Schools Forum June 2018

Update on 2 year old expenditure

1.0 Purpose of report

1.1 As School's Forum is aware the 2 year old fund was provided to enable the LA to carry out its duty to provide early learning to eligible two year olds. The purpose of this report is to update Schools Forum about the expenditure of the 2 year old capital and trajectory fund to ensure the supply and demand of places for two year olds, the quality of the provision and the take up of places. The report also shares initial plans for future spend of both the capital and trajectory fund. This report is based mainly on validated end of spring term data.

2.0 Background

- 2.1 Take up of two year old places remains a priority in order to close the attainment gap between disadvantaged and non disadvantaged children in Walsall. Research from the Education Endowment Foundation evidences that this is the single best strategy for improving outcomes by the age of five. Walsall's strategy for two year old take up is to ensure that there are sufficient places in each ward within 'pram pushing' distance. Walsall also aims to have a mix of provider types in each ward as some parents would not want their child to go to day care because they do want other adults caring for their young child but might be happy to send their child to school. Other parents may think their child is too young for school but may be happy for them to go to day-care or with a childminder.
- 2.2 Attainment of pupils who take up their two year old pace is not measured until the child completes their Early Years Foundation Stage. The children who have been eligible for two year old places are not recorded as a separate data set but many of them would be included in the Free School Meal group. You will see from the table below that in both 2016 and 2017 there was a gap of 18% between FSM and Non FSM children in Walsall by the age of 5. This was directly in line with National Average.

Table 1: Percentage of 5 years olds reaching age related expectations at 5 Years (Good Level of Development)

| | Group | Walsall 2016 | National 2016 | Walsall 2017 | National 2017 | Gap 2016 | Gap 2017 |
|------------------|-----------------|-----------------|------------------|-----------------|------------------|-------------|-------------|
| All | | 65 | 69 | 66 | 71 | 4 | 5 |
| Gender | Female | 73 | 77 | 74 | 78 | 4 | 4 |
| Gender | Male | 57 | 62 | 58 | 64 | 5 | 6 |
| FSM | Eligible | 55 | 54 | 56 | 56 | No gap | No gap |
| FSIVI | Non Eligible | 68 | 72 | 69 | 73 | 4 | 4 |
| T | Autumn | 76 | 79 | 75 | 80 | 3 | 5 |
| Term of Birth | Spring | 65 | 70 | 68 | 72 | 5 | 4 |
| DII (II | Summer | 54 | 59 | 55 | 61 | 5 | 6 |
| CEN | No SEN | 70 | 72 | 71 | 76 | 2 | 5 |
| SEN Status | SEN Support | 14 | 26 | 14 | 27 | 12 | 13 |
| Status | Statement/ EHCP | 3 | 4 | 2 | 4 | 1 | 2 |
| D | Least Deprived | 81 | 78 | 81 | 79 | No gap | No gap |
| Deprived | 60-80 | 77 | 74 | 79 | 75 | No gap | No gap |
| Areas | 40-60 | 73 | 71 | 72 | 72 | No gap | No gap |

| | 20-40 | 64 | 66 | 62 | 68 | 2 | 6 |
|------------------------|---------------|----|----|----|----|---|----|
| | Most deprived | 60 | 62 | 61 | 63 | 2 | 2 |
| | White | 66 | 70 | 66 | 72 | 4 | 6 |
| DfE Ethnic Codes | Mixed | 66 | 71 | 69 | 73 | 5 | 4 |
| | Asian | 65 | 68 | 66 | 69 | 3 | 3 |
| | Black | 66 | 68 | 63 | 70 | 2 | 7 |
| | Chinese | 60 | 69 | 45 | 74 | 9 | 29 |

- 2.3 There are stark differences in early education opportunities across other parts of the country: in 94 areas, less than half of disadvantaged children are school-ready by age five. In Walsall, however the strategy and collaborative working has resulted in an improving picture particularly over the last 4 years. The School Ready Integrated Strategy for improving disadvantaged children's outcomes includes: 1) quality improvement support for early education settings, including collaborative working groups, tailored advice and comprehensive training for early years teachers, 2) driving uptake of the early education offer for disadvantaged two-year-olds and ensuring that they do not lose places to children eligible for the 30-hour offer, 3) Early education and childcare providers invest pupil premium funds in evidence-based practice including the use of the Early Education Foundation's toolkit.
- 2.4 In Walsall we are particularly strong in sharing data with Head teachers and Early Years leaders and sharing strategies for improvement. (See Table 2) Schools and settings are aware the Reading, Writing, Number and Shape, Space and Measure are the areas where FSM children do less well. Most schools direct their EYPP into these areas for improvement.

Table 2 Comparison between FSM pupils and Non FSM pupils' good levels of development 2017

| 2017 EYFS outcomes | Listening & attention % | Understanding % | Speaking % | Moving & Handling % | Health & Self-Care % | Self-Confidence & Self- Awareness % | Managing Feelings & Behaviour % | Making Relationships % | Reading % | Writing % | Numbers % | Shape, Space & Measures % | People & Communities % | The World % | Technology % | Exploring Media & Materials % | Being Imaginative % |
|-----------------------|-------------------------|-----------------|------------|---------------------|----------------------|--|------------------------------------|------------------------|-----------|-----------|-----------|------------------------------|---------------------------|-------------|--------------|----------------------------------|---------------------|
| FSM | 77 | 78 | 78 | 85 | 82 | 79 | 79 | 82 | 62 | 58 | 64 | 66 | 72 | 72 | 83 | 76 | 75 |
| Non FSM | 84 | 84 | 83 | 90 | 89 | 86 | 86 | 88 | 76 | 72 | 77 | 77 | 79 | 80 | 89 | 83 | 83 |
| % Difference | 7 | 6 | 5 | 5 | 7 | 7 | 6 | 6 | 13 | 14 | 13 | 11 | 7 | 8 | 5 | 7 | 8 |
| Overall | 82 | 82 | 82 | 88 | 87 | 84 | 84 | 86 | 72 | 68 | 73 | 73 | 77 | 77 | 87 | 81 | 81 |

- 2.4 Walsall is predicting an increase in Good Levels of Development for FSM children in 2018 profile scores, due to this being the first cohort of eligible two year olds that have been assessed.
- 2.5 FSM data in Walsall must be considered alongside other vulnerable group data as many children have multiple barriers to attainment. Table 1 also demonstrates that other vulnerable groups by the age of 5 include boys, summer born children, disadvantaged (IDACI data) and in particular SEN support children.
- 2.6 At ward level the poorest outcomes are in Palfrey (50% GLD) and Pleck (56% GLD)

3.0 Current Position - Supply and Demand

3.1 Currently there are 7 nursery schools that offer places to two year olds, 16 maintained primary or infant schools, 49 private nurseries and playgroups and 84 childminders. There has been a slight decrease in the

number of schools offering 2 year old places due to low take up and financial viability. There has been an increase in private places available due to Kangaroo Pouch extending two year provision at 3 sites to include Edgar Stammers and Bloxwich Children's Centres and Rosehill.

3.2 To date the total capital spend on creating places is £1,677, 346.00 with a remaining balance of £705, 770.00. £536,643.00 of the trajectory funding has been used for resourcing, transition arrangements and quality of provision, with a remaining balance of £663,366.00. See Table 3 and 4 below.

Table 3

| Capital to Create 2 year Old Pla from last report to Schools Fo updated | orum – currently being | |
|---|------------------------|--|
| Allocation of £2,383,116 | £ | Use of fund |
| Expenditure - 2015/16 | 1,102,359 | Phase 1 and 2 capital projects creating 404 plus 726 places |
| Expenditure - 2016/17 | 61,881 | Phase 1 and 2 capital projects creating 404 plus 726 places |
| Expenditure - 2017/18 | 665,106 | Phase 3 (Children's Centre configuration) creating at least 64 places at Edgar Stammers, Bloxwich and Rosehill |
| Total Spend to date | 1,829,346 | |
| Balance remaining | 553,770 | |

Table 4

| 2 Year Old Trajectory - DS | G reserve | |
|----------------------------|-----------|---|
| Allocation of £1.2m | £ | Main use of fund |
| Expenditure - 2015/16 | 462,526 | Resource provision, market the offer to families, transitional fund |
| Expenditure - 2016/17 | 40,508 | Transitional Fund, market offer to families, Quality Audits |
| Expenditure - 2017/18 | 50,600 | Improving provision through Achievement for All, market offer to families |
| Total Spend to date | 553,634 | |
| Balance remaining | 646,366 | |

3.4 Table 5 below demonstrates that there are enough places overall for eligible two year olds to access a place. At ward level, however, it appears that there are insufficient places in Bloxwich East, Pleck, Short Heath and Willenhall North. (see yellow highlights) It must be noted that determining sufficiency can never be 100% accurate as some parents choose places outside of the ward they live in and children cross LA boundaries.

Table 5 – End of Spring Term sufficiency and demand data at ward level.

| Ward | Total Number of Part Time 2 year old Places available (Childcare) | Total Number of Part Time 2 year old Places available (Schools) | Total Number of Part Time 2 year old Places available | Total 2 year olds requiring a place | Number of spare places available | % of spare places available |
|---------------------|---|---|--|---|--|-----------------------------|
| Aldridge Central & | | | | | | |
| South | 120 | 32 | 152 | 59 | 93 | 61% |
| Aldridge North & | | | | | | |
| Walsall Wood | 142 | 32 | 174 | 48 | 126 | 72% |
| Bentley & Darlaston | | | | | | |
| North | 246 | 56 | 302 | 184 | 118 | 39% |
| Birchills Leamore | 294 | | 294 | 254 | 40 | 14% |
| Blakenall | 194 | 132 | 326 | 245 | 81 | 25% |
| Bloxwich East | 10 | 72 | 82 | 139 | -57 | -70% |
| Bloxwich West | 160 | 64 | 224 | 122 | 102 | 46% |
| Brownhills | 116 | 56 | 172 | 86 | 86 | 50% |
| Darlaston South | 322 | 140 | 462 | 198 | 264 | 57% |
| Paddock | 86 | | 86 | 58 | 28 | 33% |
| Palfrey | 196 | 64 | 260 | 224 | 36 | 14% |
| Pelsall | 114 | 48 | 162 | 38 | 124 | 77% |
| Pheasey Park Farm | 162 | | 162 | 32 | 130 | 80% |
| Pleck | 88 | 50 | 138 | 235 | -97 | -70% |
| Rushall-Shelfield | 78 | 40 | 118 | 64 | 54 | 46% |
| Short Heath | 4 | 24 | 28 | 63 | -35 | -125% |
| St Matthew's | 204 | | 204 | 171 | 33 | 16% |
| Streetly | 144 | | 144 | 19 | 125 | 87% |
| Willenhall North | 54 | 32 | 86 | 111 | -25 | -29% |
| Willenhall South | 164 | 16 | 180 | 143 | 37 | 21% |
| Out of Borough | | | | 46 | | |
| | 2898 | 858 | 3756 | 2539 | 1263 | 34% |

- 3.5 A plan to improve sufficiency for eligible two year olds in these wards is in place. It includes the recruitment of two year old childminders. It also includes engaging schools and private providers in discussions about increasing supply. More specifically:
- Bloxwich East Little Bloxwich C of E will be approached to discuss possibilities for two year old places
- Pleck- Reedswood will be offering two year old places from September but there is still a need for more places. Abu Bakr (private provider) and Hillary School will be approached to discuss possibilities.
- Short Heath Lane Head Nursery School will be offering from September 2019. They will be approached to discuss possibilities to offer from January 2019.
- Willenhall North New Invention School will be approached to discuss possibilities.

4.0 Current Position - Take up and further analysis of gaps

4.1 There were 1902 children on the November DWP list eligible for places. By the end of Spring Term 1215 of them were accessing their place giving a 64% take up rate.

4.2 Current ward data, see Table 6, demonstrates high levels of two year old take up in Aldridge Central and South, Aldridge North and Walsall Wood, Bentley and Darlaston North, Bloxwich East and Brownhills. The data shows low levels of take up in Pheasey Park Farm and Streetly but it may be that the children from those wards are accessing their entitlement in the neighbouring nurseries within Birmingham. There is also low take up in Pelsall and Short Heath. In Short Heath this may link to the limited availability.

Table 6 – Take up of places from children on the current DWP list – End of Spring Term 2018.

| Ward | Children on November 17 DWP List | Children in a Setting | % Take Up | Number of children not accessing a place from current DWP list | Spare places available (from Current sufficiency data) |
|-------------------------------|--|-----------------------|-----------|--|--|
| Aldridge Central & South | 39 | 32 | 82% | 7 | 93 |
| Aldridge North & Walsall Wood | 30 | 26 | 87% | 4 | 126 |
| Bentley & Darlaston North | 125 | 94 | 75% | 31 | 118 |
| Birchills Leamore | 200 | 129 | 65% | <mark>71</mark> | 40 |
| Blakenall | 190 | 117 | 62% | 73 | 81 |
| Bloxwich East | 109 | 80 | 73% | <mark>29</mark> | -57 |
| Bloxwich West | 90 | 58 | 64% | 32 | 102 |
| Brownhills | 51 | 51 | 100% | 0 | 86 |
| Darlaston South | 150 | 100 | 67% | 50 | 264 |
| Paddock | 45 | 28 | 62% | 17 | 28 |
| Palfrey | 176 | 108 | 61% | <mark>68</mark> | 36 |
| Pelsall | 27 | 12 | 44% | 15 | 124 |
| Pheasey Park Farm | 27 | 8 | 30% | 19 | 130 |
| Pleck | 183 | 104 | 57% | <mark>79</mark> | -97 |
| Rushall-Shelfield | 46 | 30 | 65% | 16 | 54 |
| Short Heath | 55 | 20 | 36% | <mark>35</mark> | -35 |
| St Matthew's | 130 | 72 | 55% | <mark>58</mark> | 33 |
| Streetly | 17 | 7 | 41% | 10 | 125 |
| Willenhall North | 90 | 49 | 54% | <mark>41</mark> | -25 |
| Willenhall South | 122 | 58 | 48% | <mark>64</mark> | 37 |
| Out of Borough | 0 | 32 | | | |
| Total | 1902 | 1215 | 64% | | |

4.3 Table 6 also demonstrates that insufficient places are available in the 8 wards highlighted in either red or yellow. The yellow highlighted ward names are those already identified in section 3.4 as needing more places. The red highlighted wards of Birchills Leamore, Palfrey, St Matthew's and Willenhall South are those with limited places for the remaining children not accessing a place in that ward. Plans are being made to increase sufficiency in those wards too, again using the remaining capital and trajectory fund.

5.0 Increasing Take up using trajectory fund

5.1 Although the current take up figure of 64% is a similar percentage to statistical neighbouring authorities, it is a decrease for Walsall by 7%. Alongside increasing the number of two year old places it is also necessary for

frontline services to support eligible families to take up the offer. The main services that can encourage take up are the health visiting service, early help and social care services, children's centres and schools and settings.

- 5.2 Plans are in place to repeat attendance at all team meetings, bi- annually, to ensure all frontline professionals understand the importance of the offer, eligibility criteria and the process to support families to take up their place, including using Family Information Service and the childcare directory.
- 5.3 A post has also been created and an appointment made, using trajectory fund, for a temporary officer to work alongside health visitors in the first instance to ensure consistent messages are given out about the importance of taking up the place, the options available and the process. The post holder will also develop resources that frontline services can share with parents to help them promote the development of their two year old child.
- 5.4 In addition the School Ready Engagement officers (from the Children's Centre) are working with all 80 infant and primary schools over the next few months to promote the offer to parents, through a school gate campaign.
- 5.5 All Family Information Staff will complete a quality audit questionnaire to test their ability to market the offer, follow processes to give out the codes and share good information with parents. They will also receive additional training where necessary.

6.0 Financial Processes

- **6.1** Capital and trajectory spend on the expansion of two year old places continues to be approved by the Capital and Asset Sub Group, using the agreed criteria. This includes evidence of demand, school/ settings financial viability, a good or outstanding Ofsted grade for EYFS and an application within the financial limits of the grant. Any applications that are not within the financial limits of the grant may be consider by the Capital Board.
- **6.2** The Capital and Asset Sub Group also makes decisions on school expansions for older age children and having an Early Years Team Representative in the group ensures that consideration is given to expansion of nursery and two year old places, where necessary, whilst at the feasibility stage.

7.0 Summary

- 7.1 In summary there is still funding available to carry out plans and create additional places in the wards of:
 - Pleck, Short Heath, Bloxwich East and Willenhall North
 - Birchills Leamore, Palfrey, St Matthew's and Willenhall South
- 7.2 Place creation will be achieved through discussion with schools, potential new private providers and through recruiting new childminders.

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- 7.3 Take up of places will be improved by the new post holder working with health visitors, through the 'School Gate' Campaign and through the School Ready Improvement Officer visiting all frontline services twice each year to give key messages and promote marketing materials.
- 7.4 The quality of places will be improved by the continuation of the 'Achievement for All Achieving Early' project and further training for two year old staff. A small capital match fund will be administered, from September this year, for existing 2 year old provision to improve the quality of their outdoor learning environments, up to £500 from the fund with a match funding requirement.

8.0 Recommendations

- 8.1 Schools Forum will continue to make the remaining funds available in order to further improve sufficiency, quality and take up.
- 8.2 A further report will be brought to Schools Forum in January to include an update of the actions taken and the improved outcomes.

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