Agenda No 10



## **Standards Committee**

2<sup>nd</sup> April 2012

## Draft Code of Conduct

## Summary of Report

The purpose of the report is to provide information to the Standards Committee about the proposed style of the code of conduct for the new standards regime commencing 1<sup>st</sup> July 2012.

## Recommendations

(1) That the content of the report be noted.

## Background

Chapter 7, Section 27 of the Localism Act 2011, requires the local authority to promote and maintain high standards of conduct by members and co-opted members of the authority. In discharging this duty the authority must adopt a code dealing with the conduct that is expected of members and co-opted members of the authority when they are acting in that capacity.

The authority must ensure that a code adopted by is under section 27 (two) (a "code of conduct") is, when viewed as a whole, consistent with the following principles:

- Selflessness;
- Integrity;
- Objectivity;
- Accountability;
- Openness;
- Honesty;
- Leadership.

The code of conduct must include the provision the authority considers appropriate in respect of the registration in its register, and disclosure, of (a) pecuniary interests, and (b) interests other than pecuniary interests. The Department for communities and local government will probably issue further guidance in respect of what is a pecuniary and non-pecuniary interest. It is difficult to be specific regarding the adoption of the code without the government providing additional guidance.

The Council will need to adopt a new code of conduct for the standards regime which will commencing July 2012 because it is the only sensible way of promoting

and maintaining high standards in public life, which is a legal requirement under the Act will. Out of interest a draft model code of conduct produced by ACSES is appended to this report.

## Recommendations

(1) That the content of the report be noted.

## **Resource Considerations:**

### Financial:

None arising from this report

### Legal:

Under the Localism Act 2011 the Council must adopt a code of conduct to ensure that high standards are maintained and promoted in public life.

## Staffing:

None arising from this report

### Citizen Impact:

The Council will have to have a code of conduct in place in order to ensure that citizens retain confidence in the democratic process, and standards of conduct in public life.

## Community Safety:

None arising from this report

#### Environmental:

None arising from this report

#### Performance and Risk Management:

#### Risk:

None arising from this report

## Performance Management:

None arising from this report

#### Equality Implications:

This report complies fully with the Council's policies on equality and diversity

## **Consultation:**

The Council will continue to consult with elected members, and members of the public in relation to any proposed code of conduct, and arrangements for dealing with complaints about behaviour that may potentially breach the code when adopted.

# Background papers

All published

Signed:

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Appendix 1: ACSES Model Code of Conduct

## Ethical Governance Portfolio

## Draft CODE OF CONDUCT

#### Introduction

This Code applies to you as a member of this authority when you act in your role as a member and it is your responsibility to comply with the provisions of this Code.

You are a representative of this authority and the public will view you as such therefore your actions impact on how the authority as a whole is viewed and your actions can have both positive and negative impacts on the authority.

This Code is based upon the "Nolan Principles – the seven principles of public life" which are set out at Appendix 1.

This Code does not cover matters in respect of which the Secretary of State may, under the Localism Act (when in force), specifically provide that criminal sanctions will apply.

#### Interpretation

In this Code—

"meeting" means any meeting of-

- (a) the authority;
- (b) the executive of the authority;

(c) any of the authority's or its executive's committees, sub-committees, joint committees, joint sub-committees, or area committees;

whether or not the press and public are excluded from the meeting in question by virtue of a resolution of members

"member" includes a co-opted member and an appointed member.

#### **General Obligations**

1. When acting in your role as a member of the authority:

1.1 **Do** treat others with respect.

1.2, **Do not** conduct yourself in a manner which is contrary to the Council's duty to promote and maintain high standards of conduct of members.

1.3 **Do not** disclose information given to you in confidence by anyone, or information acquired by you which you believe, or ought reasonably to be aware, is of a confidential nature, except where—

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(i)you have the consent of a person authorised to give it;

(ii)you are required by law to do so;

(iii)the disclosure is made to a third party for the purpose of obtaining professional *legal* advice provided that the third party agrees not to disclose the information to any other person; or

(iv)the disclosure is—

(aa)reasonable and in the public interest; and

(bb)made in good faith and in compliance with the reasonable requirements of the authority; and

(cc) you have consulted the Monitoring Officer prior to its release; or

1.4 **Do not** prevent another person from gaining access to information to which that person is entitled by law.

2. When using or authorising the use by others of the resources of the authority-

2.1 **Do** act in accordance with the authority's reasonable requirements including the requirements of the authority's ITC policy and the policies listed at appendix 3, copies of which have been provided to you and which you are deemed to have read ;

2.2 **Do** make sure that such resources are not used improperly for political purposes (including party political purposes); and

2.3 **Do** have regard to any applicable Local Authority Code of Publicity made under the Local Government Act 1986.

## Interests [Subject to localism Bill]

3. As a public figure, your public role may, at times, overlap with your personal and/or professional life and interests however when performing your public role as a member, **Do** act solely in terms of the public interest and **Do not** act in a manner to gain financial or other material benefits for yourself, your family, your friends, your employer or in relation to your business interests.

4. There will be no requirement for you to declare or register any gifts and hospitality; however **Do not** accept any gifts or hospitality in excess of £50.00 (Fifty Pounds).

## Disclosure and participation [Dependant on contents of interests Above]

5. At a meeting where any such issues arise, **Do** declare any personal and/or professional interests relating to your public duties and **Do** to take steps to resolve any conflicts arising in a way that protects the public interest.

6. Certain types of decisions, including those relating to a permission, licence, consent or registration for yourself, your friends, your family members, your employer

or your business interests, are so closely tied to your personal and/or professional life that your ability to make a decision in an impartial manner in your role as a member may be called into question and in turn raise issues about the validity of the decision of the authority. **Do not** become involved in these decisions any more than a member of the public in the same personal and/or professional position as yourself is able to be and **Do not** vote in relation to such matters.

7. There are some decisions that your authority will need to make that could affect every member. A list of these is set out at Appendix 2. **You may** take part in these decisions *unless* you fall into one of the exceptions set out in the list.

8. **Do not** improperly use knowledge gained solely as a result of your role as a member for the advancement of yourself, your friends, your family members, your employer or your business interests.

## Pre-determination or bias [Subject to Localism Bill provisions]

9. Where you have been involved in campaigning in your political role on an issue which does not impact on your personal and/or professional life you should not be prohibited from participating in a decision in your political role as member, however **Do not** place yourself under any financial or other obligation to outside individuals or organisations that might seek to influence you in the performance of your official duties.

10 When making a decision, **Do** consider the matter with an open mind and on the facts before the meeting at which the decision is to be taken.

# Interests arising in relation to overview and scrutiny committees [Subject to Localism Bill provisions]

11. In relation to any business before an overview and scrutiny committee of the authority (or of a sub-committee of such a committee) where—

11.1 that business relates to a decision made (whether implemented or not) or action taken by your authority's executive or another of your authority's committees, sub-committees, joint committees or joint sub-committees; and

11.2 at the time the decision was made or action was taken, you were a member of the executive, committee, sub-committee, joint committee or joint sub-committee mentioned in paragraph 11.1 and you were present when that decision was made or action was taken;

Or

11.3 that business relates to a decision made (whether implemented or not) or action taken by you (whether by virtue of the Council's constitution or under delegated authority from the Leader);

**You may** attend a meeting of the overview and scrutiny committee of your authority or of a sub-committee of such a committee but only for the purpose of making representations, answering questions or giving evidence relating to the business, provided that the public are also allowed to attend the meeting for the same purpose, whether under a statutory right or otherwise.

#### **APPENDIX 1**

#### THE SEVEN PRINCIPLES OF PUBLIC LIFE

#### SELFLESSNESS

Holders of public office should act solely in terms of the public interest. They should not do so in order to gain financial or other material benefits for themselves, their family, or their friends.

#### INTEGRITY

Holders of public office should not place themselves under any financial or other obligation to outside individuals or organisations that might seek to influence them in the performance of their official duties.

#### **OBJECTIVITY**

In carrying out public business, including making public appointments, awarding contracts, or recommending individuals for rewards and benefits, holders of public office should make choices on merit.

#### ACCOUNTABILITY

Holders of public office are accountable for their decisions and actions to the public and must submit themselves to whatever scrutiny is appropriate to their office.

#### **OPENNESS**

Holders of public office should be as open as possible about all the decisions and actions that they take. They should give reasons for their decisions and restrict information only when the wider public interest clearly demands.

#### HONESTY

Holders of public office have a duty to declare any private interests relating to their public duties and to take steps to resolve any conflicts arising in a way that protects the public interest.

#### LEADERSHIP

Holders of public office should promote and support these principles by leadership and example.

#### **APPENDIX 2**

Where the decision referred to in Clause 7 above relates to one of the functions of the authority set out below, and the condition which follows that function does not apply to you when making that decision, you may participate in the decision:

(i)housing, where you are a tenant of your authority *unless* those functions relate particularly to your tenancy or lease;

(ii)school meals or school transport and travelling expenses, where you are a parent or guardian of a child in full time education, or are a parent governor of a school, *unless* it relates particularly to the school which the child attends;

(iii)statutory sick pay under Part XI of the Social Security Contributions and Benefits Act 1992, where you are in receipt of, or are entitled to the receipt of, such pay;

(iv)an allowance, payment or indemnity given to members;

(v)any ceremonial honour given to members; and

(vi)setting council tax or a precept under the Local Government Finance Act 1992.

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