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#### Status of our Reports

#### Disclaimer

This report ("Report") was prepared by Mazars LLP at the request of Walsall Council and terms for the preparation and scope of the Report have been agreed with them. The matters raised in this Report are only those which came to our attention during our internal audit work. Whilst every care has been taken to ensure that the information provided in this Report is as accurate as possible, Internal Audit have only been able to base findings on the information and documentation provided and consequently no complete guarantee can be given that this Report is necessarily a comprehensive statement of all the weaknesses that exist, or of all the improvements that may be required.

The Report was prepared solely for the use and benefit of Walsall Council and to the fullest extent permitted by law Mazars LLP accepts no responsibility and disclaims all liability to any third party who purports to use or rely for any reason whatsoever on the Report, its contents, conclusions, any extract, reinterpretation, amendment and/or modification. Accordingly, any reliance placed on the Report, its contents, conclusions, any extract, reinterpretation, amendment and/or modification by any third party is entirely at their own risk. Please refer to the Statement of Responsibility on the final page of this report for further information about responsibilities, limitations and confidentiality.





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Section 01:

Introduction



#### Introduction

This progress report to the Audit Committee covers the work carried out since the last audit committee by Mazars LLP.

The 2022/23 audit plan was agreed at Audit Committee in February 2022 and the Strategic Risk Register informed the audits included in the plan. Due to the Council's blended way of working, we will adapt our approach to ensure that front line services are not impaired by our work, but we must continue to assure members and management that risks are being managed effectively.

The Internal Audit Standards Advisory Board has developed guidance to support both heads of internal audit and individual auditors working in the UK public sector and we will be complying with this guidance in all of our work.

The vast majority of audits completed continue to be carried out remotely and the audit scopes are designed with that in mind.

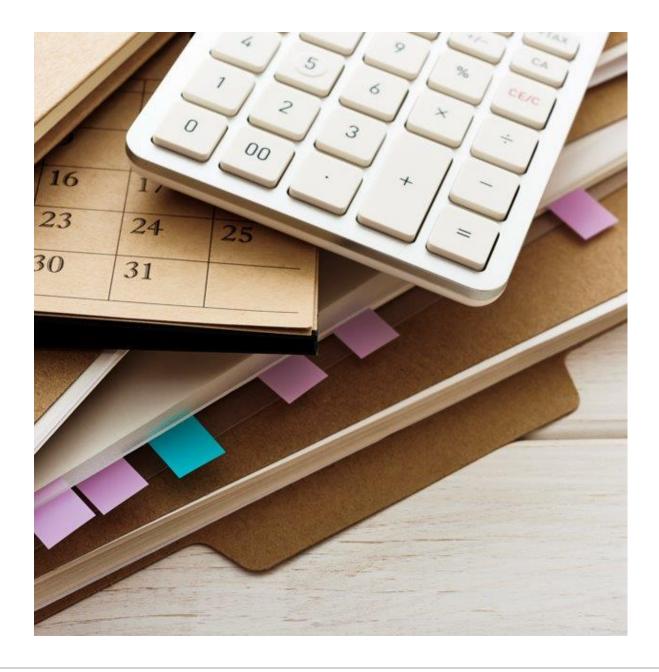
No High priority recommendations have been raised during the period.

#### **Background**

The purpose of the internal audit plan is to identify the work required to achieve a reasonable level of assurance to be provided by Mazars LLP in compliance with the Code of Practice for Internal Audit.

The fundamental role of Internal Audit is to provide senior management and Members with independent assurance on the adequacy, effectiveness and efficiency of the system of internal control, and to report major weaknesses together with recommendations for improvement. This role is fulfilled by carrying out appropriate audit work, normally in accordance with a strategic plan and an annual operational plan, as approved by the Chief Finance Officer and the Audit Committee.

As internal audit is a major source of assurance that the Council is effectively managing the principal risks to the achievement of its corporate objectives, a key rationale for the development of the internal audit plan was the Council's own Strategic, and Directorate Risk Registers and how the internal audit plan can provide this assurance.



02

Section 02:

**Progress to Date** 

#### **Progress to Date**

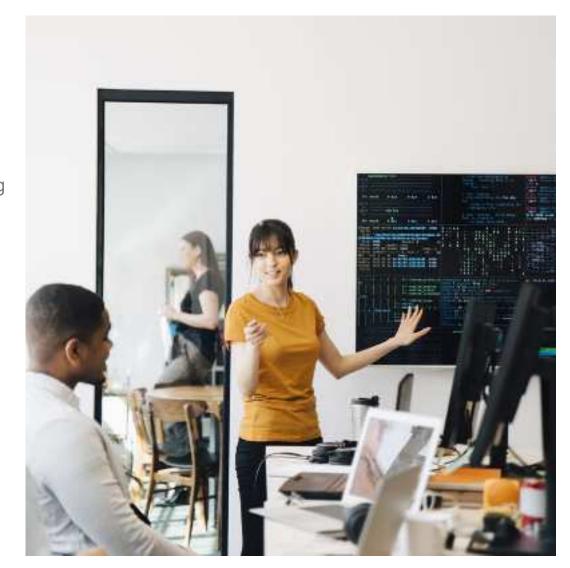
Progress against the 2022/23 Internal Audit Plan is shown in Appendix 1

We have issued the following 2022/23 Final Reports since the last meeting of the Audit Committee:

- Council Tax / NNDR Applications (Evaluation/Testing Assurance: Moderate / Moderate)
- Internal Governance & Oversight of Public Health Contracts (Evaluation/Testing Assurance: Moderate / Moderate)
- Climate Emergency Action Plan (Evaluation/Testing Assurance: Limited / Moderate)
- Accounts Payable (Evaluation/Testing Assurance: Substantial / Substantial)
- Main Accounting (Evaluation/Testing Assurance: Substantial / Substantial)
- Alumwell Junior School (Evaluation/Testing Assurance: Limited / Limited)

We have issued the following 2022/23 Draft Reports since the last meeting of the Audit Committee:

- Budgetary Control
- Payroll & Pensions Administration
- Cadmus Family of School



#### Follow-up of Recommendations

2018/19, 2019/20, 2020/21, 2021/22, 2022/23

The table below highlights the number of recommendations raised in the final audit reports for 2018/19, 2019/20, 2020/21, 2021/22 and 2022/23. It should be noted that progress in implementing recommendations raised is due for follow up as part of the 2021/22 audit plan, and summary of findings to date is shown in the table below:

Year	Total Recommendations	Implemented and/or no Ionger relevant	%	Implemented, no longer relevant and/or partly implemented	%
2019/20	223	222	99%	223	100%
2020/21	138	136	99%	136	99%
2021/22	214	192	90%	203	95%
2022/23	94	77	82%	78	83%

The table below highlights outstanding high priority actions:

Year	Partly implemented	Not implemented / Not Followed up	Not yet due	Superseded
2019/20	1			
2021/22	1		1	



#### **Definition of Assurance & Priorities**

#### **Audit Assessment**

In order to provide management with an assessment of the adequacy and effectiveness of their systems of internal control, the following definitions are used.

Definitions of Assurance Levels		
Assurance Level	Adequacy of system design	Effectiveness of operating controls
Substantial Assurance:	The framework of governance, risk management and control is adequate.	The control processes tested are being consistently applied.
Moderate Assurance:	Some improvements are required to enhance the adequacy of the framework	There is evidence that the level of non-compliance with some of the control
	of governance, risk management and control.	processes may put some of the Organisation's objectives at risk.
Limited Assurance:	There are significant weaknesses in the framework of governance, risk	The level of non-compliance puts the Organisation's objectives at risk.
	management and control such that it could become inadequate.	
Unsatisfactory Assurance:	There are fundamental weaknesses in the framework of governance, risk	Significant non-compliance with basic control processes leaves the
	management and control such that it is inadequate or is likely to fail.	processes/systems open to error or abuse.

#### **Grading of recommendations**

In order to assist management in using our reports, we categorise our recommendations according to their level of priority as follows:

Definitions of Recommendations	
Priority	Description
High	Significant weaknesses in governance, risk management and control that if unresolved exposes the Council to an unacceptable level of residual risk.
	Remedial action must be taken urgently and within an agreed timescale.
Medium	Weakness in governance, risk management and control that if unresolved exposes the organisation to a high level of residual risk.
	Remedial action should be prioritised and undertaken within an agreed timescale.
Low	Scope for improvement in governance, risk management and control.
	Remedial action should be taken at the earliest opportunity and within an agreed timescale.



## 03

#### Section 03:

## Appendix:

- 1. Status of Audit Work 2022/23
- 2. Follow-up of Recommendations 2019/20 2020/21, 2021/22 & 2022/23

Assurance Requirement	Audit		Days	Status	Assurance Level	Total	н	M	L
	Main Accounting	Regulatory, Organisational & Management Requirement Accounting Records, including access control Accounting Transactions and Manual Adjustments Financial and Performance Management Reporting Reconciliations Systems Security	10	Final Report (Mar 2023)	Substantial / Substantial	1		-	1
Core	Accounts Payable	Policy, Procedures & Legislation Creditor Transactions & Records Standing Data Amendments Purchase Order Processing Goods Receipting Invoice Processing Payments Processing Procurement Cards Management Reporting	10	Final Report Report (Mar 2023)	Substantial / Substantial	2	-	1	1
Financial Systems	Accounts Receivable	Policy, Procedures & Legislation Debtor Transactions & Records Standing Data Amendments Raising Invoices / Bills Collection Refunds Debt Recovery & Enforcement Management Reporting	10	Draft Report (Mar 2023)					
	Budgetary Control	Regulatory, Organisational & Management Requirement Budget Setting Budget Uplaod Budget Monitoring Alterations and Virements Budget savings, Savings Delivery Monitoring & Financial Risk	10	Draft Report (Mar 2023)					



Assurance Requirement	Audit		Days	Status	Assurance Level	Total	Н	M	L
	Council Tax / NNDR	<ul> <li>Roles &amp; Responsibilities</li> <li>Valuations</li> <li>Transaction &amp; Records</li> <li>Discounts, Exemptions, Allowances &amp; Premiums</li> <li>Billing &amp; Receipts</li> <li>Refunds</li> <li>Debt Recovery &amp; Enforcement</li> <li>Write Off</li> <li>Management Information</li> </ul>	16	Final Report (Feb 2023)	Moderate / Moderate	6	-	3	3
Core Financial Systems	Housing Benefit & Local Council Tax	Dealedated Deposits / Discontinuous Descripto	10	Final Report (Oct 2022)	Moderate / Moderate	3	-	2	1
	Payroll & Pensions Administration	<ul> <li>Regulatory, Organisational &amp; Management Requirement</li> <li>Payroll and Pensions Transactions and Records</li> <li>Starter and Leavers</li> <li>Variations and Adjustments to Pay</li> <li>Deductions</li> <li>Payments</li> <li>Reconciliations</li> <li>Review of Management Information within One Source</li> </ul>	10	Draft Report (Mar 2023)					



Assurance Requirement	Audit	Scope	Days	Status	Assurance Level	Total	Н	М	L
	Planning Applications	<ul> <li>Planning Application Process</li> <li>Decisions on Planning Applications</li> <li>Monitoring of Planning Applications to ensure compliance with Planning Guarantee</li> <li>Charging for Planning Applications including collection of fees</li> <li>Complaints Process</li> </ul>	12	Final Report (Nov 2022)	Moderate / Moderate	2	-	2	-
	Growth Deal	Annual Audit	10	Work Complete	N/A				
Operational Risks	Workforce Planning	To cover controls over the revised Corporate Workforce Strategy, including the succession planning, recruitment and retention and links to the WPP.	10	Audit Postponed to 2023/24					
	Domiciliary Care	<ul> <li>Policy, Procedures and Legislation</li> <li>Market Management Arrangements</li> <li>Meeting Statutory Requirements</li> <li>Quality of Care</li> <li>Prioritisation of Most at Risk</li> <li>Monitoring of Capacity</li> <li>Management Information</li> </ul>	10	Final Report (Aug 2022)	Substantial / Substantial	-	-	-	-
	Partnership Arrangements	Covering adequacy and effectiveness of controls in place to maintain effective partnership relationships and outcomes within Children's Services.	12	Work starting Q4					
	Supporting Families	Covering adequacy and effectiveness of controls in place over eligibility, payments and achievement of progress measures.	10	Work Complete	N/A		All four visit	s completed	i



Assurance Requirement	Audit	Scope	Days	Status	Assurance Level	Total	Н	М	L
	Cadmus Family of Schools	Policies & Procedures Federation Governance Arrangements Governing Body Structure Scheme of Delegation Declaration of Interests Get Information about Schools Website Financial Reporting to the LA Budget Monitoring Traded Service & Financial Management	10	Draft Report (Mar 2023)					
	Commissioning of Barristers • within Children's Services •	Review of Complexity / Capacity Issues Approval of Legal Services	10	Work ongoing					
Strategic Risks	Internal Governance and Oversight of Public Health Contracts	Recoding & Accounting for out of area services provided / received Tracking and reviewing data for services provided / received Reviewing opportunities for reducing out of area services Claiming reimbursements from NHS Trust Monitoring Performance of services provided	15	Final Report (Mar 2023)	Moderate / Moderate	4	-	3	1
	Walsall Proud Programme Income Generation	Progress against Plan Monitoring / Achievement of Increasing Income Performance Monitoring including Outcomes	10	Work ongoing					



Assurance Requirement	Audit	Scope	Days	Status	Assurance Level	Total	Н	M	L
	Walsall Proud Programme  Adult Social Care –  Continuous Improvement  Programme	<ul> <li>Project Governance Arrangements</li> <li>Approval of Project</li> <li>Progress against Plan</li> <li>Delivering Service Transformation Plans</li> <li>Monitoring / Achievement of Increasing Income</li> <li>Performance Monitoring including Outcomes</li> <li>Reporting of Benefits Delivery</li> </ul>	15	Work ongoing					
	Programme Assurance	Covering adequacy and effectiveness of the Council's corporate approach to programme management – Connected Gateway	15	Audit Postponed to 2023/24					
	Cross Council Collaboration for Savings Plans	<ul> <li>Engagement with Working Groups</li> <li>Communication</li> <li>Delivery of Savings</li> <li>Financial Tracking</li> <li>Management Information</li> </ul>	15	Work ongoing					
Strategic Risks	Climate Emergency Action Plan	<ul> <li>Monitoring &amp; Implementation of Climate Emergency Action Plan</li> <li>Inclusion within the Council Plan 2022-25</li> <li>Alignment with the goals of WMCA</li> <li>Appointment of Climate Change Programme Manager</li> <li>Annual report to Cabinet and E&amp;E Overview &amp; Scrutiny Committee</li> <li>Role of the Climate Change Task Force</li> <li>Management Information</li> </ul>	10	Final Report (Mar 2023)	Limited / Moderate	8	-	6	2
	Information Rights	<ul> <li>Requests for Data, Proof of ID of requestor &amp; acknowledgement of request</li> <li>Fees and Charges</li> <li>Timescales for providing information requested</li> <li>Delivery of information</li> <li>Appeals process</li> <li>Management information</li> </ul>	10	Final Report (Feb 2023)	Moderate / Moderate	6	-	4	2



Assurance Requirement	Audit	Scope	Days	Status	Assurance Level	Total	Н	M	L
	Procurement	<ul><li>Governance Framework Compliance</li><li>Value for Money</li><li>Procurement Planning</li></ul>	12	Work ongoing					
	Temporary Accommodation	<ul> <li>Governance</li> <li>Statutory Responsibilities</li> <li>Property Health &amp; Safety Compliance</li> <li>Repairs &amp; Maintenance</li> <li>Management Information</li> </ul>	15	Work ongoing					
	Grant Sign off Work	Annual sign offs: Adult Weight Management AYSE (Children's) COMF Better Mental Health Test and Trace Support Payments Public Health – S31 LAD1B LAD2 Biodiversity Net Gain	30	Sign off Complete					

Other Considerations		Days	Comments			
Schools	To provide the Chief Finance Officer with adequate assurance over standards of financial management and the regularity and probity of spend	115	See individual School Audit update			
	IT Disaster Recovery, Business Continuity and Resilience	15	Work commenced 20 <sup>th</sup> February			
ICT	IT Governance Policy and Strategy	15	Work commenced 6th March			
Governance and Risk Management	The use of CRSA to provide assurance that managers understand their requirements and take ownership of their responsibilities. Risk Management Workshops for staff and Members. Review of individual risks registers as agreed with management.	40	Working with Directors Group			
Counter Fraud	Internal Audit will work with the Council in the development of fraud risk, attendance at Midlands Fraud Group meetings and carry out the role of key contact for the NFI and data match reviews	10	Attendance at Midlands Fraud Group Meetings, co-ordination of data match reviews.			
<b>Management and Reporting Activities</b>						
Follow Up	Follow-up of all high and medium priority recommendations made in final reports issued.	20	Ongoing follow up as recommendations fall due			
Management, Advice and Planning	Including attendance at Audit Committee	70				
Contingency	Contingency allocation to be utilised upon agreement of the Chief Finance Officer.	11				
Total		603				



Audit	Days	Audit Scope	Status	Assurance Level	Total	н	M	L
Alumwell Junior School	5	To provide the Chief Finance Officer with adequate assurance over standards of financial management and the regularity and probity of spend	Final Report (Mar 2023)	Limited / Limited	13	1	9	3
Bentley Federation	10	To provide the Chief Finance Officer with adequate assurance over standards of financial management and the regularity and probity of spend	Final Report (Feb 2023)	Moderate / Moderate	6	-	2	4
Butts Primary	5	To provide the Chief Finance Officer with adequate assurance over standards of financial management and the regularity and probity of spend	Final Report (Oct 2022)	Substantial / Substantial	2	-	1	1
Castle School	5	To provide the Chief Finance Officer with adequate assurance over standards of financial management and the regularity and probity of spend	Final Report (Oct 2022)	Substantial / Substantial	2	-	1	1
Cooper & Jordan Primary	5	To provide the Chief Finance Officer with adequate assurance over standards of financial management and the regularity and probity of spend	Final Report (June 2022)	Substantial / Substantial	4	-	1	3
Delves Junior	5	To provide the Chief Finance Officer with adequate assurance over standards of financial management and the regularity and probity of spend	Final Report (Sept 2022)	Substantial / Substantial	1	-	1	-



Audit	Days	Audit Scope	Status	Assurance Level	Total	н	M	L
Greenfield Primary	5	To provide the Chief Finance Officer with adequate assurance over standards of financial management and the regularity and probity of spend	Final Report (Nov 2022)	Moderate / Moderate	2	-	2	-
Holy Trinity Primary	5	To provide the Chief Finance Officer with adequate assurance over standards of financial management and the regularity and probity of spend	Final Report (Oct 2022)	Substantial / Moderate	3	-	2	1
Jane Lane School	5	To provide the Chief Finance Officer with adequate assurance over standards of financial management and the regularity and probity of spend	Final Report (Oct 2022)	Moderate / Moderate	7	-	3	4
Lower Farm Primary	5	To provide the Chief Finance Officer with adequate assurance over standards of financial management and the regularity and probity of spend	Work ongoing	Substantial / Substantial	2	-	1	1
Millfield Primary	5	To provide the Chief Finance Officer with adequate assurance over standards of financial management and the regularity and probity of spend	Final Report (Feb 2023)	Moderate / Limited	10	-	7	3
New Leaf Centre	5	To provide the Chief Finance Officer with adequate assurance over standards of financial management and the regularity and probity of spend	Final Report (Nov 2022)	Moderate / Moderate	6	-	5	1



Audit	Days	Audit Scope	Status	Assurance Level	Total	н	M	L
Palfrey Infants	5	To provide the Chief Finance Officer with adequate assurance over standards of financial management and the regularity and probity of spend	Final Report (Dec 2022)	Substantial / Substantial	1	-	1	-
Palfrey Junior	5	To provide the Chief Finance Officer with adequate assurance over standards of financial management and the regularity and probity of spend	Final Report (Sept 2022)	Moderate / Moderate	8	-	2	6
Pelsall Village Primary	5	To provide the Chief Finance Officer with adequate assurance over standards of financial management and the regularity and probity of spend	Final Report (Sept 2022)	Substantial / Moderate	4	-	2	2
Rushall Primary	5	To provide the Chief Finance Officer with adequate assurance over standards of financial management and the regularity and probity of spend	Final Report (Sept 2022)	Substantial / Substantial	1	-	-	1
Shepwell School	5	To provide the Chief Finance Officer with adequate assurance over standards of financial management and the regularity and probity of spend	Final Report (Dec 2022)	Moderate / Limited	12	-	8	4
St Johns CoE Primary	5	To provide the Chief Finance Officer with adequate assurance over standards of financial management and the regularity and probity of spend	Final Report (Sept 2022)	Moderate / Moderate	3	-	3	-



	Audit Days Audit Scope			Assurance						
Audit			Status	Level	Total	н	М	L		
St Thomas of Canterbury Primary	5	To provide the Chief Finance Officer with adequate assurance over standards of financial management and the regularity and probity of spend	Final Report (Jan 2023)	Moderate / Moderate	7	-	2	5		
Watling Primary	5	To provide the Chief Finance Officer with adequate assurance over standards of financial management and the regularity and probity of spend	Final Report (Oct 2022)	Moderate / Moderate	2	-	2	-		
Atlas Federation	10	To provide the Chief Finance Officer with adequate assurance over standards of financial management and the regularity and probity of spend	Work ongoing							

## Appendix 2 - Follow-up of Recommendations 2019/20, 2020/21, 2021/22 & 2022/23

Follow-up audits have been undertaken in accordance with the 2021/22 audit plan. The objective was to confirm the extent to which the recommendations made in 2019/20 and 2020/21 internal audit final reports have been implemented.

Summary of Recommendations Raised and Follow Up Status - 2019/20

		Status														
Audit	Assurance Level	Total Number of Audit Actions			 			Partly Implemented			Outstanding Past Due Date				e Not   ed   	
		Н	M	L	Н	M	L	Н	М	L	Н	M	L	н	М	L
New Art Gallery (September 2019)	Limited / Substantial	2	3	1	1	3	1	1	-	-	-	-	-	-	-	-
		2	3	1	1	3	1	1	-	-	-	-	-	-	-	-
			6			5			1			-			-	

#### Summary of Recommendations Raised and Follow Up Status - 2020/21

		Status														
Audit	Assurance Level	Total Number of Audit Actions			I I I Implemented			Partly Implemented			Outstanding Past Due Date				   Not     ed   	
		Н	M	L	Н	M	L	Н	M	L	н	M	L	н	M	L
HR Recruitment Vetting (November 2020)	Substantial / Good	-	1	-	-	-	-	-	-	-	-	1	-	-	-	-
HR Grievances (March 2021)	Substantial / Substantial		1	-	-	-	-	-	-	-	-	1	-	-	-	-
		-	2	-	-	-	-	-	-	-	-	2	-	-	-	-
			2			-			-			2			_	

#### Summary of Recommendations Raised and Follow Up Status - 2021/22

								S	tatus							
Audit	Assurance Level	Total Number of Audit Actions			 			Partly   Implemented			Outstanding Past Due Date			Due Date		
		н	M	L	Н	M	L	н	M	L	Н	M	L	н	M	L
Section 106 Planning Obligations (Mar 2022)	Limited / Limited	3	2	1	2	2	1	1	-	-	-	-	-	-	-	-
Information Governance (Feb 2022)	Moderate / Moderate	-	5	1	-	2	1	-	1	-	-	2	-	-	-	-
Business Continuity (Mar 2022)	Moderate / Limited	-	5	2	-	4	2	-	1	-	-	-	-	-	-	-
Children's Services / IFM School Capital (May 2022)	Moderate / Moderate	-	3	1	-	-	1	-	3	-	-	-	-	-	-	-
Contract Management (Apr 2022)	Limited / Moderate	1	1	-	1	-	-	-	1	-	-	-	-	-	-	
Asset Management (Jul 2022)	Moderate / Moderate	-	4	3	-	1	3	-	3	-	-	-	-	-	-	-



#### Summary of Recommendations Raised and Follow Up Status - 2021/22

		Status														
Audit	Assurance Level	Total Number of Audit Actions			I     Implemented   			Partly Implemented			Outstanding Past Due Date			Due Date Reach		
		н	М	L	Н	М	L	н	M	L	Н	M	L	н	M	L
Mental Health Social Care Provision (Sep 2022)	Moderate / Moderate	-	3	1	-	-	1	-	-	-	-	3	-	-	-	-
Commissioning Strategy (Jun 2022)	Moderate / Limited	1	4	-	-	2	-	-	1	-	-	1	-	1	-	-
Walsall Proud Programme – The Hub (Oct 2022)	Moderate / Limited	-	6	-	-	2	-	-	-	-	-	-	-	-	4	-
		5	33	9	3	13	9	1	10	-	-	6	-	1	4	-
	 		47			25			11			6			5	

#### Summary of Recommendations Raised and Follow Up Status - 2022/23

		Status														
Audit	Assurance Level	Total Number of Audit Actions			I     Implemented   			Partly     Implemented			Outstanding Past Due Date			Due D Rea		
		н	M	L	Н	M	L	Н	M	L	н	M	L	н	M	L
Housing Benefit & Council Tax Reduction (Oct 2022)	Moderate / Moderate	-	2	1	-	-	1	-	-	-	-	-	-	-	2	-
Planning Applications (Nov 2022)	Moderate / Moderate	-	2	-	-	-	-	-	-	-	-	-	-	-	2	-
New Leaf Centre (Nov 2022)	Moderate / Moderate	-	5	1	-	4	1	-	-	-	-	-	-	-	1	-
Shepwell School (Dec 2022)	Moderate / Limited	-	8	4	-	4	4	-	-	-	-	-	-	-	4	-
St Thomas of Canterbury Catholic School (Jan 2023)	Moderate / Moderate	-	2	5	-	-	5	-	-	-	-	-	-	-	2	-
Millfield Primary School (Feb 2023)	Moderate / Limited	-	7	3	-	5	3	-	1	-	-	-	-	-	1	-
Information Rights (Feb 2023)	Moderate / Moderate	-	4	2	-	-	2	-	-	-	-	-	-	-	4	-
		-	30	16	-	13	16	-	1	-	-	-	-	-	16	-
			46			29			1			-			16	



#### **Section 04 - Statement of Responsibility**

We take responsibility to Walsall Council for this report, which is prepared on the basis of the limitations set out below.

The responsibility for designing and maintaining a sound system of internal control and the prevention and detection of fraud and other irregularities rests with management, with internal audit providing a service to management to enable them to achieve this objective. Specifically, we assess the adequacy and effectiveness of the system of internal control arrangements implemented by management and perform sample testing on those controls in the period under review with a view to providing an opinion on the extent to which risks in this area are managed.

We plan our work in order to ensure that we have a reasonable expectation of detecting significant control weaknesses. However, our procedures alone should not be relied upon to identify all strengths and weaknesses in internal controls, nor relied upon to identify any circumstances of fraud or irregularity. Even sound systems of internal control can only provide reasonable and not absolute assurance and may not be proof against collusive fraud.

The matters raised in this report are only those which came to our attention during the course of our work and are not necessarily a comprehensive statement of all the weaknesses that exist or all improvements that might be made. Recommendations for improvements should be assessed by you for their full impact before they are implemented. The performance of our work is not and should not be taken as a substitute for management's responsibilities for the application of sound management practices.

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