTING PEOPLE | 7,419 | -7,213 | 206 | 7,419 | -7,213 | 206 | 0 | 0.00% | G |
| TOTAL | 111,130 | -47,754 | 63,376 | 111,500 | -46,494 | 65,006 | 1,630 | | |
| CORRECTIVE ACTION PLAN | CORRECTIVE ACTION PLAN -1171 | | | | | | | | |
| POSITION POST CORRECTI | VE ACTION PLAN | | | | | | 459 | | |

2 Action Planning

- 2.1 An action plan totalling £1.171m is in place (all classed as amber risk) and shown in **Table 2.** Out of this action plan £0.500m of the £0.750m demand related growth approved as part of the budget setting process, is being used to partially mitigate the current overspend. If client numbers grow as expected and assertive review of existing packages does not generate sufficient savings, then this may not be fully achieved.
- 2.2 There are 3 items totalling £0.361m which relate to actions which need to be undertaken to offset the shortfall in achieving part of the Learning Disability efficiencies' in relation to the assertive review project.
- 2.3 The remaining £0.310m of the action plan relates to other projects in progress relating to CHC. A detailed review is being undertaken to clarify whether certain clients have been categorised properly for s117. It is likely that the local authority will receive additional income from NHS Walsall for the costs of brokering and administering CHC home care packages on their behalf. NHS Walsall have been asked to contribute £0.114m and this is currently being negotiated.

Table 2 – Current Action Plan

| Service Area | Action identified | £m |
|------------------------|---|-------|
| Disability Services | Update and appraise decisions made at funding panels to reduce levels of expenditure on residential care, home care and supported living for all new care packages | 0.120 |
| Disability Services | All care packages which are above the average costs for type of package approved (i.e. Learning Disability supported Living package, YADS Home care package) to be reviewed and alternatives sought | 0.120 |
| Disability Services | Employ social worker on short term contract to accelerate existing package reviews. Reviews must follow Gloucester judgement | 0.121 |
| All Adult Services | S117/ CHC reassessments, negotiations with NHS Walsall re administration functions | 0.310 |
| All Adult Services | 2/3 of demographic growth approved to be held back and used to offset overall position – risk if new clients enter system, this will need to be utilised | 0.500 |
| TOTAL | | 1.171 |

3 Risks to the Forecast

- 3.1 Budget action planning meetings are taking place every two weeks between Heads of Service, the Executive Director and Finance. These are focused on managing key areas of savings and bought forward spending pressures from 2008/09 and also with managing corrective actions, process improvements, and implementation of new initiatives' to enable successful management of the budget in 2009/10. **Table 3** shows the red risk items which have been included in the monitoring as unachievable and impacting on the assessment template which is reviewed and updated at these meetings.
- 3.2 Amber risks total £1.974m which need to be reviewed regularly to identify if these risks will materialise. If 25% of the amber risks transpired this would worsen the position by £0.493m. If 50% of the amber risks transpired this would worsen the position by £0.987m. **Table 4** shows the current amber risks being monitored by the adult services budget group.

Table 3 - Red risk items included in forecast as overspends

| DESCRITION | SERVICE | RISK (£) | CURRENT POSITION |
|--|---------|-----------|---|
| | AREA | | |
| Efficiencies related to supported living packages. | LD | 360,695 | Being offset by savings elsewhere in department and the assertive review programme and entitlement review will offset some or part of this risk |
| Savings required from retendering | YADS | 28,000 | Retender scheduled for quarter 3 so impact in quarters 1 and 2 only, |
| Savings required from retendering | LD | 15,000 | partly offset by assertive review programme – being offset by |
| Savings required from retendering | MH | 17,000 | savings elsewhere in SC&I. Total contract saving estimated at £1.4m in full year |
| Links to work | LD | 425,000 | In process of revising LTW structures whilst maintaining base operation - finance and operational staff working to split out 3 units – economic downturn affecting income generation re this project. Moving away from being a day centre into being a commercial enterprise. Development Officer in place to bring in external funding |
| Transport Charging | AW | 389,000 | Charge potential suspended until Jan 2010 and £13K a month income will only be achievable from Jan 2010 onwards |
| Home care tender | OP | 152,000 | Having to pay suspended agencies for block data i.e. paid for placements when there have been no service users getting a service – in liaison with legal and procurement regarding reclaiming money back from provider – classed as red risk until legal advice received |
| TOTAL | | 1,386,695 | |

Table 4 – Amber risks assumed as being achievable during 2009/10

| Client group | Detail | £ |
|--|---|-----------|
| Disability services (YADS) | Home care review saving | 187,000 |
| Disability services (YADS) | Residential and Nursing saving | 54,923 |
| Consultation, carers, direct payments (YADS) | Service reconfiguration saving | 123,420 |
| Mental Health | CHC / S117 project saving | 172,979 |
| Disability services (LD) | LD Efficiencies related to supported living packages. | 360,695 |
| Sub Total Savings Amber | | 899,017 |
| Holly bank | Bought forward overspend | 97,000 |
| Mental Health | >65 dementia placement management | 155,000 |
| Older people | Independent residential and nursing care | 110,000 |
| Older people | Implementation charging policy Extra care | 173,000 |
| Disability services (YADS) | ICES | 60,000 |
| Disability services(YADS) | Sensory support HC saving | 100,000 |
| Disability services (YADS) | Independent sector res and nursing saving | 186,000 |
| Older people | Income from WHG community alarms | 194,000 |
| Sub Total Overspend Amber | | 1,075,000 |
| TOTAL AMBER RISKS | | 1,974,017 |

4 Capital Programme 2009/2010

4.1 The transfer of housing related capital schemes to regeneration has resulted in a much smaller SC&I capital programme for 2009/10. The following schemes shown in **Table 5** have been agreed for 2009/10 (including slippage from 2008/09) and are all expected to be fully spent by the year end.

Table 5 – Capital schemes for 2009/10

| Project | £ | Detail |
|-------------------------------------|---------|---------------------------------------|
| Disability reprovision programme | 246,982 | works at Goscote day centre and |
| | | refurbishments at Broadway North |
| PARIS / ICT infrastructure | 236,827 | Split between CYP & SCI |
| Residual works – Rushall Mews | 10,274 | Funded via Health |
| Streets corner access centre | 201,568 | Part people first programme |
| Goscote essential health and safety | 65,000 | · · · · · · · · · · · · · · · · · · · |
| works | | allocation |
| New Build Fallings Heath | 84,894 | Slippage from 2008/09 |
| Total SCI capital | 845,545 | |

Explanation of Variances

Older People

| Detail of variations | £m |
|--|--------|
| Over spends: | |
| Extra Care Housing | 0.100 |
| Independent sector home care and direct payments | 0.069 |
| Independent sector Residential & Nursing Care | 0.412 |
| Estimated shortfall on transport charging | 0.261 |
| | |
| Under spends: | |
| Commissioning | -0.278 |
| Head Office & Management | -0.181 |
| Home Care | -0.284 |
| Social Work Teams | -0.064 |
| Community Meals | -0.053 |
| Response Services | -0.104 |
| Other Balances | -0.069 |
| Service Level Agreements | -0.022 |
| NCO'S vacant posts | -0.139 |
| Total | -0.352 |

YADS

| Detail of variations | £m |
|---|-------|
| Overspends | |
| Independent sector home care and direct payments (DP) | 0.293 |
| Independent sector residential placements | 0.212 |
| Shortfall in fairer charging income | 0.092 |
| Service agreements voluntary bodies | 0.010 |
| Hollybank | 0.098 |
| Social Work Team | 0.070 |
| Occupational Therapy Services | 0.146 |
| Sensory support | 0.016 |
| YADS head office | 0.031 |
| Total | 0.968 |

Learning Disabilities

| Detail of variations | £m |
|---|--------|
| Integrated Team | 0.025 |
| Independent sector home care and direct payments (DP) | -0.358 |
| Independent sector residential and nursing | 0.591 |
| Management & Admin | -0.087 |
| Non achievement of supported living savings | 0.360 |
| Total relating to pooled budget | 0.531 |
| Residential and Nursing | -0.057 |
| Day Care | -0.078 |
| Community support services | 0.011 |
| Links to Work | 0.425 |
| Total relating to provider | 0.301 |
| Client Contribution (Not in Pool) | -0.082 |
| Total | 0.751 |

Mental Health

| Detail of variations | £m |
|---|--------|
| Over spends: | |
| Independent sector residential placements | 0.182 |
| Independent non residential placements | 0.135 |
| Area Based Grant | 0.080 |
| Mental Health | 0.106 |
| Broadway North residential home | 0.033 |
| Service Level Agreements | 0.030 |
| | |
| Under spends: | |
| CHMT's | -0.167 |
| Assertive Outreach | -0.041 |
| Home Treatment Services | -0.051 |
| Other Balances | -0.023 |
| | |
| Total | 0.284 |

<u>Other</u>

| Detail of variations | £m |
|-------------------------------|--------|
| Under spends: | |
| Substance Misuse - placements | -0.006 |
| Total | -0.006 |

Adult Wide

| Detail of variations | £m |
|--|--------|
| Under spends: | |
| Various supplies and services, reduction in Tameway Tower costs, Salary savings. | -0.039 |
| Over spends: | |
| Consultant costs | 0.023 |
| Total | -0.016 |

Supporting People

Although SP is technically underspending by c£400K at present, it is expected that if this cannot be carried forward for utilisation in 2010/11 then it will need to be handed back as it is grant funded. Detailed work in this area is being undertaken by the Supporting People Commissioning Body and a more updated picture should be available for the second quarter monitoring position